

**FINANCIAL ASSISTANCE  
FUNDING OPPORTUNITY ANNOUNCEMENT**



**ADVANCED RESEARCH PROJECTS AGENCY – ENERGY (ARPA-E)  
U.S. DEPARTMENT OF ENERGY**

***AERODYNAMIC TURBINES, LIGHTER AND AFLOAT, WITH  
NAUTICAL TECHNOLOGIES AND INTEGRATED SERVO-CONTROL  
(ATLANTIS)***

**Announcement Type: Modification 2**  
**Funding Opportunity No. DE-FOA-0002051**  
**CFDA Number 81.135**

<b>Funding Opportunity Announcement (FOA) Issue Date:</b>	Thursday, January 31, 2019
<b>First Deadline for Questions to <a href="mailto:ARPA-E-CO@hq.doe.gov">ARPA-E-CO@hq.doe.gov</a>:</b>	5 PM ET, Friday, March 8, 2019
<b>Submission Deadline for Concept Papers:</b>	9:30 AM ET, Monday, March 18, 2019
<b>Second Deadline for Questions to <a href="mailto:ARPA-E-CO@hq.doe.gov">ARPA-E-CO@hq.doe.gov</a>:</b>	5 PM ET, Friday, June 14, 2019
<b>Submission Deadline for Full Applications:</b>	9:30 AM ET, Friday, June 28, 2019 for submissions addressing Area 1 (New Designs) and 9:30 AM ET, Monday, June 24, 2019 for all other submissions
<b>Submission Deadline for Replies to Reviewer Comments:</b>	5 PM ET, Monday, August 12, 2019
<b>Expected Date for Selection Notifications:</b>	September 2019
<b>Total Amount to Be Awarded</b>	Approximately \$28 million, subject to the availability of appropriated funds.
<b>Anticipated Awards</b>	ARPA-E may issue one, multiple, or no awards under this FOA. Awards may vary between \$250,000 and \$10 million.

- For eligibility criteria, see Section III.A of the FOA.
- For cost share requirements under this FOA, see Section III.B of the FOA.
- To apply to this FOA, Applicants must register with and submit application materials through ARPA-E eXCHANGE (<https://arpa-e-foa.energy.gov/Registration.aspx>). For detailed guidance on using ARPA-E eXCHANGE, see Section IV.H.1 of the FOA.
- Applicants are responsible for meeting each submission deadline. Applicants are strongly encouraged to submit their applications at least 48 hours in advance of the submission deadline.

Questions about this FOA? Check the Frequently Asked Questions available at <http://arpa-e.energy.gov/faq>. For questions that have not already been answered, email [ARPA-E-CO@hq.doe.gov](mailto:ARPA-E-CO@hq.doe.gov) (with FOA name and number in subject line); see FOA Sec. VII.A. Problems with ARPA-E eXCHANGE? Email [ExchangeHelp@hq.doe.gov](mailto:ExchangeHelp@hq.doe.gov) (with FOA name and number in subject line).

- For detailed guidance on compliance and responsiveness criteria, see Sections III.C.1 through III.C.4 of the FOA.

Mod. No.	Date	Description of Modifications
01	5/13/2019	<ul style="list-style-type: none"> <li>• Inserted certain deadlines, including the deadlines for submitting questions and Full Applications. See Cover Page and Required Documents Checklist.</li> <li>• Revised the following sections of the FOA to provide guidance on required application forms and the content and form of Full Applications and Replies to Reviewer Comments: Required Documents Checklist and Sections I.D, IV.D, IV.E, and IV.G of the FOA. Applicants are strongly encouraged to use the templates provided on ARPA-E eXCHANGE (<a href="https://arpa-e-foa.energy.gov">https://arpa-e-foa.energy.gov</a>).</li> <li>• Further clarified Program Metrics, see Section I.D of the FOA.</li> <li>• Further clarified ATLANTIS Program Structure, see Section I.E of the FOA.</li> <li>• Revised Submissions Specifically Not of Interest, see Section III.C.3.</li> <li>• Inserted criteria that ARPA-E will use to evaluate Full Applications, see Section V.A.2 of the FOA.</li> <li>• Inserted criteria that ARPA-E will use to evaluate Replies to Reviewer Comments in Section V.A.3 of the FOA.</li> <li>• Inserted information on the anticipated announcement and award dates, see Section V.C of the FOA.</li> <li>• Inserted information concerning Full Application Notifications, see Section VI.A.3 of the FOA.</li> <li>• Inserted Administrative and National Policy Requirements, see Section VI.B of the FOA.</li> <li>• Inserted Reporting Requirements, see Section VI.C of the FOA.</li> </ul>
02	6/26/2019	<ul style="list-style-type: none"> <li>• Amendment: Revised Deadline for Area 1 applicants, to amend Full Applications submitted by the initial deadline of June 24, 2019, to re-upload the Metric Space Workbook in XLSX format. No other submissions are permitted at this time.</li> </ul>

The purpose of this amendment to DE-FOA-0002051 is to provide additional time for submission of amended Full Applications under Area 1 (New Designs), owing to an error by the Government identifying the proper file format for submission of the Metric Space Workbook on ARPA-E eXCHANGE. Accordingly, the date for submission of Full Applications under Area 1 is revised to June 28, 2019. The time for submission of Full Applications remains unchanged (i.e., 9:30 Eastern time). Applicants may amend Full Applications timely submitted prior to the initial 9:30 am, June 24, 2019 deadline. The content of any amended application is limited to the Metric Space Workbook required of Area 1 (New Design Submissions) applicants only, per the following.

Component	Required Format	Description and Information
Metric Space Workbook	XLXS, XLS	<b>Area 1 New Designs Submissions Only:</b> Metric Space Workbook (no page limit, Microsoft Excel Format): Applicants to Area 1 (New Designs) may use the ATLANTIS Metric Space Workbook template available on ARPA-E eXCHANGE ( <a href="https://arpa-e-foa.energy.gov">https://arpa-e-foa.energy.gov</a> )

Except as provided herein, all other FOA provisions remain unchanged.

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## REQUIRED DOCUMENTS CHECKLIST

For an overview of the application process, see Section IV.A of the FOA.

For guidance regarding requisite application forms, see Section IV.B of the FOA.

For guidance regarding the content and form of Concept Papers, Full Applications, and Replies to Reviewer Comments, see Sections IV.C, IV.D, and IV.E of the FOA.

SUBMISSION	COMPONENTS	OPTIONAL/ MANDATORY	FOA SECTION	DEADLINE
Concept Paper	<ul style="list-style-type: none"> <li>Each Applicant must submit a Concept Paper in Adobe PDF format by the stated deadline. The Concept Paper must not exceed four (4) pages in length including graphics, figures, and/or tables and must include the following. (Concept papers in Area 1 (<i>New designs</i>) are allowed one additional page for Appendix 1 that contains a plot of the Metric Space for the new design, and the description and justification for the parameters used to calculate the M1 and M2 metrics and LCOE isoline.) <ul style="list-style-type: none"> <li>Concept Summary</li> <li>Innovation and Impact</li> <li>Proposed Work</li> <li>Team Organization and Capabilities</li> <li>Appendix 1 (Area 1 <i>New designs</i> only)</li> </ul> </li> <li>Metric Space Workbook (no page limit, Microsoft Excel Format): Applicants to Area 1 (New Designs) may use the ATLANTIS Metric Space Workbook template available on ARPA-E eXCHANGE (<a href="https://arpa-e-foa.energy.gov">https://arpa-e-foa.energy.gov</a>)</li> </ul>	Mandatory	IV.C	9:30 AM ET, Monday, March 18, 2019
Full Application	<ul style="list-style-type: none"> <li>Each Applicant must submit a Technical Volume in Adobe PDF format by the stated deadline. Applicants may use the Technical Volume template available on ARPA-E eXCHANGE (<a href="https://arpa-e-foa.energy.gov">https://arpa-e-foa.energy.gov</a>). The Technical Volume must include the following: <ul style="list-style-type: none"> <li>Executive Summary (1 page max.)</li> <li>Sections 1-5 (20 pages max.) <ul style="list-style-type: none"> <li>1. Innovation and Impact</li> <li>2. Proposed Work</li> <li>3. Team Organization and Capabilities</li> <li>4. Technology to Market</li> <li>5. Budget</li> </ul> </li> <li>Bibliographic References (no page limit)</li> <li>Personal Qualification Summaries (each PQS limited to 3 pages in length, no cumulative page limit)</li> <li>Appendix 1 (Area 1 New designs only) (2 page max.)</li> </ul> </li> <li>The Technical Volume must be accompanied by: <ul style="list-style-type: none"> <li>Metric Space Workbook (no page limit, Microsoft Excel Format): Applicants to Area 1 (New Designs)</li> </ul> </li> </ul>	Mandatory	IV.D	9:30 AM ET, Monday, June 24, 2019

Questions about this FOA? Check the Frequently Asked Questions available at <http://arpa-e.energy.gov/faq>. For questions that have not already been answered, email [ARPA-E-CO@hq.doe.gov](mailto:ARPA-E-CO@hq.doe.gov) (with FOA name and number in subject line); see FOA Sec. VII.A. Problems with ARPA-E eXCHANGE? Email [ExchangeHelp@hq.doe.gov](mailto:ExchangeHelp@hq.doe.gov) (with FOA name and number in subject line).



	<p>may use the ATLANTIS Metric Space Workbook template available on ARPA-E eXCHANGE (<a href="https://arpa-e-foa.energy.gov">https://arpa-e-foa.energy.gov</a>)</p> <ul style="list-style-type: none"> <li>○ SF-424 (no page limit, Adobe PDF format);</li> <li>○ Budget Justification Workbook/SF424A (no page limit, Microsoft Excel format)</li> <li>○ Summary for Public Release (250 words max., Adobe PDF format);</li> <li>○ Summary Slide (1 page limit, Microsoft PowerPoint format) – Applicants may use the Summary Slide template available on ARPA-E eXCHANGE (<a href="https://arpa-e-foa.energy.gov">https://arpa-e-foa.energy.gov</a>); and</li> <li>○ Completed and signed Business Assurances &amp; Disclosures Form (no page limit, Adobe PDF format).</li> <li>○ U.S. Manufacturing Plan (1 page limit, Adobe PDF format)</li> </ul>			
Reply to Reviewer Comments	<ul style="list-style-type: none"> <li>• Each Applicant may submit a Reply to Reviewer Comments in Adobe PDF format. This submission is optional. Applicants may use the Reply to Reviewer Comments template available on ARPA-E eXCHANGE (<a href="https://arpa-e-foa.energy.gov">https://arpa-e-foa.energy.gov</a>). The Reply may include: <ul style="list-style-type: none"> <li>○ Up to 2 pages of text; and</li> <li>○ Up to 1 page of images.</li> </ul> </li> </ul>	Optional	IV.E	5 PM ET, Monday, August 12, 2019

## **I. FUNDING OPPORTUNITY DESCRIPTION**

### **A. AGENCY OVERVIEW**

The Advanced Research Projects Agency – Energy (ARPA-E), an organization within the Department of Energy (DOE), is chartered by Congress in the America COMPETES Act of 2007 (P.L. 110-69), as amended by the America COMPETES Reauthorization Act of 2010 (P.L. 111-358) to:

- “(A) to enhance the economic and energy security of the United States through the development of energy technologies that result in—
  - (i) reductions of imports of energy from foreign sources;
  - (ii) reductions of energy-related emissions, including greenhouse gases; and
  - (iii) improvement in the energy efficiency of all economic sectors; and
- (B) to ensure that the United States maintains a technological lead in developing and deploying advanced energy technologies.”

ARPA-E issues this Funding Opportunity Announcement (FOA) under the programmatic authorizing statute codified at 42 U.S.C. § 16538. The FOA and any awards made under this FOA are subject to 2 C.F.R. Part 200 as amended by 2 C.F.R. Part 910.

ARPA-E funds research on and the development of high-potential, high-impact energy technologies that are too early for private-sector investment. The agency focuses on technologies that can be meaningfully advanced with a modest investment over a defined period of time in order to catalyze the translation from scientific discovery to early-stage technology. For the latest news and information about ARPA-E, its programs and the research projects currently supported, see: <http://arpa-e.energy.gov/>.

**ARPA-E funds transformational research.** Existing energy technologies generally progress on established “learning curves” where refinements to a technology and the economies of scale that accrue as manufacturing and distribution develop drive down the cost/performance metric in a gradual fashion. This continual improvement of a technology is important to its increased commercial deployment and is appropriately the focus of the private sector and it can be spurred by early-stage R&D supported by the applied energy offices in DOE. By contrast, ARPA-E supports high-risk, potentially transformative research that has the potential to create fundamentally new learning curves. ARPA-E R&D projects typically start with cost/performance estimates for the proposed technology that are well above the level of the competitive incumbent technology. Given the high risk inherent in these projects, many will fail to progress, but some may succeed in generating a new learning curve with a projected cost/performance metric that is significantly lower than that of the incumbent technology.

**ARPA-E funds technology with the potential to be disruptive in the marketplace.** The mere creation of a new learning curve does not ensure market penetration. Rather, the ultimate value of a technology is determined by the marketplace, and impactful technologies ultimately

become disruptive – that is, they are widely adopted and displace existing technologies from the marketplace or create entirely new markets. ARPA-E understands that definitive proof of market disruption takes time, particularly for energy technologies. Therefore, ARPA-E funds the development of technologies that, if technically successful, have the clear disruptive potential, e.g., by demonstrating capability for manufacturing at competitive cost and deployment at scale.

**ARPA-E funds applied research and development.** The Office of Management and Budget defines “applied research” as an “original investigation undertaken in order to acquire new knowledge...directed primarily towards a specific practical aim or objective” and defines “experimental development” as “creative and systematic work, drawing on knowledge gained from research and practical experience, which is directed at producing new products or processes or improving existing products or processes.”<sup>1</sup> Applicants interested in receiving financial assistance for basic research should contact the DOE’s Office of Science (<http://science.energy.gov/>). Office of Science national scientific user facilities (<http://science.energy.gov/user-facilities/>) are open to all researchers, including ARPA-E Applicants and awardees. These facilities provide advanced tools of modern science including accelerators, colliders, supercomputers, light sources and neutron sources, as well as facilities for studying the nanoworld, the environment, and the atmosphere. Projects focused on early-stage R&D for the improvement of technology along defined roadmaps may be more appropriate for support through the DOE applied energy offices including: the Office of Energy Efficiency and Renewable Energy (<http://www.eere.energy.gov/>), the Office of Fossil Energy (<http://fossil.energy.gov/>), the Office of Nuclear Energy (<http://www.energy.gov/ne/office-nuclear-energy>), and the Office of Electricity Delivery and Energy Reliability (<http://energy.gov/oe/office-electricity-delivery-and-energy-reliability>).

## B. PROGRAM OVERVIEW

### 1. SUMMARY

The ATLANTIS<sup>2</sup> Program seeks to develop new technical pathways for the design of economically competitive Floating Offshore Wind Turbines (FOWT). The program urges the application of Control Co-Design (CCD) methodologies that (1) bring together engineering disciplines to work concurrently, as opposed to sequentially, and (2) consider control-engineering principles from the start of the design process. By analyzing the numerous sub-system dynamic interactions that comprise the FOWTs, CCD methodologies can propose control solutions that enable optimal FOWT designs that are not achievable otherwise. Design optimization is defined here as the maximization of the specific swept-rotor-area per unit of

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<sup>1</sup> OMB Circular A-11 ([https://www.whitehouse.gov/wp-content/uploads/2018/06/a11\\_web\\_toc.pdf](https://www.whitehouse.gov/wp-content/uploads/2018/06/a11_web_toc.pdf)), Section 84, pg. 3.

<sup>2</sup> ATLANTIS is the acronym for “*Aerodynamic Turbines, Lighter and Afloat, with Nautical Technologies and Integrated Servo-control*”. The Greek philosopher Plato (428-348 BC) cited Atlantis in his dialogues as the lost continent of the ancient times that disappeared in the depths of the sea.

total-mass ( $\text{m}^2/\text{kg}$ ) of the FOWT for a given power generation efficiency. The program offers a new *Metric Space* that quantifies this specific area per unit of mass and the air-to-electron power generation efficiency of the FOWT, and guides the research to navigate across LCOE (*Levelized Cost of Energy*) contours of constant value or isolines. Projects in this program will cover three fundamental areas: (1) radically new FOWT designs with significantly lower mass/area, (2) a new generation of computer tools to facilitate control co-design of the FOWTs, and (3) generation of real-data from full and lab-scale experiments to validate the FOWT designs and computer tools. The program structure includes these three fundamental areas in two phases. Phase I, described by this document, is expected to cover the first two years with an anticipated \$28M in funded projects. Based on the results achieved in this first phase, a second phase, subject to the availability of appropriated funds, is tentatively planned to be announced for another two years, with additional funds to continue the research in the three fundamental areas and with more emphasis on experimental testing. See Section II.B (Renewal Awards) of the FOA for further information applicable to Phase II funding.

## 2. MOTIVATION

Several comprehensive analyses<sup>3,4</sup> estimate that the gross offshore wind resource in the U.S. is over 151 quads/yr (“gross potential”). This number is still as large as ~25 quads/yr (or 7,203 TWh/yr in Table 1) even when accounting for losses and including conservative assumptions about what would be feasible to recover given technical, legal, regulatory and social inhibiting factors (“technical potential”).<sup>5</sup> Fifty-eight percent of this “technical potential” lies in waters deeper than 60 m, accounting for ~14 quads/yr (or 4,178 TWh/yr) for floating offshore wind, which exceeds the entire U.S. annual electricity consumption in 2017 (13 quads/yr or 3,911 TWh/yr).<sup>6</sup> This energy resource is the focus of this FOA.

**Table 1.** Technical resource potential for floating offshore wind in the U.S. (TWh/yr)<sup>6</sup>

	North Atlantic	South Atlantic	Great Lakes	Gulf Coast	Pacific Coast
Technical Resource Potential	2,081	1,955	492	1,806	869

The viability of offshore wind projects depends on future wholesale electricity prices and capacity market prices within their local electricity market region. These factors can be represented through the *Levelized Avoided Costs of Energy* (LACE), which defines the cost for

<sup>3</sup> Musial, W., Heimiller, D., Beiter, P., Scott, G., Draxl, C. 2016 *Offshore Wind Energy Resource Assessment for the United States*. NREL/TP-5000-66599. National Renewable Energy Laboratory, 2016 (for US mainland and Hawaii).

<sup>4</sup> Doubrawa, P., Scott, G., Musial, W., Kilcher, L., Draxl, C., Lantz, E. *Offshore Wind Energy Resource Assessment for Alaska*. NREL/TP-5000-70553. National Renewable Energy Laboratory, 2017 (for Alaska).

<sup>5</sup> The technical potential was calculated at 3 MW/km<sup>2</sup>, and reducing the gross potential using technology exclusion filters that remove areas of wind speeds <7 m/s, water depths >1,000 m, water depths <60 m, competitive-use, environmental constraints and ice constraints.

<sup>6</sup> *National Offshore Wind Strategy: Facilitating the Development of the Offshore Wind Industry in the United States*. U.S. Department of Energy (DOE) and the U.S. Department of the Interior (DOI). September 2016.

the grid to generate the electricity that would be displaced by a new FOWT project in the region.

Figure 1 shows the comparison of LCOE and LACE for FOWT over the next few years, as well as the main target for the ATLANTIS Program. See Section I.D.2 for more details. When the LCOE falls in the LACE area, then the project has a positive economic potential.

Additionally, the inherent design advantages<sup>7</sup> of FOWTs over bottom-fixed offshore wind turbines create a plausible pathway for them to achieve a cost advantage in the long term. This is shown in DOE's projections, where the LCOE for FOWTs becomes lower than that of bottom-fixed around the year 2027 –see also Fig.1.

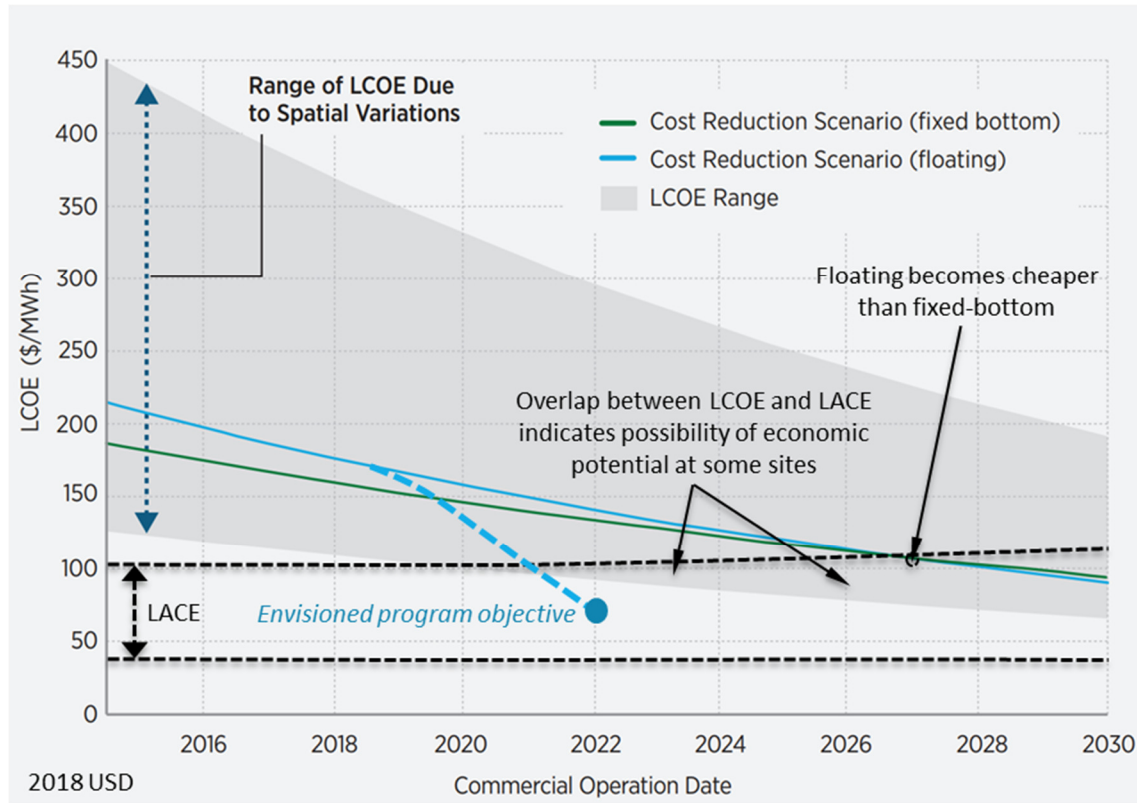
State of the art FOWT technology has achieved an average LCOE of approximately \$0.15-0.18/kWh, which it is still too high in comparison to the current \$0.03-0.05/kWh for land-based wind turbine technologies.<sup>8</sup> High capital expenditures (CAPEX) are the key driver of the LCOE of a FOWT. A significant portion of these CAPEX is the cost of the steel that existing floating platforms incorporate. Floating platforms are designed to be large and heavy in an effort to (a) imitate the onshore wind turbine dynamics, (b) keep the system as stable as possible and (c) maximize system survivability during events such as large sea storms. Internal ARPA-E analysis shows that the cost of steel accounts for between 50% and 70% of the overall CAPEX for existing FOWT designs.<sup>9</sup> Consequently, this program seeks to design radically new FOWTs that maximize the specific rotor area per unit of total mass ( $m^2/kg$ ), while maintaining, or ideally increasing, the turbine generation efficiency. To this end, some technical barriers need to be overcome, including (a) insufficient knowledge of dynamic sub-system interaction, (b) insufficient computer tools for simulation, and (c) insufficient experimental data.

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<sup>7</sup> Since they are not fixed systems, FOWTs can be much more easily deployed and retrieved; they are towed out to and from their site for both, installation and major maintenance, and do not require massive deployment vessels.

<sup>8</sup> Stehly, T., Beiter, P., Heimiller, D., Scott, G. (2018). *2017 Cost of Wind Energy Review*. National Renewable Energy Laboratory. Technical Report NREL/TP-6A20-72167 (including cost of substation and electrical lines).

<sup>9</sup> Floating platform mass as percentage of overall system mass is over 70%, based on analysis developed from Myhr, A., Bjerkseter, C., Ågotnes, A., Nygaard, T. (2014). *Levelised cost of energy for offshore floating wind turbines in a life cycle perspective*. Renewable Energy, Vol. 66, pp. 714-728.



**Fig. 1.** LCOE and LACE for floating offshore wind. Predictions and objectives.<sup>10</sup>

Insufficient fundamental knowledge. The operational profile of a FOWT system involves coupled nonlinear aero-, hydro-, elastic-, electric-, economic- and servo-dynamics. Industry does not yet have a good understanding of the implications of these coupled dynamics, and therefore these dynamics are not fully incorporated into existing computer tools. Common practice in today's industry is to design the wind turbine and the floating platform separately, by independent teams. The turbine manufacturer usually provides the maximum mechanical torques and/or platform angles the turbine can support, and the platform manufacturer designs the floating system accordingly, without further coupling considerations. However, it is this complex coupling of multidisciplinary dynamics that makes proper, comprehensive, design of the full FOWT "ARPA-E hard".

Insufficient computer tools. Today's leading computer tools for wind energy system design<sup>11</sup> were created for onshore systems, as opposed to offshore systems, with a more limited set of dynamics to consider. Many of the tools use simplified representations for aerodynamics (Blade Element Momentum Theory), limited description of the hydrodynamics (Morison Equation and first order approximations), and rigid-body equations for the submerged bodies.

<sup>10</sup> *National Offshore Wind Strategy: Facilitating the Development of the Offshore Wind Industry in the United States.* U.S. Department of Energy (DOE) and the U.S. Department of the Interior (DOI). September 2016.

<sup>11</sup> Primarily Bladed and various versions of FAST. Bladed, DNV-GL, <https://www.dnvgl.com/services/bladed-3775>. OpenFAST. (2018). National Renewable Energy Lab, NREL, <https://nwtc.nrel.gov/OpenFAST>.



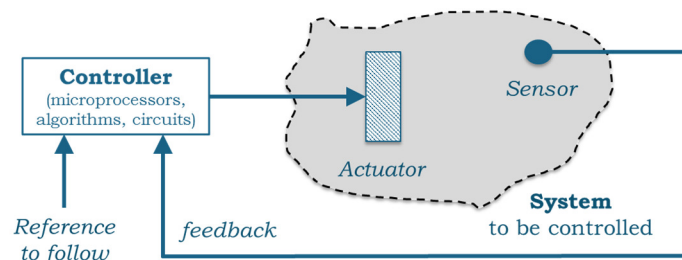
In addition, leading computer tools do not have modular capabilities (libraries), do not incorporate control co-design optimization techniques, do not integrate electrical and/or economic problems, and are not ready for parallel algorithm implementation.

Insufficient experimental FOWT data. At present, there is almost no experimental data of FOWTs accessible to research and engineering teams other than the 1/8<sup>th</sup> scale experiment developed by the University of Maine some years ago.<sup>12</sup> The FOWT community needs more experimental data to validate computer tools and improve new designs. This problem has been also largely emphasized in the OC3-OC6 international efforts.<sup>13</sup>

## C. APPROACH

### 1. CONTROL CO-DESIGN DEFINITION AND EXAMPLES

*Control engineering* is the application of mathematics, physics and technology towards autonomous control of physical systems. Control engineers take data about system status and performance, and use microprocessors, various sensors, algorithms, circuits and actuators to improve system conditions and, ultimately, regulate variables automatically. The system can include mechanical and electrical components, chemical and biological characteristics, thermodynamics and fluid dynamics, aero- and hydro-dynamics, network interactions, and more –see Fig.2.

