# FINANCIAL ASSISTANCE FUNDING OPPORTUNITY ANNOUNCEMENT





# ADVANCED RESEARCH PROJECTS AGENCY – ENERGY (ARPA-E) U.S. DEPARTMENT OF ENERGY

# ULTRAHIGH TEMPERATURE IMPERVIOUS MATERIALS ADVANCING TURBINE EFFICIENCY (ULTIMATE)

Announcement Type: Modification 01
Funding Opportunity No. DE-FOA-0002337
CFDA Number 81.135

Funding Opportunity Announcement (FOA) Issue Date:	April 21, 2020
First Deadline for Questions to ARPA-E-CO@hq.doe.gov:	5 PM ET, May 26, 2020
Submission Deadline for Concept Papers:	9:30 AM ET, June 5, 2020
Second Deadline for Questions to <a href="mailto:ARPA-E-CO@hq.doe.gov">ARPA-E-CO@hq.doe.gov</a> :	5 PM ET, <del>TBD</del> August 21, 2020
Submission Deadline for Full Applications:	9:30 AM ET, TBD August 31, 2020
Submission Deadline for Replies to Reviewer Comments:	5 PM ET, <del>TBD</del> October 8, 2020
<b>Expected Date for Selection Notifications:</b>	November 2020
Total Amount to Be Awarded	Approximately \$28 million, subject to
	the availability of appropriated funds, to
	be shared between FOAs DE-FOA-
	0002337 and DE-FOA-0002338.
Anticipated Awards	ARPA-E may issue one, multiple, or no
	awards under this FOA. Awards may
	vary between \$250,000 and \$10 million.

- For eligibility criteria, see Section III.A of the FOA.
- For cost share requirements under this FOA, see Section III.B of the FOA.
- To apply to this FOA, Applicants must register with and submit application materials through ARPA-E eXCHANGE (<a href="https://arpa-e-foa.energy.gov/Registration.aspx">https://arpa-e-foa.energy.gov/Registration.aspx</a>). For detailed guidance on using ARPA-E eXCHANGE, see Section IV.H.1 of the FOA.
- Applicants are responsible for meeting each submission deadline. Applicants are strongly
  encouraged to submit their applications at least 48 hours in advance of the submission
  deadline.
- For detailed guidance on compliance and responsiveness criteria, see Sections III.C.1 through III.C.4 of the FOA.

Questions about this FOA? Check the Frequently Asked Questions available at <a href="http://arpa-e.energy.gov/faq">http://arpa-e.energy.gov/faq</a>. For questions that have not already been answered, email <a href="https://arpa-e.energy.gov/faq">ARPA-E-CO@hq.doe.gov</a> (with FOA name and number in subject line); see FOA Sec. VII.A. Problems with ARPA-E eXCHANGE? Email <a href="https://exchangeHelp@hq.doe.gov">ExchangeHelp@hq.doe.gov</a> (with FOA name and number in subject line).

### **MODIFICATIONS**

All modifications to the Funding Opportunity Announcement (FOA) are highlighted in yellow in the body of the FOA.

Mod. No.	<b>Date</b>	<b>Description of Modifications</b>
<mark>01</mark>	07/16/2020	<ul> <li>Inserted certain deadlines, including the deadlines for submitting</li> </ul>
		questions and Full Applications. See Cover Page and Required
		Documents Checklist.
		<ul> <li>Revised the following sections of the FOA to provide guidance on</li> </ul>
		required application forms and the content and form of Full
		Applications and Replies to Reviewer Comments: Required
		Documents Checklist and Sections IV.D, IV.E, and IV.G of the FOA.
		Applicants are strongly encouraged to use the templates provided on
		ARPA-E eXCHANGE (https://arpa-e-foa.energy.gov).
		<ul> <li>Inserted criteria that ARPA-E will use to evaluate Full Applications, see</li> </ul>
		Section V.A.2 of the FOA.
		<ul> <li>Inserted criteria that ARPA-E will use to evaluate Replies to Reviewer</li> </ul>
		Comments in Section V.A.3 of the FOA.
		<ul> <li>Inserted information on the anticipated announcement and award</li> </ul>
		dates, see Section V.C of the FOA.
		<ul> <li>Inserted information concerning Full Application Notifications, see</li> </ul>
		Section VI.A.3 of the FOA.
		<ul> <li>Inserted Administrative and National Policy Requirements, see</li> </ul>
		Section VI.B of the FOA.
		<ul> <li>Inserted Reporting Requirements, see Section VI.C of the FOA.</li> </ul>

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Questions about this FOA? Check the Frequently Asked Questions available at <a href="http://arpa-e.energy.gov/faq">http://arpa-e.energy.gov/faq</a>. For questions that have not already been answered, email <a href="https://arpa-e.energy.gov/faq">ARPA-E-CO@hq.doe.gov</a> (with FOA name and number in subject line); see FOA Sec. VII.A. Problems with ARPA-E eXCHANGE? Email <a href="mailto:ExchangeHelp@hq.doe.gov">ExchangeHelp@hq.doe.gov</a> (with FOA name and number in subject line).

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#### **REQUIRED DOCUMENTS CHECKLIST**

For an overview of the application process, see Section IV.A of the FOA.

For guidance regarding requisite application forms, see Section IV.B of the FOA.

For guidance regarding the content and form of Concept Papers, Full Applications, and Replies to Reviewer Comments, see Sections IV.C, IV.D, and IV.E of the FOA.

SUBMISSION	COMPONENTS	OPTIONAL/ MANDATORY	FOA SECTION	DEADLINE
Concept Paper	<ul> <li>Each Applicant must submit a Concept Paper in Adobe PDF format by the stated deadline. The Concept Paper must not exceed 4 pages in length and must include the following:         <ul> <li>Concept Summary</li> <li>Innovation and Impact</li> <li>Proposed Work</li> <li>Team Organization and Capabilities</li> </ul> </li> </ul>	Mandatory	IV.C	9:30 AM ET, June 5, 2020
Full Application	<ul> <li>Each Applicant must submit a Technical Volume in Adobe PDF format by the stated deadline. The Technical Volume must include the following:         <ul> <li>Executive Summary (1 page max.)</li> <li>Sections 1-5 (20 pages max.)</li> <li>1. Innovation and Impact</li> <li>2. Proposed Work</li> <li>3. Team Organization and Capabilities</li> <li>4. Technology to Market</li> <li>5. Budget</li> </ul> </li> <li>Bibliographic References (no page limit)</li> <li>Personal Qualification Summaries (each PQS limited to 3 pages in length, no cumulative page limit)</li> <li>The Technical Volume must be accompanied by:         <ul> <li>SF-424 (no page limit, Adobe PDF format);</li> <li>Budget Justification Workbook/SF424A (no page limit, Microsoft Excel format)</li> <li>Summary for Public Release (250 words max., Adobe PDF format);</li> <li>Summary Slide (1 page limit, Microsoft PowerPoint format); and</li> <li>Completed and signed Business Assurances &amp; Disclosures Form (no page limit, Adobe PDF format).</li> <li>U.S. Manufacturing Plan (1 page limit, Adobe PDF format)</li> </ul> </li> </ul>	Mandatory	IV.D	9:30 AM ET, TBD August 31, 2020

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	[TO BE INSERTED BY FOA MODIFICATION IN JULY 2020]			
Reply to Reviewer Comments	<ul> <li>Each Applicant may submit a Reply to Reviewer Comments in Adobe PDF format. This submission is optional. The Reply may include:</li> <li>Up to 2 pages of text; and</li> <li>Up to 1 page of images.</li> </ul>	Optional	IV.E	5 PM ET, TBD October 8, 2020

Questions about this FOA? Check the Frequently Asked Questions available at <a href="http://arpa-e.energy.gov/fag">http://arpa-e.energy.gov/fag</a>. For questions that have not already been answered, email <a href="https://arpa-e.energy.gov/fag">ARPA-E-CO@hq.doe.gov</a> (with FOA name and number in subject line); see FOA Sec. VII.A.

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#### I. FUNDING OPPORTUNITY DESCRIPTION

#### A. AGENCY OVERVIEW

The Advanced Research Projects Agency – Energy (ARPA-E), an organization within the Department of Energy (DOE), is chartered by Congress in the America COMPETES Act of 2007 (P.L. 110-69), as amended by the America COMPETES Reauthorization Act of 2010 (P.L. 111-358) to:

- "(A) to enhance the economic and energy security of the United States through the development of energy technologies that result in—
  - (i) reductions of imports of energy from foreign sources;
  - (ii) reductions of energy-related emissions, including greenhouse gases; and
  - (iii) improvement in the energy efficiency of all economic sectors; and
- (B) to ensure that the United States maintains a technological lead in developing and deploying advanced energy technologies."

ARPA-E issues this Funding Opportunity Announcement (FOA) under the programmatic authorizing statute codified at 42 U.S.C. § 16538. The FOA and any awards made under this FOA are subject to 2 C.F.R. Part 200 as amended by 2 C.F.R. Part 910.

ARPA-E funds research on and the development of high-potential, high-impact energy technologies that are too early for private-sector investment. The agency focuses on technologies that can be meaningfully advanced with a modest investment over a defined period of time in order to catalyze the translation from scientific discovery to early-stage technology. For the latest news and information about ARPA-E, its programs and the research projects currently supported, see: <a href="http://arpa-e.energy.gov/">http://arpa-e.energy.gov/</a>.

ARPA-E funds transformational research. Existing energy technologies generally progress on established "learning curves" where refinements to a technology and the economies of scale that accrue as manufacturing and distribution to develop drive down the cost/performance metric in a gradual fashion. This continual improvement of a technology is important to its increased commercial deployment and is appropriately the focus of the private sector or the applied technology offices within DOE. By contrast, ARPA-E supports transformative research that has the potential to create fundamentally new learning curves. ARPA-E technology projects typically start with cost/performance estimates well above the level of an incumbent technology. Given the high risk inherent in these projects, many will fail to progress, but some may succeed in generating a new learning curve with a projected cost/performance metric that is significantly lower than that of the incumbent technology.

ARPA-E funds technology with the potential to be disruptive in the marketplace. The mere creation of a new learning curve does not ensure market penetration. Rather, the ultimate value of a technology is determined by the marketplace, and impactful technologies ultimately become disruptive – that is, they are widely adopted and displace existing technologies from

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the marketplace or create entirely new markets. ARPA-E understands that definitive proof of market disruption takes time, particularly for energy technologies. Therefore, ARPA-E funds the development of technologies that, if technically successful, have the clear disruptive potential, e.g., by demonstrating capability for manufacturing at competitive cost and deployment at scale.

ARPA-E funds applied research and development. The Office of Management and Budget defines "applied research" as an "original investigation undertaken in order to acquire new knowledge...directed primarily towards a specific practical aim or objective" and defines "experimental development" as "creative and systematic work, drawing on knowledge gained from research and practical experience, which is directed at producing new products or processes or improving existing products or processes." Applicants interested in receiving financial assistance for basic research should contact the DOE's Office of Science (http://science.energy.gov/). Office of Science national scientific user facilities (http://science.energy.gov/user-facilities/) are open to all researchers, including ARPA-E Applicants and awardees. These facilities provide advanced tools of modern science including accelerators, colliders, supercomputers, light sources and neutron sources, as well as facilities for studying the nanoworld, the environment, and the atmosphere. Projects focused on early-stage R&D for the improvement of technology along defined roadmaps may be more appropriate for support through the DOE applied energy offices including: the Office of Energy Efficiency and Renewable Energy (http://www.eere.energy.gov/), the Office of Fossil Energy (http://fossil.energy.gov/), the Office of Nuclear Energy (http://www.energy.gov/ne/office-nuclear-energy), and the Office of Electricity Delivery and Energy Reliability (http://energy.gov/oe/office-electricity-delivery-andenergy-reliability).

#### B. **PROGRAM OVERVIEW**

#### 1. Introduction

The ULTIMATE Program seeks to fund the development and demonstration of ultrahigh temperature materials that can operate continuously at 1300 °C in a standalone material test environment (or with coatings, enabling gas turbine inlet temperatures of 1800 °C) or higher, targeting gas turbine applications in the power generation and aviation industries. The successful materials must be able to withstand not only the highest temperature in a turbine but also the extreme stresses of a turbine blade. This program will concurrently fund the development of manufacturing processes for turbine components using these materials, enabling complex geometries that can be seamlessly integrated in the system design. Coatings including both environmental barrier coatings (EBC) and thermal barrier coatings (TBC) are also within the scope of this program. It is expected that the development of novel ultrahigh temperature materials in combination with compatible coatings and manufacturing

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Problems with ARPA-E eXCHANGE? Email <a href="mailto:ExchangeHelp@hq.doe.gov">ExchangeHelp@hq.doe.gov</a> (with FOA name and number in subject line).

<sup>&</sup>lt;sup>1</sup> OMB Circular A-11 (https://www.whitehouse.gov/wp-content/uploads/2018/06/a11\_web\_toc.pdf), Section 84, pg. 3.

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technologies will enable the efficiency of gas turbines to be improved by up to 7%, which will result in significant reductions in wasted energy and carbon emissions.

#### 2. BACKGROUND

Gas turbines are widely used for electric power generation and aircraft propulsion, among other industrial applications. Today, natural gas fueled turbines produce approximately 35% of the total electricity production in US<sup>2</sup>. Air travel is responsible for 2% of carbon emissions and is expected to double in the next two decades globally<sup>3</sup>. Improving the efficiency of gas turbines is thus a very important issue for energy savings, carbon emissions, and the economy of not only those industries, but a broad breath of sectors.

Based on thermodynamic principles governing the operation of thermal mechanical systems such as turbines, the efficiency of a gas turbine depends to a large degree on the peak temperature of the working fluid (e.g. air or combustion products)<sup>4</sup>. The higher the peak temperature, the higher the efficiency and specific core power (Figure 1). However, the peak operating temperature of gas turbines is limited by the capability of the material used to construct the components (e.g. blades, vanes, nozzles and shrouds) in the hottest part of the cycle. Among them, the turbine blades experience the most demanding environment because they must withstand not only the highest temperatures in a turbine, but also the highest stresses during operations.

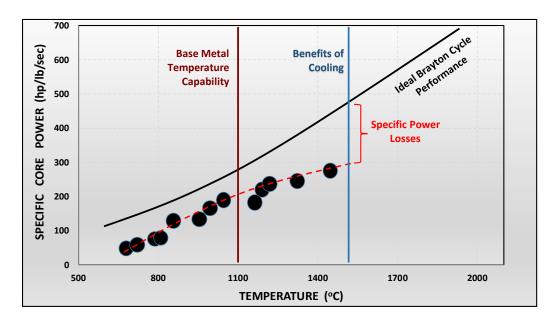


Figure 1: Plot showing specific core power of an aircraft engine as a function of temperature

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<sup>&</sup>lt;sup>2</sup> U. S. Energy Information Administration. Retrieved February 24, 2020, https://www.eia.gov/tools/faqs/faq.php?id=427&t=3

<sup>&</sup>lt;sup>3</sup> Air Transport Action Group. Retrieved February 24, 2020, https://www.atag.org/facts-figures.html

<sup>&</sup>lt;sup>4</sup> J. H. Perepezko, (2009). The hotter the engine the better. *Science*, 326, pp.1068

Currently, turbine blades are made of single crystal nickel-based superalloys that have been developed and optimized over the past 70 years for this application. There are also cobalt (Co) based alloys with similar properties as those of Ni superalloys. Different grades of Ni superalloys are used for making components in different parts of turbines depending on the actual working temperature required, from 500 °C and up<sup>5 6</sup>. Ni superalloys with the highest temperature capability include those commercially known as CMSX series, PW1484, Rene N5, and their variations. Those alloys represent the state-of-the-art of high temperature materials.

Current state-of-the-art alloys used in turbines cannot operate at temperatures higher than 1100 °C. In practice, in order to increase the effective gas inlet temperature, turbine blades are coated with what is called "thermal barrier coatings" (TBC) which allow the surface temperature of a coated blade to be significantly higher - up to 1500 °C. Additionally, the blades are also cooled through sophisticated interior cooling channels, which further protect the base metal and enable working fluid operating temperatures as high as 1600 °C. Although the cooling and TBC can protect the base metal while allowing the operational temperature to be higher than that of the temperature capability of the base metal, those effects are achieved at the expense of efficiency. It is estimated that anywhere from 1-3 percent efficiency is sacrificed in order to protect the base metal depending on the specific designs and operating conditions<sup>7</sup>. Improving the temperature capability of the base metal will not only allow for potential increases of the gas inlet temperature, but also allow for optimum designs with less dependence on cooling channels, thus increased effective efficiency.

#### 3. MOTIVATION

#### **Technical Performance Motivations**

The motivation of this program is to improve the efficiency of gas turbines by increasing the temperature capability of the materials used in the most demanding environments such as the turbine blade. The temperature capability of Ni superalloys has been improved steadily over the last few decades from 600 °C to 1100 °C through incremental microstructure and chemistry refinement. However, the development of Ni superalloys, as well as Co alloys based on similar microstructural approaches, has plateaued. There is little room to further increase the working temperature of an engine because 1100 °C is approximately 90 percent of the liquid forming temperature of Ni superalloys. Thus, there is a strong need to discover, develop, and implement novel materials that work at temperatures significantly higher than that of the Ni or Co-based superalloys if further efficiency gains are to be realized.

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Problems with ARPA-E eXCHANGE? Email ExchangeHelp@hq.doe.gov (with FOA name and number in subject line).

<sup>&</sup>lt;sup>5</sup> A. Nowotnik, (2016), Nickel-based superalloys, Reference module in materials science and materials engineering,

<sup>&</sup>lt;sup>6</sup> T. M. Pollock and S. Tin, (2006) Nickel-Based Superalloys for Advanced Turbine Engines: Chemistry, Microstructure, and Properties, Journal of propulsion and power, 22, No. 2, pp. 361.

<sup>&</sup>lt;sup>7</sup> Z. Huda, T. Zaharinie, and H. Al-Ansary, (2014), Enhancing power output and profitability through energy-efficiency techniques and advanced materials in today's industrial gas turbines International; Journal of Mechanical and Materials Engineering, pp.1

The proposed program aims to develop refractory metal alloys (such as Mo, Nb etc.) for high temperature components in gas turbines. Refractory metals typically have melting points above 2000 °C, high intrinsic strength at high temperatures, and good thermal conductivity. Figure 2 shows much higher elastic modulus of refractory metals as a function of temperature in comparison to standard Ni alloy (IN718)<sup>8</sup>. The combination of those basic attributes makes them attractive candidates for high temperature applications. However, many refractory metals are also known for being brittle at room temperature or even elevated temperatures and poor manufacturability. Most of the refractory metals are also prone to oxidation, thus the environmental stability of refractory metal alloys is a major concern<sup>9</sup>. Those issues have prevented the exploration and serious consideration of refractory metal alloys in the past. Although the potential advantages of refractory metals have been recognized, with some reported efforts in the literature, the development of refractory metal alloys for high temperature applications is in general regarded as high risk, low priority, and in its infancy.

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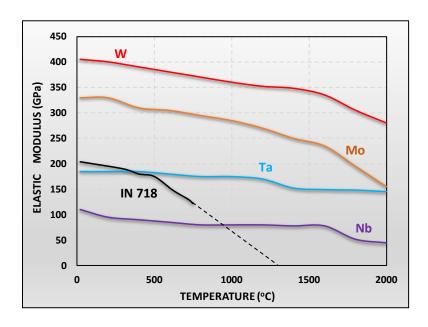


Figure 2: High temperature elastic modulus of metals

Fortunately, the landscapes of materials science and engineering have changed significantly in the most recent decade. Transformative advances in materials modeling and manufacturing are changing what is possible in the development of new materials, which may create new opportunities for discovering novel high-performance materials including refractory metal alloys. For instance, advanced manufacturing technologies such as additive manufacturing processes have only recently become available, and could provide solutions to address many of the manufacturing challenges. Rapid advancements in computational materials science now make it possible to predict microstructure and mechanical properties

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<sup>&</sup>lt;sup>8</sup> Plansee. Retrieved February 24, 2020, https://www.plansee.com/en/materials/chromium.html

<sup>&</sup>lt;sup>9</sup> B. A. Pint, (2014). Critical Assessment 4: Challenges in developing high temperature materials. *Materials Science* and *Technology, 30, No. 12,* pp.1387

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systematically, which can drastically shorten the time needed for discovering promising compositions and processes. Further, the emerging field of "high entropy alloys" has opened a door to an untapped compositional space for novel alloy discovery. Refractory metal alloys are prime candidates for forming high entropy alloys (HEAs) because many refractory metal elements are mutually soluble in each other, which is one of the characteristics of narrowly defined HEAs<sup>10</sup>. We note that HEAs are not a family of materials with similar family traits, but rather an approach that was unwittingly neglected in the past for creating new alloy compositions and new microstructures. We are interested in not only the narrowly defined HEAs which require five or more principal elements of equal molar fractions and formation of a single solid solution phase, but also other multi-principal element alloys (MPEA) that may have multi-phase microstructures.

In short, given the demand for higher temperature materials, new tools and capabilities, and the compositional space for potential new alloys, there is a realistic opportunity for developing novel high temperature materials based on refractory metals and supporting manufacturing techniques, which could meet the metrics of this FOA. Figure 3 is a schematic that shows the historical performance of state-of-the-art (SOA) Ni-based superalloys as compared to this FOA's target.

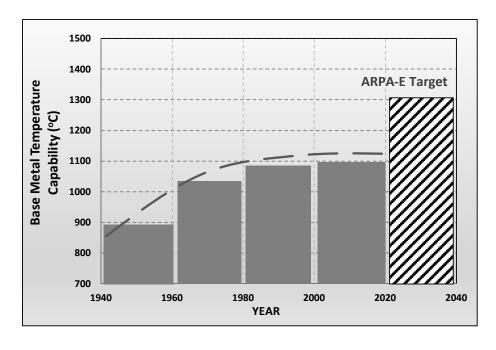


Figure 3 Temperature capability of the current SOA and the ARPA-E target for novel gas turbine-blade alloy base metals.

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Problems with ARPA-E eXCHANGE? Email ExchangeHelp@hq.doe.gov (with FOA name and number in subject line).

<sup>&</sup>lt;sup>10</sup> D. B. Miracle, O. N. Senkov, (2017) A critical review of high entropy alloys and related concepts, Acta Materialia, 122, pp. 448.

#### Market motivations

Enabling this capability for turbines and related components in the power generation and aviation industries will provide an opportunity for utilizing these materials in additional markets. These materials feed into the system designs of a broad number of use cases, including but not limited to: marine engines and components, high temperature industrial applications, and nuclear applications. In particular, the high temperature zones of natural gas turbines offer a clear need for these types of materials. Combining this with the fact that the specifications for a gas turbine open up straightforward opportunities for not one, but two major markets, increases the positive impact of these materials on energy usage and emissions. On its own, a 7% improvement in efficiency in the natural gas turbines used for electricity generation in the U.S. represents a chance to save up to 15-16 quads of energy by 2050<sup>11</sup>. A similar improvement in the turbines used for civilian aircraft represents another 3-4 quads of potential savings for U.S. air travel over the same time span <sup>12</sup> <sup>13</sup>. Thus, an improvement in the turbine space could unlock significant efficiency potential across multiple sectors with the additional development of component and system designs down the road.

Beyond the energy savings aspect of this program, the economic impacts will also be significant. Electricity generation markets are currently saturated with gas generation units, as well as older coal and nuclear units that are well past their useful life. As such, the need to squeeze even a percent of efficiency out of these units is critical to ensuring that the plants can effectively deploy their capacity to the grid. Should a new unit that is 7% more efficient be launched based on this new material paradigm, it could save its owner up to \$20k/MW above current SOA (the H-Series turbine) over the lifetime (assumed to be 20 yrs) of a baseload generator, or \$5k/MW above SOA for a peaker plant (at a fuel cost of \$3/MMBtu). These numbers could be much larger in evaluating savings over non-SOA models. Combined with the shut-down economics aspect of the market, this is a significant case for improvement.

Likewise, on the Aerospace front, there is significant demand for newer, more efficient turbine designs. A newer turbine for aerospace that is 7% more efficient than the current SOA would represent a fuel savings of \$0.40/thousand passenger-km-traveled (\$0.88/thousand passenger km-traveled above non-SOA on average), assuming a fuel cost of \$1.56/gal. This would aggregate to approximately \$1.5Bn in savings per year across the U.S. fleet just from reduced fuel use alone. <sup>14</sup>

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<sup>&</sup>lt;sup>11</sup> Baseline energy usage from PJM Measured H-class and F-class heat rate performance <a href="https://www.pjm.com/~/media/committees-groups/committees/mic/20180425-special/20180425-pjm-2018-cost-of-new-entry-study.ashx">https://www.pjm.com/~/media/committees-groups/committees/mic/20180425-special/20180425-pjm-2018-cost-of-new-entry-study.ashx</a>)

U.S Fleet Growth Data per Oliver Wyman Associates
 <a href="https://www.faa.gov/data">https://www.faa.gov/data</a> research/aviation/aerospace forecasts/media/FY2019 FAA Aerospace Forecast.pdf

<sup>&</sup>lt;sup>13</sup> Bureau of Transportation Statistics <a href="https://www.transtats.bts.gov/Data">https://www.transtats.bts.gov/Data</a> Elements.aspx?Data=4

<sup>&</sup>lt;sup>14</sup> Based on fleet miles traveled (<a href="https://www.transtats.bts.gov/Data\_Elements.aspx?Data=4">https://www.transtats.bts.gov/Data\_Elements.aspx?Data=4</a>) and relative efficiency gains above baseline, as defined by grams fuel/passenger mile traveled per the International Council on Clean Transportation. Retrieved February 24, 2020, <a href="https://theicct.org">https://theicct.org</a>

While each of these scenarios represents the optimal one in which material suppliers collaborate with component manufacturers and system designers to develop and deploy full, more-efficient turbines into the market, the more likely scenario in the short run is that individual turbine components are created out of these new materials and deployed individually as partial retrofits of existing turbine parts. The efficiency savings in this case would be largely derived by a reduction in the cooling load needed to prevent materials from deforming under the high temperature conditions and not from an increase in the peak cycle temperature itself. However, this cooling-load-reduction-benefit alone could result in a 1 to 3% efficiency improvement.

#### 4. Program Objectives

This program will foster research and development of novel refractory metal alloys, including refractory metal high entropy alloys, as well as necessary coatings, for high temperature turbine blade applications. This program aims to fund the development of bulk alloys that can continuously operate at 1300 °C and compatible coatings that along with cooling systems can further increase the temperature capability to enable gas turbine inlet temperatures of 1800 °C. These new alloys must be able to withstand both the high temperature and the high stresses in the most demanding environments in a turbine. The new materials must achieve equivalent or higher creep strength compared to the state-of-the-art superalloys but at a significantly higher temperature, i.e. >1300 °C. Successful coatings or the combination of an alloy and coatings must be able to maintain their high temperature strength after being exposed in specific service conditions for a specified period of time. If successful, this program will bring a step-change to the efficiency of gas turbines, ushering in a time of commercial ultrahigh temperature materials.

Another key objective of this program is the concurrent development of manufacturing processes with the materials. No materials development effort is successful without a realistic manufacturing process that can concurrently deliver both geometric designs and the desired mechanical properties, for example by the control of a specific microstructure. It is also a prerequisite that development of both the materials and manufacturing processes are conducted within the confines of the full system design, and as an integral part of the system development. Too often in the past, materials and manufacturing process developments and system designs were disconnected, which prolonged the technology development timeline, and also prevented potential high impact innovations. Therefore, concurrent development of system designs, materials, and manufacturing processes is a key requirement of this FOA.

#### 5. TECHNICAL TOPICS OF INTEREST

#### **Topic 1. Novel alloy development**

Novel alloy development is at the core of this program. It involves modeling, experimentation, characterization, mechanical testing, and iterations of all of the above. The objective is to develop novel alloys that can operate continuously at 1300 °C. Successful alloys must have an equivalent or better creep strength compared to the state-of-the-art superalloys but at significantly higher temperatures. The alloys must also possess a robust set of other physical, chemical, and mechanical properties that are required for service in the most demanding environments in a gas turbine, such as those for a gas turbine blade.

Alloy development should be coupled with full considerations and demonstrations of any manufacturing processes that will be used to produce the new alloys. The manufacturing processes must be able to generate the microstructure and mechanical properties that the material is designed to achieve, while being able to produce the complex geometries that are dictated by turbine system designs.

In addition to mechanical strength, fracture toughness and reliability, and other physical properties, the material development must also consider the environmental damage resistance of the alloy. The environmental resistance may be achieved as inherent in the alloy design, or it may be attained in combination with a coating. Compatibility of the base alloy with any candidate coatings must also be an integral part of the alloy design.

#### **Topic 2. Coating development**

Due to the high temperatures, oxidation, and other possible corrosive environments turbine materials are exposed to, it is expected that coatings are likely a necessary part of the total solution. Refractory metals are known to be prone to oxidation if left exposed. Therefore, project efforts that focus on the development of coatings, including both EBC and TBC coatings, for refractory metal alloys are also of interest. Potential coatings may be developed by using existing commercial refractory metal alloys as surrogates for future alloys that may be developed during this program, or in concert with Topic 1 above. However, substrate alloys must be highly akin and relevant to the potential new alloys based on the best knowledge of the time.

#### **Topic 3. Manufacturing process development**

Manufacturing process development is an integral part of the overall program objective. It is mandatory that all material developments are closely coupled with manufacturing processes and vice versa. Manufacturing processes must be able to deliver not only design topologies, operational characteristics, and system integration requirements, but also the microstructure and mechanical properties that the alloys are designed to achieve. This program recognizes that parallel efforts of alloy and manufacture process developments can be

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beneficial. Therefore, project efforts that focus on the manufacturing process development for refractory metal alloys are of interest. Potential manufacturing processes may be developed by using existing commercial refractory metal alloys as surrogates for future alloys that may be developed during this program. However, surrogate alloys must be highly akin and relevant to the potential new alloys based on the best knowledge of the time.

Additive manufacturing (AM) or hybrid-AM is a promising technology that could play an important role for the success of this program. Therefore, AM of refractory metal alloys are of high interest for this program. However, this program is not limited to AM. All innovative manufacture techniques including near-net shape (NNS) manufacturing technologies such as powder metallurgy technologies are also welcome. Manufacturing processes must be able to achieve current designs for turbine blades including internal cooling channels and any necessary surface characteristics. Manufacturing processes are also important for attaining functionally graded microstructures or components. Intelligent processing technologies that can help control and optimize microstructural evolutions through machine learning or other digital data processing techniques can be an integral part of manufacturing process development. Manufacturing technologies may also include the development of feedstock materials such as powders or wires designed for AM or other manufacturing techniques.

#### **Topic 4. Comprehensive solutions**

This program supports project efforts that aim to provide comprehensive solutions that enable turbines to be able to run at higher temperatures to achieve higher efficiencies. Comprehensive solutions are technology packages that address the challenge by integrating the capability of the base alloy, coatings, and manufacturing techniques to meet the requirements of the overall system design. Project efforts that aim to provide comprehensive solutions consist of efforts in alloy design and development, coatings, and compatible manufacturing process, all of which are driven by component and system designs. Comprehensive solutions also address supply chain technologies and testing and validation of the technologies developed. It is expected that such project efforts will involve multiple partners with complementary expertise, skills, and processing capabilities.

Topics 1-4 applicants must provide a plan to accomplish needed testing, manufacturing research, and modeling described in Topic 5, either through their own capabilities/contractors/project team members, or through interactions with the Topic 5 awardee(s). ARPA-E will encourage and may require Topic 1-4 awardees to work with the Topic 5 awardee(s), based on ARPA-E's review of each plan during award negotiations.

#### **Topic 5. Testing and Resource Support for Topics 1-4 Awardees**

ARPA-E also seeks applications from organizations/teams for: a) required testing/evaluation of ULTIMATE Topics 1-4 awardees' research results, and b) supplemental technical support for

these awardees. Applicants under this Topic 5 may apply to provide one or more of the following:

- 5.1 Testing and evaluation of mechanical properties and environmental damage resistance at ultra-high temperatures (1300 °C or higher): Selected organizations/teams will develop testing techniques and protocols, establish capacities for testing, perform testing, and make available such capabilities to Topics 1-4 awardees that are focused on materials design, synthesis, and fabrication. Topics 1-4 awardees will be encouraged and may be required to submit their resulting materials for testing and evaluation by ARPA-E-funded Topic 5 team(s).
- 5.2 Advanced manufacturing: Selected organizations/teams will provide state-of-the-art manufacturing facilities and expertise for use by Topics 1-4 awardees. Expertise will include but is not limited to additive manufacturing and other advanced manufacturing specialists, with the goal of accelerating Topics 1-4 awardees' concurrent development of the alloys and corresponding manufacturing processes.
- 5.3 Materials Modeling: Selected organizations/teams will develop and assist computational materials science modeling of microstructure and mechanical properties of the refractory metal alloys that are of interest for this program and are being developed by Topics 1 and 4 awardees. Any newly developed general modeling results generated from using modeling tools, will be made available without restriction for use by Topic 1-4 awardees. Modeling results that are generated from specific materials associated with a specific awardee will only be made available to that awardee and will be subject to the requirements at Section I.B.7.5.4, below.
- 5.4 Cost Modeling: Selected organizations/teams will develop cost-optimization models to be made available with any necessary modeling expertise without restriction for use by Topics 1-4 awardees. These models will focus on the estimation of cost across different manufacturing scenarios to help reduce barriers to entry for relatively new manufacturing strategies such as additive approaches. This will be particularly necessary as these new materials move from small scale production and testing to larger scale applications (such as turbine component development). The manufacturing cost estimation frameworks and modeling tools developed will be made available to help facilitate the optimization of these manufacturing strategies moving forward. These cost estimation tools and models will allow for various material properties to be input to generate the desired cost outcomes, specifically from a manufacturing perspective. ARPA-E anticipates that cost modeling may be funded for 12 to 24 months.

#### 6. Program Structure

ULTIMATE is a program offered in two separate phases. Applicants must provide detailed budgets and task descriptions that cover both Phase I and Phase 2. Details of Phase 1 and II are provided below.

<u>Phase 1.</u> Phase 1 focuses on an initial lab-scale feasibility demonstration of the design of alloy compositions, coatings, and manufacturing processes, with proof-of-concept laboratory data demonstrating the potential of the new alloy compositions and manufacturing processes. Phase 1 will conclude with laboratory test data reports that meet the specific performance metrics as described in Table I in the next section (Technical Performance Targets). Phase 1 can be proposed for a maximum of 18 months, based on the Applicant's individual assessment and the proposed project's schedule. All selected projects will incorporate the Phase 1 criteria as a milestone and Go/No-go criteria in the Statement of Project Objectives (SOPO).

Based on each individual project's technical success, including meeting technical targets of Phase 1, ARPA-E may select projects to continue to Phase 2, subject to the availability of appropriated funds.

<u>Phase 2.</u> During Phase 2, successful projects will conduct comprehensive optimization and testing of selected alloy compositions, coatings, and manufacturing processes at a slightly larger scale. The investigations shall evaluate a suite of physical, chemical, and mechanical properties that collectively determine the performance of turbine blades at high temperatures. Phase 2 can be proposed for a maximum of 24 months. The technical metrics for the comprehensive set of properties are detailed in Table II in the next section (Technical Performance Targets).

#### 7. TECHNICAL PERFORMANCE TARGETS

### 7.1 Novel Alloy Development (Topic 1)

#### 7.1.1 Phase 1 Targets

Table I contains a list of basic threshold and qualitative metrics required for successful completion of Phase 1 of the program. Alloy development teams must provide statistically significant data as proof that the Phase 1 threshold metrics are clearly met before they are allowed to progress to Phase 2.

Table I: Basic threshold of mechanical properties for base alloys and coatings, and manufacturability criteria

Properties	Qualifying/benchmark threshold	Comments
Creep strain at 1300 ºC, 200 MPa, 100 hours	<2%	Use relevant ASTM E139 – 11 test method, or equivalent.
Room temperature (RT) tensile ductility	>1.5%	
RT fracture toughness	>10 MPa/m <sup>1/2</sup>	Use relevant ASTM E399, E1820, or equivalent.
Coating performance <sup>a</sup>	Base alloy with coating must retain its ductility at RT after exposure to 1700 °C in air.	See 7.2.1 for details of test methods and metrics
Manufacturability	Standard tensile mechanical test specimens are manufactured using the same process as would be used for manufacturing turbine blades and must meet critical dimensional requirements.	See 7.3.1 for details of test methods and metrics

<sup>&</sup>lt;sup>a</sup> Required in Phase 1 only for projects that include coating as a part of project scopes.

#### 7.1.2 Phase 2 targets

The alloys and alloys in combination with coatings that meet the ultimate goal of this program, which is ultrahigh temperature alloys capable of continuously operating at a minimum of 1300 °C or [simulating 1800 °C gas inlet temperature with coatings] above, must also meet a suite of mechanical, physical, and environmental resistance property metrics, which are listed in Table II below.

ARPA-E recognizes that the assessment of the potential of a new alloy can be complicated. Specific alloy compositions may satisfy most of the metrics in Table II while not meeting one or two of them. In such circumstance performers are required to submit written requests for deviation from the technical metrics listed in Table II. The justifications for deviations shall include specific potential applications and/or how such alloys can be incorporated in a turbine system. The requested deviations will be considered on a case-by-case basis.