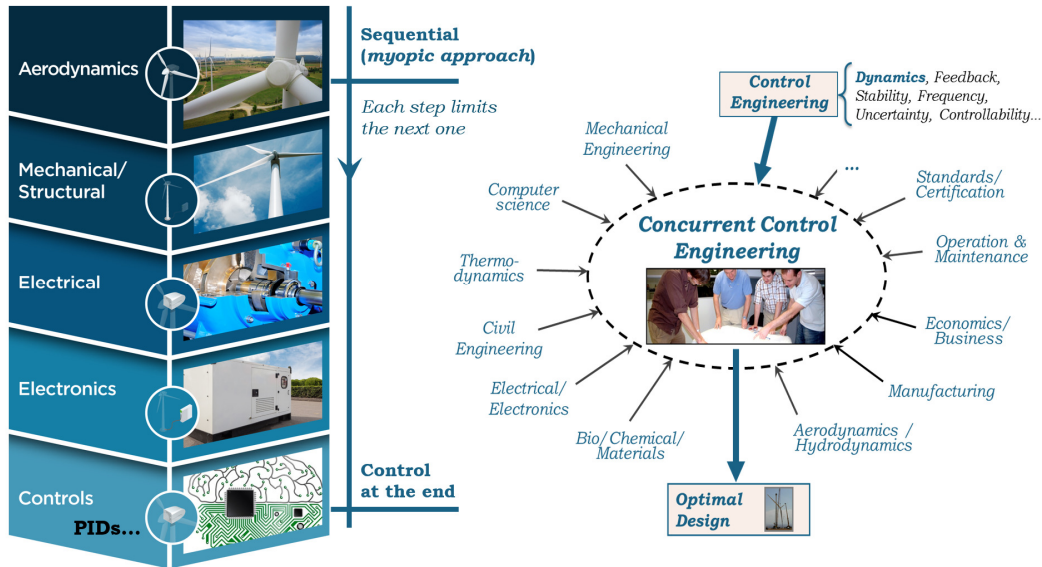


**Fig. 2.** Control system.

Fundamental to this program is that control engineering is not limited to finding algorithms to regulate existing systems. It can be used to design an entirely new system from the ground up. Instead of the classical design method, where each engineering team (mechanical, electrical, electronics, control, etc.) is an independent step in a sequential process –see Fig.3a, *Control Co-Design* (CCD), also known as *Integrated Control* or just *Co-Design*, brings together various technical disciplines to work concurrently from the start –see Fig.3b.

<sup>12</sup> Dagher, H., Viselli, A., Goupee, A., Kimball, R., Allen, C. (2017). The VoltturnUS 1:8 Floating Wind Turbine: Design, Construction, Deployment, Testing, Retrieval, and Inspection of the First Grid-Connected Offshore Wind Turbine in US. United States. Web. doi:10.2172/1375022

<sup>13</sup> International Energy Agency (IEA) Wind Tasks 23 and 30, Offshore Code Comparison Collaboration (OC3/OC4/OC5/OC6 programs) for offshore wind modeling tools.



**Fig. 3.** (a) Classical sequential design process vs. (b) Control Co-Design.

Multidisciplinary systems cannot be fully optimized unless sub-system interactions are considered in the system optimization, which is particularly difficult when system dynamics are involved. CCD techniques consider these dynamic sub-system interactions from the very beginning of the design, and proposes optimal solutions that are not achievable otherwise. This methodology enables a more optimal design—with better system dynamics and controllability, among other advantages – that often results in lower system cost and improved reliability.

Figure 4 presents a CCD example. It is composed of a direct-drive, variable-speed, pitch-controlled 1.65 MW wind turbine. The machine, a type-4 turbine, does not need a gearbox and incorporates a full-power converter to control the aerodynamic efficiency and the grid variables simultaneously and independently. By applying CCD concepts to the pitch control system, the turbine achieved very smooth and robust rotor speed control, reducing also the tower vibration and the corresponding mechanical fatigue of the system. This second achievement allowed the company to introduce in the market a machine with a tower significantly cheaper (less steel) than the immediate competitor, with also better reliability and robust control characteristics.<sup>14</sup>

Other CCD examples have been proposed over the last few years. Among others, they include smart blades, active control floating systems, new rotor configurations, generators, drive-trains, etc. See Section I.C.4.a for additional details.<sup>15</sup>

<sup>14</sup> Torres, E., Garcia-Sanz, M. (2004). *Experimental results of the variable speed, direct drive multipole synchronous wind turbine TWT1650*. Wind Energy, Vol. 7, No. 2, pp. 109-118, Wiley.

<sup>15</sup> Starting in January 2018, ARPA-E began challenging the research and industrial communities to develop new and disruptive Control Co-Design solutions for a large variety of applications (2018 Summit, CCD Workshop for “Wind, Tidal and Wave Energy Systems”, ATLAS competition, ATLANTIS Industry day, ATLANTIS Program).



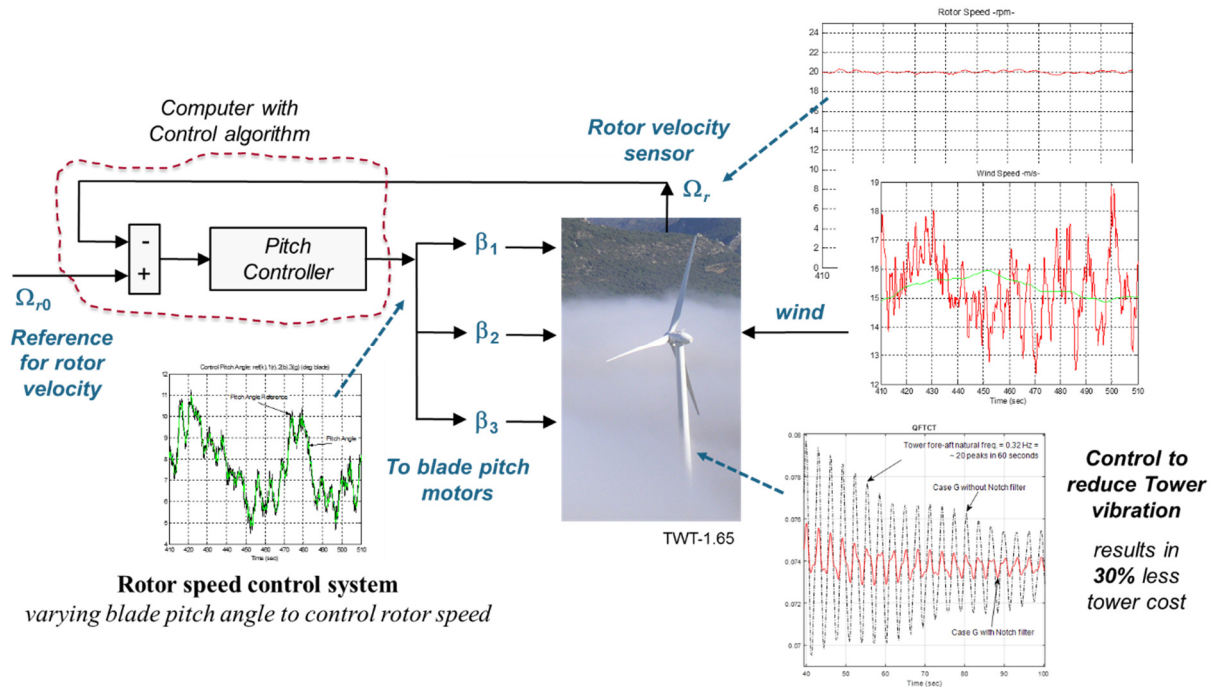


Fig. 4. Example: Control Co-Design of Wind turbine.

## 2. CONTROL CO-DESIGN METHODOLOGIES

Several CCD techniques to design new optimal FOWT solutions are considered in this program, including: (a) control/bio-inspired principles,<sup>16,17</sup> (b) co-optimization techniques<sup>18,19</sup> and (c) co-simulation methods.<sup>20,21</sup>

Control/bio-inspired principles incorporate basic control concepts and bio-inspired ideas in the design, including stability principles, resonance mode damping, bandwidth, non-minimum

<sup>16</sup> Garcia-Sanz, M. (2009). *Special Issue. Wind Turbines: New Challenges and Advanced Control Solutions*. International Journal of Robust and Non-Linear Control, Vol.19, No. 1, pp. 1-116, Wiley.

<sup>17</sup> Mazumdar, A., Asada, H.H. (2014). *Control-configured design of spheroidal, appendage-free, underwater vehicles*. IEEE Transactions on Robotics, Vol. 30, No. 2, pp. 448-460.

<sup>18</sup> Allison, J.T., Guo, T., Han, Z. (2014). *Co-Design of an Active Suspension Using Simultaneous Dynamic Optimization*. ASME. Journal of Mechanical Design, Vol.136, No.8, pp. 081003.1 – 081003.14.

<sup>19</sup> Kamadan, A., Kiziltas, G., Patoglu, V. (2017). *Co-Design Strategies for Optimal Variable Stiffness Actuation*. IEEE/ASME Transactions on Mechatronics, Vol. 22, No.6, pp. 2768-2779.

<sup>20</sup> Kaslusky, S., Sabatino, D., Zeidner, L. (2007). *ITAPS: A process and toolset to support aircraft level system integration studies*. 45th AIAA Aerospace Sciences Meeting and Exhibit, AIAA 2007-1394, Reno, Nevada.

<sup>21</sup> Reeve, H., Finney, A. (2008). *Probabilistic Analysis for Aircraft Thermal Management System Design and Evaluation*. 46th AIAA Aerospace Sciences Meeting and Exhibit, AIAA 2008-148, Reno, Nevada.

phase characteristics, multi-input multi-output coupling, observability, controllability and others.<sup>22,23</sup>

Co-optimization techniques propose an optimization exercise where the plant configuration, plant dynamics and controller design are incorporated in a global cost function or in a nested-iterative optimization process, with the possibility of experiments to adjust variables.<sup>24,25</sup>

Co-simulation methodologies deal with iterative multi-physics dynamic simulation processes.<sup>26,27</sup>

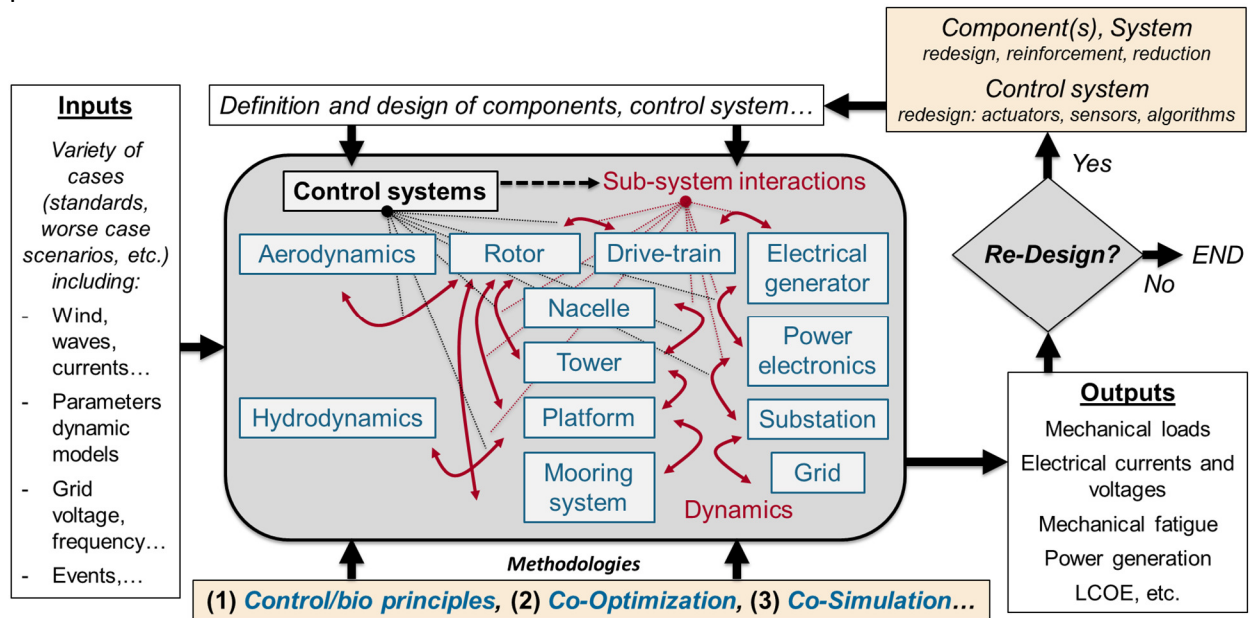


Fig. 5. Control Co-Design diagram.

Figure 5 exemplifies a CCD general methodology that includes a representation of the sub-systems of a floating offshore wind turbine. After applying a set of inputs to the system (wind, waves, grid, etc.), the CCD methodologies analyze the dynamics and sub-system interactions and evaluate the mechanical loads and fatigue, power generation and associated LCOE. Based

<sup>22</sup> Garcia-Sanz, M. (2009). *Special Issue. Wind Turbines: New Challenges and Advanced Control Solutions*. International Journal of Robust and Non-Linear Control, Vol.19, No. 1, pp. 1-116, Wiley.

<sup>23</sup> Mazumdar, A., Asada, H.H. (2014). *Control-configured design of spheroidal, appendage-free, underwater vehicles*. IEEE Transactions on Robotics, Vol. 30, No. 2, pp. 448-460.

<sup>24</sup> Allison, J.T., Guo, T., Han, Z. (2014). *Co-Design of an Active Suspension Using Simultaneous Dynamic Optimization*. ASME. Journal of Mechanical Design, Vol.136, No.8, pp. 081003.1 – 081003.14.

<sup>25</sup> Kamadan, A., Kiziltas, G., Patoglu, V. (2017). *Co-Design Strategies for Optimal Variable Stiffness Actuation*. IEEE/ASME Transactions on Mechatronics, Vol. 22, No.6, pp. 2768-2779.

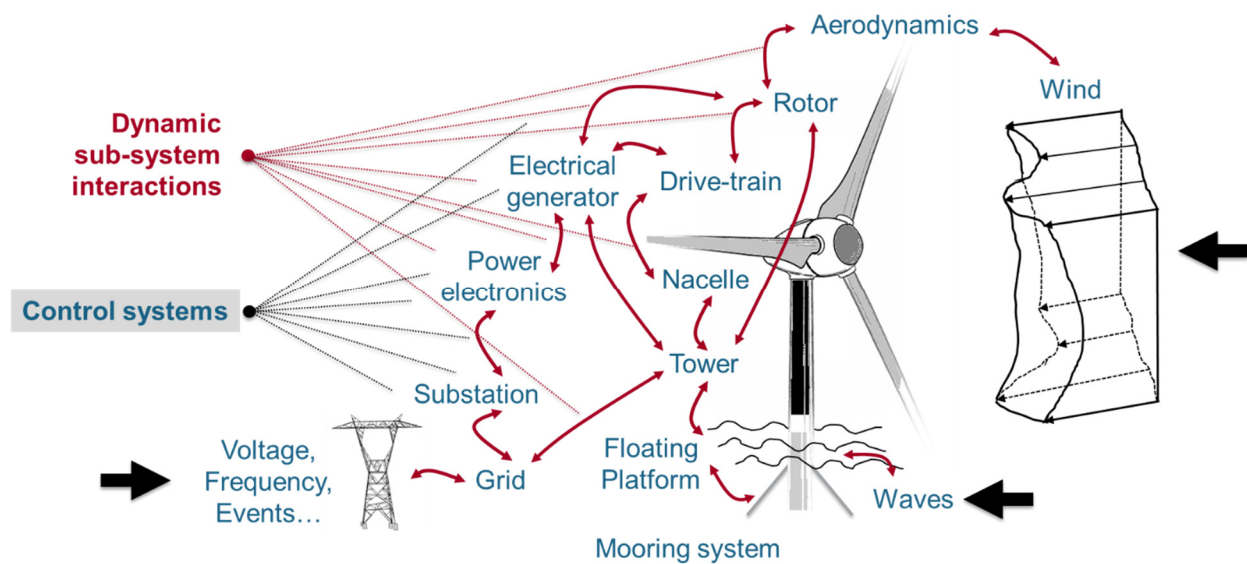
<sup>26</sup> Kasluskys, S., Sabatino, D., Zeidner, L. (2007). *ITAPS: A process and toolset to support aircraft level system integration studies*. 45th AIAA Aerospace Sciences Meeting and Exhibit, AIAA 2007-1394, Reno, Nevada.

<sup>27</sup> Reeve, H., Finney, A. (2008). *Probabilistic Analysis for Aircraft Thermal Management System Design and Evaluation*. 46th AIAA Aerospace Sciences Meeting and Exhibit, AIAA 2008-148, Reno, Nevada.

on these outputs, the methodology looks for potential optimization ideas and re-designs components and control solutions in an iterative process.

### 3. SUB-SYSTEMS INTERACTION IN FLOATING OFFSHORE WIND TURBINES

The highly coupled dynamics involved in the design of FOWTs make this problem an ideal candidate for the CCD approach. Figure 6 shows the main sub-systems of a floating offshore wind turbine: rotor, drive-train, electrical generator, power electronics, substation, nacelle, tower, platform, mooring system, aerodynamics, hydrodynamics, grid and control systems. It also shows the inputs: wind, waves, grid voltage and frequency, etc. The figure emphasizes the multiple sub-system interactions. As a rule, the higher the sub-system interaction, the more effective and needed the control co-design methodology.

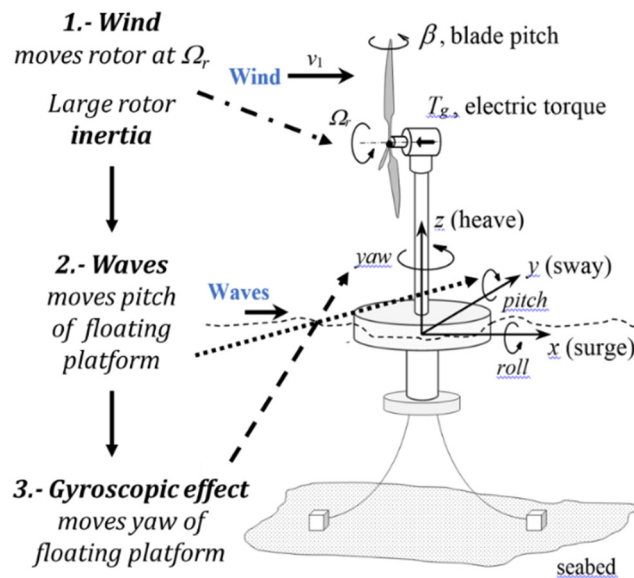


**Fig. 6.** FOWT sub-system interactions.

Figure 7 presents an example of sub-system interaction in FOWTs. It illustrates the strong interaction among the aerodynamics, the hydrodynamics and the mechanical structure. As the figure shows, the wind moves the rotor of the turbine at a given rotational speed  $\Omega_r$ . This rotor typically has a very large moment of inertia  $I_r$ , especially in multi-megawatt systems. The rotational speed and moment of inertia of the rotor define its angular momentum ( $L = I_r \Omega_r$ ). At the same time, with the turbine working with this angular momentum, a wave is incident upon the system, applying a torque that moves the floating platform, changing the pitch angle of the platform. As a result, a gyroscopic effect will rotate the platform about an axis perpendicular to both the angular momentum and the torque, changing the yaw angle of the floating platform to keep the angular momentum constant (law of conservation of angular momentum).

This aero-hydro-mechanical-control interaction shows the need for a CCD approach to optimize the system. Current industry practices, with independent designs of turbine and platform, cannot achieve an optimal system solution. Moreover, FOWTs have many other important

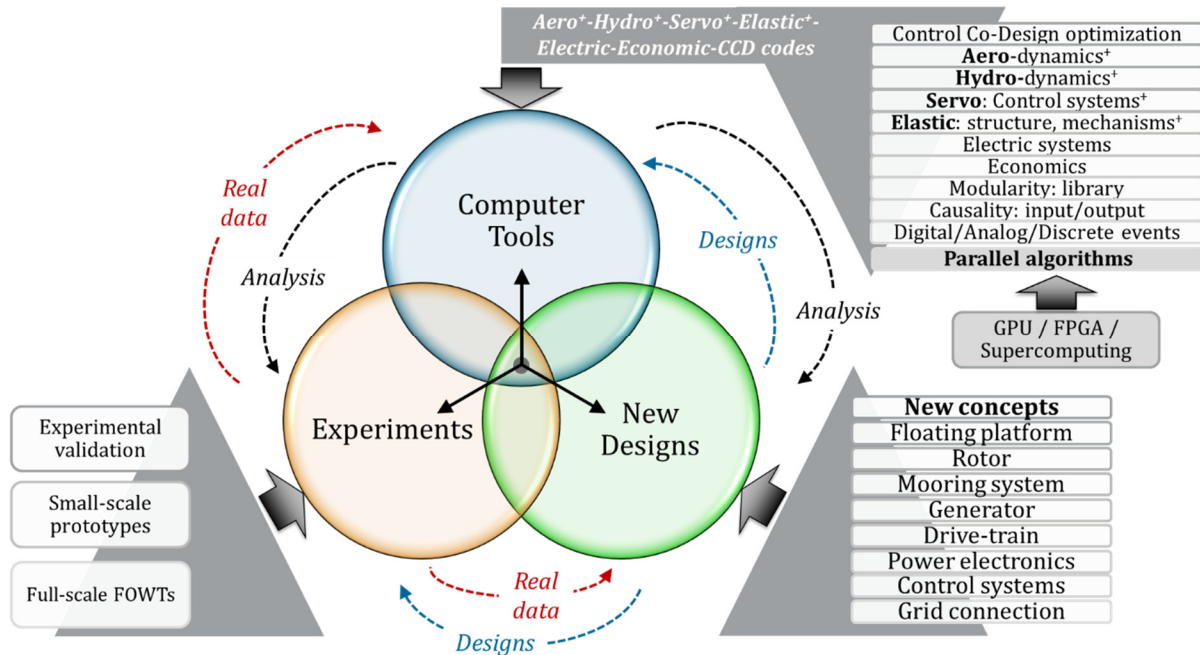
interactions between aerodynamics, hydrodynamics, mechanical structure, mooring system, electrical systems and control systems. The analysis of all these sub-system interactions and the design of innovative control solutions to deal with those interactions in a concurrent control engineering approach (Control Co-Design) are critical to achieve optimal solutions.



**Fig. 7.** Example of FOWT sub-system interactions.

#### 4. FUNDAMENTAL AREAS

The ATLANTIS Program seeks to support the development of enabling technologies that establish a new, more promising, technical learning curve for the FOWT industry to pursue further. Projects within the Program are classified into three fundamental areas: (1) radically new FOWT designs, (2) new computer tools to facilitate CCD of the FOWTs, and (3) real-data from full and lab-scale experiments to validate the FOWT designs and computer tools –see Fig.8. Advances in all three of these fundamental areas are vital for this new technical pathway to succeed.



**Fig. 8.** ATLANTIS Program fundamental areas.

#### **a. NEW DESIGNS**

The first fundamental area deals with radically new FOWT designs. The program encourages designs that significantly deviate from the traditional approach of a “stable” or “reinforced” FOWT with an enormous floating platform (conventional spar, semi-submersible or tension leg platforms). In contrast, the new designs are likely to accept and account for some inherent instability and higher compliance, requiring the incorporation of control principles at the core of the design. The underlying hypothesis of the program is that doing so will shift the burden away from the mechanical system, enabling drastic reductions in mass and associated cost.

Practical FOWT designs have to work in different scenarios, which can be classified in five operational modes: (O1) working mode, (O2) storm mode, (O3) transportation mode, (O4) installation mode, and (O5) maintenance mode. This program encourages FOWT designs that offer competitive CCD solutions that consider these five operational modes –see Design Load Cases (DLCs), IEC-61400,<sup>28</sup> and have the potential for upscaling to multi-megawatt installations.

Drastically new FOWT designs can be achieved by applying CCD techniques, which typically need innovative control solutions based on new actuators, sensors, algorithms and/or dynamic components. Examples for these new concepts that eventually enable a cheaper FOWT include, but are not limited to:

<sup>28</sup> International Electro-technical Commission, IEC 61400-3, Wind turbines – Part 3: Design requirements for offshore wind turbines. <https://collections.iec.ch/std/series>



1. New floating platforms: new designs that balance the main four passive floating principles (i – iv)<sup>29</sup> with semi-active and active structural control systems (v),<sup>30</sup> including:
  - (i). *Buoyancy*, or upward acting force, exerted by the fluid, that equals the weight of displaced fluid –Archimedes' principle,
  - (ii). *Ballast*, which provides vertical separation of center of gravity (lower) and center of buoyancy (higher),
  - (iii). *Mooring*, composed of cables, lines and anchors that holds the system to the seabed,
  - (iv). *Viscous damping*, which adds drag and damping to the platform movement,
  - (v). *Active control systems*, including innovative actuators, sensors and algorithms to achieve advanced floating dynamics, with adjustable platform stiffness, damping and ballast, improving efficiency, survivability and resilience, and reducing costs.
2. New turbine rotors: new configurations and control concepts to improve the aerodynamics and reduce the weight and cost of the FOWT might include:
  - (i). Smart blades with innovative plasma/air/flap actuators,<sup>31</sup>
  - (ii). Individual pitch control systems,<sup>32</sup>
  - (iii). Vertical-axis rotor configurations,<sup>33</sup>
  - (iv). Downwind rotors,<sup>34</sup>
  - (v). Multi-rotor systems,<sup>35</sup>
  - (vi). Flying turbines,<sup>36,37</sup> etc.
3. New towers, mooring and anchor systems: new configurations and control concepts to reduce the weight and cost of the FOWT might include:
  - (i). Flexible towers and systems without tower,
  - (ii). Active tension leg platforms,

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<sup>29</sup> Jonkman, J.M., Matha, D. (2011). *Dynamics of offshore floating wind turbines—analysis of three concepts*. Wind Energy, Vol. 14, No. 4, pp. 557-569.

<sup>30</sup> Lackner, M.A., Rotea, M.A. (2011). *Passive structural control of offshore wind turbines*. Wind energy, Vol. 14, No. 3, pp.373-388.

<sup>31</sup> Cooney, J.C., Szlatenyi, C.S., Fine, N.E. (2016). *Development and Demonstration of a Plasma Flow Control System on a 20 KW Wind Turbine*. 54th AIAA Aerospace Sciences Meeting. San Diego, CA, AIAA.

<sup>32</sup> Wheeler, L., Garcia-Sanz, M. (2017). *Wind turbine collective and individual pitch control using quantitative feedback theory*. ASME 2017 Dynamic Systems and Control Conference, Tysons Corner, Virginia, USA.

<sup>33</sup> Griffith, T., Barone, M., Paquette, J., Owens, B., Bull, D., Simao-Ferreira, C., Goupee, A., Fowler, M. (2018). *Design Studies for Deep-Water Floating Offshore Vertical Axis Wind Turbines*. Sandia Lab. Tech. Rep. SAND2018-7002.

<sup>34</sup> Noyes, C., Qin, C., & Loth, E. (2018). *Pre-aligned downwind rotor for a 13.2 MW wind turbine*. Renewable Energy, 116, 749-754.

<sup>35</sup> Jamieson, P., Branney, M. (2012). *Multi-Rotors; A Solution to 20 MW and Beyond?* Energy Procedia, Vol. 24, pp. 52-59, Elsevier.

<sup>36</sup> Vermillion, C., Grunnagle, T., Lim, R., Kolmanovsky, I. (2014). *Model-Based Plant Design and Hierarchical Control of a Prototype Lighter-Than-Air Wind Energy System, with Experimental Flight Test Results*. IEEE Transactions on Control Systems Technology, Vol.22, No.2, pp. 531 - 542.

<sup>37</sup> Griffith, S., Lynn, P., Hardham, C. (2010). *Wind power generation*. US Patent 7,847,426.

- (iii). Advanced actuators to damp the tower and/or enhance the control authority of the floating platform, etc.<sup>38</sup>
- 4. New generators and drive-trains: new configurations and control concepts to reduce the weight and cost of the FOWT might include:
  - (i). Reduced-weight electrical generators,<sup>39</sup>
  - (ii). Hydraulic drive-trains,
  - (iii). Advanced power electronic converters, etc.
- 5. New materials, manufacturing and installation methods: new control solutions that enable the reduction of weight and cost of the FOWT might include:
  - (i). Advanced materials with higher compliance, feasible due to new control solutions,
  - (ii). Innovative manufacturing methods for new geometries and mechanical structures,
  - (iii). New installation and maintenance systems, like self-deployed controlled systems, etc.
- 6. New sensors, actuators and control paradigms: new control solutions that enable the reduction of weight and cost of the FOWT might include:
  - (i) Advanced sensors, distributed sensors, data-fusion algorithms, observers, etc.
  - (ii) Advanced actuators, high control authority systems, etc.
  - (iii) Health monitoring systems, predictive maintenance systems, supervisor systems.
  - (iv) Passive and active control systems, robust control and fault-tolerance solutions.

Section I.D describes a new metric space that defines the technical performance targets for the radical new designs sought in this program. The *ATLAS competition*,<sup>40</sup> just launched by ARPA-E, is an example of how new control co-design paradigms can reduce the mass of the system and facilitate radical new designs of floating-offshore and land-based wind turbines.

## **b. COMPUTER TOOLS**

The radical new FOWT designs presented in the previous Section will be based on CCD of today, primarily involving manually intensive incorporation of control principles during design iterations and existing co-simulation tools. Other CCD methodologies such as bio-inspired designs, co-optimization and especially advanced co-simulation will require computer tools that far exceed the capabilities of existing ones for design of FOWTs. Thus, in addition to developing the most optimal new designs via CCD of today, the program seeks to develop computer tools

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<sup>38</sup> Tang, X., Zuo, L., (2012). *Simultaneous energy harvesting and vibration control of structures with tuned mass dampers*. *Journal of Intelligent Material Systems and Structures*, Vol. 23, No. 18, pp.2117-2127.

<sup>39</sup> Lee, D., Zheng, L., Jin, A., Min, B.H., Haran, K. (2018). *Optimization method to maximize torque density of high speed slotless PMSM in aerospace applications*. IET Electric Power Applications.

<sup>40</sup> ATLAS (*Aerodynamic Turbines with Load Attenuation Systems*) Competition. Open from January 11<sup>th</sup>, 2019 to April 19<sup>th</sup> 2019. See ARPA-E website, <https://arpa-e.energy.gov/?q=site-page/atlas-competition>

that enable enhanced CCD for even more optimal new designs. The program seeks to fund the development of enhanced computer tools that include the following elements:

- (e1). CCD optimization methodologies for both, individual turbine and wind farm level, and with dynamic/control simulation capabilities and techno-economic estimates,
- (e2). New aero-, hydro-, elastic-, servo- mathematical models that incorporate nonlinear dynamics, multi-disciplinary analysis and optimization beyond the OCx programs,<sup>41</sup>
- (e3). Libraries of modular functions to allow designers to simulate a large variety of new ideas,
- (e4). Tools that run under a standard software environment, like Matlab, Simulink or similar,
- (e5). Linearization capabilities with the ability to derive reduced control-oriented models,
- (e6). Electrical and economic modules,
- (e7). Analog/digital/discrete-event/probabilistic models,
- (e8). User-friendly standard interfaces, easy to use, intuitive and reliable,
- (e9). Input/output causality-free codes,<sup>42</sup> instead of pre-defined input/output causality codes,
- (e10). IEC-61400 standard inputs, cases and analysis, including the five operational modes introduced in Section I.C.4.a and other potential emergency and recovering events,
- (e11). Parallel algorithms for GPU, FPGA or HPC architectures, to speed up the calculations.

Projects to develop these new computer tools must include the most critical elements, (e1) through (e5), at least four of the six remaining elements, (e6) to (e11), and must be able to simulate the mechanical loads of all the main components of the FOWT, i.e. the wind turbine, the floating platform, the mooring system and the anchor system. Overall, developing advanced computer tools for FOWTs will enable the design of next generation FOWT systems.

### C. EXPERIMENTS

Operational data, from both laboratory prototypes, as well as full-scale real-world commercial systems, are urgently needed in this field. Such data are essential in validating the FOWT designs and computer tools developed in this program. Maximizing the public availability of such data is a goal of this program which will facilitate:

- A better understanding of the coupled nonlinear dynamics of FOWTs,
- An experimental validation of the new FOWT designs and computer tools.

To collect such data from full and lab-scale FOWTs, new intelligent real-time systems are needed. These systems include new sensors and network of sensors, advanced data-fusion, observer, learning and classification algorithms, dynamic models and communication devices. These operational data can be classified in the following categories:

- (d1). Correlated wind and wave data, simultaneously measured in the FOWT.

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<sup>41</sup> International Energy Agency (IEA) Wind Tasks 23 and 30, Offshore Code Comparison Collaboration (OC3/OC4/OC5/OC6 programs) for offshore wind modeling tools.

<sup>42</sup> Like Modelica®. A non-proprietary, object-oriented, equation based language to conveniently model complex physical systems. See <https://www.modelica.org>



(d2). Mechanical variables of the FOWT.

(d2.1). Mechanical loads, velocities, lift and drag and vibration of blades and rotor

(d2.2). Mechanical loads and vibration of the hub, nacelle and tower

(d2.3). Mechanical loads, vibration and movements of the floating platform

(d2.4). Mechanical loads and movements of the mooring system

(d2.5). Mechanical loads in the anchor system

(d3). Electrical variables of the FOWT.

(d3.1). Electrical generator current and voltages

(d3.2). Power electronics current and voltages

(d4). Other variables of interest.

Projects of this fundamental area must include data of category (d1) and at least some data of categories (d2) to (d4), all collected simultaneously with the real-time system and for some scenarios under the operational modes (O1) to (O5) defined in Section I.C.4.a. This data should be physically, qualitatively and quantitatively meaningful in order to be used for computer tools validation.

## **D. METRIC SPACE DEFINITION AND TECHNICAL PERFORMANCE TARGETS**

### **1. METRIC SPACE DEFINITION**

The ATLANTIS Program defines a new two-dimensional *Metric Space* that considers the specific swept-rotor-area per unit of total-mass ( $\text{m}^2/\text{kg}$ ) and the power generation efficiency of the FOWT, and guides the research to navigate across resulting LCOE isolines<sup>43</sup> –see Figs. 9 and 10. This *Metric Space*, detailed in this Section, facilitates the application of control co-design paradigms and will help ARPA-E evaluate new design concepts. All the variables and parameters of this Section are expressed in the metric system.

#### **Metric M1**

The first metric (M1) represents the ratio between the powers  $P_{e1}$  and  $P_{w1}$ , both below rated – see eq.(1).  $P_{e1}$  is the electrical power generation at the point of interconnection of the wind turbine to the internal grid of the wind farm (output of the wind turbine) in Watts –see eq.(2).  $P_{w1}$  is the power of the wind in Watts –see eq.(3). Both powers,  $P_{e1}$  and  $P_{w1}$ , are calculated at the same below-rated wind speed  $V_1$  (e.g.  $V_1 = 8 \text{ m/s}$ ), which is selected so that the maximum power point tracking (MPPT) control strategy is keeping the aerodynamic power coefficient  $C_p$  at the maximum value  $C_{pmax}$ , and with a constant pitch angle  $\beta$  –see eq.(4). The efficiency  $\mu$  includes the generator losses  $L_g$ , drive-train losses  $L_{dt}$  (gearbox and power electronics), wake effect losses  $L_w$  due to the aerodynamic interaction of turbines in the farm, electrical losses  $L_e$  (substation and electrical lines, intra-wind-farm and farm-to-shore), wind turbine availability  $A_v$

<sup>43</sup> Garcia-Sanz, M. (2019). *A metric space with LCOE isolines for research guidance in wind and hydrokinetic energy systems*. Submitted to Wind Energy, Wiley.

and other losses  $L_o$ , like wind shear and others –see eq.(5). In summary, the main equations for M1 are:

$$M_1 = \frac{P_{e1}}{P_{w1}} \Big|_{at V_1} = C_p \mu \quad (1)$$

$$P_{e1} = \frac{1}{2} \rho A_r C_p \mu V_1^3 \quad (2)$$

$$P_{w1} = \frac{1}{2} \rho A_r V_1^3 \quad (3)$$

$$C_p = C_{pmax} \quad (4)$$

$$\mu = (1 - L_g) (1 - L_{dt}) (1 - L_w) (1 - L_e) (1 - L_o) A_v \quad (5)$$

where:

- $\rho = 1.225 \text{ kg/m}^3$  is the density of the air,
- $A_r = \pi R^2$  = swept area of the rotor (in  $\text{m}^2$ ) <sup>44</sup>
- $V_1$  is the selected undisturbed upstream below-rated wind velocity without any wind shear effect (for example = 8 m/s)
- $\mu$  is the efficiency of the system, including (all in per unit):
  - $L_g$ : generator losses,
  - $L_{dt}$ : drive-train (gearbox and power electronics) losses,
  - $L_w$ : wake effect losses due to the aerodynamic interaction of turbines in the farm,
  - $L_e$ : electrical losses (substation and electrical lines, intra-wind-farm and farm-to-shore),
  - $L_o$ : other losses, including wind shear and others,
  - $A_v$ : wind turbine availability.<sup>45</sup>

Physically speaking, M1 represents the power generation efficiency of the wind turbine ( $C_p \mu$ ), from the upstream-undisturbed wind to the electrical output of the turbine. Also, M1 is proportional to the electrical power per unit area of the rotor ( $\text{W/m}^2$ ) at the selected below rated wind speed  $V_1$ : i.e.  $M1 = k (P_{e1} / A_r)$ , with  $k = 1 / (0.5 \rho V_1^3)$ .

## Metric M2

The second metric (M2) represents the ratio between the swept area  $A_r$  of the rotor and the equivalent mass  $M_{eq}$  of the FOWT –see eq.(6).  $M_{eq}$  is the equivalent mass of steel (steel of reference type) of the FOWT in kilograms –see eqs.(7) and (8),

<sup>44</sup> For both, Horizontal Axis Wind Turbines (HAWT) and Vertical Axis Wind Turbines (VAWT),  $A_r$  is the area of the cross-section of the rotor, perpendicular to the wind direction. For Airborne Wind Energy Systems (AWES),  $A_r$  is the area of the annular path described by the tethered system.

<sup>45</sup> In case of wind farms, eqs. (1) to (5) are:  $M_1 = \frac{\sum_{k=1}^n P_{e1}(k)}{\sum_{k=1}^n P_{w1}(k)} \Big|_{at V_1} = \frac{1}{n} \sum_{k=1}^n C_p(k) \mu(k) = \overline{C_p} \mu$  ;

$P_{e1}(k) = \frac{1}{2} \rho A_r C_p(k) \mu(k) V_1^3$  ;  $P_{w1}(k) = \frac{1}{2} \rho A_r V_1^3$  ;  $C_p(k) = C_{pmax}(k)$  ;  
 $\mu(k) = (1 - L_g(k)) (1 - L_{dt}(k)) (1 - L_w(k)) (1 - L_e(k)) (1 - L_o(k)) A_v(k)$ ,  
 with  $n$  the number of WTs in the wind farm, and  $A_r$  the same for all WTs.

$$M_2 = \frac{A_r}{M_{eq}} \quad (6)$$

$$M_{eq} = \sum_{j=1}^z m_j \quad (7)$$

$$m_j = f_{tj} (1 + f_{mj} + f_{ij}) m_{cj}, \quad (8)$$

being  $f_t$  the material factor,  $f_m$  the manufacturing factor,  $f_i$  the installation factor,  $m_c$  the mass of the component in kg, and  $z = 7$  the number of components for the FOWT.<sup>46</sup>

The equivalent mass  $M_{eq}$  is composed of seven elements  $m_j$ ,  $j = 1$  to  $z$ , which represent each major component of the FOWT from the air to the electrical output:  $m_1$  = rotor,  $m_2$  = hub,  $m_3$  = nacelle,  $m_4$  = tower,  $m_5$  = floating platform,  $m_6$  = mooring system and  $m_7$  = anchor system, all in kg. Each element  $m_j$  denotes the equivalent mass of the component  $j$  as made of steel of reference. In other words, by multiplying the equivalent mass (kg) of each component  $m_j$  by the cost of the steel of reference (\$/kg), we obtain the cost of each component  $j$  (\$), regardless of the type of material it is made of, and including all the manufacturing and installation costs. The *steel of reference* for this program is defined as a high corrosion resistant austenitic stainless steel.

The actual mass of each component, made of its original material, is represented by  $m_c$  and is expressed in kg. The material factor  $f_t$  is non-dimensional, and represents the ratio between the cost of one kilogram of the original material (\$/kg) divided by the cost of one kilogram of steel of reference (\$/kg). The manufacturing factor  $f_m$  is also non-dimensional, and represents the ratio between the cost per kilogram of the manufacturing of the component (\$/kg) divided by the cost of one kilogram of the original material of the component (\$/kg). Finally, the installation factor  $f_i$ , also non-dimensional, represents the ratio between the cost per kilogram of the installation of the component (\$/kg) divided by the cost of one kilogram of the original material of the component (\$/kg). Excluding the financial costs, the equivalent mass  $M_{eq}$  can also be calculated by dividing the CapEx (\$) by the cost of one kilogram of steel of reference (\$/kg). See values in Tables 2 to 4.

### LCOE Isolines

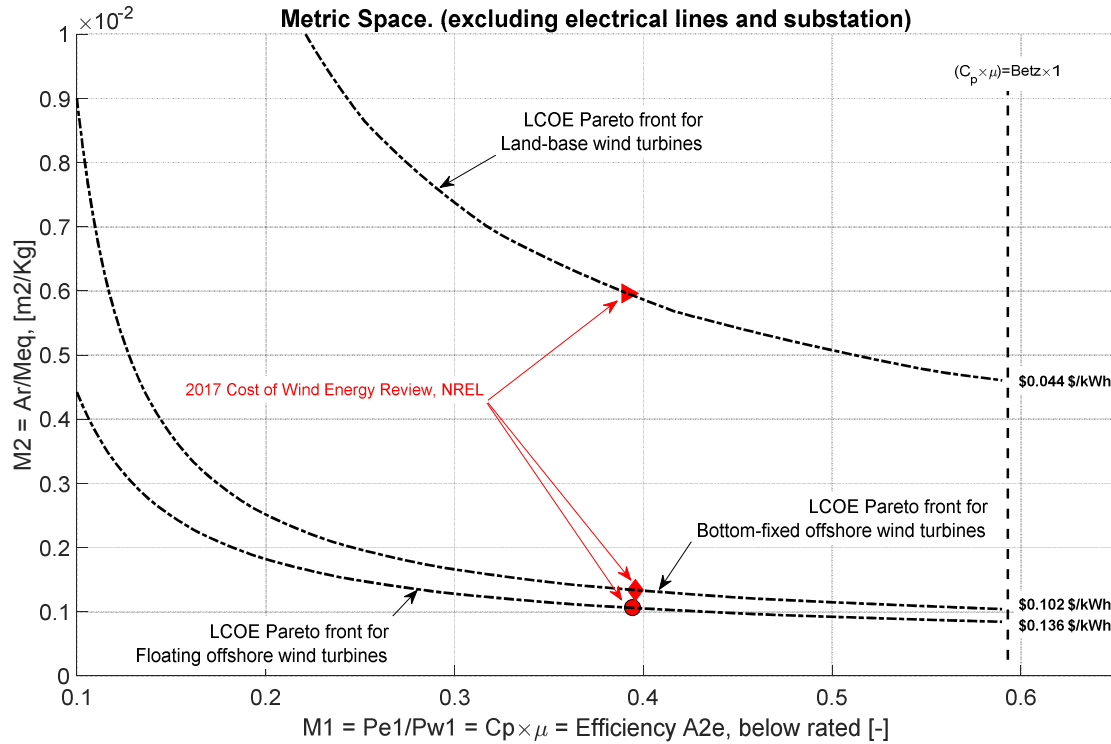
LCOE is a function of the capital expenditures CapEx (\$), the fixed charge rate FCR (1/year), the operation and maintenance expenditures OpEx (\$/year), and the annual energy production AEP (kWh) –see eq.(9).

$$LCOE = \frac{FCR \text{ CapEx} + OpEx}{AEP} \quad (9)$$

<sup>46</sup> In case of wind farms, eqs. (6) to (8) are:  $M_2 = \frac{n A_r}{\sum_{k=1}^n M_{eq}(k)}$  ;  $M_{eq}(k) = \sum_{j=1}^z m_j(k)$  and

$m_j(k) = f_{tj} (1 + f_{mj} + f_{ij}) m_{cj} \big|_k$  with  $z = 7$  for the FOWT system (see Table 2) and  $n$  the number of turbines.

M1 affects the annual energy production. As M1 increases, AEP also increases, and LCOE decreases ( $M_1 \uparrow \rightarrow AEP \uparrow \rightarrow LCOE \downarrow$ ). At the same time, M2 affects CapEx. As M2 increases, CapEx decreases, and LCOE decreases ( $M_2 \uparrow \rightarrow CapEx \downarrow \rightarrow LCOE \downarrow$ ).



**Fig. 9.** Metric space definition.

Putting the two metrics M1 and M2 together in a two-dimension orthogonal space, we can identify LCOE contours of constant value or isolines for each case of study. Figure 9 shows the new metric space and the LCOE isolines based on three systems of the most recent NREL market study,<sup>47</sup> including floating offshore wind turbines (circle), bottom-fixed offshore wind turbines (diamond), and onshore wind turbines (right-pointing triangle). The calculations exclude the substation costs and the electrical line costs (intra-wind-farm, farm-to-shore lines).

**Example 1.** (Original case - average FOWT in NREL 2017 Cost of Wind Energy Review)

The case corresponding to the circle in Fig.9 is presented here as an illustrative example to understand how to calculate the new metrics. This case is the average floating offshore wind turbine presented in the NREL 2017 Cost of Wind Energy Review.

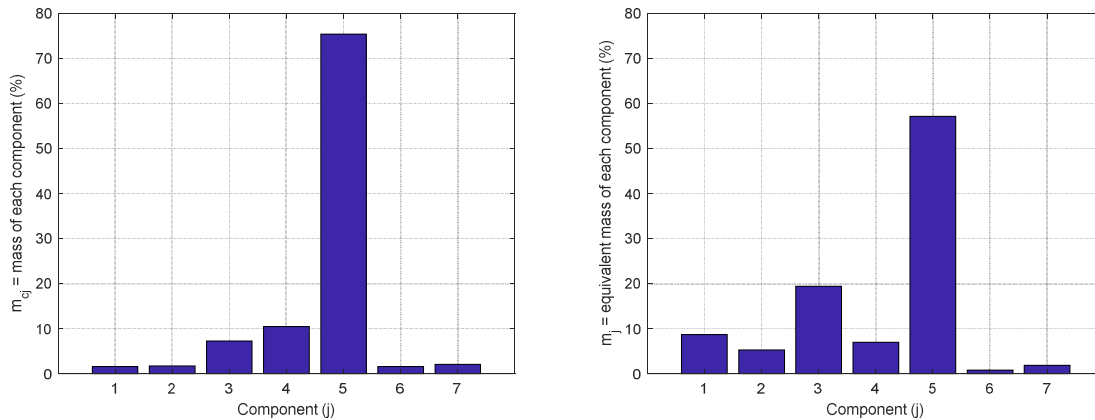
<sup>47</sup> Stehly, T., Beiter, P., Heimiller, D., Scott, G. (2018). 2017 Cost of Wind Energy Review. National Renewable Energy Laboratory. Technical Report NREL/TP-6A20-72167.

- **Metric M1:**  
The FOWT of this example has the following aerodynamic coefficient and losses:  $C_{pmax} = 0.47$ ,  $L_g = 0.04$ ;  $L_{dt} = 0.02$ ;  $L_w = 0.05$ ;  $L_e = 0$ ;  $L_o = 0$  and  $A_v = 0.9387$ . Applying eqs.(4) and (5) gives  $C_p = 0.47$  and  $\mu = 0.839$ , which in eq.(1) gives  $M1 = C_p \mu = 0.3943$ .
- **Metric M2:**  
In addition, the turbine has a rotor diameter  $R = 140$  m, which gives a swept area of  $A_r = 15,394$  m<sup>2</sup>, and the masses and factors shown in Table 2.

**Table 2.** Information for  $M_{eq}$ , Example 1

$j$	Component	$m_j$	$f_{tj}$	$f_{mj}$	$f_{ij}$	$m_{cj}$
1	Rotor (blades)	1.25591e6	4	3.87	0.10	6.32061e4
2	Hub (with bearings and pitch systems)	7.63601e5	1	11.00	0.10	6.31076e4
3	Nacelle (generator, drive-train, yaw...)	2.81488e6	1	9.49	0.10	2.65710e5
4	Tower	1.01191e6	1	1.69	0.10	3.62860e5
5	Floating platform	8.30277e6	1	2.00	0.13	2.65366e6
6	Mooring system	1.11380e5	1	0.14	0.52	6.70963e4
7	Anchor system	2.64380e5	0.3	6.70	3.48	7.88500e4

Applying eqs.(7) and (8) results in  $M_{eq} = 14.5248e6$ , which with the swept area  $A_r = 15,394$  m<sup>2</sup> gives a metric  $M2 = 0.1060 \times 10^{-2}$  m<sup>2</sup>/kg.



**Fig. 10.** (a) Mass  $m_{cj}$  and (b) equivalent mass  $m_j$  of each component  $j$  of Table 2, (in %).

**Note:** As Table 2 shows, the principal components in the total mass and total equivalent mass  $M_{eq}$  are the floating platform ( $m_{c5} \approx 75\%$ ,  $m_5 \approx 58\%$ ), nacelle ( $m_{c3} \approx 7\%$ ,  $m_3 \approx 19\%$ ), rotor ( $m_{c1} \approx 2\%$ ,  $m_1 \approx 9\%$ ) and tower ( $m_{c4} \approx 10\%$ ,  $m_4 \approx 7\%$ ). Figure 10 compares the effect of each component. As this program attempts to increase the specific rotor area per unit of total mass, new designs that reduce significantly the equivalent mass of the floating platform, and some of the tower, rotor and nacelle are encouraged.

- **Associated LCOE calculation** (not needed for M1, M2):

A pair of metrics (M1,M2) can give different LCOE results. The LCOE depends on other additional parameters related to the site and economic factors.

As an example, by choosing the parameters given below, the associated CapEx and LCOE are: CapEx = 5151 \$/kWe, LCOE = \$0.1362/kWh (the substation and the electrical line costs are not included)<sup>48</sup>.

#### Parameters

- Wind: site with average speed of  $V = 8.97$  m/s at hub height, Weibull probability distribution with shape factor = 2.1 and scale factor = 10.13, turbulence intensity = 16%,  $V_{\text{cut-in}} = 3$  m/s,  $V_{\text{cut-out}} = 25$  m/s, and a wind shear effect = 0.90593.
- Sea conditions: North Atlantic
- Fixed charge rate, FCR = 8.2%
- OpEx = 86 \$/kWe/yr
- Water depth = 100 m
- Distance from shore = 30 km
- Wind farm power density =  $3 \geq 2.5$  MWe/km<sup>2</sup> (required instead of electrical lines cost)
- Area wind farm = 201 km<sup>2</sup>
- Rated electrical power of wind farm = 603 MWe
- Number of turbines in wind farm = 107
- Rated electrical power per turbine,  $P_{er} = 5.64$  MWe (calculated from 603 MWe of total power of wind farm, with 107 machines in 201 km<sup>2</sup>)
- Hub height = 96.2 m
- Project number of years = 20 years
- Cost of Steel of reference = \$2.0 /kg (high corrosion resistant austenitic stainless steel)

## 2. TECHNICAL PERFORMANCE TARGETS

The new FOWT designs proposed for the ATLANTIS Program have to be above the LCOE isoline of \$0.075/kWh, as shown in example of Fig.11. The program objective is expressed in terms of the two metrics  $M_1$  and  $M_2$ , and for the polynomial and inequalities defined by the following expressions (for Example 1):

$$M_2 \geq a_{11} M_1^{11} + a_{10} M_1^{10} + \dots + a_2 M_1^2 + a_1 M_1 + a_0 \quad (10)$$

with:

$a_{11} = -45900.51$ ,  $a_{10} = 192532.82$ ,  $a_9 = -361557.13$ ,  $a_8 = 401082.11$ ,  
 $a_7 = -291963.06$ ,  $a_6 = 146438.25$ ,  $a_5 = -51660.06$ ,  $a_4 = 12830.70$ ,  
 $a_3 = -2202.94$ ,  $a_2 = 249.92$ ,  $a_1 = -16.99$ ,  $a_0 = 0.54$   
and:  $0.15 \leq M_1 \leq 0.593$

---

<sup>48</sup> LCOE is \$0.146/kWh if the substation and the electrical line costs, intra-wind-farm and farm-to-shore lines, are included, or  $m_8 = 1.2856e6 \neq 0$ . This would give CapEx = 5605 \$/kWe instead of 5151 \$/kWe. However, this eighth component ( $m_8$ ) is not included in the equivalent mass  $M_{eq}$ . The effect of the substation and electrical line costs is considered by requesting a wind farm power density equal to or greater than 2.5 MW electrical in the parameter list instead.

These coefficients have been calculated for the same assumptions and parameters of Example 1 above, with  $P_{er} = 5.64$  MW,  $R = 70$  m ( $A_r = 15,394$  m<sup>2</sup>), and for a LCOE of \$0.075/kWh.

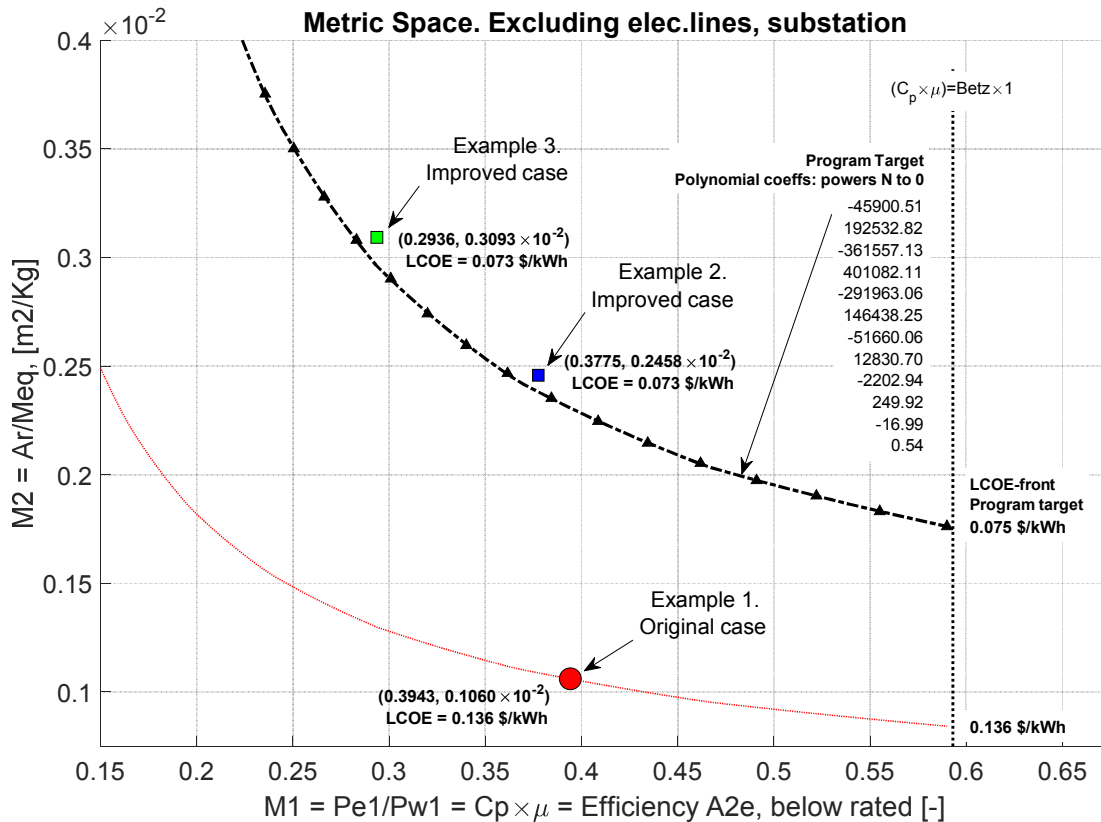
**Example 2.** (Improved case, *substantial mass reduction in traditional FOWT design*)

To illustrate the program performance targets, an improved design based on the conventional average floating offshore wind turbine case introduced in Example 1 (Section I.D.1) is presented here. The original case is at  $M1 = 0.3943$ ,  $M2 = 0.1060 \times 10^{-2}$  m<sup>2</sup>/kg.

The improved design, which meets the program objectives, is at  $M1 = 0.3775$ ,  $M2 = 0.2458 \times 10^{-2}$  m<sup>2</sup>/kg, and gives a LCOE = \$0.073/kWh –see small blue square in Fig.11. This can be achieved by reducing the mass of the floating platform ( $0.25 \times m_5$ ), rotor ( $0.50 \times m_1$ ) and nacelle ( $0.50 \times m_3$ ), and loosing aerodynamic efficiency to  $C_{pmax} = 0.45$  –see also Figs. 16 to 18 in Section IV.C.2.

**Example 3.** (Improved case, *radically new design - airborne*)

A second improved case, based on an unconventional design, is also shown in Fig.11. The design is an airborne-type FOWT, with tethers instead of a tower, a small floating platform and a lightweight rotor. In this case, the electrical and mechanical losses are considered the same as in Example 1, but with a lower aerodynamic coefficient  $C_{pmax} = 0.35$ .



**Fig. 11.** Program performance target. New FOWT designs have to be above the LCOE isoline represented by the solid line with triangles.