Table II: Comprehensive benchmark metrics of ultrahigh temperature alloys, coatings, and manufacturability criteria

ID	Property	Benchmark metrics	Rationale <sup>4 5 15 16 17 18 19 20</sup>
1	0.2% Tensile Yield Strength at 1300°C <sup>a</sup>	≥ 400 MPa	Current SOA is 450MPa at 1050°C (Use relevant ASTM E21 - 17e1 test method)
2	Solidus Temperature	≥ 1500°C	Current SOA is 1200 - 1350°C.
3	Density at RT <sup>b</sup>	≤ 9.0 g/c.c	Current SOA is < 9.0 g/c.c.
4	Thermal Conductivity	RT: 9 - 12 W/m. K 1300°C: ≥ 24 W/m.K	Typical Ni superalloys: RT: 11 W/m.K 800°C: 22 W/m.K 1250°C: 23.5 W/m.K (Use relevant ASTM E1225 – 13 test method)
5	Linear thermal expansion (RT – 1300°C)	≤ 2 %	Current SOA is 2.2% (RT – 1200°C); CTE: 8 - 18 x 10 <sup>-6</sup> /°C (Use relevant ASTM E228-17 test method)
6	Thermo-mechanical Fatigue (TMF) <sup>c</sup>	0.45% strain; R= -1; 100- 1300°C; ≥1000 cycles	Current SOA is 0.45% strain; R= - 1; 100-950°C; 1000 cycles
7	Coating performance	Base alloy with coating must retain creep strength after exposure to 1700 °C in air.	See 7.2.2 for details of test methods and metrics

<sup>.</sup> 

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<sup>&</sup>lt;sup>15</sup> E. Balikci, R. A. Mirshams and A. Raman, (2000), Tensile Strengthening in the Nickel-Base Superalloy IN738LC, Journal of Materials Engineering and Performance, 9, pp. 324

<sup>&</sup>lt;sup>16</sup> Product Handbook of High Performance Nickel Alloys, Special Metals, Alloys Handbook 2

<sup>&</sup>lt;sup>17</sup> R. E. Aune, R. Brooks, I. Eery, J. J. Fecht,(2005), Thermophysical properties of IN738LC, MM247LC and CMSX-4 in the liquid and high temperature solid phase, Superalloys 718, 625, 706 and Derivatives 2005, TMS, Edited by E. A. Loria

<sup>&</sup>lt;sup>18</sup> M. Zielinska, M. Yavorska, M. Poreba, J. Sieniawski, (2010), Thermal properties of cast nickel based superalloys, Archives of Materials Science and Engineering, 44, 1, pp. 35

<sup>&</sup>lt;sup>19</sup> R. L. Amaro, S. D. Antolovich, R. W. Neu, A. Staroselsky, (2010), On thermos-mechanical fatigue in single crystal Ni-base superalloys, Procedia Engineering 2, pp. 815

<sup>&</sup>lt;sup>20</sup> J. J. Moverare, (2007), Thermal-mechanical fatigue behavior of CMSX-4 in virgin and long term aged conditions, Materials Science and Technology, 23, 12, pp. 1450

ID	Property	Benchmark metrics	Rationale 45 15 16 17 18 19 20
8	Manufacturability	Manufacture a generic small turbine blade as a demonstration.	See 7.3.2 for details of test methods and metrics

<sup>&</sup>lt;sup>a</sup> In general, the higher the better as long as ductility or fracture toughness is not compromised. Use industry standard strain rate (change in strain with respect to time).

#### 7.2 Coating Development (Topic 2)

Technical targets for coatings development are given in Table II. Specifically, the following two tests must be met: 7.2.1 is the threshold test to meet Phase 1 target, and 7.2.2 is the requirement for Phase 2.

### 7.2.1 Test of room temperature ductility after exposure to high temperatures in air (Phase 1)

To evaluate the basic effectiveness of coatings including EBC and TBC, mechanical tensile samples of appropriate (research or commercial refractory) alloys are to be coated with proposed new coatings. The coated samples are to be exposed to 1700 °C in laboratory air for 100 hours. Tensile ductility at room temperature (RT) should be tested and compared with those without coatings and without the high temperature exposure. The proposed coating is deemed effective if the coated samples show >1.5% RT ductility or if the relative change in RT ductility between coated and uncoated samples is <10%.

#### 7.2.2 Test of creep strength after exposure to high temperatures in air (Phase 2)

To evaluate the effectiveness of coatings including EBC and TBC on the high temperature properties of the base alloy, creep strength test samples of appropriate (research or commercial) refractory alloys are to be coated with the proposed new coatings. The coated samples are to be exposed to 1700 °C in laboratory air for 100 hours. Upon completion of the exposure, creep strength tests will be conducted at 1300 °C under 200 MPa stress for 100 hours. Creep strain data under those conditions should be tested and compared with those without coatings and without the high temperature exposures. If the relative change of the creep strain data is less than 10%, the coating is deemed effective.

<sup>&</sup>lt;sup>b</sup> Density of < 9.0 g/cc is preferred in a new alloy to be compatible with current gas turbine designs. However, density values higher than 9 are possible and allowable during the course of the alloy development.

<sup>&</sup>lt;sup>c</sup> R is the strain ratio. Use industry standard strain-rate and temperature ramp rate and other criteria for testing

#### 7.3 Manufacturing Process Development (Topic 3)

Manufacturability of lab scale samples must be demonstrated using the same manufacturing process that would be used to manufacture a turbine blade with geometric design complexities. Justification for the selected technique and the specific manufacturing path for successful fabrication needs to be clearly outlined in the proposal. Design parameters such as minimum feature size requirement, dimensional accuracy, and surface finish quality are parameters of key importance. Specifically, manufacturability can be demonstrated via the following two tests: 7.3.1 is the threshold test to meet the Phase 1 target and 7.3.2 is the requirement to meet the Phase 2 target.

#### 7.3.1 Manufacture of mechanical test coupons (Phase 1)

The basic manufacturability shall be demonstrated by manufacturing tensile mechanical test bars as specified by appropriate ASTM E8 / E8M method. Five bars should be fabricated. Consistency of as-fabricated specimens will be measured by measuring the diameter and length of the specimens. The largest variations among the five samples must be less than 0.1mm.

#### 7.3.2 Manufacture of turbine blade demos (Phase 2)

Manufacturability shall be demonstrated by fabrication of a generic turbine blade with dimensions between 3 to 6 inches. Generic turbine blade designs can be obtained through publicly available sources or private sources. Internal cooling channels are expected. Three turbine blades should be fabricated using the manufacturing method approved during Phase 1. The critical dimensional variations shall be less than 1% among three samples.

#### 7.4 Comprehensive Solutions (Topic 4)

Teams that aim to develop a comprehensive technology package including novel alloys, coatings, and manufacturing processes are required to meet the threshold targets as listed in Table I at the end of Phase 1, and the comprehensive set of properties as given in Table II at the end of Phase 2.

#### 7.5 Testing and Resource Support for Topics 1-4 Awardees (Topic 5)

#### 7.5.1 Capabilities to be provided

Topic 5 applicants must clearly state what capabilities they intend to provide for any of the above, and specific tools/codes/resources that will be used. Topic 5 applicants should provide a high-level plan that includes any required preparatory and ongoing development tasks as well as a notional schedule for working with multiple potential Topics 1-4 awardees, including timing and throughput of sample testing, fabrication, or modeling.

#### 7.5.2 Testing required

Topics 1-4 awardees will be encouraged and may be required to test their research results using Topic 5 testing awardees. The results will be kept confidential, at the Topics 1-4 awardees' discretion, but will be shared with ARPA-E.

#### 7.5.3 *ARPA-E facilitation*

During the period of performance, ARPA-E will – as needed - facilitate collaborations between Topics 1-4 awardees and Topic 5 awardee(s).

#### 7.5.4 Agreements required for data protection/usage

An appropriate legal agreement between the Topic 5 awardee(s) and any Topics 1-4 awardee(s) with whom they are working will be required. These agreements must require maintaining strict confidentiality regarding the technical details of the information that Topics 1-4 awardees provide to Topic 5 awardee(s), and, to the fullest extent allowable by statute and regulation, the results that are generated by the Topic 5 awardee(s). The agreements must also specify that the Topic 5 awardee(s) will not obtain data rights or other intellectual property rights in any Topics 1-4 awardees' technology that is provided to the Topic 5 awardee(s). Data to be generated by Topic 5 awardee(s) about individual Topics 1-4 awardees' technology will only be provided to the specific Topics 1-4 awardees whose technology is being evaluated and to ARPA-E.

#### 7.5.5 *Pre-proposal discussions*

During the proposal stage, Topic 1-4 applicants are encouraged to reach out directly to other members of the research community – including those who may be or are developing Topic 5 applications - to discuss areas of need of alloy, coating, and manufacturing process development. For Topics 1-4 applicants, awareness of the necessary testing techniques, manufacturing processes, and modeling capabilities is critical.

#### 7.5.6 Conflicts of interest

Topic 5 applicants must demonstrate in their proposals how they will successfully mitigate any real or apparent conflict of interest arising from providing testing/ resources to Topics 1-4 awardees, particularly in the case where one organization is identified as a Project Team member in a Topic 5 submission and also in a Topic 1-4 submission. However, **individuals** participating on a Topic 5 Project Team will not be permitted to participate on a Topic 1-4 Project Team.

#### 8. COST METRICS

The goal of this program is to enable greater energy efficiency savings through higher performance turbine materials. As such, some additional costs above State of the Art (SOA) materials are allowable, as long as the return on this additional upfront investment is warranted. Based on the projected energy savings of the successful program, we estimate that an overall cost premium of 110% above SOA will return a 4 year or less payback under the majority of likely deployment scenarios (both retrofit and new turbine design). This premium is allocated across the various factors that will drive cost into the end alloy solution – raw materials, coatings, and/or new manufacturing processes as shown in Table III. There may be allowable tradeoffs between categories under Topic 4, where there may be higher tolerance for more expensive raw materials or coatings if savings could be found in advanced manufacturing processes, for example (or vice versa).

As a part of the Technology-to-Market approach for each category, an assessment of the supply chain for all key materials must be considered by the team to validate that there is a viable source of these materials at the potential scale of the end use applications. Materials that are difficult to source or unable to be scaled to meet commercial demands without significant additional investment in a new supply chain will require additional explanation as to why they should be considered.

**Table III. Overview of Cost Targets for New Materials** 

Topic #	Title	Cost (% allowable over current State of the Art)
1	Novel Alloy Development	< 80%
2	Coating Development	< 20%
3	Manufacturing Process	< 10%
	Development	
4	Comprehensive Solutions	< 110%

#### **II.** Award Information

#### A. <u>AWARD OVERVIEW</u>

ARPA-E expects to make approximately \$28 million available for new awards, to be shared between FOAs DE-FOA-0002337 and DE-FOA-0002338, subject to the availability of appropriated funds. ARPA-E anticipates making approximately 10-20 awards under DE-FOA-0002337 and DE-FOA-0002338, combined. ARPA-E may, at its discretion, issue one, multiple, or no awards.

Individual awards may vary between \$250,000 and \$10 million.

The period of performance for funding agreements may not exceed 42 months. ARPA-E expects the start date for funding agreements to be February 2021, or as negotiated.

ARPA-E encourages submissions stemming from ideas that still require proof-of-concept R&D efforts as well as those for which some proof-of-concept demonstration already exists.

Submissions requiring proof-of-concept R&D can propose a project with the goal of delivering on the program metric at the conclusion of the period of performance. These submissions must contain an appropriate cost and project duration plan that is described in sufficient technical detail to allow reviewers to meaningfully evaluate the proposed project. If awarded, such projects should expect a rigorous go/no-go milestone early in the project associated with the proof-of-concept demonstration. Alternatively, submissions requiring proof-of-concept R&D can propose a project with the project end deliverable being an extremely creative, but partial solution. However, the Applicants are required to provide a convincing vision how these partial solutions can enable the realization of the program metrics with further development.

Applicants proposing projects for which some initial proof-of-concept demonstration already exists should submit concrete data that supports the probability of success of the proposed project.

ARPA-E will provide support at the highest funding level only for submissions with significant technology risk, aggressive timetables, and careful management and mitigation of the associated risks.

ARPA-E will accept only new submissions under this FOA. Applicants may not seek renewal or supplementation of their existing awards through this FOA.

ARPA-E plans to fully fund your negotiated budget at the time of award.

#### В. **RENEWAL AWARDS**

At ARPA-E's sole discretion, awards resulting from this FOA may be renewed by adding one or more budget periods, extending the period of performance of the initial award, or issuing new award. Renewal funding is contingent on: (1) availability of funds appropriated by Congress for the purpose of this program; (2) substantial progress towards meeting the objectives of the approved application; (3) submittal of required reports; (4) compliance with the terms and conditions of the award; (5) ARPA-E approval of a renewal application; and (6) other factors identified by the Agency at the time it solicits a renewal application.

#### C. **ARPA-E FUNDING AGREEMENTS**

Through cooperative agreements, other transactions, and similar agreements, ARPA-E provides financial and other support to projects that have the potential to realize ARPA-E's statutory mission. ARPA-E does not use such agreements to acquire property or services for the direct benefit or use of the U.S. Government.

Congress directed ARPA-E to "establish and monitor project milestones, initiate research projects quickly, and just as quickly terminate or restructure projects if such milestones are not achieved."21 Accordingly, ARPA-E has substantial involvement in the direction of every Cooperative Agreement, as described in Section II.D below.

#### 1. **COOPERATIVE AGREEMENTS**

ARPA-E generally uses Cooperative Agreements to provide financial and other support to Prime Recipients.<sup>22</sup>

Cooperative Agreements involve the provision of financial or other support to accomplish a public purpose of support or stimulation authorized by Federal statute. Under Cooperative Agreements, the Government and Prime Recipients share responsibility for the direction of projects.

ARPA-E encourages Prime Recipients to review the Model Cooperative Agreement, which is available at http://arpa-e.energy.gov/arpa-e-site-page/award-guidance.

<sup>&</sup>lt;sup>21</sup> U.S. Congress, Conference Report to accompany the 21<sup>st</sup> Century Competitiveness Act of 2007, H. Rpt. 110-289 at 171-172 (Aug. 1, 2007).

<sup>&</sup>lt;sup>22</sup> The Prime Recipient is the signatory to the funding agreement with ARPA-E.

Questions about this FOA? Check the Frequently Asked Questions available at <a href="http://arpa-e.energy.gov/faq">http://arpa-e.energy.gov/faq</a>. For questions that have not already been answered, email ARPA-E-CO@hq.doe.gov (with FOA name and number in subject line); see FOA Sec. VII.A. Problems with ARPA-E eXCHANGE? Email ExchangeHelp@hq.doe.gov (with FOA name and number in subject line).

## 2. FUNDING AGREEMENTS WITH FFRDCs/DOE LABS, GOGOS, AND FEDERAL INSTRUMENTALITIES

Any Federally Funded Research and Development Centers (FFRDC) involved as a member of a Project Team must provide the information requested in the "FFRDC Lab Authorization" and "Field Work Proposal" section of the Business Assurances & Disclosures Form, which is submitted with the Applicant's Full Application.

When a FFRDC/DOE Lab (including the National Energy Technology Laboratory or NETL) is the *lead organization* for a Project Team, ARPA-E executes a funding agreement directly with the FFRDC/DOE Lab and a single, separate Cooperative Agreement with the rest of the Project Team. Notwithstanding the use of multiple agreements, the FFRDC/DOE Lab is the lead organization for the entire project, including all work performed by the FFRDC/DOE Lab and the rest of the Project Team.

When a FFRDC/DOE Lab is a *member* of a Project Team, ARPA-E executes a funding agreement directly with the FFRDC/DOE Lab and a single, separate Cooperative Agreement with the rest of the Project Team. Notwithstanding the use of multiple agreements, the Prime Recipient under the Cooperative Agreement is the lead organization for the entire project, including all work performed by the FFRDC/DOE Lab and the rest of the Project Team.

Funding agreements with DOE/NNSA FFRDCs take the form of Work Authorizations issued to DOE/NNSA FFRDCs through the DOE/NNSA Field Work Proposal system for work performed under Department of Energy Management & Operation Contracts. Funding agreements with non-DOE/NNSA FFRDCs, GOGOs (including NETL), and Federal instrumentalities (e.g., Tennessee Valley Authority) will be consistent with the sponsoring agreement between the U.S. Government and the Laboratory. Any funding agreement with a FFRDC or GOGO will have similar terms and conditions as ARPA-E's Model Cooperative Agreement (<a href="https://arpa-e.energy.gov/?q=site-page/funding-agreements">https://arpa-e.energy.gov/?q=site-page/funding-agreements</a>).

Non-DOE GOGOs and Federal agencies may be proposed to provide support to the project team members on an applicant's project, through a Cooperative Research and Development Agreement (CRADA) or similar agreement.

#### 3. OTHER TRANSACTIONS AUTHORITY

ARPA-E may use its "other transactions" authority under the America COMPETES Reauthorization Act of 2010 to enter into an other transaction agreement with Prime Recipients, on a case-by-case basis.

ARPA-E may negotiate an other transaction agreement when it determines that the use of a standard cooperative agreement, grant, or contract is not feasible or appropriate for a project.

Questions about this FOA? Check the Frequently Asked Questions available at <a href="http://arpa-e.energy.gov/fag">http://arpa-e.energy.gov/fag</a>. For questions that have not already been answered, email <a href="https://arpa-e.energy.gov/fag">ARPA-E-CO@hq.doe.gov</a> (with FOA name and number in subject line); see FOA Sec. VII.A.

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In general, an other transaction agreement would require a cost share of 50%. See Section III.B.2 of the FOA.

#### D. STATEMENT OF SUBSTANTIAL INVOLVEMENT

ARPA-E is substantially involved in the direction of projects from inception to completion. For the purposes of an ARPA-E project, substantial involvement means:

- Project Teams must adhere to ARPA-E's agency-specific and programmatic requirements.
- ARPA-E may intervene at any time in the conduct or performance of work under an award.
- ARPA-E does not limit its involvement to the administrative requirements of an award.
   Instead, ARPA-E has substantial involvement in the direction and redirection of the technical aspects of the project as a whole.
- ARPA-E may, at its sole discretion, modify or terminate projects that fail to achieve predetermined Go/No Go decision points or technical milestones and deliverables.
- During award negotiations, ARPA-E Program Directors and Prime Recipients mutually establish an aggressive schedule of quantitative milestones and deliverables that must be met every quarter. In addition, ARPA-E will negotiate and establish "Go/No-Go" milestones for each project. If the Prime Recipient fails to achieve any of the "Go/No-Go" milestones or technical milestones and deliverables as determined by the ARPA-E Contracting Officer, ARPA-E may at its discretion renegotiate the statement of project objectives or schedule of technical milestones and deliverables for the project. In the alternative, ARPA-E may suspend or terminate the award in accordance with 2 C.F.R. §§ 200.338 and 200.339.
- ARPA-E may provide guidance and/or assistance to the Prime Recipient to accelerate
  the commercial deployment of ARPA-E-funded technologies. Guidance and assistance
  provided by ARPA-E may include coordination with other Government agencies and
  nonprofits<sup>23</sup> to provide mentoring and networking opportunities for Prime Recipients.
  ARPA-E may also organize and sponsor events to educate Prime Recipients about key
  barriers to the deployment of their ARPA-E-funded technologies. In addition, ARPA-E
  may establish collaborations with private and public entities to provide continued
  support for the development and deployment of ARPA-E-funded technologies.

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<sup>&</sup>lt;sup>23</sup> The term "nonprofit organization" or "nonprofit" is defined in Section IX.

#### III. ELIGIBILITY INFORMATION

#### A. **ELIGIBLE APPLICANTS**

This FOA is open to U.S. universities, national laboratories, industry and individuals.

#### 1. INDIVIDUALS

U.S. citizens or permanent residents may apply for funding in their individual capacity as a Standalone Applicant,<sup>24</sup> as the lead for a Project Team,<sup>25</sup> or as a member of a Project Team. However, ARPA-E will only award funding to an entity formed by the Applicant.

#### 2. DOMESTIC ENTITIES

For-profit entities, educational institutions<sup>26</sup>, and nonprofits<sup>27</sup> that are incorporated in the United States, including U.S. territories, are eligible to apply for funding as a Standalone Applicant, as the lead organization for a Project Team, or as a member of a Project Team.

FFRDCs/DOE Labs are eligible to apply for funding as the lead organization for a Project Team or as a member of a Project Team that includes institutions of higher education, companies, research foundations, or trade and industry research collaborations, but not as a Standalone Applicant.

State, local, and tribal government entities are eligible to apply for funding as a member of a Project Team, but not as a Standalone Applicant or as the lead organization for a Project Team.

Federal agencies and instrumentalities (other than DOE) are eligible to apply for funding as a member of a Project Team, but not as a Standalone Applicant or as the lead organization for a Project Team.

#### 3. FOREIGN ENTITIES

Foreign entities, whether for-profit or otherwise, are eligible to apply for funding as Standalone Applicants, as the lead organization for a Project Team, or as a member of a Project Team.

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<sup>&</sup>lt;sup>24</sup> A Standalone Applicant is an Applicant that applies for funding on its own, not as part of a Project Team.

<sup>&</sup>lt;sup>25</sup> A Project Team consists of the Prime Recipient, Subrecipients, and others performing any of the research and development work under an ARPA-E funding agreement, whether or not costs of performing the research and development work are being reimbursed under any agreement.

<sup>&</sup>lt;sup>26</sup> The term "Institutions of Higher Education" or "educational institution" is defined in Section IX.

<sup>&</sup>lt;sup>27</sup>Nonprofit organizations described in section 501(c)(4) of the Internal Revenue Code of 1986 that engaged in lobbying activities after December 31, 1995 are not eligible to apply for funding as a Prime Recipient or Subrecipient.

Foreign entities must designate in the Full Application a subsidiary or affiliate incorporated (or otherwise formed or to be formed) under the laws of a State or territory of the United States to receive funding. The Full Application must state the nature of the corporate relationship between the foreign entity and domestic subsidiary or affiliate. All work under the ARPA-E award must be performed in the United States. The Applicant may request a waiver of this requirement in the Business Assurances & Disclosures Form, which is submitted with the Full Application and can be found at https://arpa-e-foa.energy.gov/. Refer to the Business Assurances & Disclosures Form for guidance on the content and form of the request.

#### 4. Consortium Entities

Consortia, which may include domestic and foreign entities, must designate one member of the consortium as the consortium representative to the Project Team. The consortium representative must be incorporated in the United States. The eligibility of the consortium will be determined by reference to the eligibility of the consortium representative under Section III.A of the FOA. Each consortium must have an internal governance structure and a written set of internal rules. Upon request, the consortium entity must provide a written description of its internal governance structure and its internal rules to the Contracting Officer (ARPA-E-CO@hq.doe.gov).

Unincorporated consortia must provide the Contracting Officer with a collaboration agreement, commonly referred to as the articles of collaboration, which sets out the rights and responsibilities of each consortium member. This collaboration agreement binds the individual consortium members together and shall include the consortium's:

- Management structure;
- Method of making payments to consortium members;
- Means of ensuring and overseeing members' efforts on the project;
- Provisions for members' cost sharing contributions; and
- Provisions for ownership and rights in intellectual property developed previously or under the agreement.

### B. Cost Sharing<sup>28</sup>

Applicants are bound by the cost share proposed in their Full Applications.

Questions about this FOA? Check the Frequently Asked Questions available at <a href="http://arpa-e.energy.gov/faq">http://arpa-e.energy.gov/faq</a>. For questions that have not already been answered, email <a href="https://arpa-e.energy.gov/faq">ARPA-E-CO@hq.doe.gov</a> (with FOA name and number in subject line); see FOA Sec. VII.A.

Problems with ARPA-E eXCHANGE? Email <a href="mailto:ExchangeHelp@hq.doe.gov">ExchangeHelp@hq.doe.gov</a> (with FOA name and number in subject line).

<sup>&</sup>lt;sup>28</sup> Please refer to Section VI.B.3-4 of the FOA for guidance on cost share payments and reporting.

#### 1. Base Cost Share Requirement

ARPA-E generally uses Cooperative Agreements to provide financial and other support to Prime Recipients (see Section II.C.1 of the FOA). Under a Cooperative Agreement or Grant, the Prime Recipient must provide at least 20% of the Total Project Cost<sup>29</sup> as cost share, except as provided in Sections III.C.2 or III.C.3 below.<sup>30</sup>

#### 2. INCREASED COST SHARE REQUIREMENT

Large businesses<sup>31</sup> are strongly encouraged to provide more than 20% of the Total Project Cost as cost share. ARPA-E may consider the amount of cost share proposed when selecting applications for award negotiations (see Section V.B.1 of the FOA).

Under an "other transaction" agreement, the Prime Recipient must provide at least 50% of the Total Project Cost as cost share. ARPA-E may reduce this cost share requirement, as appropriate.

#### 3. REDUCED COST SHARE REQUIREMENT

ARPA-E has reduced the base cost share requirement for the following types of projects:

- A domestic educational institution or domestic nonprofit applying as a Standalone Applicant is not required to provide cost share.
- Project Teams composed <u>exclusively</u> of domestic educational institutions, domestic nonprofits, and/or FFRDCs/DOE Labs/Federal agencies and instrumentalities (other than DOE) are not required to provide cost share.
- Small businesses or consortia of small businesses may provide 0% cost share from the outset of the project through the first 12 months of the project (hereinafter the "Cost Share Grace Period").<sup>32</sup> If the project is continued beyond the Cost Share Grace Period, then at least 10% of the Total Project Cost (including the costs incurred during the Cost Share Grace Period) will be required as cost share over the remaining period of performance.
- Project Teams where a small business is the lead organization and small businesses perform greater than or equal to 80% of the total work under the funding agreement (as measured by the Total Project Cost) are entitled to the same cost

<sup>&</sup>lt;sup>29</sup> The Total Project Cost is the sum of the Prime Recipient share and the Federal Government share of total allowable costs. The Federal Government share generally includes costs incurred by GOGOs and FFRDCs.

<sup>&</sup>lt;sup>30</sup> Energy Policy Act of 2005, Pub.L. 109-58, sec. 988(c)

<sup>&</sup>lt;sup>31</sup> The term "For-Profit Organizations (Other than Small Businesses)" or "large business" is defined in Section IX.

<sup>&</sup>lt;sup>32</sup>The term "small business" is defined in Section IX.

- share reduction and Cost Share Grace Period as provided above to Standalone small businesses or consortia of small businesses.
- Project Teams where domestic educational institutions, domestic nonprofits, small businesses, and/or FFRDCs perform greater than or equal to 80% of the total work under the funding agreement (as measured by the Total Project Cost) are required to provide at least 10% of the Total Project Cost as cost share. However, any entity (such as a large business) receiving patent rights under a class waiver, or other patent waiver, that is part of a Project Team receiving this reduction must continue to meet the statutory minimum cost share requirement (20%) for its portion of the Total Project Cost.
- Projects that do not meet any of the above criteria are subject to the base cost share requirements described in Sections III.B.1 and III.B.2 of the FOA.

#### 4. LEGAL RESPONSIBILITY

Although the cost share requirement applies to the Project Team as a whole, the funding agreement makes the Prime Recipient legally responsible for paying, or ensuring payment of the entire cost share. The Prime Recipient's cost share obligation is expressed in the funding agreement as a static amount in U.S. dollars (cost share amount) and as a percentage of the Total Project Cost (cost share percentage). If the funding agreement is terminated prior to the end of the period of performance, the Prime Recipient is required to contribute at least the cost share percentage of total expenditures incurred through the date of termination.

The Prime Recipient is solely responsible for managing cost share contributions by the Project Team and enforcing cost share obligations assumed by Project Team members in subawards or related agreements.

#### 5. Cost Share Allocation

Each Project Team is free to determine how much each Project Team member will contribute towards the cost share requirement. The amount contributed by individual Project Team members may vary, as long as the cost share requirement for the project as a whole is met.

#### 6. COST SHARE TYPES AND ALLOWABILITY

Every cost share contribution must be allowable under the applicable Federal cost principles, as described in Section IV.G of the FOA.

Project Teams may provide cost share in the form of cash or in-kind contributions. Cash contributions may be provided by the Prime Recipient or Subrecipients. Allowable in-kind contributions include but are not limited to personnel costs, indirect costs, facilities and administrative costs, rental value of buildings or equipment, and the value of a service, other resource, or third party in-kind contribution. Project Teams may use funding or property

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Problems with ARPA-E eXCHANGE? Email <a href="mailto:ExchangeHelp@hq.doe.gov">ExchangeHelp@hq.doe.gov</a> (with FOA name and number in subject line).

received from state or local governments to meet the cost share requirement, so long as the funding or property was not provided to the state or local government by the Federal Government.

The Prime Recipient may not use the following sources to meet its cost share obligations:

- Revenues or royalties from the prospective operation of an activity beyond the period of performance;
- Proceeds from the prospective sale of an asset of an activity;
- Federal funding or property (e.g., Federal grants, equipment owned by the Federal Government); or
- Expenditures that were reimbursed under a separate Federal program.

In addition, Project Teams may not use independent research and development (IR&D) funds<sup>33</sup> to meet their cost share obligations under Cooperative Agreements. However, Project Teams may use IR&D funds to meet their cost share obligations under "other transaction" agreements.

Project Teams may not use the same cash or in-kind contributions to meet cost share requirements for more than one project or program.

Cost share contributions must be specified in the project budget, verifiable from the Prime Recipient's records, and necessary and reasonable for proper and efficient accomplishment of the project. Every cost share contribution must be reviewed and approved in advance by the Contracting Officer and incorporated into the project budget before the expenditures are incurred.

Applicants may wish to refer to 2 C.F.R. Parts 200 and 910, and 10 C.F.R Part 603 for additional guidance on cost sharing, specifically 2 C.F.R. §§ 200.306 and 910.130, and 10 C.F.R. §§ 603.525-555.

#### 7. COST SHARE CONTRIBUTIONS BY FFRDCs AND GOGOS

Because FFRDCs are funded by the Federal Government, costs incurred by FFRDCs generally may not be used to meet the cost share requirement. FFRDCs may contribute cost share only if the contributions are paid directly from the contractor's Management Fee or a non-Federal source.

Because GOGOs/Federal Agencies are funded by the Federal Government, GOGOs/Federal Agencies may not provide cost share for the proposed project. However, the GOGO/Agency costs would be included in Total Project Costs for purposes of calculating the cost-sharing requirements of the applicant.

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<sup>&</sup>lt;sup>33</sup> As defined in Federal Acquisition Regulation 31.205-18.

#### 8. Cost Share Verification

Upon selection for award negotiations, Applicants are required to provide information and documentation regarding their cost share contributions. Please refer to Section VI.B.3 of the FOA for guidance on the requisite cost share information and documentation.

#### C. OTHER

#### 1. COMPLIANT CRITERIA

Concept Papers are deemed compliant if:

- The Applicant meets the eligibility requirements in Section III.A of the FOA;
- The Concept Paper complies with the content and form requirements in Section IV.C of the FOA; and
- The Applicant entered all required information, successfully uploaded all required documents, and clicked the "Submit" button in ARPA-E eXCHANGE by the deadline stated in the FOA.

Concept Papers found to be noncompliant may not be merit reviewed or considered for award. ARPA-E may not review or consider noncompliant Concept Papers, including Concept Papers submitted through other means, Concept Papers submitted after the applicable deadline, and incomplete Concept Papers. A Concept Paper is incomplete if it does not include required information. ARPA-E will not extend the submission deadline for Applicants that fail to submit required information and documents due to server/connection congestion.

Full Applications are deemed compliant if:

- The Applicant submitted a compliant and responsive Concept Paper;
- The Applicant meets the eligibility requirements in Section III.A of the FOA;
- The Full Application complies with the content and form requirements in Section IV.D of the FOA; and
- The Applicant entered all required information, successfully uploaded all required documents, and clicked the "Submit" button in ARPA-E eXCHANGE by the deadline stated in the FOA.

Full Applications found to be noncompliant may not be merit reviewed or considered for award. ARPA-E may not review or consider noncompliant Full Applications, including Full Applications submitted through other means, Full Applications submitted after the applicable deadline, and incomplete Full Applications. A Full Application is incomplete if it does not include required information and documents, such as Forms SF-424 and SF-424A. ARPA-E will not extend the submission deadline for Applicants that fail to submit required information and documents due to server/connection congestion.

Questions about this FOA? Check the Frequently Asked Questions available at <a href="http://arpa-e.energy.gov/fag">http://arpa-e.energy.gov/fag</a>. For questions that have not already been answered, email <a href="https://arpa-e.energy.gov/fag">ARPA-E-CO@hq.doe.gov</a> (with FOA name and number in subject line); see FOA Sec. VII.A.

Problems with ARPA-E eXCHANGE? Email ExchangeHelp@hq.doe.gov (with FOA name and number in subject line).

Replies to Reviewer Comments are deemed compliant if:

- The Applicant successfully uploads its response to ARPA-E eXCHANGE by the deadline stated in the FOA; and
- The Replies to Reviewer Comments comply with the content and form requirements of Section IV.E of the FOA.

ARPA-E will not review or consider noncompliant Replies to Reviewer Comments, including Replies submitted through other means and Replies submitted after the applicable deadline. ARPA-E will not extend the submission deadline for Applicants that fail to submit required information due to server/connection congestion. ARPA-E will review and consider each compliant and responsive Full Application, even if no Reply is submitted or if the Reply is found to be noncompliant.

#### 2. RESPONSIVENESS CRITERIA

ARPA-E performs a preliminary technical review of Concept Papers and Full Applications. The following types of submissions may be deemed nonresponsive and may not be reviewed or considered:

- Submissions that fall outside the technical parameters specified in this FOA.
- Submissions that have been submitted in response to currently issued ARPA-E FOAs.
- Submissions that are not scientifically distinct from applications submitted in response to currently issued ARPA-E FOAs.
- Submissions for basic research aimed solely at discovery and/or fundamental knowledge generation.
- Submissions for large-scale demonstration projects of existing technologies.
- Submissions for proposed technologies that represent incremental improvements to existing technologies.
- Submissions for proposed technologies that are not based on sound scientific principles (e.g., violates a law of thermodynamics).
- Submissions for proposed technologies that are not transformational, as described in Section I.A of the FOA.
- Submissions for proposed technologies that do not have the potential to become disruptive in nature, as described in Section I.A of the FOA. Technologies must be scalable such that they could be disruptive with sufficient technical progress.
- Submissions that are not distinct in scientific approach or objective from activities currently supported by or actively under consideration for funding by any other office within Department of Energy.
- Submissions that are not distinct in scientific approach or objective from activities currently supported by or actively under consideration for funding by other government agencies or the private sector.

Questions about this FOA? Check the Frequently Asked Questions available at <a href="http://arpa-e.energy.gov/faq">http://arpa-e.energy.gov/faq</a>. For questions that have not already been answered, email <a href="https://arpa-e.energy.gov/faq">ARPA-E-CO@hq.doe.gov</a> (with FOA name and number in subject line); see FOA Sec. VII.A.

Problems with ARPA-E eXCHANGE? Email ExchangeHelp@hq.doe.gov (with FOA name and number in subject line).

 Submissions that do not propose a R&D plan that allows ARPA-E to evaluate the submission under the applicable merit review criteria provided in Section V.A of the FOA.

#### 3. SUBMISSIONS SPECIFICALLY NOT OF INTEREST

Submissions that propose the following will be deemed nonresponsive and will not be merit reviewed or considered:

- Submissions seeking improvements to current Ni or Co based superalloys.
- Submissions seeking to improve currently known structural ceramics and ceramic matrix composites (CMC).
- Submissions seeking incremental improvements to additive manufacturing techniques independent of refractory metal alloys development.
- Submissions that focus on components that operate in less harsh environments than turbine blades.
- Isolated materials development without full considerations of compatible manufacturing methods

### 4. LIMITATION ON NUMBER OF SUBMISSIONS

ARPA-E is not limiting the number of submissions from Applicants. Applicants may submit more than one application to this FOA, provided that each application is scientifically distinct.

### IV. APPLICATION AND SUBMISSION INFORMATION

### A. <u>Application Process Overview</u>

#### 1. REGISTRATION IN ARPA-E eXCHANGE

The first step in applying to this FOA is registration in ARPA-E eXCHANGE, ARPA-E's online application portal. For detailed guidance on using ARPA-E eXCHANGE, please refer to Section IV.H.1 of the FOA and the "ARPA-E eXCHANGE User Guide" (<a href="https://arpa-e-foa.energy.gov/Manuals.aspx">https://arpa-e-foa.energy.gov/Manuals.aspx</a>).

#### 2. CONCEPT PAPERS

Applicants must submit a Concept Paper by the deadline stated in the FOA. Section IV.C of the FOA provides instructions on submitting a Concept Paper.

ARPA-E performs a preliminary review of Concept Papers to determine whether they are compliant and responsive, as described in Section III.C of the FOA. Concept Papers found to be noncompliant or nonresponsive may not be merit reviewed or considered for award. ARPA-E makes an independent assessment of each compliant and responsive Concept Paper based on the criteria and program policy factors in Sections V.A.1 and V.B.1 of the FOA.

ARPA-E will encourage a subset of Applicants to submit Full Applications. Other Applicants will be discouraged from submitting a Full Application in order to save them the time and expense of preparing an application submission that is unlikely to be selected for award negotiations. By discouraging the submission of a Full Application, ARPA-E intends to convey its lack of programmatic interest in the proposed project. Such assessments do not necessarily reflect judgments on the merits of the proposed project. Unsuccessful Applicants should continue to submit innovative ideas and concepts to future FOAs.