For simplicity, the equivalent masses  $m_2$ ,  $m_6$  and  $m_7$  are calculated from Example 1 (Table 2). At the same time, the equivalent masses of the floating platform, tower, nacelle and rotor are significantly reduced, being:  $(0.20 \times m_5)$ ,  $(0.14 \times m_4)$ ,  $(0.50 \times m_3)$  and  $(0.50 \times m_1)$  respectively. This improved case also meets the program objectives, with  $M1 = 0.2936$ ,  $M2 = 0.3093 \times 10^{-2} \text{ m}^2/\text{kg}$ , with a LCOE = \$0.073/kWh –see small green square in Fig.11.

### 3. DESIGN VALIDATION

The calculation of the equivalent mass  $M_{eq}$  needs three factors for each component: the material factor  $f_t$ , the manufacturing factor  $f_m$ , and the installation factor  $f_i$ . Table 3 shows the material factors  $f_t$  to be used in the calculations of this program by default. If the new design of the FOWT needs another material that is not shown in Table 3, a new material factor  $f_t$  for that new material must be proposed and justified.

Table 4 shows the manufacturing factors  $f_m$  and installation factors  $f_i$  of the seven main components of the FOWT. Factors in Table 4 should be used by default unless a reasonable change is proposed and justified. If the new design of the FOWT does not include some of these seven components, they can be removed from the summation of the equivalent mass –eq.(8). Also, if the new design of the FOWT needs different components, new manufacturing  $f_m$  and installation  $f_i$  factors for the new components will be proposed and justified by the applicants.

The new FOWT designs proposed for this program must have the point (M1,M2) above the \$0.075kWh LCOE isoline in the Metric Space under the following conditions:

- (c1) Material factors  $f_t$  using Table 3. For materials not included in this Table, new material factors can be proposed and justified.
- (c2) Manufacturing factors  $f_m$  and installation factors  $f_i$  for the seven main components of the FOWT using Table 4. For new components, new manufacturing and installation factors can be proposed and justified. If the design does not need a particular component, it can be removed from the calculation of the equivalent mass.
- (c3) Wind: site with average speed of  $V = 8.97 \text{ m/s}$  at hub height, Weibull probability distribution with shape factor = 2.1 and scale factor = 10.13, turbulence intensity = 16%,  $V_{\text{cut-in}} = 3 \text{ m/s}$ ,  $V_{\text{cut-out}} = 25 \text{ m/s}$ , and a wind shear effect = 0.90593.
- (c4) Sea conditions in North Atlantic.<sup>49,50,51,52</sup>
- (c5) Fixed charge rate, FCR = 8.2%
- (c6) OpEx  $\leq 86 \text{ \$/kWe/yr}$  (this should be achieved with the proposed  $M_{eq}$ ).

<sup>49</sup> Lee, W.T., Bales, S.L., Sowby, S.E. (1985). *Standardized wind and wave environments for North Pacific Ocean Areas*. Report, Defense Technical Information Center.

<sup>50</sup> Faltinsen, O. (1993). *Sea loads on ships and offshore structures*. Vol. 1. Cambridge University Press.

<sup>51</sup> Myhr, A., Bjerkseter, C., Ågotnes, A., Nygaard, T. (2014). *Levelised cost of energy for offshore floating wind turbines in a life cycle perspective*. Renewable Energy, Vol. 66, pp. 714-728.

<sup>52</sup> Jonkman, J. (2007). *Dynamics Modeling and Loads Analysis of an Offshore Floating Wind Turbine*. NREL/TP-500-41958.



- (c7) Water depth = 100 m
- (c8) Distance from shore = 30 km
- (c9) Wind farm power density  $\geq 2.5$  MWe/km<sup>2</sup> (Needed to balance electrical line costs).
- (c10) Area wind farm = 200 km<sup>2</sup>
- (c11) Rated electrical power of wind farm  $\geq 500$  MW (Needed to balance electrical line costs)
- (c12) Rated electrical power per turbine, Per  $\geq 5.64$  MWe (calculated from 603 MWe of total power of wind farm, with 107 machines in 201 km<sup>2</sup>)
- (c13) Hub height  $\geq 96$  m. This value was used to calculate the average wind speed in (c3).
- (c14) Project number of years = 20 years
- (c15) Cost of Steel of reference = \$2.0 /kg (high corrosion resistant austenitic stainless steel)
- (c16) Accepted computer tools for load calculations (OpenFast,<sup>53</sup> Bladed<sup>54</sup> or similar).
- (c17) Design Load Cases (DLCs) according to the IEC-61400-3 standards for offshore wind, including operational cases, mechanical fatigue cases and extreme load cases (five operational modes, Section I.C.4.a).

**Table 3.** Material factors (raw materials)<sup>55</sup>  
 $f_t$  = cost original material (\$/kg) / cost steel of reference (\$/kg)

Material	Material factor $f_t$
Aluminum alloys	4.0
Brass (70Cu30Zn, annealed)	1.1
CFRP Laminate (carbon fiber reinforce polymer)	80.0
Copper alloys	1.5
GFRP Laminate (glass-fiber reinforced plastic or fiberglass)	4.0
Lead alloys	0.6
Nickel alloys	3.0
Pre-stressed concrete	0.3
Titanium alloys	22.5
<b>Steel of reference, to calculate <math>f_t</math> factors</b>	<b>1.0</b>

<sup>53</sup> OpenFAST. (2018). National Renewable Energy Lab, NREL. <https://nwtc.nrel.gov/OpenFAST>

<sup>54</sup> Bladed, DNV-GL, <https://www.dnvgl.com/services/bladed-3775>

<sup>55</sup> Price of stainless steel 304, 316. <https://www.vishalsteel.net/stainless-steel/stainless-steel-304/stainless-steel-304/>. Price of aluminum, copper and nickel alloys. High Performance Conductors Inc. (2018). <http://www.iwghpc.com/pricing/Copper%20Query%202.pdf>. Price of CFRP (carbon fiber reinforced polymer) laminate. <https://www.compositesworld.com/blog/post/the-vexing-economics-of-carbon-fiber-manufacturing>. Price of GFRP (glass fiber reinforced polymer) laminate. <https://www.compositesworld.com/articles/wind-turbine-blades-glass-vs-carbon-fiber>. Price of pre-stressed concrete. [http://ijstc.shirazu.ac.ir/article\\_948\\_4270c00657d8397cf331af742e43ec93.pdf](http://ijstc.shirazu.ac.ir/article_948_4270c00657d8397cf331af742e43ec93.pdf). Price of brass, lead and titanium alloys. <http://web.mit.edu/course/3/3.11/www/modules/props.pdf>

**Table 4.** Manufacturing and installation factors<sup>56</sup>

$f_m$  = cost manufacturing of component (\$/kg) / cost original material of the component (\$/kg)  
 $f_i$  = cost installation of component (\$/kg) / cost original material of the component (\$/kg)

$j$	Component ( $j = 1$ to $7$ )	Manufacturing factor $f_{mj}$	Installation factor $f_{ij}$
1	Rotor (blades)	3.87	0.10
2	Hub (with bearings and pitch system)	11.00	0.10
3	Nacelle (with drive-train, electrical generator, power converters, yaw, etc.)	9.49	0.10
4	Tower	1.69	0.10
5	Floating platform	2.00	0.13
6	Mooring system	0.14	0.52
7	Anchor system	6.70	3.48

Applicants to the ATLANTIS Program in the first fundamental area (*New designs*, see below) are required to provide details of the performance of the new FOWT in the metric space, including the graphic representation and the numerical values of M1 and M2 using the factors given in Tables 3 and 4, with the conditions (c1) to (c17), and with an LCOE isoline for \$0.075/kWh. If the new FOWT design needs some changes in the factors presented in Tables 3 and 4, in the conditions (c1) to (c17), and in the resulting LCOE isoline, an explanation of each change is required. An Excel workbook file template, named *ATLANTIS\_MetricSpaceWorkbook.xlsx*, to assist with the calculations of the M1 and M2 metrics and the LCOE isoline is provided on ARPA-E eXCHANGE (<https://arpa-e-foa.energy.gov>). ARPA-E encourages applicants in the first fundamental area (*New designs*) to use this workbook file with the details of the new FOWT design (See Section IV.C.2). **The new design calculations included in the workbook must be consistent with the details included in the technical volume of the submission.**

## E. ATLANTIS PROGRAM STRUCTURE

### 1. PROGRAM

Projects under the ATLANTIS Program will cover three fundamental areas: (1) radically new FOWT designs, (2) computer tools to co-design the FOWTs, and (3) real-data from full and lab-scale experiments to validate the FOWT designs and computer tools.

<sup>56</sup> Factors based on several references, including: (1) Myhr, A., Bjerkseter, C., Ågotnes, A., Nygaard, T. (2014). *Levelised cost of energy for offshore floating wind turbines in a life cycle perspective*. Renewable Energy, Vol. 66, pp. 714-728; (2) Stehly, T., Beiter, P., Heimiller, D., Scott, G. (2018). *2017 Cost of Wind Energy Review*. Technical Report NREL/TP-6A20-72167; (3) Jonkman, J., Butterfield, S., Musial, W., Scott, G. (2009). *Definition of a 5-MW Reference Wind Turbine for Offshore System Development*. National Renewable Energy Laboratory. Technical Report NREL/TP-500-38060; (4) Ebenhoch, R., Matha, D., Marathe, S., Cortes-Muñoz, P., Molins, C. (2015). *Comparative Levelized Cost of Energy Analysis*. Energy Procedia, vol. 80, pp. 108-122; and (5) Ashuri, T., Zaaier, M., Martins, J., Zhang, J. (2016). *Multidisciplinary design optimization of large wind turbines: technical, economic, and design challenges*. Energy Conversion and Management, vol. 123, pp. 56-70.

The program structure includes three fundamental areas in two phases –see Fig.12. Projects addressing the first fundamental area (*New designs*) must be independent submissions, without the other two fundamental areas. However, projects addressing the second and third fundamental areas (*Computer tools* and *Experiments*) can be independent submissions or combined in one submission.

Phase I, described in this document, is expected to cover the first two years with an anticipated \$28M in awards. Based on the results achieved in this first phase, a second phase, subject to the availability of appropriated funds, is anticipated to be announced for an additional two years, with additional funds to continue the research in the three fundamental areas and with more emphasis on experimental testing. Only Phase I awardees will be eligible to apply for anticipated funding under Phase II.

Selection of projects for Phase II funding would be based, in part, on (1) the degree of achievement against the objectives defined for Phase I for each fundamental area, and (2) the objectives for each fundamental area of the ATLANTIS Program during Phase II, as described in general below. (See also Section II.B (Renewal Awards) of the FOA for further information applicable to Phase II funding.)

- Projects in the first fundamental area (*New designs*) must, at a minimum, include the following: (a) a new design that achieves the program target metrics described in Section I.D.2 (the point M1,M2 must be above the \$0.075kWh LCOE isoline in the Metric Space, and the wind farm power density must be greater than 2.5 MWe/km<sup>2</sup>) and (b) the calculations for the design of a small-scale prototype(s), to be potentially developed and experimentally tested in the planned Phase II of the program, if selected. The objective of this small-scale prototype(s) would be to prove experimentally the main concepts of the new design, in order to achieve the program targets at full-scale. Selection of *New designs* projects for Phase II funding would be based, in part, on (1) the degree of achievement on the program target metrics defined above, (2) the characteristics, feasibility and necessity of the proposed small-scale prototype(s), (3) the tech-to-market potential of the new design, and (4) the new objectives proposed for the project during Phase II. Limited experimental work to support the proposed concept and inform continued design and development is allowed during Phase I of the program. However, more detailed experimental testing of integrated systems is reserved for Phase II. The steps to develop the small-scale prototypes include, among others: (a) a conceptual design of the full-scale new FOWT proposed in the project; (b) a techno-economic analysis, risk analysis, and sensitivity analysis of the new FOWT; (c) an analysis of the aspects to be validated experimentally to reduce the risk and improve the final system; and (d) the design of the scale prototypes according to the previous steps and following the appropriate scale methodology (Reynolds number, Froude number, or others).
- Projects in the second fundamental area (*Computer tools*) must include elements (e1) through (e5) presented in Section I.C.4.b, and at least four of the remaining elements, (e6)

to (e11). Selection of *Computer tools* projects for Phase II funding would be based, in part, on (1) the degree of achievement on the elements e1 through e11 defined above, and (2) the new elements e6 to e11 proposed for the project during Phase II. Projects in this area must indicate in their submission whether the new computer tools will be available to other institutions on the project's team, other teams within the ATLANTIS Program, or the public in general. The submissions must also describe the commercial model intended for the new computer tools, either as an open-source, free-license, commercial-license, or others. ARPA-E is prepared to consider authorizing greater intellectual property rights in such computer tools as appropriate to maximize their commercialization.

- Projects in the third fundamental area (*Experiments*) must indicate in their submission what operational data, from both laboratory prototypes and full-scale real-world commercial systems, will be available to other institutions on the project's team, other teams within the ATLANTIS Program, or the public in general, and how this data will be made available. Projects in this area must include: (a) the development of an intelligent real-time systems to collect these experimental data from full and/or lab-scale FOWTs, and (b) experimental data of category d1 and at least some data of categories d2 to d4, as presented in Section I.C.4.c, all collected simultaneously with the real-time system and for some scenarios under the operational modes (O1) to (O5) defined in Section I.C.4.a. Selection of *Experiments* projects for Phase II funding would be based, in part, on (1) the degree of development of the intelligent real-time system, (2) the experimental data collected during Phase I, and (3) the new proposed data to be collected during Phase II.

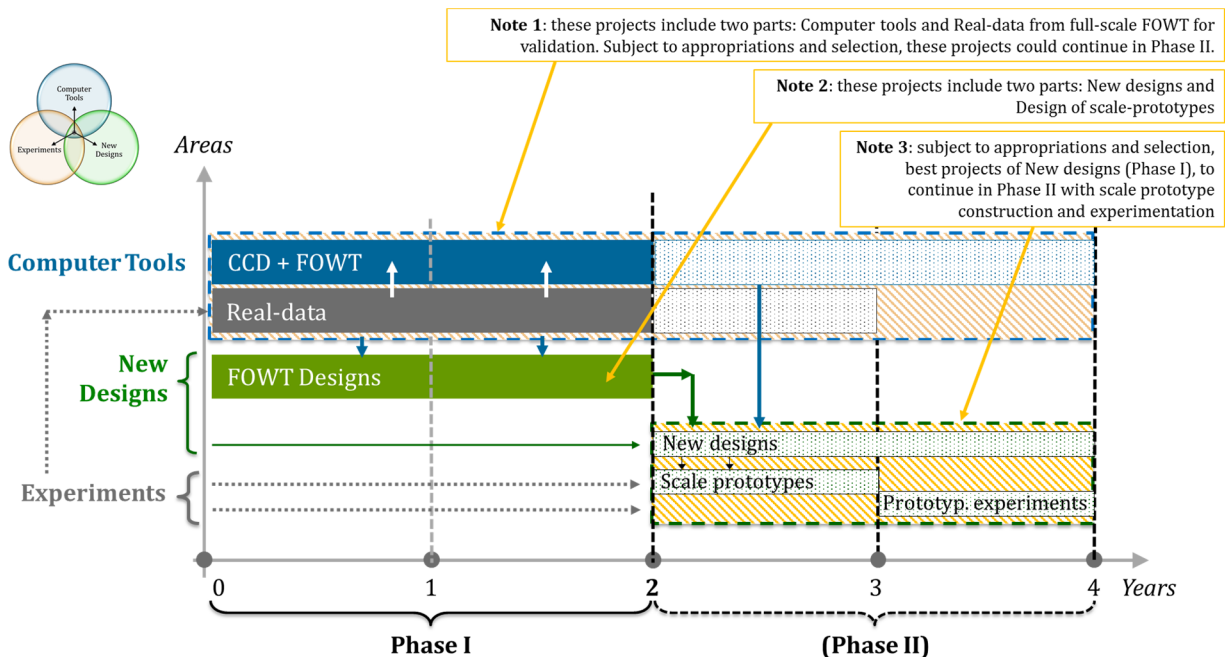


Fig. 12. ATLANTIS Program structure.

## 2. MULTIDISCIPLINARY RESEARCH COLLABORATION

The success of the ATLANTIS Program depends on a broad range of technical communities working together. These communities include, but are not limited to control and systems engineering, control co-design, aerodynamics, hydrodynamics, electrical and mechanical systems, power electronics, electrical generators, structural engineering, naval engineering, modeling, optimization, economics, multi-scale and multi-physics computer algorithms, parallel computing, distributed sensors, intelligent signal processing and actuator networks; as well as developers of offshore wind energy systems and electrical utilities.

Applying CCD demands teams to work together in a truly multidisciplinary way –see Figs. 8 and 13. Ideal teams for this program include team members or institutions that cover both, specific aspects within each area (*New designs, Computer tools and Experiments*), and/or intersections between the three areas.

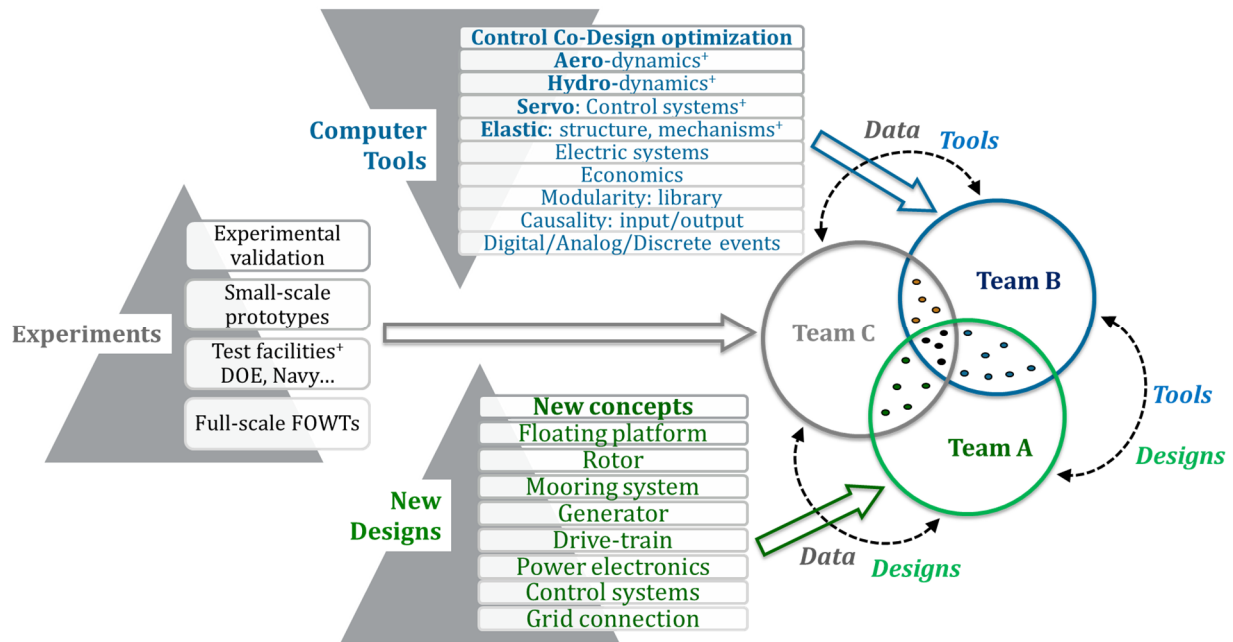
Managing research projects across multidisciplinary and organizational boundaries is a subject of substantial discussion in the research community and funding agencies. Aspects like trade-offs between the amount of management needed for collaboration and scientific work, optimal costs of coordination and relationship development, and tools to organize work and be productive in these projects are some of the key characteristics that have to be addressed at the beginning of the collaboration.<sup>57,58,59</sup>

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<sup>57</sup> Cummings, J., Kiesler, S. (2005). Collaborative research across disciplinary and organizational boundaries. *Social Studies of Science*, vol. 35, no. 5, pp. 703-722.

<sup>58</sup> Adams, J. (2012). The rise of research networks. *Nature*, vol. 490, pp. 335-336.

<sup>59</sup> Lustig, L., Ponzielli, R., Tang, P., Sathiamoorthy, S., Inamoto, I., Shin, J., Penn, L., Chan, W. (2015). Guiding principles for a successful multidisciplinary research collaboration. *Future Sci. OA*, vol.1, no. 3.



**Fig. 13.** Multi-disciplinary team composition and program collaboration.

Applicants to the ATLANTIS Program are required to provide details on their planned collaboration approach and justify that it is sufficiently integrated. This includes details on the following considerations on project coordination and program collaboration:

- An advanced multi-disciplinary collaboration across institutions and members of each team, and across the teams of the program, is encouraged. Participation of wind turbine manufacturers and floating platform manufacturers is highly encouraged, either as team members or in industry advisory boards.
- As sharing information and tools about some aspects of the design, computer tools and experiments is a key part of the anticipated collaborations between project teams, some models or discussion specifying how the project teams will facilitate successful collaborations and overcome potential obstacles that could hamper the effectiveness of these collaborations. These models can facilitate the following collaboration scenarios.
- Projects in the first fundamental area (*New designs*) will be encouraged to make a description of the main characteristics and challenges of the new designs available to the teams of the second fundamental area (*Computer tools*) and third fundamental area (*Experiments*) by the end of the first year of Phase I, and to the end of Phase II –see Fig.13.
- Projects in the second fundamental area (*Computer tools*) will be encouraged to make the new simulation tools available to the teams of the first fundamental area (*New designs*) and third fundamental area (*Experiments*) by the end of the first year of Phase I, and to the end of Phase II –see Fig.13. Subject to intellectual property related provisions in the award, such availability may be made subject to restrictions on further use and dissemination. ARPA-E is prepared to consider authorizing greater intellectual property rights in such computer tools as appropriate to maximize their commercialization. In addition, submissions should



indicate what proprietary computer tools, if any, not developed under this program the applicants are prepared to make available to the project teams under reasonable terms and conditions, and for which terms and conditions should be outlined.

- Projects in the third fundamental area (*Experiments*) will be encouraged to make the real-world FOWT data available to the teams of the first fundamental area (*New designs*) and second fundamental area (*Computer tools*) by the end of the first year of Phase I, and to the end of Phase II –see Fig.13.
- Any data made available to other teams in other fundamental areas may, subject to approval by ARPA-E, be entitled to protection from public release.

If an award is made, the awardee will be required to submit an Intellectual Property and Data Management Plan that formalizes the treatment of intellectual property issues between team members (see VI.B.7 below).

Multi-disciplinary collaboration across institutions and members of each team, and across the teams of the program might include some of the following Coordination Mechanisms “CM”:

CM-1 A *team-training seminar* at the beginning of each project that: (1) Discusses the challenges of the concurrent multi-disciplinary work aspects of the project, emphasizing the control co-design characteristics; (2) Builds a communication strategy that clarifies the *unique language* of each discipline to all participants; (3) Addresses the *differences in operation* of each institution or department and proposes an operational plan of collaboration; (4) Finds a clear definition of the input/output *interfaces* of each task; (5) Proposes an *iterative and integrated methodology* of the work to be developed by each team member.

CM-2 A *project plan* that specifies milestones, time and interdependences among tasks, disciplines and institutions, including solutions to avoid situations where the progress of one institution or department is stalled due to delay in the completion of another institution or department’s task.

CM-3 Specific *multi-disciplinary project tools and milestones* to improve the multi-disciplinary collaboration. This includes but is not limited to activities like: (1) project-related conferences and workshops; (2) sabbaticals; (3) weekly meetings involving the whole group; (4) face-to face supervision and coordination; (5) travel to other sites; (6) co-taught seminars and reading groups that would help the research staff and students share information; (7) tools to reduce information overload; (8) tools to support simultaneous group decision-making; (9) tools to schedule presentations and meetings across distance; (10) tools to manage and track the trajectory of tasks over time.

## **II. AWARD INFORMATION**

### **A. AWARD OVERVIEW**

ARPA-E expects to make approximately \$28 million available for new awards under Phase I of this FOA, subject to the availability of appropriated funds. ARPA-E anticipates making approximately 10 awards under Phase I of this FOA. ARPA-E may issue one, multiple, or no awards.

Individual awards may vary between \$250,000 and \$10 million.

The period of performance for funding agreements in Phase I may not exceed 24 months. ARPA-E expects the start date for funding agreements to be December 2019, or as negotiated.

ARPA-E encourages applications stemming from ideas that still require proof-of-concept R&D efforts as well as those for which some proof-of-concept demonstration already exists.

Submissions requiring proof-of-concept R&D can propose a project with the goal of delivering on the program metric at the conclusion of the period of performance. These submissions must contain an appropriate cost and project duration plan that provides sufficient technical detail to allow reviewers to evaluate the proposed project. If awarded, such projects should expect a rigorous go/no-go milestone early in the project associated with the proof-of-concept demonstration. Alternatively, submissions requiring proof-of-concept R&D can propose a project with the project end deliverable being an extremely creative, but partial solution. However, the Applicants are required to provide a convincing vision how these partial solutions can enable the realization of the program metrics with further development.

Applicants proposing projects for which some initial proof-of-concept demonstration already exists should submit concrete data that supports the probability of success of the proposed project.

ARPA-E will provide support at the highest funding level only for applications with significant technology risk, aggressive timetables, and careful management and mitigation of the associated risks.

ARPA-E will accept only new applications under this FOA. Applicants may not seek renewal or supplementation of their existing awards through this FOA.

ARPA-E plans to fully fund negotiated budgets at the time of award.

## **B. RENEWAL AWARDS**

At ARPA-E's sole discretion, awards resulting from this FOA may be renewed by adding one or more budget periods and/or extending the period of performance of the initial award. Renewal funding is contingent on: (1) availability of funds appropriated by Congress for the purpose of this program; (2) substantial progress towards meeting the objectives of the approved application; (3) submittal of required reports; (4) compliance with the terms and conditions of the award; (5) ARPA-E approval of a renewal application; and (6) other factors identified by the Agency at the time it solicits a renewal application.

## **C. ARPA-E FUNDING AGREEMENTS**

Through cooperative agreements, other transactions, and similar agreements, ARPA-E provides financial and other support to projects that have the potential to realize ARPA-E's statutory mission. ARPA-E does not use such agreements to acquire property or services for the direct benefit or use of the U.S. Government.

Congress directed ARPA-E to "establish and monitor project milestones, initiate research projects quickly, and just as quickly terminate or restructure projects if such milestones are not achieved."<sup>60</sup> Accordingly, ARPA-E has substantial involvement in the direction of every Cooperative Agreement, as described in Section II.C below.

### **1. COOPERATIVE AGREEMENTS**

ARPA-E generally uses Cooperative Agreements to provide financial and other support to Prime Recipients.<sup>61</sup>

Cooperative Agreements involve the provision of financial or other support to accomplish a public purpose of support or stimulation authorized by Federal statute. Under Cooperative Agreements, the Government and Prime Recipients share responsibility for the direction of projects.

ARPA-E encourages Prime Recipients to review the Model Cooperative Agreement, which is available at <https://arpa-e.energy.gov/?q=site-page/funding-agreements>.

### **2. FUNDING AGREEMENTS WITH FFRDCs/DOE LABS, GOGOs, AND FEDERAL INSTRUMENTALITIES**

Any Federally Funded Research and Development Centers (FFRDC) involved as a member of a Project Team must provide the information requested in the "FFRDC Lab Authorization" and

<sup>60</sup> U.S. Congress, Conference Report to accompany the 21<sup>st</sup> Century Competitiveness Act of 2007, H. Rpt. 110-289 at 171-172 (Aug. 1, 2007).

<sup>61</sup> The Prime Recipient is the signatory to the funding agreement with ARPA-E.

“Field Work Proposal” Section of the Business Assurances & Disclosures Form, which is submitted with the Applicant’s Full Application.

When a FFRDC/DOE Lab (including the National Energy Technology Laboratory or NETL) is the *lead organization* for a Project Team, ARPA-E executes a funding agreement directly with the FFRDC/DOE Lab and a single, separate Cooperative Agreement with the rest of the Project Team. Notwithstanding the use of multiple agreements, the FFRDC/DOE Lab is the lead organization for the entire project, including all work performed by the FFRDC/DOE Lab and the rest of the Project Team.

When a FFRDC/DOE Lab is a *member* of a Project Team, ARPA-E executes a funding agreement directly with the FFRDC/DOE Lab and a single, separate Cooperative Agreement with the rest of the Project Team. Notwithstanding the use of multiple agreements, the Prime Recipient under the Cooperative Agreement is the lead organization for the entire project, including all work performed by the FFRDC/DOE Lab and the rest of the Project Team.