#### 3. FULL APPLICATIONS

Applicants must submit a Full Application by the deadline stated in the FOA. Applicants will have approximately 45 days from receipt of the Encourage/Discourage notification to prepare and submit a Full Application. Section IV.D of the FOA provides instructions on submitting a Full Application.

ARPA-E performs a preliminary review of Full Applications to determine whether they are compliant and responsive, as described in Section III.C of the FOA. Full Applications found to be noncompliant or nonresponsive may not be merit reviewed or considered for award. ARPA-E makes an independent assessment of each compliant and responsive Full Application based on the criteria and program policy factors in Sections V.A.2 and V.B.1 of the FOA.

#### 4. REPLY TO REVIEWER COMMENTS

Once ARPA-E has completed its review of Full Applications, reviewer comments on compliant and responsive Full Applications are made available to Applicants via ARPA-E eXCHANGE. Applicants may submit an optional Reply to Reviewer Comments, which must be submitted by the deadline stated in the FOA. Section IV.E of the FOA provides instructions on submitting a Reply to Reviewer Comments.

ARPA-E performs a preliminary review of Replies to determine whether they are compliant, as described in Section III.C.1 of the FOA. ARPA-E will review and consider compliant Replies only. ARPA-E will review and consider each compliant and responsive Full Application, even if no Reply is submitted or if the Reply is found to be non-compliant.

### 5. Pre-Selection Clarifications and "Down-Select" Process

Once ARPA-E completes its review of Full Applications and Replies to Reviewer Comments, it may, at the Contracting Officer's discretion, conduct a pre-selection clarification process and/or perform a "down-select" of Full Applications. Through the pre-selection clarification process or down-select process, ARPA-E may obtain additional information from select Applicants through pre-selection meetings, webinars, videoconferences, conference calls, written correspondence, or site visits that can be used to make a final selection determination. ARPA-E will not reimburse Applicants for travel and other expenses relating to pre-selection meetings or site visits, nor will these costs be eligible for reimbursement as pre-award costs.

ARPA-E may select applications for award negotiations and make awards without pre-selection meetings and site visits. Participation in a pre-selection meeting or site visit with ARPA-E does not signify that Applicants have been selected for award negotiations.

#### 6. SELECTION FOR AWARD NEGOTIATIONS

ARPA-E carefully considers all of the information obtained through the application process and makes an independent assessment of each compliant and responsive Full Application based on the criteria and program policy factors in Sections V.A.2 and V.B.1 of the FOA. The Selection Official may select all or part of a Full Application for award negotiations. The Selection Official may also postpone a final selection determination on one or more Full Applications until a later date, subject to availability of funds and other factors. ARPA-E will enter into award negotiations only with selected Applicants.

Applicants are promptly notified of ARPA-E's selection determination. ARPA-E may stagger its selection determinations. As a result, some Applicants may receive their notification letter in advance of other Applicants. Please refer to Section VI.A of the FOA for guidance on award notifications.

### B. <u>APPLICATION FORMS</u>

Required forms for Full Applications are available on ARPA-E eXCHANGE (<a href="https://arpa-e-foa.energy.gov">https://arpa-e-foa.energy.gov</a>), including the SF-424 and Budget Justification Workbook/SF-424A. A sample Summary Slide is available on ARPA-E eXCHANGE. Applicants may use the templates available on ARPA-E eXCHANGE, including the template for the Concept Paper, the template for the Technical Volume of the Full Application, the template for the Summary Slide, the template for the Summary for Public Release, the template for the Reply to Reviewer Comments, and the template for the Business Assurances & Disclosures Form. A sample response to the Business Assurances & Disclosures Form is available on ARPA-E eXCHANGE.

# C. CONTENT AND FORM OF CONCEPT PAPERS

<u>The Concept Paper is mandatory</u> (i.e. in order to submit a Full Application, a compliant and responsive Concept Paper must have been submitted) and must conform to the following formatting requirements:

- The Concept Paper must not exceed 4 pages in length including graphics, figures, and/or tables.
- The Concept Paper must be submitted in Adobe PDF format.
- The Concept Paper must be written in English.
- All pages must be formatted to fit on 8-1/2 by 11 inch paper with margins not less than one inch on every side. Single space all text and use Times New Roman typeface, a black font color, and a font size of 12 point or larger (except in figures and tables).
- The ARPA-E assigned Control Number, the Lead Organization Name, and the Principal Investigator's Last Name must be prominently displayed on the upper right corner of the header of every page. Page numbers must be included in the footer of every page.
- The first paragraph must include the Lead Organization's Name and Location, Principal Investigator's Name, Technical Category, Proposed Funding Requested (Federal and Cost Share), and Project Duration.

Concept Papers found to be noncompliant or nonresponsive may not be merit reviewed or considered for award (see Section III.C of the FOA).

Each Concept Paper must be limited to a single concept or technology. Unrelated concepts and technologies must not be consolidated into a single Concept Paper.

A fillable Concept Paper template is available on ARPA-E eXCHANGE at <a href="https://arpa-e-foa.energy.gov">https://arpa-e-foa.energy.gov</a>.

Concept Papers must conform to the content requirements described below. If Applicants exceed the maximum page length indicated above, ARPA-E will review only the authorized number of pages and disregard any additional pages.

#### 1. CONCEPT PAPER

#### a. **CONCEPT SUMMARY**

 Describe the proposed concept with minimal jargon, and explain how it addresses the Program Objectives of the FOA.

#### b. INNOVATION AND IMPACT

- Clearly identify the problem to be solved with the proposed technology concept.
- Clearly identify which particular topic (from the available list of topics 1-5 in section I.B.5 of the FOA) is solved with the proposed technology concept
- Describe how the proposed effort represents an innovative and potentially transformational solution to the technical challenges posed by the FOA.
- Explain the concept's potential to be disruptive compared to existing or emerging technologies.
- To the extent possible, provide quantitative metrics in a table that compares the proposed technology concept to current and emerging technologies and to the Technical Performance Targets in Section I.B.7 of the FOA for the appropriate Technology Category in Section I.B.5 of the FOA.

#### c. Proposed Work

- Describe the final deliverable(s) for the project and the overall technical approach used to achieve project objectives.
- Discuss alternative approaches considered, if any, and why the proposed approach is most appropriate for the project objectives.
- Describe the background, theory, simulation, modeling, experimental data, or other sound engineering and scientific practices or principles that support the proposed approach. Provide specific examples of supporting data and/or appropriate citations to the scientific and technical literature.
- Describe why the proposed effort is a significant technical challenge and the key technical risks to the project. Does the approach require one or more entirely new technical developments to succeed? How will technical risk be mitigated?
- Identify techno-economic challenges to be overcome for the proposed technology to be commercially relevant.

#### d. TEAM ORGANIZATION AND CAPABILITIES

- Indicate the roles and responsibilities of the organizations and key personnel that comprise the Project Team.
- Provide the name, position, and institution of each key team member and describe in 1 2 sentences the skills and experience that he/she brings to the team.
- Identify key capabilities provided by the organizations comprising the Project Team and how those key capabilities will be used in the proposed effort.
- Identify (if applicable) previous collaborative efforts among team members relevant to the proposed effort.

# D. CONTENT AND FORM OF FULL APPLICATIONS

#### **TO BE INSERTED BY FOA MODIFICATION IN JULY 2020**

Full Applications must conform to the following formatting requirements:

- Each document must be submitted in the file format prescribed below.
- The Full Application must be written in English.
- All pages must be formatted to fit on 8-1/2 by 11 inch paper with margins not less than one inch on every side. Single space all text and use Times New Roman typeface, a black font color, and a font size of 12 point or larger (except in figures and tables).
- The ARPA-E assigned Control Number, the Lead Organization Name, and the Principal Investigator's Last Name must be prominently displayed on the upper right corner of the header of every page. Page numbers must be included in the footer of every page.

Full Applications found to be noncompliant or nonresponsive may not be merit reviewed or considered for award (see Section III.C of the FOA).

Each Full Application should be limited to a single concept or technology. Unrelated concepts and technologies should not be consolidated in a single Full Application.

Fillable Full Application template documents are available on ARPA-E eXCHANGE at <a href="https://arpa-e-foa.energy.gov">https://arpa-e-foa.energy.gov</a>.

Full Applications must conform to the content requirements described below.

Component	Required Format	Description and Information
Technical Volume	PDF	The centerpiece of the Full Application. Provides a detailed description of the proposed R&D project and Project Team.

SF-424	PDF	Application for Federal Assistance. Applicants are responsible for ensuring that the proposed costs listed in eXCHANGE match those listed on forms SF-424 and SF-424A. Inconsistent submissions may impact ARPA-E's final award determination.
Budget Justification Workbook/SF- 424A	XLS	Budget Information – Non-Construction Programs
Summary for Public Release	PDF	Short summary of the proposed R&D project. Intended for public release.
Summary Slide	PPT	A four-panel project slide summarizing different aspects of the proposed R&D project.
Business Assurances & Disclosures Form	PDF	Requires the Applicant to make responsibility disclosures and disclose potential conflicts of interest within the Project Team. Requires the Applicant to describe the additionality and risks associated with the proposed project, disclose applications for funding currently pending with Federal and non-Federal entities, and disclose funding from Federal and non-Federal entities for work in the same technology area as the proposed R&D project. If the Applicant is a FFRDC/DOE Lab, requires the Applicant to provide written authorization from the cognizant Federal agency and, if a DOE/NNSA FFRDC/DOE Lab, a Field Work Proposal. Allows the Applicant to request a waiver or modification of the Performance of Work in the United States requirement and/or the Technology Transfer & Outreach (TT&O) spending requirement. A sample response to the Business Assurances & Disclosures Form is also available on ARPA-E eXCHANGE.
U.S. Manufacturing Plan	PDF	As part of the application, Applicants are required to submit a U.S. Manufacturing Plan. The U.S. Manufacturing Plan represents the Applicant's measurable commitment to support U.S. manufacturing as a result of its award.

ARPA-E provides detailed guidance on the content and form of each component below.

#### 1. FIRST COMPONENT: TECHNICAL VOLUME

The Technical Volume must be submitted in Adobe PDF format. A Technical Volume template is available at <a href="https://arpa-e-foa.energy.gov">https://arpa-e-foa.energy.gov</a>. The Technical Volume must conform to the content and form requirements included within the template, including maximum page lengths. If Applicants exceed the maximum page lengths specified for each section, ARPA-E will review only the authorized number of pages and disregard any additional pages.

Applicants must provide sufficient citations and references to the primary research literature to justify the claims and approaches made in the Technical Volume. ARPA-E and reviewers may review primary research literature in order to evaluate applications. However, ARPA-E and reviewers are under no obligation to review cited sources (e.g., Internet websites).

### 2. Second Component: SF-424

The SF-424 must be submitted in Adobe PDF format. This form is available on ARPA-E eXCHANGE at <a href="https://arpa-e-foa.energy.gov">https://arpa-e-foa.energy.gov</a>.

The SF-424 includes instructions for completing the form. Applicants are required to complete all required fields in accordance with the instructions.

Prime Recipients and Subrecipients are required to complete SF-LLL (Disclosure of Lobbying Activities), available at <a href="https://www.grants.gov/forms/post-award-reporting-forms.html">https://www.grants.gov/forms/post-award-reporting-forms.html</a>, if any non-Federal funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any Federal agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with your application or funding agreement. The completed SF-LLL must be appended to the SF-424.

ARPA-E provides the following supplemental guidance on completing the SF-424:

- Each Project Team should submit only one SF-424 (i.e., a Subrecipient should not submit a separate SF-424).
- The list of certifications and assurances in Block 21 can be found at <a href="http://energy.gov/management/downloads/certifications-and-assurances-use-sf-424">http://energy.gov/management/downloads/certifications-and-assurances-use-sf-424</a>.
- The dates and dollar amounts on the SF-424 are for the entire period of performance (from the project start date to the project end date), not a portion thereof.
- Applicants are responsible for ensuring that the proposed costs listed in eXCHANGE match those listed on forms SF-424 and SF-424A. Inconsistent submissions may impact ARPA-E's final award determination.

# 3. THIRD COMPONENT: BUDGET JUSTIFICATION WORKBOOK/SF-424A

Applicants are required to complete the Budget Justification Workbook/SF-424A Excel spreadsheet. This form is available on ARPA-E eXCHANGE at <a href="https://arpa-e-foa.energy.gov">https://arpa-e-foa.energy.gov</a>. Prime Recipients must complete each tab of the Budget Justification Workbook for the project as a whole, including all work to be performed by the Prime Recipient and its Subrecipients and Contractors. The SF-424A form included with the Budget Justification Workbook will "autopopulate" as the Applicant enters information into the Workbook. <a href="https://arpa-e-foa.energy.gov">Applicant subrecipient information must be submitted as follows:</a>
Subrecipient information must be submitted as follows:

 Each Subrecipient incurring greater than or equal to 10% of the Total Project Cost must complete a separate Budget Justification workbook to justify its proposed budget.

- These worksheets must be inserted as additional sheets within in the Prime Recipient's Budget Justification.
- Subrecipients incurring less than 10% of the Total Project Cost are <u>not</u> required to complete a separate Budget Justification workbook. However, such Subrecipients are required to provide supporting documentation to justify their proposed budgets. At a minimum, the supporting documentation must show which tasks/subtasks are being performed, the purpose/need for the effort, and a sufficient basis for the estimated costs.

ARPA-E provides the following supplemental guidance on completing the Budget Justification Workbook/SF-424A:

- Applicants may request funds under the appropriate object class category tabs as long
  as the item and amount requested are necessary to perform the proposed work, meet
  all the criteria for allowability under the applicable Federal cost principles, and are not
  prohibited by the funding restrictions described herein.
- If Patent costs are requested, they must be included in the Applicant's proposed budget (see Section IV.G.3 of the FOA for more information on Patent Costs).
- Unless a waiver is granted by ARPA-E, each Project Team must spend at least 5% of the Federal funding (i.e., the portion of the award that does not include the recipient's cost share) on Technology Transfer & Outreach (TT&O) activities to promote and further the development and deployment of ARPA-E-funded technologies.
- All TT&O costs requested must be included in the Applicant's proposed budget and identified as TT&O costs in the Budget Justification Workbook/SF-424A with the costs being requested under the "Other" budget category. All budgeted activities must relate to achieving specific objectives, technical milestones and deliverables outlined in Section 2.4 Task Descriptions of the Technical Volume.
- For more information, please refer to the ARPA-E Budget Justification Guidance document at https://arpa-e-foa.energy.gov.

### 4. FOURTH COMPONENT: SUMMARY FOR PUBLIC RELEASE

Applicants are required to provide a 250 word maximum Summary for Public Release. A Summary for Public Release template is available on ARPA-E eXCHANGE (<a href="https://arpa-e-foa.energy.gov">https://arpa-e-foa.energy.gov</a>). The Summary for Public Release must be submitted in Adobe PDF format. This summary should not include any confidential, proprietary, or privileged information. The summary should be written for a lay audience (e.g., general public, media, Congress) using plain English.

250 Words	<b>SUMMARY</b>	Briefly describe the proposed effort, summarize its objective(s) and technical	
	FOR PUBLIC	approach, describe its ability to achieve the "Program Objectives" (see Section	
RELEASE		I.B.4 of the FOA), and indicate its potential impact on "ARPA-E Mission Areas"	
		(see Section I.A of the FOA). The summary should be written at technical level	
		suitable for a high-school science student and is designed for public release.	

#### **INSTRUCTIONS:**

- (1) The Summary for Public Release <u>shall not exceed 250 words and one paragraph</u>.
- (2) The Summary for Public Release <u>shall consist only of text</u>—no graphics, figures, or tables.
- (3) For applications selected for award negotiations, the Summary may be used as the basis for a public announcement by ARPA-E; therefore, this Cover Page and Summary should not contain confidential or proprietary information. See Section VIII.I of the FOA for additional information on marking confidential information

# 5. FIFTH COMPONENT: SUMMARY SLIDE

Applicants are required to provide a single PowerPoint slide summarizing the proposed project. The slide must be submitted in Microsoft PowerPoint format. This slide will be used during ARPA-E's evaluation of Full Applications. A summary slide template and a sample summary slide are available on ARPA-E eXCHANGE (<a href="https://arpa-e-foa.energy.gov">https://arpa-e-foa.energy.gov</a>). Summary Slides must conform to the content requirements described below:

- A Technology Summary;
  - Bullet points that describe novel aspects of the proposed technology and technology approach;
- A description of the technology's impact;
  - Quantitative description (through text or graphic) of the impact the proposed project will provide to the market and ARPA-E mission areas;
- Proposed Targets;
  - Including any important technical performance metrics and/or impact categories;
  - Including quantitative description of the state of the art;
  - Including quantitative descriptions of the proposed targets;
- Any key graphics (illustrations, charts and/or tables) summarizing technology development and/or impact;
- The project's key idea/takeaway;
- Project title and Principal Investigator information; and
- Requested ARPA-E funds and proposed Applicant cost share.

### 6. SIXTH COMPONENT: BUSINESS ASSURANCES & DISCLOSURES FORM

Applicants are required to provide the information requested in the Business Assurances & Disclosures Form. The information must be submitted in Adobe PDF format. A fillable Business Assurances & Disclosures Form template is available on ARPA-E eXCHANGE at <a href="https://arpa-e-">https://arpa-e-</a>

foa.energy.gov. A sample response to the Business Assurances & Disclosures Form is also available on ARPA-E eXCHANGE.

As described in the Business Assurances & Disclosures Form, the Applicant is required to:

- Disclose conditions bearing on responsibility, such as criminal convictions and Federal tax liability;
- Disclose potential conflicts of interest within the Project Team;
- If the Applicant is a FFRDC/DOE Lab, submit written authorization from the cognizant Federal agency; and
- If the Applicant is a DOE/NNSA FFRDC/DOE Lab, submit a Field Work Proposal.

In addition, ARPA-E is required by statute to "accelerat[e] transformational technological advances in areas that industry is by itself not likely to undertake because of technical and financial uncertainty."34 In accordance with ARPA-E's statutory mandate, the Applicant is required to:

- Describe the additionality and risks associated with the proposed R&D project;
- Disclose any applications for the same project or related work currently pending with any Federal or non-Federal entities; and
- Disclose all funding for work in the same technology area as the proposed project received from any Federal or non-Federal entity within the last 5 years.

Finally, the Applicant may use the Business Assurances & Disclosures Form to:

- Request authorization to perform some work overseas; and
- Request a waiver of the TT&O spending requirement.

#### SEVENTH COMPONENT: U.S. MANUFACTURING PLAN 7.

As part of the application, Applicants are required to submit a U.S. Manufacturing Plan that should not exceed one page in length. The U.S. Manufacturing Plan represents the Applicant's measurable commitment to support U.S. manufacturing as a result of its award. U.S. Manufacturing Plans are a Program Policy Factor during the review and selection process. See Section V.B.1 of the FOA. A U.S. Manufacturing Plan must contain a commitment to the U.S. manufacturing requirements stated in Section VI.B.8 below.

In addition, the plan should include other specific and measurable commitments. For example, an Applicant may commit particular types of products to be manufactured in the U.S. These plans should not include requirements regarding the source of inputs used during the

<sup>&</sup>lt;sup>34</sup> America COMPETES Act, Pub. L. No. 110-69, § 5012 (2007), as amended (codified at 42 U.S.C. § 16538).

manufacturing process. In addition to or instead of making a commitment tied to a particular product, the Applicant may make other types of commitments still beneficial to U.S. manufacturing. An Applicant may commit to a particular investment in a new or existing U.S. manufacturing facility, keep certain activities based in the U.S. (i.e., final assembly), or support a certain number of jobs in the U.S. related to the technology and manufacturing.

When an Applicant is selected for an award, the U.S. Manufacturing Plan submitted by the Applicant will become part of the terms and conditions of the award. It is important to note that the U.S. Manufacturing Plan is in support of and not a replacement for the U.S. Manufacturing Requirement described in Section VI.B.8. The Applicant/Awardee may request a waiver or modification of the U.S. Manufacturing Plan from DOE/ARPA-E upon a showing that the original U.S. Manufacturing Plan is no longer economically feasible.

Class patent waivers usually apply to domestic large businesses as set forth in Section VIII.A of the FOA. Under this class patent waiver, domestic large businesses may elect title to their subject inventions similar to the right provided to the domestic small businesses, educational institutions, and nonprofits by law. In order to avail itself of the class patent waiver, a domestic large business must agree that any products embodying or produced through the use of an invention conceived or first actually reduced to practice under the award will be substantially manufactured in the United States, unless a waiver is granted by DOE/ARPA-E. The U.S. Manufacturing Plan submitted by the Applicant will become part of the terms and conditions of the award in addition to the requirements attaching to subject inventions.

### E. CONTENT AND FORM OF REPLIES TO REVIEWER COMMENTS

#### **TO BE INSERTED BY FOA MODIFICATION IN JULY 2020**

Written feedback on Full Applications is made available to Applicants before the submission deadline for Replies to Reviewer Comments. Applicants have a brief opportunity to prepare a short Reply to Reviewer Comments responding to one or more comments or supplementing their Full Application. A fillable Reply to Reviewer Comments template is available on ARPA-E eXCHANGE (https://arpa-e-foa.energy.gov).

Replies to Reviewer Comments must conform to the following requirements:

- The Reply to Reviewer Comments must be submitted in Adobe PDF format.
- The Reply to Reviewer Comments must be written in English.
- All pages must be formatted to fit on 8-1/2 by 11 inch paper with margins not less than one inch on every side. Use Times New Roman typeface, a black font color, and a font size of 12 points or larger (except in figures and tables).
- The Control Number must be prominently displayed on the upper right corner of the header of every page. Page numbers must be included in the footer of every page.

ARPA-E may not review or consider noncompliant Replies to Reviewer Comments (see Section III.C.1 of the FOA). ARPA-E will review and consider each compliant and responsive Full Application, even if no Reply is submitted or if the Reply is found to be noncompliant.

Replies to Reviewer Comments must conform to the following content and form requirements, including maximum page lengths, described below. If a Reply to Reviewer Comments is more than three pages in length, ARPA-E will review only the first three pages and disregard any additional pages.

SECTION	PAGE LIMIT	DESCRIPTION
Text	2 pages maximum	<ul> <li>Applicants may respond to one or more reviewer comments or supplement their Full Application.</li> </ul>
Images	1 page maximum	<ul> <li>Applicants may provide graphs, charts, or other data to respond to reviewer comments or supplement their Full Application.</li> </ul>

### F. INTERGOVERNMENTAL REVIEW

This program is not subject to Executive Order 12372 (Intergovernmental Review of Federal Programs).

# **G.** FUNDING RESTRICTIONS

[TO BE INSERTED BY FOA MODIFICATION IN JULY 2020]

#### 1. ALLOWABLE COSTS

All expenditures must be allowable, allocable, and reasonable in accordance with the applicable Federal cost principles. Pursuant to 2 C.F.R. § 910.352, the cost principles in the Federal Acquisition Regulations (48 C.F.R. Part 31.2) apply to for-profit entities. The cost principles contained in 2 C.F.R. Part 200, Subpart E apply to all entities other than for-profits.

### 2. Pre-Award Costs

ARPA-E will not reimburse any pre-award costs incurred by Applicants before they are selected for award negotiations. Please refer to Section VI.A of the FOA for guidance on award notices.

Upon selection for award negotiations, Applicants may incur pre-award costs at their own risk, consistent with the requirements in 2 C.F.R. Part 200, as modified by 2 C.F.R. Part 910, and other Federal laws and regulations. ARPA-E generally does not accept budgets as submitted with the Full Application. Budgets are typically reworked during award negotiations. ARPA-E is under no obligation to reimburse pre-award costs if, for any reason, the Applicant does not receive an award or the award is made for a lesser amount than the Applicant expected, or if the costs incurred are not allowable, allocable, or reasonable.

### 3. PATENT COSTS

For Subject Inventions disclosed to DOE under an award, ARPA-E will reimburse the Prime Recipient – in addition to allowable costs associated with Subject Invention disclosures - up to \$30,000 of expenditures for filing and prosecution of United States patent applications, including international applications ("PCT application") submitted to the United States Patent and Trademark Office (USPTO).

The Prime Recipient may request a waiver of the \$30,000 cap. Because all patent costs are considered to be Technology Transfer & Outreach (TT&O) costs (see Section IV.G.8 of the FOA below), the waiver request is subject to approval by ARPA-E.

#### 4. Construction

ARPA-E generally does not fund projects that involve major construction. Recipients are required to obtain written authorization from the Contracting Officer before incurring any major construction costs.

#### 5. FOREIGN TRAVEL

ARPA-E generally does not fund projects that involve foreign travel. Recipients are required to obtain written authorization from the ARPA-E Program Director before incurring any foreign travel costs and provide trip reports with their reimbursement requests.

### 6. Performance of Work in the United States

ARPA-E strongly encourages interdisciplinary and cross-sectoral collaboration spanning organizational boundaries. Such collaboration enables the achievement of scientific and technological outcomes that were previously viewed as extremely difficult, if not impossible.

ARPA-E requires all work under ARPA-E funding agreements to be performed in the United States – i.e., Prime Recipients must expend 100% of the Total Project Cost in the United States. However, Applicants may request a waiver of this requirement where their project would materially benefit from, or otherwise requires, certain work to be performed overseas.

Applicants seeking a waiver of this requirement are required to include an explicit request in the Business Assurances & Disclosures Form, which is part of the Full Application submitted to ARPA-E. Such waivers are granted where there is a demonstrated need, as determined by ARPA-E.

## 7. Purchase of New Equipment

All equipment purchased under ARPA-E funding agreements must be made or manufactured in the United States, to the maximum extent practicable. This requirement does not apply to used or leased equipment. The Prime Recipients are required to notify the ARPA-E Contracting Officer reasonably in advance of purchasing any equipment that is not made or manufactured in the United States with a total acquisition cost of \$250,000 or more. The ARPA-E Contracting Officer will provide consent to purchase or reject within 30 calendar days of receipt of the Recipient's notification.

### 8. Technology Transfer and Outreach

ARPA-E is required to contribute a percentage of appropriated funds to Technology Transfer and Outreach (TT&O) activities. In order to meet this mandate every Project Team must spend at least 5% of the Federal funding (i.e., the portion of the award that does not include the recipient's cost share) provided by ARPA-E on TT&O activities to promote and further the development and deployment of ARPA-E-funded technologies. Project Teams must also seek a waiver from ARPA-E to spend less than the minimum 5% TT&O expenditure requirement.

All TT&O expenditures are subject to the applicable Federal cost principles (i.e., 2 C.F.R. 200 Subpart E and 48 C.F.R. Subpart 31). Examples of TT&O expenditures are as follows:

- Documented travel and registration for the ARPA-E Energy Innovation Summit and other energy-related conferences and events;
- Documented travel to meet with potential suppliers, partners, or customers;
- Documented work by salaried or contract personnel to develop technology-to-market models or plans;
- Documented costs of acquiring industry-accepted market research reports; and
- Approved patent costs.

ARPA-E will <u>not</u> reimburse recipients for TT&O costs considered to be unallowable in accordance with the applicable cost principles. Examples of unallowable TT&O expenditures include:

- Meals or entertainment;
- Gifts to potential suppliers, partners, or customers;
- TT&O activities that do not relate to the ARPA-E-funded technologies;
- Undocumented TT&O activities; and
- TT&O activities unrelated and/or unallocable to the subject award.

Applicants may seek a waiver of the TT&O requirement by including an explicit request in the Business Assurances & Disclosures Form. Please refer to the Business Assurances & Disclosures

Form for guidance on the content and form of the waiver request. ARPA-E may waive or modify the TT&O requirement, as appropriate.

For information regarding incorporation of TT&O costs into budget documentation, see Section IV.D.3 of the FOA.

### 9. LOBBYING

Prime Recipients and Subrecipients may not use any Federal funds, directly or indirectly, to influence or attempt to influence, directly or indirectly, congressional action on any legislative or appropriation matters pending before Congress, other than to communicate to Members of Congress as described in 18 U.S.C. § 1913. This restriction is in addition to those prescribed elsewhere in statute and regulation.

Prime Recipients and Subrecipients are required to complete and submit SF-LLL, "Disclosure of Lobbying Activities" (<a href="http://www.whitehouse.gov/sites/default/files/omb/grants/sflllin.pdf">http://www.whitehouse.gov/sites/default/files/omb/grants/sflllin.pdf</a>) if any non-Federal funds have been paid or will be paid to any person for influencing or attempting to influence any of the following in connection with your application:

- An officer or employee of any Federal agency,
- A Member of Congress,
- An officer or employee of Congress, or
- An employee of a Member of Congress.

### 10. CONFERENCE SPENDING

Prime Recipients and Subrecipients may not use any Federal funds to:

- Defray the cost to the United States Government of a conference held by any Executive branch department, agency, board, commission, or office which is not directly and programmatically related to the purpose for which their ARPA-E award is made and for which the cost to the United States Government is more than \$20,000; or
- To circumvent the required notification by the head of any such Executive Branch department, agency, board, commission, or office to the Inspector General (or senior ethics official for any entity without an Inspector General), of the date, location, and number of employees attending such a conference.

### 11. INDEPENDENT RESEARCH AND DEVELOPMENT COSTS

ARPA-E does not fund Independent Research and Development (IR&D) as part of an indirect cost rate under its financial assistance awards. IR&D, as defined at FAR 31.205-18(a), includes cost of effort that is not sponsored by an assistance agreement or required in performance of a

contract, and that consists of projects falling within the four following areas: (i) basic research, (ii) applied research, (iii) development, and (iv) systems and other concept formulation studies.

ARPA-E's goals are to enhance the economic and energy security of the United States through the development of energy technologies and ensure that the United States maintains a technological lead in developing and deploying advanced energy technologies. ARPA-E accomplishes these goals by providing financial assistance for energy technology projects, and has well recognized and established procedures for supporting research through competitive financial assistance awards based on merit review of proposed projects. Reimbursement for independent research and development costs through the indirect cost mechanism could circumvent this competitive process.

To ensure that all projects receive similar and equal consideration, eligible organizations may compete for direct funding of independent research projects they consider worthy of support by submitting proposals for those projects to ARPA-E. Since proposals for these projects may be submitted for direct funding, costs for independent research and development projects are not allowable as indirect costs under ARPA-E awards. IR&D costs, however, would still be included in the direct cost base that is used to calculate the indirect rate so as to ensure an appropriate allocation of indirect costs to the organization's direct cost centers.

# H. OTHER SUBMISSION REQUIREMENTS

#### 1. USE OF ARPA-E eXCHANGE

To apply to this FOA, Applicants must register with ARPA-E eXCHANGE (<a href="https://arpa-e-foa.energy.gov/Registration.aspx">https://arpa-e-foa.energy.gov/Registration.aspx</a>). Concept Papers, Full Applications, and Replies to Reviewer Comments must be submitted through ARPA-E eXCHANGE (<a href="https://arpa-e-foa.energy.gov/login.aspx">https://arpa-e-foa.energy.gov/login.aspx</a>). ARPA-E will not review or consider applications submitted through other means (e.g., fax, hand delivery, email, postal mail). For detailed guidance on using ARPA-E eXCHANGE, please refer to the "ARPA-E eXCHANGE Applicant Guide" (<a href="https://arpa-e-foa.energy.gov/Manuals.aspx">https://arpa-e-foa.energy.gov/Manuals.aspx</a>).

Upon creating an application submission in ARPA-E eXCHANGE, Applicants will be assigned a Control Number. If the Applicant creates more than one application submission, a different Control Number will be assigned for each application.

Once logged in to ARPA-E eXCHANGE (<a href="https://arpa-e-foa.energy.gov/login.aspx">https://arpa-e-foa.energy.gov/login.aspx</a>), Applicants may access their submissions by clicking the "My Submissions" link in the navigation on the left side of the page. Every application that the Applicant has submitted to ARPA-E and the corresponding Control Number is displayed on that page. If the Applicant submits more than one application to a particular FOA, a different Control Number is shown for each application.

Applicants are responsible for meeting each submission deadline in ARPA-E eXCHANGE.

Applicants are strongly encouraged to submit their applications at least 48 hours in advance of the submission deadline. Under normal conditions (i.e., at least 48 hours in advance of the submission deadline), Applicants should allow at least 1 hour to submit a Concept Paper, or Full Application. In addition, Applicants should allow at least 15 minutes to submit a Reply to Reviewer Comments. Once the application is submitted in ARPA-E eXCHANGE, Applicants may revise or update their application until the expiration of the applicable deadline.

Applicants should not wait until the last minute to begin the submission process. During the final hours before the submission deadline, Applicants may experience server/connection congestion that prevents them from completing the necessary steps in ARPA-E eXCHANGE to submit their applications. ARPA-E will not extend the submission deadline for Applicants that fail to submit required information and documents due to server/connection congestion.

ARPA-E may not review or consider incomplete applications and applications received after the deadline stated in the FOA. Such applications may be deemed noncompliant (see Section III.C.1 of the FOA). The following errors could cause an application to be deemed "incomplete" and thus noncompliant:

- Failing to comply with the form and content requirements in Section IV of the FOA;
- Failing to enter required information in ARPA-E eXCHANGE;
- Failing to upload required document(s) to ARPA-E eXCHANGE;
- Failing to click the "Submit" button in ARPA-E eXCHANGE by the deadline stated in the FOA;
- Uploading the wrong document(s) or application(s) to ARPA-E eXCHANGE; and
- Uploading the same document twice, but labeling it as different documents. (In the latter scenario, the Applicant failed to submit a required document.)

ARPA-E urges Applicants to carefully review their applications and to allow sufficient time for the submission of required information and documents.

# V. <u>APPLICATION REVIEW INFORMATION</u>

### A. CRITERIA

ARPA-E performs a preliminary review of Concept Papers and Full Applications to determine whether they are compliant and responsive (see Section III.C of the FOA). ARPA-E also performs a preliminary review of Replies to Reviewer Comments to determine whether they are compliant.

ARPA-E considers a mix of quantitative and qualitative criteria in determining whether to encourage the submission of a Full Application and whether to select a Full Application for award negotiations.

#### 1. Criteria for Concept Papers

- (1) Impact of the Proposed Technology Relative to FOA Targets (50%) This criterion involves consideration of the following:
  - The potential for a transformational and disruptive (not incremental) advancement compared to existing or emerging technologies;
  - Achievement of the technical performance targets defined in Section I.B.7 of the FOA for the appropriate technology Category in Section I.B.5 of the FOA;
  - Identification of techno-economic challenges that must be overcome for the proposed technology to be commercially relevant; and
  - Demonstration of awareness of competing commercial and emerging technologies and identifies how the proposed concept/technology provides significant improvement over existing solutions.
- (2) Overall Scientific and Technical Merit (50%) This criterion involves consideration of the following:
  - The feasibility of the proposed work, as justified by appropriate background, theory, simulation, modeling, experimental data, or other sound scientific and engineering practices;
  - Sufficiency of technical approach to accomplish the proposed R&D objectives, including why the proposed concept is more appropriate than alternative approaches and how technical risk will be mitigated;
  - Clearly defined project outcomes and final deliverables; and
  - The demonstrated capabilities of the individuals performing the project, the key capabilities of the organizations comprising the Project Team, the roles and responsibilities of each organization and (if applicable) previous collaborations among team members supporting the proposed project.

Submissions will not be evaluated against each other since they are not submitted in accordance with a common work statement. The above criteria will be weighted as follows:

Impact of the Proposed Technology Relative to FOA Targets	50%
Overall Scientific and Technical Merit	50%

#### 2. Criteria for Full Applications

#### **TO BE INSERTED BY FOA MODIFICATION IN JULY 2020**

Full Applications are evaluated based on the following criteria:

- (1) Impact of the Proposed Technology (30%) This criterion involves consideration of the following:
  - The potential for a transformational and disruptive (not incremental) advancement in one or more energy-related fields;
  - Thorough understanding of the current state-of-the-art and presentation of an innovative technical approach to significantly improve performance over the current state-of-the-art;
  - Awareness of competing commercial and emerging technologies and identification
    of how the proposed concept/technology provides significant improvement over
    these other solutions; and
  - A reasonable and effective strategy for transitioning the proposed technology from the laboratory to commercial deployment.
- (2) Overall Scientific and Technical Merit (30%) This criterion involves consideration of the following:
  - Whether the proposed work is unique and innovative;
  - Clearly defined project outcomes and final deliverables;
  - Substantiation that the proposed project is likely to meet or exceed the technical performance targets identified in this FOA;
  - Feasibility of the proposed work based upon preliminary data or other background information and sound scientific and engineering practices and principles;
  - A sound technical approach, including appropriately defined technical tasks, to accomplish the proposed R&D objectives; and
  - Management of risk, to include identifying major technical R&D risks and feasible, effective mitigation strategies.
- (3) Qualifications, Experience, and Capabilities of the Proposed Project Team (30%) This criterion involves consideration of the following:

- The PI and Project Team have the skill and expertise needed to successfully execute the project plan, evidenced by prior experience that demonstrates an ability to perform R&D of similar risk and complexity; and
- Access to the equipment and facilities necessary to accomplish the proposed R&D effort and/or a clear plan to obtain access to necessary equipment and facilities.
- (4) Soundness of Management Plan (10%) This criterion involves consideration of the following:
  - Plausibility of plan to manage people and resources;
  - Allocation of appropriate levels of effort and resources to proposed tasks;
  - Reasonableness of the proposed project schedule, including major milestones; and
  - Reasonableness of the proposed budget to accomplish the proposed project.

Submissions will not be evaluated against each other since they are not submitted in accordance with a common work statement.