Funding agreements with DOE/NNSA FFRDCs take the form of Work Authorizations issued to DOE/NNSA FFRDCs through the DOE/NNSA Field Work Proposal system for work performed under Department of Energy Management & Operation Contracts. Funding agreements with non-DOE/NNSA FFRDCs, GOGOs (including NETL), and Federal instrumentalities (e.g., Tennessee Valley Authority) will be consistent with the sponsoring agreement between the U.S. Government and the Laboratory. Any funding agreement with a FFRDC or GOGO will have similar terms and conditions as ARPA-E’s Model Cooperative Agreement (<https://arpa-e.energy.gov/?q=site-page/funding-agreements>).

Non-DOE GOGOs and Federal agencies may be proposed to provide support to the project team members on an applicant’s project, through a Cooperative Research and Development Agreement (CRADA) or similar agreement.

### **3. OTHER TRANSACTIONS AUTHORITY**

ARPA-E may use its “other transactions” authority under the America COMPETES Reauthorization Act of 2010 to enter into an other transaction agreement with Prime Recipients, on a case-by-case basis.

ARPA-E may negotiate an other transaction agreement when it determines that the use of a standard cooperative agreement, grant, or contract is not feasible or appropriate for a project.

In general, an other transaction agreement would require a cost share of 50%. See Section III.B.2 of the FOA.

#### **D. STATEMENT OF SUBSTANTIAL INVOLVEMENT**

ARPA-E is substantially involved in the direction of projects from inception to completion. For the purposes of an ARPA-E project, substantial involvement means:

- Project Teams must adhere to ARPA-E's agency-specific and programmatic requirements.
- ARPA-E may intervene at any time in the conduct or performance of work under an award.
- ARPA-E does not limit its involvement to the administrative requirements of an award. Instead, ARPA-E has substantial involvement in the direction and redirection of the technical aspects of the project as a whole.
- ARPA-E may, at its sole discretion, modify or terminate projects that fail to achieve predetermined Go/No Go decision points or technical milestones and deliverables.
- During award negotiations, ARPA-E Program Directors and Prime Recipients mutually establish an aggressive schedule of quantitative milestones and deliverables that must be met every quarter. In addition, ARPA-E will negotiate and establish "Go/No-Go" milestones for each project. If the Prime Recipient fails to achieve any of the "Go/No-Go" milestones or technical milestones and deliverables as determined by the ARPA-E Contracting Officer, ARPA-E may – at its discretion - renegotiate the statement of project objectives or schedule of technical milestones and deliverables for the project. In the alternative, ARPA-E may suspend or terminate the award in accordance with 2 C.F.R. §§ 200.338 and 200.339.
- ARPA-E may provide guidance and/or assistance to the Prime Recipient to accelerate the commercial deployment of ARPA-E-funded technologies. Guidance and assistance provided by ARPA-E may include coordination with other Government agencies and nonprofits to provide mentoring and networking opportunities for Prime Recipients. ARPA-E may also organize and sponsor events to educate Prime Recipients about key barriers to the deployment of their ARPA-E-funded technologies. In addition, ARPA-E may establish collaborations with private and public entities to provide continued support for the development and deployment of ARPA-E-funded technologies.

### **III. ELIGIBILITY INFORMATION**

#### **A. ELIGIBLE APPLICANTS**

This FOA is open to U.S. universities, national laboratories, industry and individuals.

##### **1. INDIVIDUALS**

U.S. citizens or permanent residents may apply for funding in their individual capacity as a Standalone Applicant,<sup>62</sup> as the lead for a Project Team,<sup>63</sup> or as a member of a Project Team. However, ARPA-E will only award funding to an entity formed by the Applicant.

##### **2. DOMESTIC ENTITIES**

For-profit entities, educational institutions, and nonprofits<sup>64</sup> that are incorporated in the United States, including U.S. territories, are eligible to apply for funding as a Standalone Applicant, as the lead organization for a Project Team, or as a member of a Project Team.

FFRDCs/DOE Labs are eligible to apply for funding as the lead organization for a Project Team or as a member of a Project Team that includes institutions of higher education, companies, research foundations, or trade and industry research collaborations, but not as a Standalone Applicant.

State, local, and tribal government entities are eligible to apply for funding as a member of a Project Team, but not as a Standalone Applicant or as the lead organization for a Project Team.

Federal agencies and instrumentalities (other than DOE) are eligible to apply for funding as a member of a Project Team, but not as a Standalone Applicant or as the lead organization for a Project Team.

##### **3. FOREIGN ENTITIES**

U.S. incorporated subsidiaries of foreign entities, whether for-profit or otherwise, are eligible to apply for funding under this FOA as a Standalone Applicant, as the lead organization for a

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<sup>62</sup> A Standalone Applicant is an Applicant that applies for funding on its own, not as part of a Project Team.

<sup>63</sup> The term "Project Team" is used to mean any entity with multiple players working collaboratively and could encompass anything from an existing organization to an ad hoc teaming arrangement. A Project Team consists of the Prime Recipient, Subrecipients, and others performing any of the research and development work under an ARPA-E funding agreement, whether or not costs of performing the research and development work are being reimbursed under any agreement.

<sup>64</sup> Nonprofit organizations described in Section 501(c)(4) of the Internal Revenue Code of 1986 that engaged in lobbying activities after December 31, 1995 are not eligible to apply for funding as a Prime Recipient or Subrecipient.



Project Team, or as a member of a Project Team, subject to the requirements in 2 C.F.R. § 910.124, which includes requirements that the entity's participation in this FOA's Program be in the economic interest of the U.S. The Full Application must state the nature of the corporate relationship between the foreign entity and domestic subsidiary or affiliate.

Entities not incorporated in the U.S., whether for-profit or otherwise, are not eligible to apply for funding, but may be proposed by an Applicant as a member of a Project Team.

All work under an ARPA-E award must be performed in the U.S. The Applicants may request a waiver of this requirement in the Business Assurances & Disclosures Form, which is submitted with the Full Application and can be found at <https://arpa-e-foa.energy.gov/>. Please refer to the Business Assurances & Disclosures Form for guidance on the content and form of the request.

#### **4. CONSORTIUM ENTITIES**

Consortia, which may include domestic and foreign entities, must designate one member of the consortium as the consortium representative to the Project Team. The consortium representative must be incorporated in the United States. The eligibility of the consortium will be determined by reference to the eligibility of the consortium representative under Section III.A of the FOA. Each consortium must have an internal governance structure and a written set of internal rules. Upon request, the consortium entity must provide a written description of its internal governance structure and its internal rules to the Contracting Officer ([ARPA-E-CO@hq.doe.gov](mailto:ARPA-E-CO@hq.doe.gov)).

Unincorporated consortia must provide the Contracting Officer with a collaboration agreement, commonly referred to as the articles of collaboration, which sets out the rights and responsibilities of each consortium member. This collaboration agreement binds the individual consortium members together and shall include the consortium's:

- Management structure;
- Method of making payments to consortium members;
- Means of ensuring and overseeing members' efforts on the project;
- Provisions for members' cost sharing contributions; and
- Provisions for ownership and rights in intellectual property developed previously or under the agreement.

#### **B. COST SHARING<sup>65</sup>**

Applicants are bound by the cost share proposed in their Full Applications.

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<sup>65</sup> Please refer to Section VI.B.3-4 of the FOA for guidance on cost share payments and reporting.

## **1. BASE COST SHARE REQUIREMENT**

ARPA-E generally uses Cooperative Agreements to provide financial and other support to Prime Recipients (see Section II.C.1 of the FOA). Under a Cooperative Agreement or Grant, the Prime Recipient must provide at least 20% of the Total Project Cost<sup>66</sup> as cost share, except as provided in Sections III.B.2 or III.B.3 below.<sup>67</sup>

## **2. INCREASED COST SHARE REQUIREMENT**

Large businesses are strongly encouraged to provide more than 20% of the Total Project Cost as cost share. ARPA-E may consider the amount of cost share proposed when selecting applications for award negotiations (see Section V.B.1 of the FOA).

Under an "other transaction" agreement, the Prime Recipient must provide at least 50% of the Total Project Cost as cost share. ARPA-E may reduce this minimum cost share requirement, as appropriate.

## **3. REDUCED COST SHARE REQUIREMENT**

ARPA-E has reduced the minimum cost share requirement for the following types of projects:

- A domestic educational institution or domestic nonprofit applying as a Standalone Applicant is not required to provide cost share.
- Project Teams composed exclusively of domestic educational institutions, domestic nonprofits, and/or FFRDCs/DOE Labs/Federal agencies and instrumentalities (other than DOE) are not required to provide cost share.
- Small businesses – or consortia of small businesses – will provide 0% cost share from the outset of the project through the first 12 months of the project (hereinafter the "Cost Share Grace Period").<sup>68</sup> If the project is continued beyond the Cost Share Grace Period, then at least 10% of the Total Project Cost (including the costs incurred during the Cost Share Grace Period) will be required as cost share over the remaining period of performance.

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<sup>66</sup> The Total Project Cost is the sum of the Prime Recipient share and the Federal Government share of total allowable costs. The Federal Government share generally includes costs incurred by GOGOs and FFRDCs.

<sup>67</sup> Energy Policy Act of 2005, Pub.L. No. 109-58, § 988.

<sup>68</sup> Small businesses are generally defined as domestically incorporated entities that meet the criteria established by the U.S. Small Business Administration's (SBA) "Table of Small Business Size Standards Matched to North American Industry Classification System Codes" (NAICS) (<http://www.sba.gov/content/small-business-size-standards>). Applicants that are small businesses will be required to certify in the Business Assurances & Disclosures Form that their organization meets the SBA's definition of a small business under at least one NAICS code.

- Project Teams where a small business is the lead organization and small businesses perform greater than or equal to 80%, but less than 100%, of the total work under the funding agreement (as measured by the Total Project Cost) the Project Team are entitled to the same cost share reduction and Cost Share Grace Period as provided above to Standalone small businesses or consortia of small businesses.<sup>69</sup>
- Project Teams where domestic educational institutions, domestic nonprofits, small businesses, and/or FFRDCs perform greater than or equal to 80% of the total work under the funding agreement (as measured by the Total Project Cost) are required to provide at least 10% of the Total Project Cost as cost share. However, any entity (such as a large business) receiving patent rights under a class waiver, or other patent waiver, that is part of a Project Team receiving this reduction must continue to meet the statutory minimum cost share requirement (20%) for its portion of the Total Project Cost.
- Projects that do not meet any of the above criteria are subject to the minimum cost share requirements described in Sections III.B.1 and III.B.2 of the FOA.

#### **4. LEGAL RESPONSIBILITY**

Although the cost share requirement applies to the Project Team as a whole, the funding agreement makes the Prime Recipient legally responsible for paying the entire cost share. The Prime Recipient's cost share obligation is expressed in the funding agreement as a static amount in U.S. dollars (cost share amount) and as a percentage of the Total Project Cost (cost share percentage). If the funding agreement is terminated prior to the end of the period of performance, the Prime Recipient is required to contribute at least the cost share percentage of total expenditures incurred through the date of termination.

The Prime Recipient is solely responsible for managing cost share contributions by the Project Team and enforcing cost share obligations assumed by Project Team members in subawards or related agreements.

#### **5. COST SHARE ALLOCATION**

Each Project Team is free to determine how much each Project Team member will contribute towards the cost share requirement. The amount contributed by individual Project Team members may vary, as long as the cost share requirement for the project as a whole is met.

#### **6. COST SHARE TYPES AND ALLOWABILITY**

Every cost share contribution must be allowable under the applicable Federal cost principles, as described in Section IV.G.1 of the FOA.

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<sup>69</sup> See the information provided in previous footnote.

Project Teams may provide cost share in the form of cash or in-kind contributions. Cash contributions may be provided by the Prime Recipient or Subrecipients. Allowable in-kind contributions include but are not limited to personnel costs, indirect costs, facilities and administrative costs, rental value of buildings or equipment, and the value of a service, other resource, or third party in-kind contribution. Project Teams may use funding or property received from state or local governments to meet the cost share requirement, so long as the funding or property was not provided to the state or local government by the Federal Government.

The Prime Recipient may not use the following sources to meet its cost share obligations:

- Revenues or royalties from the prospective operation of an activity beyond the period of performance;
- Proceeds from the prospective sale of an asset of an activity;
- Federal funding or property (e.g., Federal grants, equipment owned by the Federal Government); or
- Expenditures that were reimbursed under a separate Federal program.

In addition, Project Teams may not use independent research and development (IR&D) funds<sup>70</sup> to meet their cost share obligations under Cooperative Agreements. However, Project Teams may use IR&D funds to meet their cost share obligations under “other transaction” agreements.

Project Teams may not use the same cash or in-kind contributions to meet cost share requirements for more than one project or program.

Cost share contributions must be specified in the project budget, verifiable from the Prime Recipient’s records, and necessary and reasonable for proper and efficient accomplishment of the project. Every cost share contribution must be reviewed and approved in advance by the Contracting Officer and incorporated into the project budget before the expenditures are incurred.

Applicants may wish to refer to 2 C.F.R. Parts 200 and 910, and 10 C.F.R Part 603 for additional guidance on cost sharing, specifically 2 C.F.R. §§ 200.306 and 910.130, and 10 C.F.R. §§ 603.525-555.

## **7. COST SHARE CONTRIBUTIONS BY FFRDCs AND GOGOS**

Because FFRDCs are funded by the Federal Government, costs incurred by FFRDCs generally may not be used to meet the cost share requirement. FFRDCs may contribute cost share only if the contributions are paid directly from the contractor’s Management Fee or a non-Federal source.

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<sup>70</sup> As defined in Federal Acquisition Regulation SubSection 31.205-18.

Because GOGOs/Federal Agencies are funded by the Federal Government, GOGOs/Federal Agencies may not provide cost share for the proposed project. However, the GOGO/Agency costs would be included in Total Project Costs for purposes of calculating the cost-sharing requirements of the applicant.

## **8. COST SHARE VERIFICATION**

Upon selection for award negotiations, Applicants are required to provide information and documentation regarding their cost share contributions. Please refer to Section VI.B.3 of the FOA for guidance on the requisite cost share information and documentation.

### **C. OTHER**

#### **1. COMPLIANT CRITERIA**

Concept Papers are deemed compliant if:

- The Applicant meets the eligibility requirements in Section III.A of the FOA;
- The Concept Paper complies with the content and form requirements in Section IV.C of the FOA; and
- The Applicant entered all required information, successfully uploaded all required documents, and clicked the “Submit” button in ARPA-E eXCHANGE by the deadline stated in the FOA.

Concept Papers found to be noncompliant may not be merit reviewed or considered for award. ARPA-E may not review or consider noncompliant Concept Papers, including Concept Papers submitted through other means, Concept Papers submitted after the applicable deadline, and incomplete Concept Papers. A Concept Paper is incomplete if it does not include required information. ARPA-E will not extend the submission deadline for Applicants that fail to submit required information and documents due to server/connection congestion.

Full Applications are deemed compliant if:

- The Applicant submitted a compliant and responsive Concept Paper;
- The Applicant meets the eligibility requirements in Section III.A of the FOA;
- The Full Application complies with the content and form requirements in Section IV.D of the FOA; and
- The Applicant entered all required information, successfully uploaded all required documents, and clicked the “Submit” button in ARPA-E eXCHANGE by the deadline stated in the FOA.

Full Applications found to be noncompliant may not be merit reviewed or considered for award. ARPA-E may not review or consider noncompliant Full Applications, including Full

Applications submitted through other means, Full Applications submitted after the applicable deadline, and incomplete Full Applications. A Full Application is incomplete if it does not include required information and documents, such as Forms SF-424 and SF-424A. ARPA-E will not extend the submission deadline for Applicants that fail to submit required information and documents due to server/connection congestion.

Replies to Reviewer Comments are deemed compliant if:

- The Applicant successfully uploads its response to ARPA-E eXCHANGE by the deadline stated in the FOA; and
- The Replies to Reviewer Comments comply with the content and form requirements of Section IV.E of the FOA.

ARPA-E will not review or consider noncompliant Replies to Reviewer Comments, including Replies submitted through other means and Replies submitted after the applicable deadline. ARPA-E will not extend the submission deadline for Applicants that fail to submit required information due to server/connection congestion. ARPA-E will review and consider each compliant and responsive Full Application, even if no Reply is submitted or if the Reply is found to be noncompliant.

## **2. RESPONSIVENESS CRITERIA**

ARPA-E performs a preliminary technical review of Concept Papers and Full Applications. The following types of submissions may be deemed nonresponsive and may not be reviewed or considered:

- Submissions that fall outside the technical parameters specified in this FOA.
- Submissions that have been submitted in response to other currently issued ARPA-E FOAs.
- Submissions that are not scientifically distinct from applications submitted in response to other currently issued ARPA-E FOAs.
- Submissions for basic research aimed solely at discovery and/or fundamental knowledge generation.
- Submissions for large-scale demonstration projects of existing technologies.
- Submissions for proposed technologies that represent incremental improvements to existing technologies.
- Submissions for proposed technologies that are not based on sound scientific principles (e.g., violates a law of thermodynamics).
- Submissions for proposed technologies that are not transformational, as described in Section I.A of the FOA.
- Submissions for proposed technologies that do not have the potential to become disruptive in nature, as described in Section I.A of the FOA. Technologies must be scalable such that they could be disruptive with sufficient technical progress.



- Submissions that are not distinct in scientific approach or objective from activities currently supported by or actively under consideration for funding by any other office within Department of Energy.
- Submissions that are not distinct in scientific approach or objective from activities currently supported by or actively under consideration for funding by other government agencies or the private sector.
- Submissions that do not propose a R&D plan that allows ARPA-E to evaluate the submission under the applicable merit review criteria provided in Section V.A of the FOA.

### **3. SUBMISSIONS SPECIFICALLY NOT OF INTEREST**

Submissions that propose the following may be deemed nonresponsive and may not be merit reviewed or considered:

- **In Area 1, New designs:**
  - Incremental improvements to existing FOWT designs.
  - Efforts that do not consider the control co-design approach.
  - Projects that do not meet the program performance target (metrics) under the assumptions described in this document.
  - Projects that only deal with some specific new devices but do not apply them to the new design of the FOWT and show the program performance target (metrics).
  - Devices that produce electrical energy from tidal or wave energy (i.e. PTO devices) are not of interest. However, systems that leverage wave/tidal energy to reduce weight (e.g. dampening floating platform motion) are of interest.
  - Submissions that include in the same project this Area 1 (New designs) and any of the other two areas (Computer tools and/or Experiments). Projects of Area 1 must be independent submissions.
- **In Area 2, Computer tools:**
  - Incremental improvements to existing computer tools to simulate FOWTs.
  - Projects that do not consider the control co-design approach.
  - Efforts that are not able to simulate the mechanical loads of all the main components of the FOWT, i.e. the wind turbine, the floating platform, the mooring system and the anchor system.
  - Projects that do not describe if and how the new computer tools are going to be shared with other institutions on the project's team, other teams of the ATLANTIS Program, or the public in general.
  - Projects that do not describe the commercial model intended for the new computer tools, either as an open-source, free-license, commercial-license, or others.

- **In Area 3, Experiments:**
  - Projects that do not provide real-data of FOWT.
  - Projects that do not describe if and how the FOWT real-data are going to be shared with other institutions on the project's team, other teams of the ATLANTIS Program, or the public in general.

#### **4. LIMITATION ON NUMBER OF SUBMISSIONS**

ARPA-E is not limiting the number of submissions from Applicants. Applicants may submit more than one application to this FOA, provided that each application is scientifically distinct.

## **IV. APPLICATION AND SUBMISSION INFORMATION**

### **A. APPLICATION PROCESS OVERVIEW**

#### **1. REGISTRATION IN ARPA-E eXCHANGE**

The first step in applying to this FOA is registration in ARPA-E eXCHANGE, ARPA-E's online application portal. For detailed guidance on using ARPA-E eXCHANGE, please refer to Section IV.H.1 of the FOA and the "ARPA-E eXCHANGE Applicant Guide" (<https://arpa-e-foa.energy.gov/Manuals.aspx>).

#### **2. CONCEPT PAPERS**

Applicants must submit a Concept Paper by the deadline stated in the FOA. Section IV.C of the FOA provides instructions on submitting a Concept Paper.

ARPA-E performs a preliminary review of Concept Papers to determine whether they are compliant and responsive, as described in Section III.C of the FOA. Concept Papers found to be noncompliant or nonresponsive may not be merit reviewed or considered for award. ARPA-E makes an independent assessment of each compliant and responsive Concept Paper based on the criteria and program policy factors in Sections V.A.1 and V.B.1 of the FOA.

ARPA-E will encourage a subset of Applicants to submit Full Applications. Other Applicants will be discouraged from submitting a Full Application in order to save them the time and expense of preparing an application submission that is unlikely to be selected for award negotiations. By discouraging the submission of a Full Application, ARPA-E intends to convey its lack of programmatic interest in the proposed project. Such assessments do not necessarily reflect judgments on the merits of the proposed project. Unsuccessful Applicants should continue to submit innovative ideas and concepts to future FOAs.

#### **3. FULL APPLICATIONS**

Applicants must submit a Full Application by the deadline stated in the FOA. Applicants will have approximately 45 days from receipt of the Encourage/Discourage notification to prepare and submit a Full Application. Section IV.D of the FOA provides instructions on submitting a Full Application.

ARPA-E performs a preliminary review of Full Applications to determine whether they are compliant and responsive, as described in Section III.C of the FOA. Full Applications found to be noncompliant or nonresponsive may not be merit reviewed or considered for award. ARPA-E makes an independent assessment of each compliant and responsive Full Application based on the criteria and program policy factors in Sections V.A.2 and V.B.1 of the FOA.

#### **4. REPLY TO REVIEWER COMMENTS**

Once ARPA-E has completed its review of Full Applications, reviewer comments on compliant and responsive Full Applications are made available to Applicants via ARPA-E eXCHANGE. Applicants may submit an optional Reply to Reviewer Comments, which must be submitted by the deadline stated in the FOA. Section IV.E of the FOA provides instructions on submitting a Reply to Reviewer Comments.

ARPA-E performs a preliminary review of Replies to determine whether they are compliant, as described in Section III.C.1 of the FOA. ARPA-E will review and consider compliant Replies only. ARPA-E will review and consider each compliant and responsive Full Application, even if no Reply is submitted or if the Reply is found to be non-compliant.

#### **5. PRE-SELECTION CLARIFICATIONS AND “DOWN-SELECT” PROCESS**

Once ARPA-E completes its review of Full Applications and Replies to Reviewer Comments, it may, at the Contracting Officer’s discretion, conduct a pre-selection clarification process and/or perform a “down-select” of Full Applications. Through the pre-selection clarification process or down-select process, ARPA-E may obtain additional information from select Applicants through pre-selection meetings, webinars, videoconferences, conference calls, written correspondence, or site visits that can be used to make a final selection determination. ARPA-E will not reimburse Applicants for travel and other expenses relating to pre-selection meetings or site visits, nor will these costs be eligible for reimbursement as pre-award costs.

ARPA-E may select applications for award negotiations and make awards without pre-selection meetings and site visits. Participation in a pre-selection meeting or site visit with ARPA-E does not signify that Applicants have been selected for award negotiations.

#### **6. SELECTION FOR AWARD NEGOTIATIONS**

ARPA-E carefully considers all of the information obtained through the application process and makes an independent assessment of each compliant and responsive Full Application based on the criteria and program policy factors in Sections V.A.2 and V.B.1 of the FOA. The Selection Official may select all or part of a Full Application for award negotiations. The Selection Official may also postpone a final selection determination on one or more Full Applications until a later date, subject to availability of funds and other factors. ARPA-E will enter into award negotiations only with selected Applicants.

Applicants are promptly notified of ARPA-E’s selection determination. ARPA-E may stagger its selection determinations. As a result, some Applicants may receive their notification letter in advance of other Applicants. Please refer to Section VI.A of the FOA for guidance on award notifications.

## **B. APPLICATION FORMS**

Required forms for Full Applications are available on ARPA-E eXCHANGE (<https://arpa-e-foa.energy.gov>), including the SF-424 and Budget Justification Workbook/SF-424A. A sample Summary Slide is available on ARPA-E eXCHANGE. Applicants may use the templates available on ARPA-E eXCHANGE, including the template for the Concept Paper, the template for the Technical Volume of the Full Application, the template for the Summary Slide, the template for the Summary for Public Release, the template for the Reply to Reviewer Comments, and the template for the Business Assurances & Disclosures Form. A sample response to the Business Assurances & Disclosures Form is available on ARPA-E eXCHANGE.

## **C. CONTENT AND FORM OF CONCEPT PAPERS**

**The Concept Paper is mandatory** (i.e. in order to submit a Full Application, a compliant and responsive Concept Paper must have been submitted) and must conform to the following formatting requirements.

- The Concept Paper must not exceed 4 pages in length including graphics, figures, and/or tables. Concept papers in Area 1 (*New designs*) are allowed one additional page for Appendix 1 that contains a plot of the Metric Space for the new design, and the description and justification for the parameters used to calculate the M1 and M2 metrics and LCOE isoline.
- The Concept Paper must be written in English.
- All pages must be formatted to fit on 8-1/2 by 11 inch paper with margins not less than one inch on every side. Single space all text and use Times New Roman typeface, a black font color, and a font size of 12 point or larger (except in figures and tables).
- The ARPA-E assigned Control Number, the Lead Organization Name, and the Principal Investigator's Last Name must be prominently displayed on the upper right corner of the header of every page. Page numbers must be included in the footer of every page.
- The first paragraph must include the Lead Organization's Name and Location, Principal Investigator's Name, Technical Category and Subcategory, Proposed Funding Requested (Federal and Cost Share), and Project Duration.
- The Concept Paper must be submitted in Adobe PDF format.
- For Concept Papers in Area 1 (*New designs*), applicants must submit a Metric Space Workbook, in a Microsoft Excel Spreadsheet, with the details of the new design that shows the calculations of M1 and M2 metrics and the LCOE isoline. Applicants are strongly encouraged to use the ATLANTIS Metric Space Workbook template, named *ATLANTIS\_MetricSpaceWorkbook.xlsx*, that available on ARPA-E eXCHANGE (<https://arpa-e-foa.energy.gov>).

Concept Papers found to be noncompliant or nonresponsive may not be merit reviewed or considered for award (see Section III.C of the FOA).

Each Concept Paper must be limited to a single concept or technology. Unrelated concepts and technologies must not be consolidated into a single Concept Paper.

A fillable Concept Paper template is available on ARPA-E eXCHANGE at <https://arpa-e-foa.energy.gov>.

Concept Papers must conform to the content requirements described below. If Applicants exceed the maximum page length indicated above, ARPA-E will review only the authorized number of pages and disregard any additional pages.

## **1. FIRST COMPONENT: CONCEPT PAPER**

### **a. CONCEPT SUMMARY**

- Describe the proposed concept with minimal jargon, and explain how it addresses the Program Objectives of the FOA.

### **b. INNOVATION AND IMPACT**

- Clearly identify the problem to be solved with the proposed technology concept.
- Describe how the proposed effort represents an innovative and potentially transformational solution to the technical challenges posed by the FOA.
- Explain the concept's potential to be disruptive compared to existing or emerging technologies.
- To the extent possible, provide quantitative metrics to compare the proposed technology concept to current and emerging technologies and to the Technical Performance Targets in Section I.D of the FOA.
  - For concepts relevant to Area 1 (New designs), include the variables in M1 and M2, that are expected to be most significantly affected via the new design, an estimate of how much each will change, and a *brief* justification for each. Note that there is an opportunity to provide a more detailed and comprehensive justification in the Metric Space Workbook – this should just summarize the key details from the workbook.
  - For concepts relevant to Area 2 (Computer tools): include a list of the elements (from Section I.4.b, items e1 – e11) that you propose to enhance, and, for each, a description of how your proposed concept represents an enhancement over the relevant existing tool(s). Include both the critical elements, e1 through e5, and the four (or more) remaining secondary elements, e6 to e11 that the concept will enhance.
  - For concepts relevant to Area 3 (Experiments): describe the intelligent real-time system that you propose to develop and include a list of the data (from Section



I.4.c, items d1 – d4) and scenarios (from Section I.C.4.a, operational modes O1 – O5) that you propose to collect.

**c. PROPOSED WORK**

- Describe and briefly justify/motivate the proposed Phase I deliverable(s) for the project and the overall technical approach used to achieve project objectives.
- Discuss alternative approaches considered, if any, and why the proposed approach is most appropriate for the project objectives.
- Describe the background, theory, simulation, modeling, experimental data, or other sound engineering and scientific practices or principles that support the proposed approach. Provide specific examples of supporting data and/or appropriate citations to the scientific and technical literature.
- Describe why the proposed effort is a significant technical challenge and the key technical risks to the project. Does the approach require one or more entirely new technical developments to succeed? How will technical risk be mitigated?
- Identify techno-economic challenges to be overcome for the proposed technology to be commercially relevant.