The above criteria will be weighted as follows:

Impact of the Proposed Technology	<mark>30%</mark>
Overall Scientific and Technical Merit	<mark>30%</mark>
Qualifications, Experience, and Capabilities of the Proposed Project Team	<mark>30%</mark>
Soundness of Management Plan	<mark>10%</mark>

### 3. CRITERIA FOR REPLIES TO REVIEWER COMMENTS

#### **TO BE INSERTED BY FOA MODIFICATION IN JULY 2020**

ARPA-E has not established separate criteria to evaluate Replies to Reviewer Comments. Instead, Replies to Reviewer Comments are evaluated as an extension of the Full Application.

### B. REVIEW AND SELECTION PROCESS

### 1. Program Policy Factors

In addition to the above criteria, ARPA-E may consider the following program policy factors in determining which Concept Papers to encourage to submit a Full Application and which Full Applications to select for award negotiations:

I. **ARPA-E Portfolio Balance**. Project balances ARPA-E portfolio in one or more of the following areas:

- a. Diversity of technical personnel in the proposed Project Team;
- b. Technological diversity;
- c. Organizational diversity;
- d. Geographic diversity;
- e. Technical or commercialization risk; or
- Stage of technology development.
- II. **Relevance to ARPA-E Mission Advancement.** Project contributes to one or more of ARPA-E's key statutory goals:
  - a. Reduction of U.S. dependence on foreign energy sources;
  - b. Stimulation of domestic manufacturing/U.S. Manufacturing Plan;
  - c. Reduction of energy-related emissions;
  - d. Increase in U.S. energy efficiency;
  - e. Enhancement of U.S. economic and energy security; or
  - f. Promotion of U.S. advanced energy technologies competitiveness.
- III. Synergy of Public and Private Efforts.
  - a. Avoids duplication and overlap with other publicly or privately funded projects;
  - Promotes increased coordination with nongovernmental entities for demonstration of technologies and research applications to facilitate technology transfer; or
  - c. Increases unique research collaborations.
- IV. **Low likelihood of other sources of funding.** High technical and/or financial uncertainty that results in the non-availability of other public, private or internal funding or resources to support the project.
- V. **High-Leveraging of Federal Funds**. Project leverages Federal funds to optimize advancement of programmatic goals by proposing cost share above the required minimum or otherwise accessing scarce or unique resources.
- VI. High Project Impact Relative to Project Cost.
- VII. **Qualified Opportunity Zone (QOZ).** Whether the entity is located in an urban and economically distressed area including a Qualified Opportunity Zone (QOZ) or the proposed project will occur in a QOZ or otherwise advance the goals of QOZ. The goals include spurring economic development and job creation in distressed communities throughout the United States. For a list or map of QOZs go to: <a href="https://www.cdfifund.gov/Pages/Opportunity-Zones.aspx.">https://www.cdfifund.gov/Pages/Opportunity-Zones.aspx.</a>

#### 2. ARPA-E REVIEWERS

By submitting an application to ARPA-E, Applicants consent to ARPA-E's use of Federal employees, contractors, and experts from educational institutions, nonprofits, industry, and governmental and intergovernmental entities as reviewers. ARPA-E selects reviewers based on their knowledge and understanding of the relevant field and application, their experience and skills, and their ability to provide constructive feedback on applications.

ARPA-E requires all reviewers to complete a Conflict-of-Interest Certification and Nondisclosure Agreement through which they disclose their knowledge of any actual or apparent conflicts and agree to safeguard confidential information contained in Concept Papers, Full Applications, and Replies to Reviewer Comments. In addition, ARPA-E trains its reviewers in proper evaluation techniques and procedures.

Applicants are not permitted to nominate reviewers for their applications. Applicants may contact the Contracting Officer by email (<u>ARPA-E-CO@hq.doe.gov</u>) if they have knowledge of a potential conflict of interest or a reasonable belief that a potential conflict exists.

# 3. ARPA-E SUPPORT CONTRACTOR

ARPA-E utilizes contractors to assist with the evaluation of applications and project management. To avoid actual and apparent conflicts of interest, ARPA-E prohibits its support contractors from submitting or participating in the preparation of applications to ARPA-E.

By submitting an application to ARPA-E, Applicants represent that they are not performing support contractor services for ARPA-E in any capacity and did not obtain the assistance of ARPA-E's support contractor to prepare the application. ARPA-E will not consider any applications that are submitted by or prepared with the assistance of its support contractors.

### C. ANTICIPATED ANNOUNCEMENT AND AWARD DATES

**TO BE INSERTED BY FOA MODIFICATION IN JULY 2020** 

ARPA-E expects to announce selections for negotiations in approximately November 2020, and to execute funding agreements in approximately February 2021.

### VI. AWARD ADMINISTRATION INFORMATION

### A. AWARD NOTICES

#### 1. REJECTED SUBMISSIONS

Noncompliant and nonresponsive Concept Papers and Full Applications are rejected by the Contracting Officer and are not merit reviewed or considered for award. The Contracting Officer sends a notification letter by email to the technical and administrative points of contact designated by the Applicant in ARPA-E eXCHANGE. The notification letter states the basis upon which the Concept Paper or Full Application was rejected.

#### 2. CONCEPT PAPER NOTIFICATIONS

ARPA-E promptly notifies Applicants of its determination to encourage or discourage the submission of a Full Application. ARPA-E sends a notification letter by email to the technical and administrative points of contact designated by the Applicant in ARPA-E eXCHANGE. ARPA-E provides feedback in the notification letter in order to guide further development of the proposed technology.

Applicants may submit a Full Application even if they receive a notification discouraging them from doing so. By discouraging the submission of a Full Application, ARPA-E intends to convey its lack of programmatic interest in the proposed project. Such assessments do not necessarily reflect judgments on the merits of the proposed project. The purpose of the Concept Paper phase is to save Applicants the considerable time and expense of preparing a Full Application that is unlikely to be selected for award negotiations.

A notification letter encouraging the submission of a Full Application does <u>not</u> authorize the Applicant to commence performance of the project. Please refer to Section IV.G of the FOA for guidance on pre-award costs.

#### 3. FULL APPLICATION NOTIFICATIONS

#### **TO BE INSERTED BY FOA MODIFICATION IN JULY 2020**

ARPA-E promptly notifies Applicants of its determination. ARPA-E sends a notification letter by email to the technical and administrative points of contact designated by the Applicant in ARPA-E eXCHANGE. The notification letter may inform the Applicant that its Full Application was selected for award negotiations, or not selected. Alternatively, ARPA-E may notify one or more Applicants that a final selection determination on particular Full Applications will be made at a later date, subject to the availability of funds and other factors.

Written feedback on Full Applications is made available to Applicants before the submission deadline for Replies to Reviewer Comments. By providing feedback, ARPA-E intends to guide the further development of the proposed technology and to provide a brief opportunity to respond to reviewer comments.

### a. Successful Applicants

ARPA-E has discretion to select all or part of a proposed project for negotiation of an award. A notification letter selecting a Full Application for award negotiations does <u>not</u> authorize the Applicant to commence performance of the project. **ARPA-E selects Full Applications for award negotiations, not for award.** Applicants do not receive an award until award negotiations are complete and the Contracting Officer executes the funding agreement. ARPA-E may terminate award negotiations at any time for any reason.

Please refer to Section IV.G.2 of the FOA for guidance on pre-award costs.

#### **b.** Postponed Selection Determinations

A notification letter postponing a final selection determination until a later date does <u>not</u> authorize the Applicant to commence performance of the project. ARPA-E may ultimately determine to select or not select the Full Application for award negotiations.

Please refer to Section IV.G.2 of the FOA for guidance on pre-award costs.

#### c. Unsuccessful Applicants

By not selecting a Full Application, ARPA-E intends to convey its lack of programmatic interest in the proposed project. Such assessments do not necessarily reflect judgments on the merits of the proposed project. ARPA-E hopes that unsuccessful Applicants will submit innovative ideas and concepts for future FOAs.

### B. Administrative and National Policy Requirements

#### **TO BE INSERTED BY FOA MODIFICATION IN JULY 2020**

The following administrative and national policy requirements apply to Prime Recipients. The Prime Recipient is the responsible authority regarding the settlement and satisfaction of all contractual and administrative issues, including but not limited to disputes and claims arising out of any agreement between the Prime Recipient and a FFRDC contractor. Prime Recipients are required to flow down these requirements to their Subrecipients through subawards or related agreements.

### 1. DUNS Number and SAM, FSRS, and FedConnect Registrations

Prime Recipients and Subrecipients are required to obtain a Dun and Bradstreet Data Universal Numbering System (DUNS) number at <a href="http://fedgov.dnb.com/webform and">http://fedgov.dnb.com/webform and</a> to register with the System for Award Management (SAM) at <a href="https://www.sam.gov/SAM">www.sam.gov/SAM</a>.

Prime Recipients and Subrecipients should commence this process as soon as possible in order to expedite the execution of a funding agreement. Obtaining a DUNS number and registering with SAM could take several weeks.

Prime Recipients are also required to register with the Federal Funding Accountability and Transparency Act Subaward Reporting System (FSRS) at <a href="https://www.fsrs.gov/">https://www.fsrs.gov/</a>. <sup>35</sup> Prime Recipients are required to report to FSRS the names and total compensation of each of the Prime Recipient's five most highly compensated executives and the names and total compensation of each Subrecipient's five most highly compensated executives. Please refer to <a href="https://www.fsrs.gov/">https://www.fsrs.gov/</a> for guidance on reporting requirements.

ARPA-E may not execute a funding agreement with the Prime Recipient until it has obtained a DUNS number and completed its SAM and FSRS registrations. In addition, the Prime Recipient may not execute subawards with Subrecipients until they obtain a DUNS number and complete their SAM registration. Prime Recipients and Subrecipients are required to keep their SAM and FSRS data current throughout the duration of the project.

Finally, Prime Recipients are required to register with FedConnect in order to receive notification that their funding agreement has been executed by the Contracting Officer and to obtain a copy of the executed funding agreement. Please refer to https://www.fedconnect.net/FedConnect/ for registration instructions.

### 2. National Policy Assurances

Project Teams, including Prime Recipients and Subrecipients, are required to comply with the National Policy Assurances attached to their funding agreement in accordance with 2 C.F.R. 200.300. Please refer to Attachment 6 of ARPA-E's Model Cooperative Agreement (https://arpa-e.energy.gov/?q=site-page/funding-agreements) for information on the National Policy Assurances.

#### 3. Proof of Cost Share Commitment and Allowability

Upon selection for award negotiations, the Prime Recipient must confirm in writing that the proposed cost share contribution is allowable in accordance with applicable Federal cost principles.

The Prime Recipient is also required to provide cost share commitment letters from Subrecipients or third parties that are providing cost share, whether cash or in-kind. Each

<sup>&</sup>lt;sup>35</sup> The Federal Funding Accountability and Transparency Act, P.L. 109-282, 31 U.S.C. 6101 note.

Subrecipient or third party that is contributing cost share must provide a letter on appropriate letterhead that is signed by an authorized corporate representative.

### 4. Cost Share Payments<sup>36</sup>

All proposed cost share contributions must be reviewed in advance by the Contracting Officer and incorporated into the project budget before the expenditures are incurred.

The Prime Recipient is required to pay the "Cost Share" amount as a percentage of the total project costs in each invoice period for the duration of the period of performance. Small Businesses see Section III.B.3 of the FOA.

ARPA-E may deny reimbursement requests, in whole or in part, or modify or terminate funding agreements where Prime Recipients (or Project Teams) fail to comply with ARPA-E's cost share payment requirements.

# 5. Environmental Impact Questionnaire

By law, ARPA-E is required to evaluate the potential environmental impact of projects that it is considering for funding. In particular, ARPA-E must determine <u>before funding a project</u> whether the project qualifies for a categorical exclusion under 10 C.F.R. § 1021.410 or whether it requires further environmental review (i.e., an environmental assessment or an environmental impact statement).

To facilitate and expedite ARPA-E's environmental review, Prime Recipients are required to complete an Environmental Impact Questionnaire during award negotiations. This form is available at <a href="https://arpa-e.energy.gov/?q=site-page/required-forms-and-templates">https://arpa-e.energy.gov/?q=site-page/required-forms-and-templates</a>. The Environmental Impact Questionnaire is due within 21 calendar days of the selection announcement.

### 6. Technology-to-Market Plan

During award negotiations, Prime Recipients are required to negotiate and submit an initial Technology-to-Market Plan to the ARPA-E Program Director, and obtain the ARPA-E Program Director's approval prior to the execution of the award. Prime Recipients must show how budgeted Technology Transfer and Outreach (TT&O) costs relate to furthering elements of the Technology-to-Market Plan. During the period of performance, Prime Recipients are required to provide regular updates on the initial Technology-to-Market plan and report on implementation of Technology-to-Market activities. Prime Recipients may be required to perform other actions to further the commercialization of their respective technologies.

ARPA-E may waive or modify this requirement, as appropriate.

 $<sup>^{36}</sup>$  Please refer to Section III.B of the FOA for guidance on cost share requirements.

### 7. INTELLECTUAL PROPERTY AND DATA MANAGEMENT PLANS

ARPA-E requires every Project Team to negotiate and establish an Intellectual Property Management Plan for the management and disposition of intellectual property arising from the project. The Prime Recipient must submit a completed and signed Intellectual Property Management plan to ARPA-E within six weeks of the effective date of the ARPA-E funding agreement. All Intellectual Property Management Plans are subject to the terms and conditions of the ARPA-E funding agreement and its intellectual property provisions, and applicable Federal laws, regulations, and policies, all of which take precedence over the terms of Intellectual Property Management Plans.

ARPA-E has developed a template for Intellectual Property Management Plans (<a href="https://arpa-e.energy.gov/?q=site-page/project-management-reporting-requirements">https://arpa-e.energy.gov/?q=site-page/project-management-reporting-requirements</a>) so as to facilitate and expedite negotiations between Project Team members. ARPA-E does not mandate the use of this template. ARPA-E and DOE do not make any warranty (express or implied) or assume any liability or responsibility for the accuracy, completeness, or usefulness of the template. ARPA-E and DOE strongly encourage Project Teams to consult independent legal counsel before using the template.

Awardees are also required, post-award, to submit a Data Management Plan (DMP) that addresses how data generated in the course of the work performed under an ARPA-E award will be preserved and, as appropriate, shared publicly. The Prime Recipient must submit a completed and signed DMP - as part of the Team's Intellectual Property Management Plan - to ARPA-E within six weeks of the effective date of the ARPA-E funding agreement.

### 8. U.S. MANUFACTURING REQUIREMENT

As part of its Full Application, each applicant is required to submit a U.S. Manufacturing Plan that includes the following U.S. Manufacturing Requirements. For more information on the required U.S Manufacturing Plan, see Section IV.D.7 above.

#### a. SMALL BUSINESSES

Small businesses (and in rare cases where a nonprofit might manufacture) that are Prime Recipients or Subrecipients under ARPA-E funding agreements must agree that any products embodying any subject invention or produced through the use of any subject invention will be manufactured substantially in the United States for any use or sale anywhere in the world.

Small business must also agree that, for their exclusive and nonexclusive licensees, any products that embody any subject invention or that will be produced through the use of any subject invention will be manufactured substantially in the United States for any use or sale anywhere in the world.

Small businesses must require their assignees and entities acquiring a controlling interest in the small business to apply the same U.S. Manufacturing requirements to their licensees.

#### **b.** LARGE BUSINESSES

Large businesses that are Prime Recipients or Subrecipients (and in rare cases, foreign entities that are Subrecipients) under ARPA-E funding agreements are required to substantially manufacture the following products in the United States: (1) products embodying subject inventions, and (2) products produced through the use of subject inventions. This requirement applies to products that are manufactured for use or sale in the United States and outside the United States.

Large businesses (and in rare cases, foreign entities that are Subrecipients) must apply the same U.S. Manufacturing requirements to their assignees, licensees, and entities acquiring a controlling interest in the large business or foreign entity. Large businesses must require their assignees and entities acquiring a controlling interest in the large business to apply the same U.S. Manufacturing requirements to their licensees.

#### c. EDUCATIONAL INSTITUTIONS AND NONPROFITS

Domestic educational institutions and nonprofits that are Prime Recipients or Subrecipients under ARPA-E funding agreements must require their exclusive and nonexclusive licensees to substantially manufacture the following products in the United States for any use or sale anywhere in the world: (1) articles embodying subject inventions, and (2) articles produced through the use of subject inventions. Educational institutions and nonprofits must require their assignees to apply the same U.S. Manufacturing requirements to their licensees.

# d. FFRDCs/DOE Labs and State and Local Government Entities

FFRDCs/DOE Labs that are GOCOs and state and local government entities that are Prime Recipients or Subrecipients under ARPA-E funding agreements must require their licensees to substantially manufacture the following products in the United States for any use or sale anywhere in the world: (1) products embodying subject inventions, and (2) products produced through the use of subject inventions. They must also require their assignees to apply the same U.S. Manufacturing requirements to their licensees. GOGOs are subject to the requirements in 37 CFR § 404.5(a)(2).

### e. Criteria for Waiving U.S. Manufacturing Requirements

ARPA-E seeks to "enhance the economic and energy security of the United States ..." and "ensure that the United States maintains a technological lead in developing and deploying advanced energy technologies." The preferred benefit to the U.S. economy is the creation and maintenance of manufacturing capabilities and jobs within the United States. However, an

applicant or awardee may request a modification or waiver of the standard U.S. Manufacturing Requirement, or its submitted U.S. Manufacturing Plan, if the applicant/awardee can demonstrate to the satisfaction of DOE/ARPA-E that it is not commercially feasible to comply with U.S. manufacturing requirements. In addition, such requests must include a description of specific economic or other benefits to the U.S. economy which are related to the commercial use by requestor of the technology being funded by ARPA-E and which are commensurate with the Government's contribution to the proposed work. These types of benefits are more easily measured and evaluated after technical advance has been made under an award, such as by the making of a subject invention.

# Such benefits may include one or more of the following:

- Direct or indirect investment in U.S.-based plant and equipment.
- Creation of new and/or higher-quality U.S.-based jobs.
- Enhancement of the domestic skills base.
- Further domestic development of the technology.
- Significant reinvestment of profits in the domestic economy.
- Positive impact on the U.S. balance of payments in terms of product and service exports as well as foreign licensing royalties and receipts.
- Appropriate recognition of U.S. taxpayer support for the technology; e.g., a quid-pro-quo commensurate with the economic benefit that would be domestically derived by the U.S. taxpayer from U.S.-based manufacture.
- Cross-licensing, sublicensing, and reassignment provisions in licenses which seek to maximize the benefits to the U.S. taxpayer.
- Any foreign manufacturing/use will occur in a country that protects U.S. patents/intellectual property.

#### 9. CORPORATE FELONY CONVICTIONS AND FEDERAL TAX LIABILITY

In submitting an application in response to this FOA, the Applicant represents that:

- It is not a corporation that has been convicted of a felony criminal violation under any Federal law within the preceding 24 months; and
- It is not a corporation that has any unpaid Federal tax liability that has been assessed, for which all judicial and administrative remedies have been exhausted or have lapsed, and that is not being paid in a timely manner pursuant to an agreement with the authority responsible for collecting the tax liability.

For purposes of these representations the following definitions apply: A Corporation includes any entity that has filed articles of incorporation in any of the 50 states, the District of Columbia, or the various territories of the United States [but not foreign corporations]. It includes both for-profit and non-profit organizations.

#### 10. APPLICANT RISK ANALYSIS

If selected for award negotiations, ARPA-E may evaluate the risks posed by the Applicant using the criteria set forth at 2 CFR §200.205(c), subparagraphs (1) through (4). ARPA-E may require special award terms and conditions depending upon results of the risk analysis.

### 11. RECIPIENT INTEGRITY AND PERFORMANCE MATTERS

Prior to making a Federal award with a total amount of Federal share greater than the simplified acquisition threshold (presently \$250,000), ARPA-E is required to review and consider any information about Applicants that is contained in the Office of Management and Budget's designated integrity and performance system accessible through SAM (currently the Federal Awardee Performance and Integrity Information System or FAPIIS) (41 U.S.C. § 2313 and 2 C.F.R. 200.205).

Applicants may review information in FAPIIS and comment on any information about itself that a Federal awarding agency previously entered into FAPIIS.

ARPA-E will consider any written comments provided by Applicants during award negotiations, in addition to the other information in FAPIIS, in making a judgment about an Applicant's integrity, business ethics, and record of performance under Federal awards when reviewing potential risk posed by Applicants as described in 2 C.F.R. §200.205.

#### 12. Nondisclosure and Confidentiality Agreements Representations

In submitting an application in response to this FOA the Applicant represents that:

- (1) It does not and will not require its employees or contractors to sign internal nondisclosure or confidentiality agreements or statements prohibiting or otherwise restricting its employees or contractors from lawfully reporting waste, fraud, or abuse to a designated investigative or law enforcement representative of a Federal department or agency authorized to receive such information.
- (2) It does not and will not use any Federal funds to implement or enforce any nondisclosure and/or confidentiality policy, form, or agreement it uses unless it contains the following provisions:
  - a. "These provisions are consistent with and do not supersede, conflict with, or otherwise alter the employee obligations, rights, or liabilities created by existing statute or Executive order relating to (1) classified information, (2) communications to Congress, (3) the reporting to an Inspector General of a violation of any law, rule, or regulation, or mismanagement, a gross waste of funds, an abuse of authority, or a

substantial and specific danger to public health or safety, or (4) any other whistleblower protection. The definitions, requirements, obligations, rights, sanctions, and liabilities created by controlling Executive orders and statutory provisions are incorporated into this agreement and are controlling."

- b. The limitation above shall not contravene requirements applicable to Standard Form 312, Form 4414, or any other form issued by a Federal department or agency governing the nondisclosure of classified information.
- c. Notwithstanding provision listed in paragraph (a), a nondisclosure confidentiality policy form or agreement that is to be executed by a person connected with the conduct of an intelligence or intelligence-related activity, other than an employee or officer of the United States Government, may contain provisions appropriate to the particular activity for which such document is to be used. Such form or agreement shall, at a minimum, require that the person will not disclose any classified information received in the course of such activity unless specifically authorized to do so by the United States Government. Such nondisclosure or confidentiality forms shall also make it clear that they do not bar disclosure to congress, or to an authorized official of an executive agency or the Department of Justice, that are essential to reporting a substantial violation of law.

### C. REPORTING

#### [TO BE INSERTED BY FOA MODIFICATION IN JULY 2020]

Recipients are required to submit periodic, detailed reports on technical, financial, and other aspects of the project, as described in Attachment 4 to ARPA-E's Model Cooperative Agreement (https://arpa-e.energy.gov/?q=site-page/funding-agreements).

### **VII. AGENCY CONTACTS**

# A. <u>COMMUNICATIONS WITH ARPA-E</u>

Upon the issuance of a FOA, only the Contracting Officer may communicate with Applicants. ARPA-E personnel and our support contractors are prohibited from communicating (in writing or otherwise) with Applicants regarding the FOA. This "quiet period" remains in effect until ARPA-E's public announcement of its project selections.

During the "quiet period," Applicants are required to submit all questions regarding this FOA to ARPA-E-CO@hq.doe.gov. Questions and Answers (Q&As) about ARPA-E and the FOA are available at <a href="http://arpa-e.energy.gov/faq">http://arpa-e.energy.gov/faq</a>. For questions that have not already been answered, please send an email with the FOA name and number in the subject line to <a href="https://arpa-e.energy.gov/faq">ARPA-E-CO@hq.doe.gov</a>. Due to the volume of questions received, ARPA-E will only answer pertinent questions that have not yet been answered and posted at the above link.

- ARPA-E will post responses on a weekly basis to any questions that are received that have not already been addressed at the link above. ARPA-E may re-phrase questions or consolidate similar questions for administrative purposes.
- ARPA-E will cease to accept questions approximately 10 business days in advance of each submission deadline. Responses to questions received before the cutoff will be posted approximately one business day in advance of the submission deadline.
   ARPA-E may re-phrase questions or consolidate similar questions for administrative purposes.
- Responses are published in a document specific to this FOA under "CURRENT FUNDING OPPORTUNITIES – FAQS" on ARPA-E's website (<a href="http://arpa-e.energy.gov/faq">http://arpa-e.energy.gov/faq</a>).

Applicants may submit questions regarding ARPA-E eXCHANGE, ARPA-E's online application portal, to <a href="mailto:ExchangeHelp@hq.doe.gov">ExchangeHelp@hq.doe.gov</a>. ARPA-E will promptly respond to emails that raise legitimate, technical issues with ARPA-E eXCHANGE. ARPA-E will refer any questions regarding the FOA to <a href="mailto:ARPA-E-CO@hq.doe.gov">ARPA-E-CO@hq.doe.gov</a>.

ARPA-E will not accept or respond to communications received by other means (e.g., fax, telephone, mail, hand delivery). Emails sent to other email addresses will be disregarded.

During the "quiet period," only the Contracting Officer may authorize communications between ARPA-E personnel and Applicants. The Contracting Officer may communicate with Applicants as necessary and appropriate. As described in Section IV.A of the FOA, the Contracting Officer may arrange pre-selection meetings and/or site visits during the "quiet period."

# B. <u>Debriefings</u>

ARPA-E does not offer or provide debriefings. ARPA-E provides Applicants with a notification encouraging or discouraging the submission of a Full Application based on ARPA-E's assessment of the Concept Paper. In addition, ARPA-E provides Applicants with reviewer comments on Full Applications before the submission deadline for Replies to Reviewer Comments.

### VIII. OTHER INFORMATION

#### A. TITLE TO SUBJECT INVENTIONS

Ownership of subject inventions is governed pursuant to the authorities listed below. Typically, either by operation of law or under the authority of a patent waiver, Prime Recipients and Subrecipients may elect to retain title to their subject inventions under ARPA-E funding agreements.

- Domestic Small Businesses, Educational Institutions, and Nonprofits: Under the Bayh-Dole Act (35 U.S.C. § 200 et seq.), domestic small businesses, educational institutions, and nonprofits may elect to retain title to their subject inventions. If Prime Recipients/Subrecipients elect to retain title, they must file a patent application in a timely fashion, generally one year from election of title, though: a) extensions can be granted, and b) earlier filing is required for certain situations ("statutory bars," governed by 35 U.S.C. § 102) involving publication, sale, or public use of the subject invention.
- All other parties: The Federal Non-Nuclear Energy Research and Development Act of 1974, 42. U.S.C. 5908, provides that the Government obtains title to new inventions unless a waiver is granted (see below).
- Class Waiver: Under 42 U.S.C. § 5908, title to subject inventions vests in the U.S. Government and large businesses and foreign entities do not have the automatic right to elect to retain title to subject inventions. However, ARPA-E typically issues "class patent waivers" under which large businesses and foreign entities that meet certain stated requirements, such as cost sharing of at least 20%, may elect to retain title to their subject inventions. If a large business or foreign entity elects to retain title to its subject invention, it must file a patent application in a timely fashion. If the class waiver does not apply, a party may request a waiver in accordance with 10 C.F.R. §784.
- GOGOs are subject to the requirements of 37 C.F.R. Part 501.
- Determination of Exceptional Circumstances (DEC): DOE has determined that
  exceptional circumstances exist that warrant the modification of the standard patent
  rights clause for small businesses and non-profit awardees under Bayh-Dole to maximize
  the manufacture of technologies supported by ARPA-E awards in the United States. The
  DEC, including a right of appeal, is dated September 9, 2013 and is available at the
  following link: <a href="http://energy.gov/gc/downloads/determination-exceptional-circumstances-under-bayh-dole-act-energy-efficiency-renewable">http://energy.gov/gc/downloads/determination-exceptional-circumstances-under-bayh-dole-act-energy-efficiency-renewable</a>. Please see Section
  IV.D and VI.B for more information on U.S. Manufacturing Requirements.

### B. GOVERNMENT RIGHTS IN SUBJECT INVENTIONS

Where Prime Recipients and Subrecipients retain title to subject inventions, the U.S. Government retains certain rights.

#### 1. GOVERNMENT USE LICENSE

The U.S. Government retains a nonexclusive, nontransferable, irrevocable, paid-up license to practice or have practiced for or on behalf of the United States any subject invention throughout the world. This license extends to contractors doing work on behalf of the Government.

#### 2. MARCH-IN RIGHTS

The U.S. Government retains march-in rights with respect to all subject inventions. Through "march-in rights," the Government may require a Prime Recipient or Subrecipient who has elected to retain title to a subject invention (or their assignees or exclusive licensees), to grant a license for use of the invention. In addition, the Government may grant licenses for use of the subject invention when Prime Recipients, Subrecipients, or their assignees and exclusive licensees refuse to do so.

The U.S. Government may exercise its march-in rights if it determines that such action is necessary under any of the four following conditions:

- The owner or licensee has not taken or is not expected to take effective steps to achieve practical application of the invention within a reasonable time;
- The owner or licensee has not taken action to alleviate health or safety needs in a reasonably satisfactory manner;
- The owner has not met public use requirements specified by Federal statutes in a reasonably satisfactory manner; or
- The U.S. Manufacturing requirement has not been met.

### C. RIGHTS IN TECHNICAL DATA

Data rights differ based on whether data is first produced under an award or instead was developed at private expense outside the award.

- Background or "Limited Rights Data": The U.S. Government will not normally require
  delivery of technical data developed solely at private expense prior to issuance of an
  award, except as necessary to monitor technical progress and evaluate the potential
  of proposed technologies to reach specific technical and cost metrics.
- Generated Data: The U.S. Government normally retains very broad rights in technical data produced under Government financial assistance awards, including the right to distribute to the public. However, pursuant to special statutory authority, certain categories of data generated under ARPA-E awards may be protected from public disclosure for up to five years in accordance with provisions that will be set forth in the award. In addition, invention disclosures may be protected from public disclosure for a reasonable time in order to allow for filing a patent application.

#### D. PROTECTED PERSONALLY IDENTIFIABLE INFORMATION

Applicants may not include any Protected Personally Identifiable Information (Protected PII) in their submissions to ARPA-E. Protected PII is defined as data that, if compromised, could cause harm to an individual such as identity theft. Listed below are examples of Protected PII that Applicants must not include in their submissions.

- Social Security Numbers in any form;
- Place of Birth associated with an individual;
- Date of Birth associated with an individual;
- Mother's maiden name associated with an individual;
- Biometric record associated with an individual;
- Fingerprint;
- Iris scan;
- DNA;
- Medical history information associated with an individual;
- Medical conditions, including history of disease;
- Metric information, e.g. weight, height, blood pressure;
- Criminal history associated with an individual;
- Ratings;
- Disciplinary actions;
- Performance elements and standards (or work expectations) are PII when they are so
  intertwined with performance appraisals that their disclosure would reveal an
  individual's performance appraisal;
- Financial information associated with an individual;
- Credit card numbers;
- Bank account numbers; and
- Security clearance history or related information (not including actual clearances held).

### E. FOAS AND FOA MODIFICATIONS

FOAs are posted on ARPA-E eXCHANGE (<a href="https://arpa-e-foa.energy.gov/">https://arpa-e-foa.energy.gov/</a>), Grants.gov (<a href="https://www.fedconnect.net/FedConnect/">https://www.fedconnect.net/FedConnect/</a>). Any modifications to the FOA are also posted to these websites. You can receive an e-mail when a modification is posted by registering with FedConnect as an interested party for this FOA. It is recommended that you register as soon as possible after release of the FOA to ensure that you receive timely notice of any modifications or other announcements. More information is available at <a href="https://www.fedconnect.net">https://www.fedconnect.net</a>.

### F. OBLIGATION OF PUBLIC FUNDS

The Contracting Officer is the only individual who can make awards on behalf of ARPA-E or obligate ARPA-E to the expenditure of public funds. A commitment or obligation by any individual other than the Contracting Officer, either explicit or implied, is invalid.

ARPA-E awards may not be transferred, assigned, or assumed without the prior written consent of a Contracting Officer.

## G. REQUIREMENT FOR FULL AND COMPLETE DISCLOSURE

Applicants are required to make a full and complete disclosure of the information requested in the Business Assurances & Disclosures Form. Disclosure of the requested information is mandatory. Any failure to make a full and complete disclosure of the requested information may result in:

- The rejection of a Concept Paper, Full Application, and/or Reply to Reviewer Comments;
- The termination of award negotiations;
- The modification, suspension, and/or termination of a funding agreement;
- The initiation of debarment proceedings, debarment, and/or a declaration of ineligibility for receipt of Federal contracts, subcontracts, and financial assistance and benefits; and
- Civil and/or criminal penalties.

### H. RETENTION OF SUBMISSIONS

ARPA-E expects to retain copies of all Concept Papers, Full Applications, Replies to Reviewer Comments, and other submissions. No submissions will be returned. By applying to ARPA-E for funding, Applicants consent to ARPA-E's retention of their submissions.

#### I. Marking of Confidential Information

ARPA-E will use data and other information contained in Concept Papers, Full Applications, and Replies to Reviewer Comments strictly for evaluation purposes.

Concept Papers, Full Applications, Replies to Reviewer Comments, and other submissions containing confidential, proprietary, or privileged information should be marked as described below. Failure to comply with these marking requirements may result in the disclosure of the unmarked information under the Freedom of Information Act or otherwise. The U.S. Government is not liable for the disclosure or use of unmarked information, and may use or disclose such information for any purpose.

The cover sheet of the Concept Paper, Full Application, Reply to Reviewer Comments, or other submission must be marked as follows and identify the specific pages containing confidential, proprietary, or privileged information:

Notice of Restriction on Disclosure and Use of Data:

Pages [\_\_\_] of this document may contain confidential, proprietary, or privileged information that is exempt from public disclosure. Such information shall be used or disclosed only for evaluation purposes or in accordance with a financial assistance or loan agreement between the submitter and the Government. The Government may use or disclose any information that is not appropriately marked or otherwise restricted, regardless of source.

The header and footer of every page that contains confidential, proprietary, or privileged information must be marked as follows: "Contains Confidential, Proprietary, or Privileged Information Exempt from Public Disclosure." In addition, every line and paragraph containing proprietary, privileged, or trade secret information must be clearly marked with double brackets or highlighting.

### J. COMPLIANCE AUDIT REQUIREMENT

A prime recipient organized as a for-profit entity expending \$750,000 or more of DOE funds in the entity's fiscal year (including funds expended as a Subrecipient) must have an annual compliance audit performed at the completion of its fiscal year. For additional information, refer to Subpart F of: (i) 2 C.F.R. Part 200, and (ii) 2 C.F.R. Part 910.

If an educational institution, non-profit organization, or state/local government is either a Prime Recipient or a Subrecipient, and has expended \$750,000 or more of Federal funds in the entity's fiscal year, the entity must have an annual compliance audit performed at the completion of its fiscal year. For additional information refer to Subpart F of 2 C.F.R. Part 200.

#### IX. GLOSSARY

**Applicant:** The entity that submits the application to ARPA-E. In the case of a Project Team, the Applicant is the lead organization listed on the application.

**Application:** The entire submission received by ARPA-E, including the Concept Paper, Full Application, and Reply to Reviewer Comments.

**ARPA-E:** is the Advanced Research Projects Agency – Energy, an agency of the U.S. Department of Energy.

**Cost Sharing:** is the portion of project costs not paid by Federal funds (unless otherwise authorized by Federal statue). Refer to 2 C.F.R. § 200.29.

**Deliverable**: A deliverable is the quantifiable goods or services that will be provided upon the successful completion of a project task or sub-task.

**DOE:** U.S. Department of Energy.

**DOE/NNSA:** U.S. Department of Energy/National Nuclear Security Administration

**FFRDCs:** Federally Funded Research and Development Centers.

**FOA:** Funding Opportunity Announcement.

**For-Profit Organizations (Other than Small Businesses)** (or *large businesses*): Means entities organized for-profit other than small businesses as defined elsewhere in this Glossary.

**GOCOs:** U.S. Government Owned, Contractor Operated laboratories.

**GOGOs:** U.S. Government Owned, Government Operated laboratories.

**Institutions of Higher Education** (or *educational institutions*): Has the meaning set forth at 20 U.S.C. 1001.

**Milestone:** A milestone is the tangible, observable measurement that will be provided upon the successful completion of a project task or sub-task.

Nonprofit Organizations (or nonprofits): Has the meaning set forth at 2 C.F.R. § 200.70.

**Prime Recipient:** The signatory to the funding agreement with ARPA-E.

**PI**: Principal Investigator.

**Project Team**: A Project Team consists of the Prime Recipient, Subrecipients, and others performing any of the research and development work under an ARPA-E funding agreement, whether or not costs of performing the research and development work are being reimbursed under any agreement.

**Small Business:** Small businesses are domestically incorporated entities that meet the criteria established by the U.S. Small Business Administration's (SBA) "Table of Small Business Size Standards Matched to North American Industry Classification System Codes" (NAICS) (<a href="http://www.sba.gov/content/small-business-size-standards">http://www.sba.gov/content/small-business-size-standards</a>).

**Standalone Applicant:** An Applicant that applies for funding on its own, not as part of a Project Team.

**Subject Invention:** Any invention conceived or first actually reduced to practice under an ARPA-E funding agreement.

**Task:** A task is an operation or segment of the work plan that requires both effort and resources. Each task (or sub-task) is connected to the overall objective of the project, via the achievement of a milestone or a deliverable.

**Total Project Cost:** The sum of the Prime Recipient share and the Federal Government share of total allowable costs. The Federal Government share generally includes costs incurred by GOGOs, FFRDCs, and GOCOs.

**TT&O:** Technology Transfer and Outreach. (See Section IV.G.8 of the FOA for more information).