**d. TEAM ORGANIZATION AND CAPABILITIES**

- Indicate the roles and responsibilities of the organizations and key personnel that comprise the Project Team.
- Provide the name, position, and institution of each key team member and describe in 1-2 sentences the skills and experience that he/she brings to the team.
- Identify key capabilities provided by the organizations comprising the Project Team and how those key capabilities will be used in the proposed effort.
- Identify (if applicable) previous collaborative efforts among team members relevant to the proposed effort.

**e. APPENDIX 1 (AREA 1 NEW DESIGN SUBMISSIONS ONLY)**

- Plot of Metric Space from Tab: "2b. Proposed Design Plot"
- Description and Justification for the parameters used to calculate the M1 and M2 metrics and the LCOE isoline from Tab: "2c. Summary of Changes"

**2. SECOND COMPONENT: METRIC SPACE WORKBOOK**

In addition to the Concept Paper, Applicants to Area 1 (*New Designs*) must fill out and submit a Metric Space Workbook. Applicants are strongly encouraged to use the ATLANTIS Metric Space Workbook named *ATLANTIS\_MetricSpaceWorkbook.xlsx*, which is available on ARPA-E eXCHANGE (<https://arpa-e-foa.energy.gov/>). This file includes two tabs ("1a. Original Design" and "1b. Original Design Plot") about the original design presented in Section I.D.1 (Example 1),

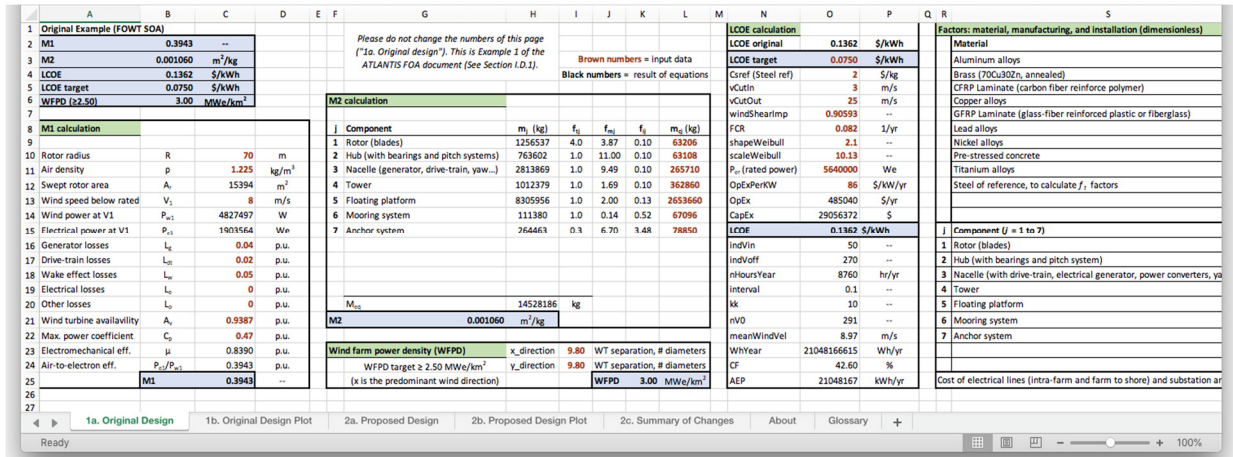
and three additional tabs for the new FOWT proposed design ("2a. Proposed Design", "2b. Proposed Design Plot" and "2c. Summary of Changes") –see Figures 14 to 18. All Metric Space Workbooks must conform to the following content and form requirements.

Applicants are expected to adjust cells in the workbook in order to best represent their concept. Such changes might include, but are not limited to, adjusting values and/or formulas, and/or adding variables. This information must be introduced in tab "2a. Proposed Design" – see Fig.16 for Example 2, Section I.D.2. Typically, the cells to be modified in "2a. Proposed Design" are the ones with brown numbers. Cells with black numbers are calculated by equations.

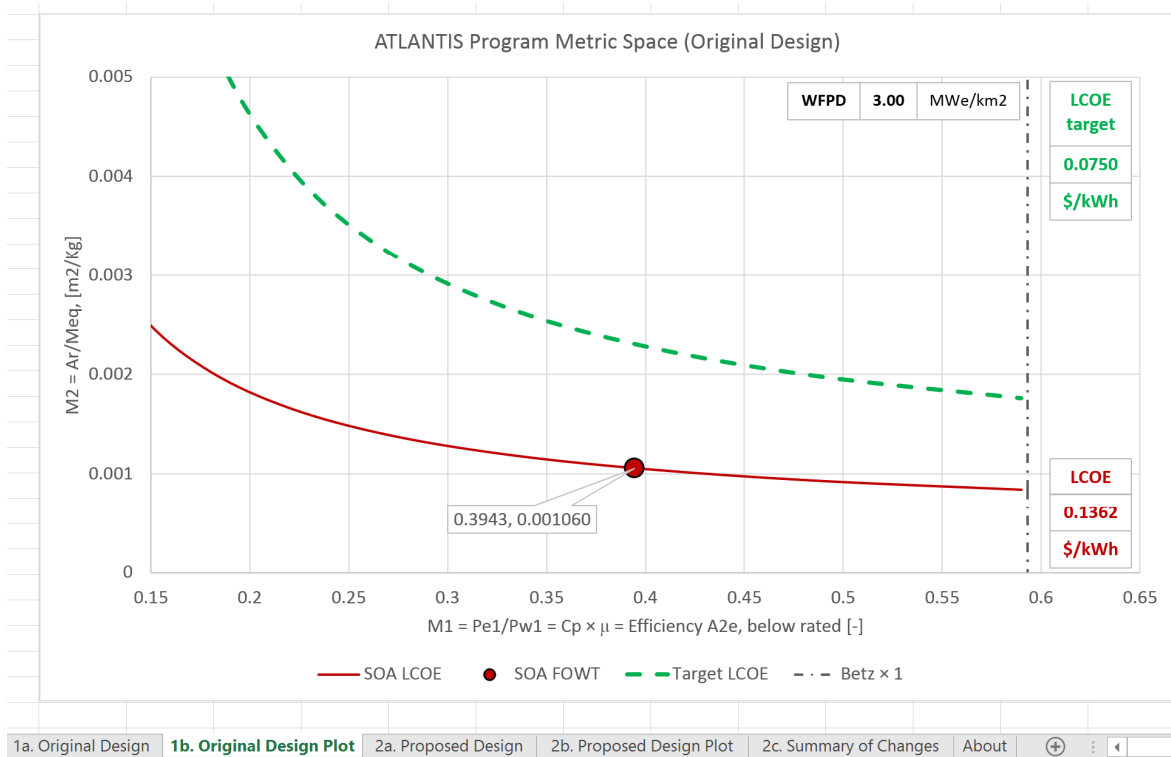
Applicants must also include every such adjustment as a separate row/item in the "2c. Summary of Changes" tab –see Fig.18 for Example 2, Section I.D.2. This tab includes 4 fields to describe every adjustment made:

- Cell number, which should reference the cell number associated with the adjustment.
- Corresponding variable, which should reference the variable associated with the adjustment.
- Description of change made, which should describe what was done to the cell as part of the adjustment.
- Brief justification of change made, which should describe why the proposed concept would lead to such a change.

If the proposed design needs different equations from the ones in this document, this must be justified in tab 2c. The plots in tabs 1b and 2b are generated automatically from tabs 1a and 2a respectively. Cost of electrical lines and substation are excluded. The case proposed in "1a. Original Design" (Fig.14) and "1b. Original Design Plot" (Fig.15) is Example 1 presented in Section I.D.1. This Metric Space Workbook will be used during ARPA-E's evaluation of Concept Papers.



**Fig. 14.** Tab “1a. Original Design” in document *ATLANTIS\_MetricSpaceWorkbook.xlsx*. This is Example 1, Section I.D.1.

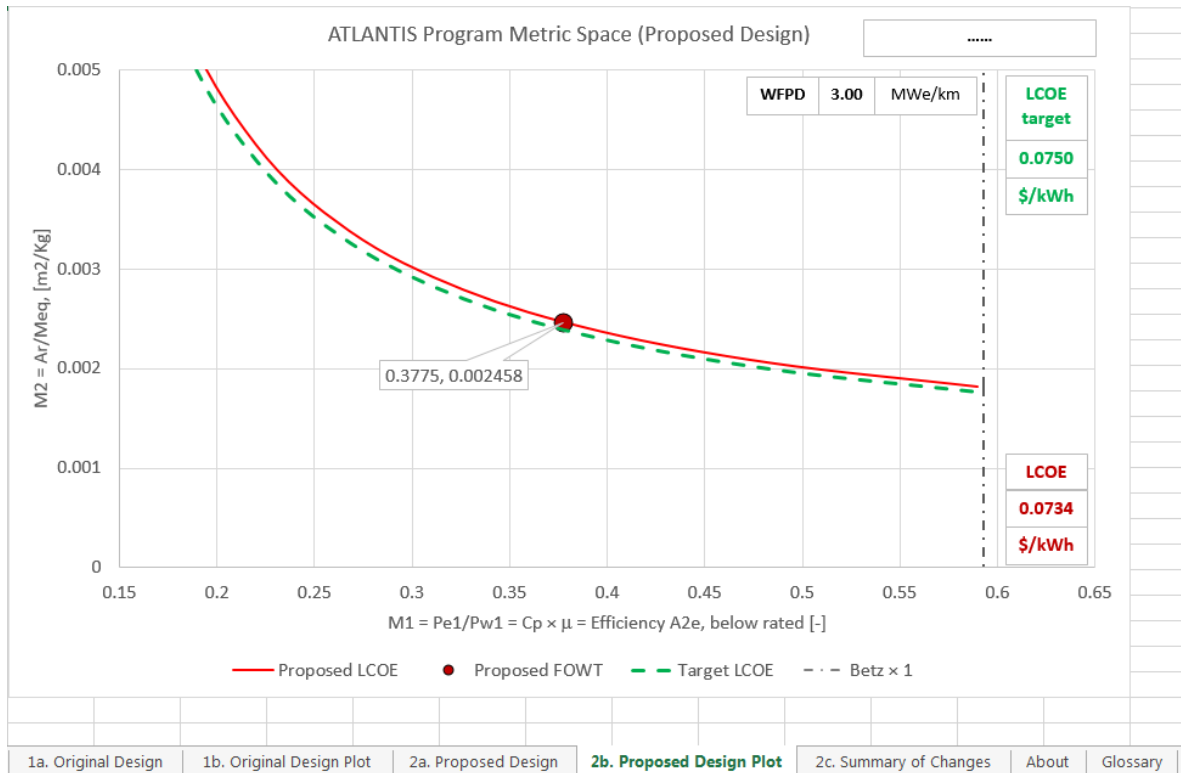


**Fig. 15.** Tab “1b. Original Design Plot” in document *ATLANTIS\_MetricSpaceWorkbook.xlsx*. This is Example 1, Section I.D.1.

Questions about this FOA? Check the Frequently Asked Questions available at <http://arpa-e.energy.gov/faq>. For questions that have not already been answered, email [ARPA-E-CO@hq.doe.gov](mailto:ARPA-E-CO@hq.doe.gov) (with FOA name and number in subject line); see FOA Sec. VII.A. Problems with ARPA-E eXCHANGE? Email [ExchangeHelp@hq.doe.gov](mailto:ExchangeHelp@hq.doe.gov) (with FOA name and number in subject line).

[illegible]

**Fig. 16.** Tab “2a. Proposed Design” in document *ATLANTIS\_MetricSpaceWorkbook.xlsx*. This is Example 2, Section I.D.2.



**Fig. 17.** Tab “2b. Proposed Design Plot” in document *ATLANTIS\_MetricSpaceWorkbook.xlsx*. This is Example 2, Section I.D.2.

Questions about this FOA? Check the Frequently Asked Questions available at <http://arpa-e.energy.gov/faq>. For questions that have not already been answered, email [ARPA-E-CO@hq.doe.gov](mailto:ARPA-E-CO@hq.doe.gov) (with FOA name and number in subject line); see FOA Sec. VII.A. Problems with ARPA-E eXCHANGE? Email [ExchangeHelp@hq.doe.gov](mailto:ExchangeHelp@hq.doe.gov) (with FOA name and number in subject line).

Summary and justification of changes		This page summarizes the changes between the "Original Design" (Sheet 1a) and the "Proposed Design" (Sheet 2a). Please use Sheet 2a as the basis for information on this sheet, including "cell number"	
Cell number	Corresponding variable	Description of change made	Brief justification of change
L9	31603	Rotor mass (blades) decreases, m1 x 0.5	We propose a new blade design that ...
L11	132855	Nacelle mass (blades) decreases, m3 x 0.5	We propose a new generator and drive train design that ...
L13	663415	Floating platform mass (blades) decreases, m5 x 0.25	We propose a new floating platform design that ...
C22	0.45	Cpmax is reduced, from 0.47 to 0.45	The new design reduces the aerodynamic efficiency of the rotor...

**Fig. 18.** Tab "2c. Summary of Changes" in document *ATLANTIS\_MetricSpaceWorkbook.xlsx*. This is Example 2, Section I.D.2.

## D. CONTENT AND FORM OF FULL APPLICATIONS

Full Applications must conform to the following formatting requirements:

- Each document must be submitted in the file format prescribed below.
- The Full Application must be written in English.
- All pages must be formatted to fit on 8-1/2 by 11 inch paper with margins not less than one inch on every side. Single space all text and use Times New Roman typeface, a black font color, and a font size of 12 point or larger (except in figures and tables).
- The ARPA-E assigned Control Number, the Lead Organization Name, and the Principal Investigator's Last Name must be prominently displayed on the upper right corner of the header of every page. Page numbers must be included in the footer of every page.

Full Applications found to be noncompliant or nonresponsive may not be merit reviewed or considered for award (see Section III.C of the FOA).

Each Full Application should be limited to a single concept or technology. Unrelated concepts and technologies should not be consolidated in a single Full Application.

Fillable Full Application template documents are available on ARPA-E eXCHANGE at <https://arpa-e-foa.energy.gov>.

Full Applications must conform to the content requirements described below.

Component	Required Format	Description and Information
<b>Technical Volume</b>	PDF	The centerpiece of the Full Application. Provides a detailed description of the proposed R&D project and Project Team. A Technical Volume template is available on ARPA-E eXCHANGE ( <a href="https://arpa-e-foa.energy.gov">https://arpa-e-foa.energy.gov</a> ).
<b>Metric Space Workbook</b>	XLS	<b>Area 1 New Designs Submissions Only:</b> Metric Space Workbook (no page limit, Microsoft Excel Format): Applicants to Area 1 (New Designs) may use the ATLANTIS Metric Space Workbook template available on ARPA-E eXCHANGE ( <a href="https://arpa-e-foa.energy.gov">https://arpa-e-foa.energy.gov</a> )

Questions about this FOA? Check the Frequently Asked Questions available at <http://arpa-e.energy.gov/faq>. For questions that have not already been answered, email [ARPA-E-CO@hq.doe.gov](mailto:ARPA-E-CO@hq.doe.gov) (with FOA name and number in subject line); see FOA Sec. VII.A. Problems with ARPA-E eXCHANGE? Email [ExchangeHelp@hq.doe.gov](mailto:ExchangeHelp@hq.doe.gov) (with FOA name and number in subject line).

<b>SF-424</b>	PDF	Application for Federal Assistance ( <a href="https://arpa-e-foa.energy.gov">https://arpa-e-foa.energy.gov</a> ). Applicants are responsible for ensuring that the proposed costs listed in eXCHANGE match those listed on forms SF-424 and SF-424A. Inconsistent submissions may impact ARPA-E's final award determination.
<b>Budget Justification Workbook/SF-424A</b>	XLS	Budget Information – Non-Construction Programs ( <a href="https://arpa-e-foa.energy.gov">https://arpa-e-foa.energy.gov</a> )
<b>Summary for Public Release</b>	PDF	Short summary of the proposed R&D project. Intended for public release. A Summary for Public Release template is available on ARPA-E eXCHANGE ( <a href="https://arpa-e-foa.energy.gov">https://arpa-e-foa.energy.gov</a> ).
<b>Summary Slide</b>	PPT	A four-panel project slide summarizing different aspects of the proposed R&D project. A Summary Slide template is available on ARPA-E eXCHANGE ( <a href="https://arpa-e-foa.energy.gov">https://arpa-e-foa.energy.gov</a> ).
<b>Business Assurances &amp; Disclosures Form</b>	PDF	Requires the Applicant to make responsibility disclosures and disclose potential conflicts of interest within the Project Team. Requires the Applicant to describe the additionality and risks associated with the proposed project, disclose applications for funding currently pending with Federal and non-Federal entities, and disclose funding from Federal and non-Federal entities for work in the same technology area as the proposed R&D project. If the Applicant is a FFRDC/DOE Lab, requires the Applicant to provide written authorization from the cognizant Federal agency and, if a DOE/NNSA FFRDC/DOE Lab, a Field Work Proposal. Allows the Applicant to request a waiver or modification of the Performance of Work in the United States requirement and/or the Technology Transfer & Outreach (TT&O) spending requirement. This form is available on ARPA-E eXCHANGE at <a href="https://arpa-e-foa.energy.gov">https://arpa-e-foa.energy.gov</a> . A sample response to the Business Assurances & Disclosures Form is also available on ARPA-E eXCHANGE.
<b>U.S. Manufacturing Plan</b>	PDF	As part of the application, Applicants are required to submit a U.S. Manufacturing Plan. The U.S. Manufacturing Plan represents the Applicant's measurable commitment to support U.S. manufacturing as a result of its award.

ARPA-E provides detailed guidance on the content and form of each component below.

## 1. FIRST COMPONENT: TECHNICAL VOLUME

The Technical Volume must be submitted in Adobe PDF format. A Technical Volume template is available at <https://arpa-e-foa.energy.gov>. The Technical Volume must conform to the content and form requirements included within the template, including maximum page lengths. If Applicants exceed the maximum page lengths specified for each section, ARPA-E will review only the authorized number of pages and disregard any additional pages.

Applicants must provide sufficient citations and references to the primary research literature to justify the claims and approaches made in the Technical Volume. ARPA-E and reviewers may review primary research literature in order to evaluate applications. However, ARPA-E and

Questions about this FOA? Check the Frequently Asked Questions available at <http://arpa-e.energy.gov/faq>. For questions that have not already been answered, email [ARPA-E-CO@hq.doe.gov](mailto:ARPA-E-CO@hq.doe.gov) (with FOA name and number in subject line); see FOA Sec. VII.A. Problems with ARPA-E eXCHANGE? Email [ExchangeHelp@hq.doe.gov](mailto:ExchangeHelp@hq.doe.gov) (with FOA name and number in subject line).



reviewers are under no obligation to review cited sources (e.g., Internet websites).

## 2. SECOND COMPONENT: METRIC SPACE WORKBOOK

In addition to the Technical Volume, **Applicants to Area 1 (*New Designs*)** must fill out and submit a Metric Space Workbook. Applicants are strongly encouraged to use the ATLANTIS Metric Space Workbook named *ATLANTIS\_MetricSpaceWorkbook.xlsx*, which is available on ARPA-E eXCHANGE (<https://arpa-e-foa.energy.gov/>). This file includes two tabs ("1a. Original Design" and "1b. Original Design Plot") about the original design presented in Section I.D.1 (Example 1), and three additional tabs for the new FOWT proposed design ("2a. Proposed Design", "2b. Proposed Design Plot" and "2c. Summary of Changes") –see Figures 14 to 18 in Section IV.C.2 above. All Metric Space Workbooks must conform to the following content and form requirements.

Applicants are expected to adjust cells in the workbook in order to best represent their concept. Such changes might include, but are not limited to, adjusting values and/or formulas, and/or adding variables. This information must be introduced in tab "2a. Proposed Design" – see Fig.16, which explains Example 2 in Section I.D.2. Typically, the cells to be modified in "2a. Proposed Design" are the ones with brown numbers. Cells with black numbers are calculated by equations.

Applicants must also include every such adjustment as a separate row/item in the "2c. Summary of Changes" tab –see Fig.18, which explains Example 2 in Section I.D.2. This tab includes 4 fields to describe every adjustment made:

- Cell number, which should reference the cell number associated with the adjustment.
- Corresponding variable, which should reference the variable associated with the adjustment.
- Description of change made, which should describe what was done to the cell as part of the adjustment.
- Brief justification of change made, which should describe why the proposed concept would lead to such a change.

If the proposed design needs different equations from the ones in this document, this must be justified in tab 2c. The plots in tabs 1b and 2b are generated automatically from tabs 1a and 2a respectively. Cost of electrical lines and substation are excluded. The case proposed in "1a. Original Design" (Fig.14) and "1b. Original Design Plot" (Fig.15) is Example 1 presented in Section I.D.1. This Metric Space Workbook will be used during ARPA-E's evaluation of the Full Application. The new design calculations included in the workbook must be consistent with the details included in the technical volume of the submission.

### 3. THIRD COMPONENT: SF-424

The SF-424 must be submitted in Adobe PDF format. This form is available on ARPA-E eXCHANGE at <https://arpa-e-foa.energy.gov>.

The SF-424 includes instructions for completing the form. Applicants are required to complete all required fields in accordance with the instructions.

Prime Recipients and Subrecipients are required to complete SF-LLL (Disclosure of Lobbying Activities), available at <https://www.grants.gov/forms/post-award-reporting-forms.html>, if any non-Federal funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any Federal agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with your application or funding agreement. The completed SF-LLL must be appended to the SF-424.

ARPA-E provides the following supplemental guidance on completing the SF-424:

- Each Project Team should submit only one SF-424 (i.e., a Subrecipient should not submit a separate SF-424).
- The list of certifications and assurances in Block 21 can be found at <http://energy.gov/management/downloads/certifications-and-assurances-use-sf-424>.
- The dates and dollar amounts on the SF-424 are for the entire period of performance (from the project start date to the project end date), not a portion thereof.
- Applicants are responsible for ensuring that the proposed costs listed in eXCHANGE match those listed on forms SF-424 and SF-424A. Inconsistent submissions may impact ARPA-E's final award determination.

### 4. FOURTH COMPONENT: BUDGET JUSTIFICATION WORKBOOK/SF-424A

Applicants are required to complete the Budget Justification Workbook/SF-424A Excel spreadsheet. This form is available on ARPA-E eXCHANGE at <https://arpa-e-foa.energy.gov>. Prime Recipients must complete each tab of the Budget Justification Workbook for the project as a whole, including all work to be performed by the Prime Recipient and its Subrecipients and Contractors. The SF-424A form included with the Budget Justification Workbook will "auto-populate" as the Applicant enters information into the Workbook. Applicants should carefully read the "Instructions and Summary" tab provided within the Budget Justification Workbook. Subrecipient information must be submitted as follows:

- Each Subrecipient incurring greater than or equal to 10% of the Total Project Cost must complete a separate Budget Justification workbook to justify its proposed budget.

These worksheets must be inserted as additional sheets within in the Prime Recipient's Budget Justification.

- Subrecipients incurring less than 10% of the Total Project Cost are not required to complete a separate Budget Justification workbook. However, such Subrecipients are required to provide supporting documentation to justify their proposed budgets. At a minimum, the supporting documentation must show which tasks/subtasks are being performed, the purpose/need for the effort, and a sufficient basis for the estimated costs.

ARPA-E provides the following supplemental guidance on completing the Budget Justification Workbook/SF-424A:

- Applicants may request funds under the appropriate object class category tabs as long as the item and amount requested are necessary to perform the proposed work, meet all the criteria for allowability under the applicable Federal cost principles, and are not prohibited by the funding restrictions described herein.
- If Patent costs are requested, they must be included in the Applicant's proposed budget (see Section IV.G.3 of the FOA for more information on Patent Costs).
- Unless a waiver is granted by ARPA-E, each Project Team must spend at least 5% of the Federal funding (i.e., the portion of the award that does not include the recipient's cost share) on Technology Transfer & Outreach (TT&O) activities to promote and further the development and deployment of ARPA-E-funded technologies.
- All TT&O costs requested must be included in the Applicant's proposed budget and identified as TT&O costs in the Budget Justification Workbook/SF-424A with the costs being requested under the "Other" budget category. All budgeted activities must relate to achieving specific objectives, technical milestones and deliverables outlined in Section 2.4 Task Descriptions of the Technical Volume.
- For more information, please refer to the ARPA-E Budget Justification Guidance document at <https://arpa-e-foa.energy.gov>.

## 5. FIFTH COMPONENT: SUMMARY FOR PUBLIC RELEASE

Applicants are required to provide a 250 word maximum Summary for Public Release. A Summary for Public Release template is available on ARPA-E eXCHANGE (<https://arpa-e-foa.energy.gov>). The Summary for Public Release must be submitted in Adobe PDF format. This summary should not include any confidential, proprietary, or privileged information. The summary should be written for a lay audience (e.g., general public, media, Congress) using plain English.

250 Words	SUMMARY FOR PUBLIC RELEASE	Briefly describe the proposed effort, summarize its objective(s) and technical approach, describe its ability to achieve the "Program Objectives" (see Section I.C of the FOA), and indicate its potential impact on "ARPA-E Mission Areas" (see Section I.A of the FOA). The summary should be written at technical level suitable for a high-school science student and is designed for public release.
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Questions about this FOA? Check the Frequently Asked Questions available at <http://arpa-e.energy.gov/faq>. For questions that have not already been answered, email [ARPA-E-CO@hq.doe.gov](mailto:ARPA-E-CO@hq.doe.gov) (with FOA name and number in subject line); see FOA Sec. VII.A. Problems with ARPA-E eXCHANGE? Email [ExchangeHelp@hq.doe.gov](mailto:ExchangeHelp@hq.doe.gov) (with FOA name and number in subject line).

		<p><b>INSTRUCTIONS:</b></p> <p>(1) The Summary for Public Release <u>shall not exceed 250 words and one paragraph.</u></p> <p>(2) The Summary for Public Release <u>shall consist only of text</u>—no graphics, figures, or tables.</p> <p>(3) For applications selected for award negotiations, the Summary may be used as the basis for a public announcement by ARPA-E; therefore, <b><u>this Cover Page and Summary should not contain confidential or proprietary information.</u></b> See Section VIII.E of the FOA for additional information on marking confidential information</p>
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## 6. SIXTH COMPONENT: SUMMARY SLIDE

Applicants are required to provide a single PowerPoint slide summarizing the proposed project. The slide must be submitted in Microsoft PowerPoint format. This slide will be used during ARPA-E's evaluation of Full Applications. A summary slide template and a sample summary slide are available on ARPA-E eXCHANGE (<https://arpa-e-foa.energy.gov>). Summary Slides must conform to the content requirements described below:

- A Technology Summary;
  - Bullet points that describe novel aspects of the proposed technology and technology approach;
- A description of the Technology's Impact;
  - Quantitative description (through text or graphic) of the impact the proposed project will provide to the market and ARPA-E mission areas;
- Management Plan;
  - Bullet points that describe the management plan, including: control co-design / concurrent engineering approach, coordination mechanisms across institutions, and if and how data, computer tools, or designs will be shared amongst team members and other ATLANTIS teams;
- Any key graphics (illustrations, charts and/or tables) summarizing technology development and/or impact;
- The project's key idea/takeaway;
- Project title and Principal Investigator information;
- Requested ARPA-E funds and proposed Applicant cost share;
- Project period in months; and
- Program Area(s) of the project.

## 7. SEVENTH COMPONENT: BUSINESS ASSURANCES & DISCLOSURES FORM

Applicants are required to provide the information requested in the Business Assurances & Disclosures Form. The information must be submitted in Adobe PDF format. A fillable Business Assurances & Disclosures Form template is available on ARPA-E eXCHANGE at <https://arpa-e->

Questions about this FOA? Check the Frequently Asked Questions available at <http://arpa-e.energy.gov/faq>. For questions that have not already been answered, email [ARPA-E-CO@hq.doe.gov](mailto:ARPA-E-CO@hq.doe.gov) (with FOA name and number in subject line); see FOA Sec. VII.A. Problems with ARPA-E eXCHANGE? Email [ExchangeHelp@hq.doe.gov](mailto:ExchangeHelp@hq.doe.gov) (with FOA name and number in subject line).

[foa.energy.gov](http://foa.energy.gov). A sample response to the Business Assurances & Disclosures Form is also available on ARPA-E eXCHANGE.

As described in the Business Assurances & Disclosures Form, the Applicant is required to:

- Disclose conditions bearing on responsibility, such as criminal convictions and Federal tax liability;
- Disclose potential conflicts of interest within the Project Team;
- If the Applicant is a FFRDC/DOE Lab, submit written authorization from the cognizant Federal agency; and
- If the Applicant is a DOE/NNSA FFRDC/DOE Lab, submit a Field Work Proposal.

In addition, ARPA-E is required by statute to “accelerat[e] transformational technological advances in areas that industry is by itself not likely to undertake because of technical and financial uncertainty.”<sup>71</sup> In accordance with ARPA-E’s statutory mandate, the Applicant is required to:

- Describe the additionality and risks associated with the proposed R&D project;
- Disclose any applications for the same project or related work currently pending with any Federal or non-Federal entities; and
- Disclose all funding for work in the same technology area as the proposed project received from any Federal or non-Federal entity within the last 5 years.

Finally, the Applicant may use the Business Assurances & Disclosures Form to:

- Request authorization to perform some work overseas; and
- Request a waiver of the TT&O spending requirement.

## **8. EIGHTH COMPONENT: U.S. MANUFACTURING PLAN**

As part of the application, Applicants are required to submit a U.S. Manufacturing Plan that should not exceed one page in length. The U.S. Manufacturing Plan represents the Applicant’s measurable commitment to support U.S. manufacturing as a result of its award. U.S. Manufacturing Plans are a Program Policy Factor during the review and selection process. See Section V.B.1 of the FOA. A U.S. Manufacturing Plan must contain a commitment to the U.S. manufacturing requirements stated in Section VI.B.8 below.

In addition, the plan should include other specific and measurable commitments. For example, an Applicant may commit particular types of products to be manufactured in the U.S. These plans should not include requirements regarding the source of inputs used during the

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<sup>71</sup> America COMPETES Act, Pub. L. No. 110-69, § 5012 (2007), as amended (codified at 42 U.S.C. § 16538).

manufacturing process. In addition to or instead of making a commitment tied to a particular product, the Applicant may make other types of commitments still beneficial to U.S. manufacturing. An Applicant may commit to a particular investment in a new or existing U.S. manufacturing facility, keep certain activities based in the U.S. (i.e., final assembly), or support a certain number of jobs in the U.S. related to the technology and manufacturing.

When an Applicant is selected for an award, the U.S. Manufacturing Plan submitted by the Applicant will become part of the terms and conditions of the award. It is important to note that the U.S. Manufacturing Plan is in support of and not a replacement for the U.S. Manufacturing Requirement described in Section VI.B.8. The Applicant/Awardee may request a waiver or modification of the U.S. Manufacturing Plan from DOE/ARPA-E upon a showing that the original U.S. Manufacturing Plan is no longer economically feasible.

Class patent waivers usually apply to domestic large businesses as set forth in Section VIII.A of the FOA. Under this class patent waiver, domestic large businesses may elect title to their subject inventions similar to the right provided to the domestic small businesses, educational institutions, and nonprofits by law. In order to avail itself of the class patent waiver, a domestic large business must agree that any products embodying or produced through the use of an invention conceived or first actually reduced to practice under the award will be substantially manufactured in the United States, unless a waiver is granted by DOE/ARPA-E. The U.S. Manufacturing Plan submitted by the Applicant will become part of the terms and conditions of the award in addition to the requirements attaching to subject inventions.

## **E. CONTENT AND FORM OF REPLIES TO REVIEWER COMMENTS**

Written feedback on Full Applications is made available to Applicants before the submission deadline for Replies to Reviewer Comments. Applicants have a brief opportunity to prepare a short Reply to Reviewer Comments responding to one or more comments or supplementing their Full Application. A fillable Reply to Reviewer Comments template is available on ARPA-E eXCHANGE (<https://arpa-e-foa.energy.gov>).

Replies to Reviewer Comments must conform to the following requirements:

- The Reply to Reviewer Comments must be submitted in Adobe PDF format.
- The Reply to Reviewer Comments must be written in English.
- All pages must be formatted to fit on 8-1/2 by 11 inch paper with margins not less than one inch on every side. Use Times New Roman typeface, a black font color, and a font size of 12 points or larger (except in figures and tables).
- The Control Number must be prominently displayed on the upper right corner of the header of every page. Page numbers must be included in the footer of every page.

ARPA-E may not review or consider noncompliant Replies to Reviewer Comments (see Section III.C.1 of the FOA). ARPA-E will review and consider each compliant and responsive Full Application, even if no Reply is submitted or if the Reply is found to be noncompliant.

Replies to Reviewer Comments must conform to the following content and form requirements, including maximum page lengths, described below. If a Reply to Reviewer Comments is more than three pages in length, ARPA-E will review only the first three pages and disregard any additional pages.

SECTION	PAGE LIMIT	DESCRIPTION
Text	2 pages maximum	<ul style="list-style-type: none"><li>Applicants may respond to one or more reviewer comments or supplement their Full Application.</li></ul>
Images	1 page maximum	<ul style="list-style-type: none"><li>Applicants may provide graphs, charts, or other data to respond to reviewer comments or supplement their Full Application.</li></ul>

## **F. INTERGOVERNMENTAL REVIEW**

This program is not subject to Executive Order 12372 (Intergovernmental Review of Federal Programs).

## **G. FUNDING RESTRICTIONS**

### **1. ALLOWABLE COSTS**

All expenditures must be allowable, allocable, and reasonable in accordance with the applicable Federal cost principles. Pursuant to 2 C.F.R. § 910.352, the cost principles in the Federal Acquisition Regulations (48 C.F.R. Part 31.2) apply to for-profit entities. The cost principles contained in 2 C.F.R. Part 200, Subpart E apply to all entities other than for-profits.

### **2. PRE-AWARD COSTS**

ARPA-E will not reimburse any pre-award costs incurred by Applicants before they are selected for award negotiations. Please refer to Section VI.A of the FOA for guidance on award notices.

Upon selection for award negotiations, Applicants may incur pre-award costs at their own risk, consistent with the requirements in 2 C.F.R. Part 200, as modified by 2 C.F.R. Part 910, and other Federal laws and regulations. ARPA-E generally does not accept budgets as submitted with the Full Application. Budgets are typically reworked during award negotiations. ARPA-E is under no obligation to reimburse pre-award costs if, for any reason, the Applicant does not receive an award or the award is made for a lesser amount than the Applicant expected, or if the costs incurred are not allowable, allocable, or reasonable.

Please refer to the “Applicants’ Guide to ARPA-E Award Negotiations” (<https://arpa-e.energy.gov/?q=arpa-e-site-page/pre-award-guidance>) for additional guidance on pre-award costs.



### **3. PATENT COSTS**

For Subject Inventions disclosed to DOE under an award, ARPA-E will reimburse the Prime Recipient – in addition to allowable costs associated with Subject Invention disclosures - up to \$30,000 of expenditures for filing and prosecution of United States patent applications, including international applications (“PCT application”) submitted to the United States Patent and Trademark Office (USPTO).

The Prime Recipient may request a waiver of the \$30,000 cap. Because all patent costs are considered to be Technology Transfer & Outreach (TT&O) costs (see Section IV.G.8 of the FOA below), the waiver request is subject to approval by ARPA-E.

### **4. CONSTRUCTION**

ARPA-E generally does not fund projects that involve major construction. Recipients are required to obtain written authorization from the Contracting Officer before incurring any major construction costs.

### **5. FOREIGN TRAVEL**

ARPA-E generally does not fund projects that involve foreign travel. Recipients are required to obtain written authorization from the Contracting Officer before incurring any foreign travel costs and provide trip reports with their reimbursement requests.

### **6. PERFORMANCE OF WORK IN THE UNITED STATES**

ARPA-E strongly encourages interdisciplinary and cross-sectoral collaboration spanning organizational boundaries. Such collaboration enables the achievement of scientific and technological outcomes that were previously viewed as extremely difficult, if not impossible.

ARPA-E requires all work under ARPA-E funding agreements to be performed in the United States – i.e., Prime Recipients must expend 100% of the Total Project Cost in the United States. However, Applicants may request a waiver of this requirement where their project would materially benefit from, or otherwise requires, certain work to be performed overseas.

Applicants seeking a waiver of this requirement are required to include an explicit request in the Business Assurances & Disclosures Form, which is part of the Full Application submitted to ARPA-E. Such waivers are granted where there is a demonstrated need, as determined by ARPA-E.

## **7. PURCHASE OF NEW EQUIPMENT**

All equipment purchased under ARPA-E funding agreements must be made or manufactured in the United States, to the maximum extent practicable. This requirement does not apply to used or leased equipment. The Prime Recipients are required to notify the ARPA-E Contracting Officer reasonably in advance of purchasing any equipment that is not made or manufactured in the United States with a total acquisition cost of \$250,000 or more. The ARPA-E Contracting Officer will provide consent to purchase or reject within 30 calendar days of receipt of the Recipient's notification.

## **8. TECHNOLOGY TRANSFER AND OUTREACH**

ARPA-E is required to contribute a percentage of appropriated funds to Technology Transfer and Outreach (TT&O) activities. In order to meet this mandate every Project Team must spend at least 5% of the Federal funding (i.e., the portion of the award that does not include the recipient's cost share) provided by ARPA-E on TT&O activities to promote and further the development and deployment of ARPA-E-funded technologies. Project Teams must also seek a waiver from ARPA-E to spend less than the minimum 5% TT&O expenditure requirement.

All TT&O expenditures are subject to the applicable Federal cost principles (i.e., 2 C.F.R. 200 Subpart E and 48 C.F.R. Subpart 31). Examples of TT&O expenditures are as follows:

- Documented travel and registration for the ARPA-E Energy Innovation Summit and other energy-related conferences and events;
- Documented travel to meet with potential suppliers, partners, or customers;
- Documented work by salaried or contract personnel to develop technology-to-market models or plans;
- Documented costs of acquiring industry-accepted market research reports; and
- Approved patent costs.

ARPA-E will not reimburse recipients for TT&O costs considered to be unallowable in accordance with the applicable cost principles. Examples of unallowable TT&O expenditures include:

- Meals or entertainment;
- Gifts to potential suppliers, partners, or customers;
- TT&O activities that do not relate to the ARPA-E-funded technologies;
- Undocumented TT&O activities; and
- TT&O activities unrelated and/or unallocable to the subject award.

Applicants may seek a waiver of the TT&O requirement by including an explicit request in the Business Assurances & Disclosures Form. Please refer to the Business Assurances & Disclosures

Form for guidance on the content and form of the waiver request. ARPA-E may waive or modify the TT&O requirement, as appropriate.

For information regarding incorporation of TT&O costs into budget documentation, see Section IV.D.4 of the FOA.

Please refer to the “Applicants’ Guide to ARPA-E Award Negotiations” (<https://arpa-e.energy.gov/?q=arpa-e-site-page/pre-award-guidance>) for additional guidance on TT&O requirements.

## **9. LOBBYING**

Prime Recipients and Subrecipients may not use any Federal funds, directly or indirectly, to influence or attempt to influence, directly or indirectly, congressional action on any legislative or appropriation matters pending before Congress, other than to communicate to Members of Congress as described in 18 U.S.C. § 1913. This restriction is in addition to those prescribed elsewhere in statute and regulation.

Prime Recipients and Subrecipients are required to complete and submit SF-LLL, “Disclosure of Lobbying Activities” (<http://www.whitehouse.gov/sites/default/files/omb/grants/sflllin.pdf>) if any non-Federal funds have been paid or will be paid to any person for influencing or attempting to influence any of the following in connection with your application:

- An officer or employee of any Federal agency,
- A Member of Congress,
- An officer or employee of Congress, or
- An employee of a Member of Congress.

## **10. CONFERENCE SPENDING**

Prime Recipients and Subrecipients may not use any Federal funds to:

- Defray the cost to the United States Government of a conference held by any Executive branch department, agency, board, commission, or office which is not directly and programmatically related to the purpose for which their ARPA-E award is made and for which the cost to the United States Government is more than \$20,000; or
- To circumvent the required notification by the head of any such Executive Branch department, agency, board, commission, or office to the Inspector General (or senior ethics official for any entity without an Inspector General), of the date, location, and number of employees attending such a conference.

## 11. INDEPENDENT RESEARCH AND DEVELOPMENT COSTS

ARPA-E does not fund Independent Research and Development (IR&D) as part of an indirect cost rate under its financial assistance awards. IR&D, as defined at FAR 31.205-18(a), includes cost of effort that is not sponsored by an assistance agreement or required in performance of a contract, and that consists of projects falling within the four following areas: (i) basic research, (ii) applied research, (iii) development, and (iv) systems and other concept formulation studies.

ARPA-E's goals are to enhance the economic and energy security of the United States through the development of energy technologies and ensure that the United States maintains a technological lead in developing and deploying advanced energy technologies. ARPA-E accomplishes these goals by providing financial assistance for energy technology projects, and has well recognized and established procedures for supporting research through competitive financial assistance awards based on merit review of proposed projects. Reimbursement for independent research and development costs through the indirect cost mechanism could circumvent this competitive process.

To ensure that all projects receive similar and equal consideration, eligible organizations may compete for direct funding of independent research projects they consider worthy of support by submitting proposals for those projects to ARPA-E. Since proposals for these projects may be submitted for direct funding, costs for independent research and development projects are not allowable as indirect costs under ARPA-E awards. IR&D costs, however, would still be included in the direct cost base that is used to calculate the indirect rate so as to ensure an appropriate allocation of indirect costs to the organization's direct cost centers.

### H. OTHER SUBMISSION REQUIREMENTS

#### 1. USE OF ARPA-E eXCHANGE

To apply to this FOA, Applicants must register with ARPA-E eXCHANGE (<https://arpa-e-foa.energy.gov/Registration.aspx>). Concept Papers, Full Applications, and Replies to Reviewer Comments must be submitted through ARPA-E eXCHANGE (<https://arpa-e-foa.energy.gov/login.aspx>). ARPA-E will not review or consider applications submitted through other means (e.g., fax, hand delivery, email, postal mail). For detailed guidance on using ARPA-E eXCHANGE, please refer to the "ARPA-E eXCHANGE Applicant Guide" (<https://arpa-e-foa.energy.gov/Manuals.aspx>).

Upon creating an application submission in ARPA-E eXCHANGE, Applicants will be assigned a Control Number. If the Applicant creates more than one application submission, a different Control Number will be assigned for each application.

Once logged in to ARPA-E eXCHANGE (<https://arpa-e-foa.energy.gov/login.aspx>), Applicants may access their submissions by clicking the "My Submissions" link in the navigation on the left

side of the page. Every application that the Applicant has submitted to ARPA-E and the corresponding Control Number is displayed on that page. If the Applicant submits more than one application to a particular FOA, a different Control Number is shown for each application.

Applicants are responsible for meeting each submission deadline in ARPA-E eXCHANGE.

**Applicants are strongly encouraged to submit their applications at least 48 hours in advance of the submission deadline.** Under normal conditions (i.e., at least 48 hours in advance of the submission deadline), Applicants should allow at least 1 hour to submit a Concept Paper, or Full Application. In addition, Applicants should allow at least 15 minutes to submit a Reply to Reviewer Comments. Once the application is submitted in ARPA-E eXCHANGE, Applicants may revise or update their application until the expiration of the applicable deadline.

**Applicants should not wait until the last minute to begin the submission process.** During the final hours before the submission deadline, Applicants may experience server/connection congestion that prevents them from completing the necessary steps in ARPA-E eXCHANGE to submit their applications. **ARPA-E will not extend the submission deadline for Applicants that fail to submit required information and documents due to server/connection congestion.**

**ARPA-E may not review or consider incomplete applications and applications received after the deadline stated in the FOA.** Such applications may be deemed noncompliant (see Section III.C.1 of the FOA). The following errors could cause an application to be deemed “incomplete” and thus noncompliant:

- Failing to comply with the form and content requirements in Section IV of the FOA;
- Failing to enter required information in ARPA-E eXCHANGE;
- Failing to upload required document(s) to ARPA-E eXCHANGE;
- Failing to click the “Submit” button in ARPA-E eXCHANGE by the deadline stated in the FOA;
- Uploading the wrong document(s) or application(s) to ARPA-E eXCHANGE; and
- Uploading the same document twice, but labeling it as different documents. (In the latter scenario, the Applicant failed to submit a required document.)

ARPA-E urges Applicants to carefully review their applications and to allow sufficient time for the submission of required information and documents.

## **V. APPLICATION REVIEW INFORMATION**

### **A. CRITERIA**

ARPA-E performs a preliminary review of Full Applications to determine whether they are compliant and responsive (see Section III.C of the FOA). ARPA-E also performs a preliminary review of Replies to Reviewer Comments to determine whether they are compliant.

ARPA-E considers a mix of quantitative and qualitative criteria in determining whether to encourage the submission of a Full Application and whether to select a Full Application for award negotiations.

#### **1. CRITERIA FOR CONCEPT PAPERS**

(1) *Impact of the Proposed Technology Relative to FOA Targets* (50%) - This criterion involves consideration of the following:

- The potential for a transformational and disruptive (not incremental) advancement compared to existing or emerging technologies;
- Achievement of the technical performance targets defined in Section I.D of the FOA;
- Identification of techno-economic challenges that must be overcome for the proposed technology to be commercially relevant; and
- Demonstration of awareness of competing commercial and emerging technologies and identifies how the proposed concept/technology provides significant improvement over existing solutions.

(2) *Overall Scientific and Technical Merit* (50%) - This criterion involves consideration of the following:

- The feasibility of the proposed work, as justified by appropriate background, theory, simulation, modeling, experimental data, or other sound scientific and engineering practices;
- Sufficiency of technical approach to accomplish the proposed R&D objectives, including why the proposed concept is more appropriate than alternative approaches and how technical risk will be mitigated;
- Clearly defined project outcomes and final deliverables; and
- The demonstrated capabilities of the individuals performing the project, the key capabilities of the organizations comprising the Project Team, the roles and responsibilities of each organization and (if applicable) previous collaborations among team members supporting the proposed project.

Submissions will not be evaluated against each other since they are not submitted in accordance with a common work statement. The above criteria will be weighted as follows:

Impact of the Proposed Technology Relative to FOA Targets	50%
Overall Scientific and Technical Merit	50%

## 2. CRITERIA FOR FULL APPLICATIONS

Full Applications are evaluated based on the following criteria:

(1) *Impact of the Proposed Technology* (30%) - This criterion involves consideration of the following:

- The potential for a transformational and disruptive (not incremental) advancement in one or more energy-related fields;
- Thorough understanding of the current state-of-the-art and presentation of an innovative technical approach to significantly improve performance over the current state-of-the-art;
- Awareness of competing commercial and emerging technologies and identification of how the proposed concept/technology provides significant improvement over these other solutions; and
- A reasonable and effective strategy for transitioning the proposed technology from the laboratory to commercial deployment.
- [For proposals in Area 2, computer tools] Degree of availability of the computer tools to other organizations, including the functions accessible, the cost, and the period of time access is granted. Other organizations may include other institutions on the project's team, other teams within the ATLANTIS Program, or the public in general.
- [For proposals in Area 3, experiments] Degree of availability of the real data to other organizations, including the measurement frequency, resolution and synchronization, the cost, and the period of time access is granted. Other organizations may include other institutions on the project's team, other teams within the ATLANTIS Program, or the public in general.

(2) *Overall Scientific and Technical Merit* (30%) - This criterion involves consideration of the following:

- Whether the proposed work is unique and innovative;
- Clearly defined project outcomes and final deliverables;
- Substantiation that the proposed project is likely to meet or exceed the technical performance targets identified in this FOA;
- Feasibility of the proposed work based upon preliminary data or other background information and sound scientific and engineering practices and principles;



- A sound technical approach, including appropriately defined technical tasks, to accomplish the proposed R&D objectives; and
- Management of risk, to include identifying major technical R&D risks and feasible, effective mitigation strategies.

(3) *Qualifications, Experience, and Capabilities of the Proposed Project Team* (20%) - This criterion involves consideration of the following:

- The PI and Project Team have the skill and expertise needed to successfully execute the project plan, evidenced by prior experience that demonstrates an ability to perform R&D of similar risk and complexity; and
- Access to the equipment and facilities necessary to accomplish the proposed R&D effort and/or a clear plan to obtain access to necessary equipment and facilities.

(4) *Soundness of Management Plan* (20%) - This criterion involves consideration of the following:

- Plausibility of plan to manage people and resources;
- Allocation of appropriate levels of effort and resources to proposed tasks;
- Reasonableness of the proposed project schedule, including Go/No-Go milestones;
- Reasonableness of the proposed budget to accomplish the proposed project;
- Compatibility of the proposed management plan with the control co-design / concurrent engineering approach, including multi-disciplinary collaboration and coordination mechanisms across institutions; and
- Planned collaboration approach to work with other teams across the ATLANTIS program, and justification that it is sufficiently integrated in the management plan.

Submissions will not be evaluated against each other since they are not submitted in accordance with a common work statement.

The above criteria will be weighted as follows:

Impact of the Proposed Technology	30%
Overall Scientific and Technical Merit	30%
Qualifications, Experience, and Capabilities of the Proposed Project Team	20%
Soundness of Management Plan	20%

### 3. CRITERIA FOR REPLIES TO REVIEWER COMMENTS

ARPA-E has not established separate criteria to evaluate Replies to Reviewer Comments. Instead, Replies to Reviewer Comments are evaluated as an extension of the Full Application.

## **B. REVIEW AND SELECTION PROCESS**

### **1. PROGRAM POLICY FACTORS**

In addition to the above criteria, ARPA-E may consider the following program policy factors in determining which Concept Papers to encourage to submit a Full Application and which Full Applications to select for award negotiations:

- I. **ARPA-E Portfolio Balance.** Project balances ARPA-E portfolio in one or more of the following areas:
  - a. Diversity of technical personnel in the proposed Project Team;
  - b. Technological diversity;
  - c. Organizational diversity;
  - d. Geographic diversity;
  - e. Technical or commercialization risk; or
  - f. Stage of technology development.
- II. **Relevance to ARPA-E Mission Advancement.** Project contributes to one or more of ARPA-E's key statutory goals:
  - a. Reduction of US dependence on foreign energy sources;
  - b. Stimulation of domestic manufacturing/U.S. Manufacturing Plan;
  - c. Reduction of energy-related emissions;
  - d. Increase in U.S. energy efficiency;
  - e. Enhancement of U.S. economic and energy security; or
  - f. Promotion of U.S. advanced energy technologies competitiveness.
- III. **Synergy of Public and Private Efforts.**
  - a. Avoids duplication and overlap with other publicly or privately funded projects;
  - b. Promotes increased coordination with nongovernmental entities for demonstration of technologies and research applications to facilitate technology transfer; or
  - c. Increases unique research collaborations.
- IV. **Low likelihood of other sources of funding.** High technical and/or financial uncertainty that results in the non-availability of other public, private or internal funding or resources to support the project.
- V. **High-Leveraging of Federal Funds.** Project leverages Federal funds to optimize advancement of programmatic goals by proposing cost share above the required minimum or otherwise accessing scarce or unique resources.
- VI. **High Project Impact Relative to Project Cost.**

## **2. ARPA-E REVIEWERS**

By submitting an application to ARPA-E, Applicants consent to ARPA-E's use of Federal employees, contractors, and experts from educational institutions, nonprofits, industry, and governmental and intergovernmental entities as reviewers. ARPA-E selects reviewers based on their knowledge and understanding of the relevant field and application, their experience and skills, and their ability to provide constructive feedback on applications.

ARPA-E requires all reviewers to complete a Conflict-of-Interest Certification and Nondisclosure Agreement through which they disclose their knowledge of any actual or apparent conflicts and agree to safeguard confidential information contained in Concept Papers, Full Applications, and Replies to Reviewer Comments. In addition, ARPA-E trains its reviewers in proper evaluation techniques and procedures.

Applicants are not permitted to nominate reviewers for their applications. Applicants may contact the Contracting Officer by email ([ARPA-E-CO@hq.doe.gov](mailto:ARPA-E-CO@hq.doe.gov)) if they have knowledge of a potential conflict of interest or a reasonable belief that a potential conflict exists.

## **3. ARPA-E SUPPORT CONTRACTOR**

ARPA-E utilizes contractors to assist with the evaluation of applications and project management. To avoid actual and apparent conflicts of interest, ARPA-E prohibits its support contractors from submitting or participating in the preparation of applications to ARPA-E.

By submitting an application to ARPA-E, Applicants represent that they are not performing support contractor services for ARPA-E in any capacity and did not obtain the assistance of ARPA-E's support contractor to prepare the application. ARPA-E will not consider any applications that are submitted by or prepared with the assistance of its support contractors.

### **C. ANTICIPATED ANNOUNCEMENT AND AWARD DATES**

ARPA-E expects to announce selections for negotiations in approximately September 2019 and to execute funding agreements in approximately December 2019.

## **VI. AWARD ADMINISTRATION INFORMATION**

### **A. AWARD NOTICES**

#### **1. REJECTED SUBMISSIONS**

Noncompliant and nonresponsive Concept Papers and Full Applications are rejected by the Contracting Officer and are not merit reviewed or considered for award. The Contracting Officer sends a notification letter by email to the technical and administrative points of contact designated by the Applicant in ARPA-E eXCHANGE. The notification letter states the basis upon which the Concept Paper or Full Application was rejected.

#### **2. CONCEPT PAPER NOTIFICATIONS**

ARPA-E promptly notifies Applicants of its determination to encourage or discourage the submission of a Full Application. ARPA-E sends a notification letter by email to the technical and administrative points of contact designated by the Applicant in ARPA-E eXCHANGE. ARPA-E provides feedback in the notification letter in order to guide further development of the proposed technology.

Applicants may submit a Full Application even if they receive a notification discouraging them from doing so. By discouraging the submission of a Full Application, ARPA-E intends to convey its lack of programmatic interest in the proposed project. Such assessments do not necessarily reflect judgments on the merits of the proposed project. The purpose of the Concept Paper phase is to save Applicants the considerable time and expense of preparing a Full Application that is unlikely to be selected for award negotiations.

A notification letter encouraging the submission of a Full Application does not authorize the Applicant to commence performance of the project. Please refer to Section IV.G.2 of the FOA for guidance on pre-award costs.

#### **3. FULL APPLICATION NOTIFICATIONS**

ARPA-E promptly notifies Applicants of its determination. ARPA-E sends a notification letter by email to the technical and administrative points of contact designated by the Applicant in ARPA-E eXCHANGE. The notification letter may inform the Applicant that its Full Application was selected for award negotiations, or not selected. Alternatively, ARPA-E may notify one or more Applicants that a final selection determination on particular Full Applications will be made at a later date, subject to the availability of funds and other factors.

Written feedback on Full Applications is made available to Applicants before the submission deadline for Replies to Reviewer Comments. By providing feedback, ARPA-E intends to guide

the further development of the proposed technology and to provide a brief opportunity to respond to reviewer comments.

#### ***a. SUCCESSFUL APPLICANTS***

ARPA-E has discretion to select all or part of a proposed project for negotiation of an award. A notification letter selecting a Full Application for award negotiations does not authorize the Applicant to commence performance of the project. **ARPA-E selects Full Applications for award negotiations, not for award.** Applicants do not receive an award until award negotiations are complete and the Contracting Officer executes the funding agreement. ARPA-E may terminate award negotiations at any time for any reason.

Please refer to Section IV.G.2 of the FOA for guidance on pre-award costs. Please also refer to the “Applicants’ Guide to ARPA-E Award Negotiations” (<https://arpa-e.energy.gov/?q=arpa-e-site-page/pre-award-guidance>) for guidance on the award negotiation process.

#### ***b. POSTPONED SELECTION DETERMINATIONS***

A notification letter postponing a final selection determination until a later date does not authorize the Applicant to commence performance of the project. ARPA-E may ultimately determine to select or not select the Full Application for award negotiations.

Please refer to Section IV.G.2 of the FOA for guidance on pre-award costs.

#### ***c. UNSUCCESSFUL APPLICANTS***

By not selecting a Full Application, ARPA-E intends to convey its lack of programmatic interest in the proposed project. Such assessments do not necessarily reflect judgments on the merits of the proposed project. ARPA-E hopes that unsuccessful Applicants will submit innovative ideas and concepts for future FOAs.

### **B. ADMINISTRATIVE AND NATIONAL POLICY REQUIREMENTS**

The following administrative and national policy requirements apply to Prime Recipients. The Prime Recipient is the responsible authority regarding the settlement and satisfaction of all contractual and administrative issues, including but not limited to disputes and claims arising out of any agreement between the Prime Recipient and a FFRDC contractor. Prime Recipients are required to flow down these requirements to their Subrecipients through subawards or related agreements.

## **1. DUNS NUMBER AND SAM, FSRS, AND FEDCONNECT REGISTRATIONS**

Prime Recipients and Subrecipients are required to obtain a Dun and Bradstreet Data Universal Numbering System (DUNS) number at <http://fedgov.dnb.com/webform> and to register with the System for Award Management (SAM) at <https://www.sam.gov/portal/public/SAM/>.

Prime Recipients and Subrecipients should commence this process as soon as possible in order to expedite the execution of a funding agreement. Obtaining a DUNS number and registering with SAM could take several weeks.

Prime Recipients are also required to register with the Federal Funding Accountability and Transparency Act Subaward Reporting System (FSRS) at <https://www.fsrs.gov/>.<sup>72</sup> Prime Recipients are required to report to FSRS the names and total compensation of each of the Prime Recipient's five most highly compensated executives and the names and total compensation of each Subrecipient's five most highly compensated executives. Please refer to <https://www.fsrs.gov/> for guidance on reporting requirements.

ARPA-E may not execute a funding agreement with the Prime Recipient until it has obtained a DUNS number and completed its SAM and FSRS registrations. In addition, the Prime Recipient may not execute subawards with Subrecipients until they obtain a DUNS number and complete their SAM registration. Prime Recipients and Subrecipients are required to keep their SAM and FSRS data current throughout the duration of the project.

Finally, Prime Recipients are required to register with FedConnect in order to receive notification that their funding agreement has been executed by the Contracting Officer and to obtain a copy of the executed funding agreement. Please refer to <https://www.fedconnect.net/FedConnect/> for registration instructions.

## **2. NATIONAL POLICY ASSURANCES**

Project Teams, including Prime Recipients and Subrecipients, are required to comply with the National Policy Assurances attached to their funding agreement in accordance with 2 C.F.R. 200.300. Please refer to Attachment 6 of ARPA-E's Model Cooperative Agreement (<https://arpa-e.energy.gov/?q=site-page/funding-agreements>) for information on the National Policy Assurances.

## **3. PROOF OF COST SHARE COMMITMENT AND ALLOWABILITY**

Upon selection for award negotiations, the Prime Recipient must confirm in writing that the proposed cost share contribution is allowable in accordance with applicable Federal cost principles.

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<sup>15</sup> The Federal Funding Accountability and Transparency Act, P.L. 109-282, 31 U.S.C. 6101 note.

The Prime Recipient is also required to provide cost share commitment letters from Subrecipients or third parties that are providing cost share, whether cash or in-kind. Each Subrecipient or third party that is contributing cost share must provide a letter on appropriate letterhead that is signed by an authorized corporate representative. Please refer to the “Applicants’ Guide to ARPA-E Award Negotiations” (<https://arpa-e.energy.gov/?q=arpa-e-site-page/pre-award-guidance>) for guidance on the contents of cost share commitment letters.

#### **4. COST SHARE PAYMENTS<sup>73</sup>**

All proposed cost share contributions must be reviewed in advance by the Contracting Officer and incorporated into the project budget before the expenditures are incurred.

The Prime Recipient is required to pay the “Cost Share” amount as a percentage of the total project costs in each invoice period for the duration of the period of performance. Small Businesses see Section III.B.3 of the FOA.

Please refer to the “Applicants’ Guide to ARPA-E Award Negotiations” (<https://arpa-e.energy.gov/?q=arpa-e-site-page/pre-award-guidance>) for additional guidance on cost share payment requirements.

ARPA-E may deny reimbursement requests, in whole or in part, or modify or terminate funding agreements where Prime Recipients (or Project Teams) fail to comply with ARPA-E’s cost share payment requirements.

#### **5. ENVIRONMENTAL IMPACT QUESTIONNAIRE**

By law, ARPA-E is required to evaluate the potential environmental impact of projects that it is considering for funding. In particular, ARPA-E must determine before funding a project whether the project qualifies for a categorical exclusion under 10 C.F.R. § 1021.410 or whether it requires further environmental review (i.e., an environmental assessment or an environmental impact statement).

To facilitate and expedite ARPA-E’s environmental review, Prime Recipients are required to complete an Environmental Impact Questionnaire during award negotiations. This form is available at <https://arpa-e.energy.gov/?q=site-page/required-forms-and-templates>. The Environmental Impact Questionnaire is due within 21 calendar days of the selection announcement.

#### **6. TECHNOLOGY-TO-MARKET PLAN**

During award negotiations, Prime Recipients are required to negotiate and submit an initial

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<sup>16</sup> Please refer to Section III.B of the FOA for guidance on cost share requirements.



Technology-to-Market Plan to the ARPA-E Program Director, and obtain the ARPA-E Program Director's approval prior to the execution of the award. Prime Recipients must show how budgeted Technology Transfer and Outreach (TT&O) costs relate to furthering elements of the Technology-to-Market Plan. During the period of performance, Prime Recipients are required to provide regular updates on the initial Technology-to-Market plan and report on implementation of Technology-to-Market activities. Prime Recipients may be required to perform other actions to further the commercialization of their respective technologies.

ARPA-E may waive or modify this requirement, as appropriate.

## **7. INTELLECTUAL PROPERTY AND DATA MANAGEMENT PLANS**

ARPA-E requires every Project Team to negotiate and establish an Intellectual Property Management Plan for the management and disposition of intellectual property arising from the project. The Prime Recipient must submit a completed and signed Intellectual Property Management plan to ARPA-E within six weeks of the effective date of the ARPA-E funding agreement. All Intellectual Property Management Plans are subject to the terms and conditions of the ARPA-E funding agreement and its intellectual property provisions, and applicable Federal laws, regulations, and policies, all of which take precedence over the terms of Intellectual Property Management Plans.

ARPA-E has developed a template for Intellectual Property Management Plans (<https://arpa-e.energy.gov/?q=site-page/project-management-reporting-requirements>) so as to facilitate and expedite negotiations between Project Team members. ARPA-E does not mandate the use of this template. ARPA-E and DOE do not make any warranty (express or implied) or assume any liability or responsibility for the accuracy, completeness, or usefulness of the template. ARPA-E and DOE strongly encourage Project Teams to consult independent legal counsel before using the template.

Awardees are also required, post-award, to submit a Data Management Plan (DMP) that addresses how data generated in the course of the work performed under an ARPA-E award will be preserved and, as appropriate, shared publicly. The Prime Recipient must submit a completed and signed DMP - as part of the Team's Intellectual Property Management Plan - to ARPA-E within six weeks of the effective date of the ARPA-E funding agreement. The DMP must meet the minimum requirements set forth in ARPA-E's "Applicant Guide to Award Negotiations" available at the following website: <https://arpa-e.energy.gov/?q=arpa-e-site-page/pre-award-guidance>.

## **8. U.S. MANUFACTURING REQUIREMENT**

As part of its Full Application, each applicant is required to submit a U.S. Manufacturing Plan that includes the following U.S. Manufacturing Requirements. For more information on the

required U.S Manufacturing Plan, see Section IV.D.8 above.

***a. SMALL BUSINESSES (INCLUDING SMALL BUSINESS CONCERNS)***

Small businesses (and in rare cases where a non-profit might manufacture) that are Prime Recipients or Subrecipients under ARPA-E funding agreements must agree that any products embodying any subject invention or produced through the use of any subject invention will be manufactured substantially in the United States for any use or sale anywhere in the world.

Small business must also agree that, for their exclusive and nonexclusive licensees, any products that embody any subject invention or that will be produced through the use of any subject invention will be manufactured substantially in the United States for any use or sale anywhere in the world.

Small businesses must require their assignees and entities acquiring a controlling interest in the small business to apply the same U.S. Manufacturing requirements to their licensees.

***b. LARGE BUSINESS***

Large businesses that are Prime Recipients or Subrecipients (and in rare cases, foreign entities that are subrecipients) under ARPA-E funding agreements are required to substantially manufacture the following products in the United States: (1) products embodying subject inventions, and (2) products produced through the use of subject inventions. This requirement applies to products that are manufactured for use or sale in the United States and outside the United States.

Large businesses (and in rare cases, foreign entities that are subrecipients) must apply the same U.S. Manufacturing requirements to their assignees, licensees, and entities acquiring a controlling interest in the large business or foreign entity. Large businesses must require their assignees and entities acquiring a controlling interest in the large business to apply the same U.S. Manufacturing requirements to their licensees.

***c. EDUCATIONAL INSTITUTIONS AND NONPROFITS***

Domestic educational institutions and nonprofits that are Prime Recipients or Subrecipients under ARPA-E funding agreements must require their exclusive and nonexclusive licensees to substantially manufacture the following products in the United States for any use or sale anywhere in the world: (1) articles embodying subject inventions, and (2) articles produced through the use of subject inventions. Educational institutions and nonprofits must require their assignees to apply the same U.S. Manufacturing requirements to their licensees.

***d. FFRDCs/DOE LABS AND STATE AND LOCAL GOVERNMENT ENTITIES***

FFRDCs/DOE Labs that are GOCOs and state and local government entities that are Prime Recipients or Subrecipients under ARPA-E funding agreements must require their exclusive licensees to substantially manufacture the following products in the United States for any use or sale in the United States: (1) products embodying subject inventions, and (2) products produced through the use of subject inventions. This requirement does not apply to products that are manufactured for use or sale overseas. They must also require their assignees to apply the same U.S. Manufacturing requirements to their exclusive licensees. GOGOs are subject to the requirements in 37 CFR § 404.5(a)(2).

***e. CRITERIA FOR WAIVING U.S. MANUFACTURING REQUIREMENTS***

ARPA-E seeks to “enhance the economic and energy security of the United States ...” and “ensure that the United States maintains a technological lead in developing and deploying advanced energy technologies.” The preferred benefit to the U.S. economy is the creation and maintenance of manufacturing capabilities and jobs within the United States. However, an applicant or awardee may request a modification or waiver of the standard U.S. Manufacturing Requirement, or its submitted U.S. Manufacturing Plan, if the applicant/awardee can demonstrate to the satisfaction of DOE/ARPA-E that it is not commercially feasible to comply with U.S. manufacturing requirements. In addition, such requests must include a description of specific economic or other benefits to the U.S. economy which are related to the commercial use by requestor of the technology being funded by ARPA-E and which are commensurate with the Government’s contribution to the proposed work. These types of benefits are more easily measured and evaluated after technical advance has been made under an award, such as by the making of a subject invention.

Such benefits may include one or more of the following:

- Direct or indirect investment in U.S.-based plant and equipment.
- Creation of new and/or higher-quality U.S.-based jobs.
- Enhancement of the domestic skills base.
- Further domestic development of the technology.
- Significant reinvestment of profits in the domestic economy.
- Positive impact on the U.S. balance of payments in terms of product and service exports as well as foreign licensing royalties and receipts.
- Appropriate recognition of U.S. taxpayer support for the technology; e.g., a quid-pro-quo commensurate with the economic benefit that would be domestically derived by the U.S. taxpayer from U.S.-based manufacture.
- Cross-licensing, sublicensing, and reassignment provisions in licenses which seek to maximize the benefits to the U.S. taxpayer.
- Any foreign manufacturing/use will occur in a country that protects U.S. patents/intellectual property.

## **9. CORPORATE FELONY CONVICTIONS AND FEDERAL TAX LIABILITY**

In submitting an application in response to this FOA, the Applicant represents that:

- It is not a corporation that has been convicted of a felony criminal violation under any Federal law within the preceding 24 months; and
- It is not a corporation that has any unpaid Federal tax liability that has been assessed, for which all judicial and administrative remedies have been exhausted or have lapsed, and that is not being paid in a timely manner pursuant to an agreement with the authority responsible for collecting the tax liability.

For purposes of these representations the following definitions apply: A Corporation includes any entity that has filed articles of incorporation in any of the 50 states, the District of Columbia, or the various territories of the United States [but not foreign corporations]. It includes both for-profit and non-profit organizations.

## **10. APPLICANT RISK ANALYSIS**

If selected for award negotiations, ARPA-E may evaluate the risks posed by the Applicant using the criteria set forth at 2 CFR §200.205(c), subparagraphs (1) through (4). ARPA-E may require special award terms and conditions depending upon results of the risk analysis.

## **11. RECIPIENT INTEGRITY AND PERFORMANCE MATTERS**

Prior to making a Federal award with a total amount of Federal share greater than the simplified acquisition threshold (presently \$250,000), ARPA-E is required to review and consider any information about Applicants that is contained in the Office of Management and Budget's designated integrity and performance system accessible through SAM (currently the Federal Awardee Performance and Integrity Information System or FAPIIS) (41 U.S.C. § 2313 and 2 C.F.R. 200.205).

Applicants may review information in FAPIIS and comment on any information about itself that a Federal awarding agency previously entered into FAPIIS.

ARPA-E will consider any written comments provided by Applicants during award negotiations, in addition to the other information in FAPIIS, in making a judgment about an Applicant's integrity, business ethics, and record of performance under Federal awards when reviewing potential risk posed by Applicants as described in 2 C.F.R. §200.205.

## **12. NONDISCLOSURE AND CONFIDENTIALITY AGREEMENTS REPRESENTATIONS**

In submitting an application in response to this FOA the Applicant represents that:

- (1) **It does not and will not** require its employees or contractors to sign internal nondisclosure or confidentiality agreements or statements prohibiting or otherwise restricting its employees or contractors from lawfully reporting waste, fraud, or abuse to a designated investigative or law enforcement representative of a Federal department or agency authorized to receive such information.
- (2) **It does not and will not** use any Federal funds to implement or enforce any nondisclosure and/or confidentiality policy, form, or agreement it uses unless it contains the following provisions:
  - a. *“These provisions are consistent with and do not supersede, conflict with, or otherwise alter the employee obligations, rights, or liabilities created by existing statute or Executive order relating to (1) classified information, (2) communications to Congress, (3) the reporting to an Inspector General of a violation of any law, rule, or regulation, or mismanagement, a gross waste of funds, an abuse of authority, or a substantial and specific danger to public health or safety, or (4) any other whistleblower protection. The definitions, requirements, obligations, rights, sanctions, and liabilities created by controlling Executive orders and statutory provisions are incorporated into this agreement and are controlling.”*
  - b. The limitation above shall not contravene requirements applicable to Standard Form 312, Form 4414, or any other form issued by a Federal department or agency governing the nondisclosure of classified information.
  - c. Notwithstanding provision listed in paragraph (a), a nondisclosure confidentiality policy form or agreement that is to be executed by a person connected with the conduct of an intelligence or intelligence-related activity, other than an employee or officer of the United States Government, may contain provisions appropriate to the particular activity for which such document is to be used. Such form or agreement shall, at a minimum, require that the person will not disclose any classified information received in the course of such activity unless specifically authorized to do so by the United States Government. Such nondisclosure or confidentiality forms shall also make it clear that they do not bar disclosure to congress, or to an authorized official of an executive agency or the Department of Justice, that are essential to reporting a substantial violation of law.

### **C. REPORTING**

Recipients are required to submit periodic, detailed reports on technical, financial, and other aspects of the project, as described in Attachment 4 to ARPA-E’s Model Cooperative Agreement (<https://arpa-e.energy.gov/?q=site-page/funding-agreements>).

## **VII. AGENCY CONTACTS**

### **A. COMMUNICATIONS WITH ARPA-E**

Upon the issuance of a FOA, only the Contracting Officer may communicate with Applicants. ARPA-E personnel and our support contractors are prohibited from communicating (in writing or otherwise) with Applicants regarding the FOA. This “quiet period” remains in effect until ARPA-E’s public announcement of its project selections.

During the “quiet period,” Applicants are required to submit all questions regarding this FOA to [ARPA-E-CO@hq.doe.gov](mailto:ARPA-E-CO@hq.doe.gov). Questions and Answers (Q&As) about ARPA-E and the FOA are available at <http://arpa-e.energy.gov/faq>. For questions that have not already been answered, please send an email with the FOA name and number in the subject line to [ARPA-E-CO@hq.doe.gov](mailto:ARPA-E-CO@hq.doe.gov). Due to the volume of questions received, ARPA-E will only answer pertinent questions that have not yet been answered and posted at the above link.

- ARPA-E will post responses on a weekly basis to any questions that are received that have not already been addressed at the link above. ARPA-E may re-phrase questions or consolidate similar questions for administrative purposes.
- ARPA-E will cease to accept questions approximately 10 business days in advance of each submission deadline. Responses to questions received before the cutoff will be posted approximately one business day in advance of the submission deadline. ARPA-E may re-phrase questions or consolidate similar questions for administrative purposes.
- Responses are published in a document specific to this FOA under “CURRENT FUNDING OPPORTUNITIES – FAQs” on ARPA-E’s website (<http://arpa-e.energy.gov/faq>).

Applicants may submit questions regarding ARPA-E eXCHANGE, ARPA-E’s online application portal, to [ExchangeHelp@hq.doe.gov](mailto:ExchangeHelp@hq.doe.gov). ARPA-E will promptly respond to emails that raise legitimate, technical issues with ARPA-E eXCHANGE. ARPA-E will refer any questions regarding the FOA to [ARPA-E-CO@hq.doe.gov](mailto:ARPA-E-CO@hq.doe.gov).

ARPA-E will not accept or respond to communications received by other means (e.g., fax, telephone, mail, hand delivery). Emails sent to other email addresses will be disregarded.

During the “quiet period,” only the Contracting Officer may authorize communications between ARPA-E personnel and Applicants. The Contracting Officer may communicate with Applicants as necessary and appropriate. As described in Section IV.A of the FOA, the Contracting Officer may arrange pre-selection meetings and/or site visits during the “quiet period.”

**B. DEBRIEFINGS**

ARPA-E does not offer or provide debriefings. ARPA-E provides Applicants with a notification encouraging or discouraging the submission of a Full Application based on ARPA-E's assessment of the Concept Paper. In addition, ARPA-E provides Applicants with reviewer comments on Full Applications before the submission deadline for Replies to Reviewer Comments.



## **VIII. OTHER INFORMATION**

### **A. TITLE TO SUBJECT INVENTIONS**

Ownership of subject inventions is governed pursuant to the authorities listed below. Typically, either by operation of law or under the authority of a patent waiver, Prime Recipients and Subrecipients may elect to retain title to their subject inventions under ARPA-E funding agreements.

- Domestic Small Businesses, Educational Institutions, and Nonprofits: Under the Bayh-Dole Act (35 U.S.C. § 200 et seq.), domestic small businesses, educational institutions, and nonprofits may elect to retain title to their subject inventions. If they elect to retain title, they must file a patent application in a timely fashion.
- All other parties: The Federal Non-Nuclear Energy Research and Development Act of 1974, 42 U.S.C. 5908, provides that the Government obtains title to new inventions unless a waiver is granted (*see below*).
- Class Waiver: Under 42 U.S.C. § 5908, title to subject inventions vests in the U.S. Government and large businesses and foreign entities do not have the automatic right to elect to retain title to subject inventions. However, ARPA-E typically issues “class patent waivers” under which large businesses and foreign entities that meet certain stated requirements, such as cost sharing of at least 20%, may elect to retain title to their subject inventions. If a large business or foreign entity elects to retain title to its subject invention, it must file a patent application in a timely fashion. If the class waiver does not apply, a party may request a waiver in accordance with 10 C.F.R. §784.
- GOGOs are subject to the requirements of 37 C.F.R. Part 501.
- Determination of Exceptional Circumstances (DEC): DOE has determined that exceptional circumstances exist that warrant the modification of the standard patent rights clause for small businesses and non-profit awardees under Bayh-Dole to maximize the manufacture of technologies supported by ARPA-E awards in the United States. The DEC, including a right of appeal, is dated September 9, 2013 and is available at the following link: <http://energy.gov/gc/downloads/determination-exceptional-circumstances-under-bayh-dole-act-energy-efficiency-renewable>. Please see Section IV.D.8 and VI.B.8 for more information on U.S. Manufacturing Requirements.

### **B. GOVERNMENT RIGHTS IN SUBJECT INVENTIONS**

Where Prime Recipients and Subrecipients retain title to subject inventions, the U.S. Government retains certain rights.

#### **1. GOVERNMENT USE LICENSE**

The U.S. Government retains a nonexclusive, nontransferable, irrevocable, paid-up license to practice or have practiced for or on behalf of the United States any subject invention

throughout the world. This license extends to contractors doing work on behalf of the Government.

## **2. MARCH-IN RIGHTS**

The U.S. Government retains march-in rights with respect to all subject inventions. Through “march-in rights,” the Government may require a Prime Recipient or Subrecipient who has elected to retain title to a subject invention (or their assignees or exclusive licensees), to grant a license for use of the invention. In addition, the Government may grant licenses for use of the subject invention when Prime Recipients, Subrecipients, or their assignees and exclusive licensees refuse to do so.

The U.S. Government may exercise its march-in rights if it determines that such action is necessary under any of the four following conditions:

- The owner or licensee has not taken or is not expected to take effective steps to achieve practical application of the invention within a reasonable time;
- The owner or licensee has not taken action to alleviate health or safety needs in a reasonably satisfactory manner;
- The owner has not met public use requirements specified by Federal statutes in a reasonably satisfactory manner; or
- The U.S. Manufacturing requirement has not been met.

### **C. RIGHTS IN TECHNICAL DATA**

Data rights differ based on whether data is first produced under an award or instead was developed at private expense outside the award.

- Background or “Limited Rights Data”: The U.S. Government will not normally require delivery of technical data developed solely at private expense prior to issuance of an award, except as necessary to monitor technical progress and evaluate the potential of proposed technologies to reach specific technical and cost metrics.
- Generated Data: The U.S. Government normally retains very broad rights in technical data produced under Government financial assistance awards, including the right to distribute to the public. However, pursuant to special statutory authority, certain categories of data generated under ARPA-E awards may be protected from public disclosure for up to five years in accordance with provisions that will be set forth in the award. In addition, invention disclosures may be protected from public disclosure for a reasonable time in order to allow for filing a patent application.

#### **D. PROTECTED PERSONALLY IDENTIFIABLE INFORMATION**

Applicants may not include any Protected Personally Identifiable Information (Protected PII) in their submissions to ARPA-E. Protected PII is defined as data that, if compromised, could cause harm to an individual such as identity theft. Listed below are examples of Protected PII that Applicants must not include in their submissions.

- Social Security Numbers in any form;
- Place of Birth associated with an individual;
- Date of Birth associated with an individual;
- Mother's maiden name associated with an individual;
- Biometric record associated with an individual;
- Fingerprint;
- Iris scan;
- DNA;
- Medical history information associated with an individual;
- Medical conditions, including history of disease;
- Metric information, e.g. weight, height, blood pressure;
- Criminal history associated with an individual;
- Ratings;
- Disciplinary actions;
- Performance elements and standards (or work expectations) are PII when they are so intertwined with performance appraisals that their disclosure would reveal an individual's performance appraisal;
- Financial information associated with an individual;
- Credit card numbers;
- Bank account numbers; and
- Security clearance history or related information (not including actual clearances held).

#### **E. FOAs AND FOA MODIFICATIONS**

FOAs are posted on ARPA-E eXCHANGE (<https://arpa-e-foa.energy.gov/>), Grants.gov (<http://www.grants.gov/>), and FedConnect (<https://www.fedconnect.net/FedConnect/>). Any modifications to the FOA are also posted to these websites. You can receive an e-mail when a modification is posted by registering with FedConnect as an interested party for this FOA. It is recommended that you register as soon as possible after release of the FOA to ensure that you receive timely notice of any modifications or other announcements. More information is available at <https://www.fedconnect.net>.

#### **F. OBLIGATION OF PUBLIC FUNDS**

The Contracting Officer is the only individual who can make awards on behalf of ARPA-E or

obligate ARPA-E to the expenditure of public funds. A commitment or obligation by any individual other than the Contracting Officer, either explicit or implied, is invalid.

ARPA-E awards may not be transferred, assigned, or assumed without the prior written consent of a Contracting Officer.

#### **G. REQUIREMENT FOR FULL AND COMPLETE DISCLOSURE**

Applicants are required to make a full and complete disclosure of the information requested in the Business Assurances & Disclosures Form. Disclosure of the requested information is mandatory. Any failure to make a full and complete disclosure of the requested information may result in:

- The rejection of a Concept Paper, Full Application, and/or Reply to Reviewer Comments;
- The termination of award negotiations;
- The modification, suspension, and/or termination of a funding agreement;
- The initiation of debarment proceedings, debarment, and/or a declaration of ineligibility for receipt of Federal contracts, subcontracts, and financial assistance and benefits; and
- Civil and/or criminal penalties.

#### **H. RETENTION OF SUBMISSIONS**

ARPA-E expects to retain copies of all Concept Papers, Full Applications, Replies to Reviewer Comments, and other submissions. No submissions will be returned. By applying to ARPA-E for funding, Applicants consent to ARPA-E's retention of their submissions.

#### **I. MARKING OF CONFIDENTIAL INFORMATION**

ARPA-E will use data and other information contained in Concept Papers, Full Applications, and Replies to Reviewer Comments strictly for evaluation purposes.

Concept Papers, Full Applications, Replies to Reviewer Comments, and other submissions containing confidential, proprietary, or privileged information must be marked as described below. Failure to comply with these marking requirements may result in the disclosure of the unmarked information under the Freedom of Information Act or otherwise. The U.S. Government is not liable for the disclosure or use of unmarked information, and may use or disclose such information for any purpose.

The cover sheet of the Concept Paper, Full Application, Reply to Reviewer Comments, or other submission must be marked as follows and identify the specific pages containing confidential, proprietary, or privileged information:

Notice of Restriction on Disclosure and Use of Data:

Pages [ ] of this document may contain confidential, proprietary, or privileged information that is exempt from public disclosure. Such information shall be used or disclosed only for evaluation purposes or in accordance with a financial assistance or loan agreement between the submitter and the Government. The Government may use or disclose any information that is not appropriately marked or otherwise restricted, regardless of source.

The header and footer of every page that contains confidential, proprietary, or privileged information must be marked as follows: "Contains Confidential, Proprietary, or Privileged Information Exempt from Public Disclosure." In addition, every line and paragraph containing proprietary, privileged, or trade secret information must be clearly marked with double brackets or highlighting.

**J. COMPLIANCE AUDIT REQUIREMENT**

A prime recipient organized as a for-profit entity expending \$750,000 or more of DOE funds in the entity's fiscal year (including funds expended as a Subrecipient) must have an annual compliance audit performed at the completion of its fiscal year. For additional information, refer to Subpart F of: (i) 2 C.F.R. Part 200, and (ii) 2 C.F.R. Part 910.

If an educational institution, non-profit organization, or state/local government is either a Prime Recipient or a Subrecipient, and has expended \$750,000 or more of Federal funds in the entity's fiscal year, the entity must have an annual compliance audit performed at the completion of its fiscal year. For additional information refer to Subpart F of 2 C.F.R. Part 200.

## **IX. GLOSSARY**

**Applicant:** The entity that submits the application to ARPA-E. In the case of a Project Team, the Applicant is the lead organization listed on the application.

**Application:** The entire submission received by ARPA-E, including the Concept Paper, Full Application, and Reply to Reviewer Comments.

**ARPA-E:** is the Advanced Research Projects Agency – Energy, an agency within the U.S. Department of Energy.

**Cost Sharing:** is the portion of project costs from non-Federal sources that are borne by the Prime Recipient (or non-Federal third parties on behalf of the Prime Recipient), rather than by the Federal Government.

**Deliverable:** A deliverable is the quantifiable goods or services that will be provided upon the successful completion of a project task or sub-task.

**DOE:** U.S. Department of Energy.

**DOE/NNSA:** U.S. Department of Energy/National Nuclear Security Administration

**FFRDCs:** Federally Funded Research and Development Centers.

**FOA:** Funding Opportunity Announcement.

**GOCOs:** U.S. Government Owned, Contractor Operated laboratories.

**GOGOs:** U.S. Government Owned, Government Operated laboratories.

**Milestone:** A milestone is the tangible, observable measurement that will be provided upon the successful completion of a project task or sub-task.

**Prime Recipient:** The signatory to the funding agreement with ARPA-E.

**PI:** Principal Investigator.

**Project Team:** A Project Team consists of the Prime Recipient, Subrecipients, and others performing any of the research and development work under an ARPA-E funding agreement, whether or not costs of performing the research and development work are being reimbursed under any agreement.

**Standalone Applicant:** An Applicant that applies for funding on its own, not as part of a Project Team.

**Subject Invention:** Any invention conceived or first actually reduced to practice under an ARPA-E funding agreement.

**Task:** A task is an operation or segment of the work plan that requires both effort and resources. Each task (or sub-task) is connected to the overall objective of the project, via the achievement of a milestone or a deliverable.

**Total Project Cost:** The sum of the Prime Recipient share and the Federal Government share of total allowable costs. The Federal Government share generally includes costs incurred by GOGOs, FFRDCs, and GOCOs.

**TT&O:** Technology Transfer and Outreach. (See Section IV.G.8 of the FOA for more information).