# FINANCIAL ASSISTANCE FUNDING OPPORTUNITY ANNOUNCEMENT





# ADVANCED RESEARCH PROJECTS AGENCY – ENERGY (ARPA-E) U.S. DEPARTMENT OF ENERGY

# SAVING ENERGY NATIONWIDE IN STRUCTURES WITH OCCUPANCY RECOGNITION (SENSOR)

Announcement Type: Initial Announcement Modification 01
Funding Opportunity No. DE-FOA-0001737
CFDA Number 81.135

Funding Opportunity Announcement (FOA) Issue Date:	January 18, 2017		
First Deadline for Questions to ARPA-E-CO@hq.doe.gov:	5 PM ET, Tuesday, March 7, 2017		
Submission Deadline for Concept Papers:	5 PM ET, Friday, March 17, 2017		
Second Deadline for Questions to <a href="mailto:ARPA-E-CO@hq.doe.gov">ARPA-E-CO@hq.doe.gov</a> :	5 PM ET, TBD Friday, August 11, 2017		
Submission Deadline for Full Applications:	5 PM ET, TBD Monday, August 21, 2017		
Submission Deadline for Replies to Reviewer Comments:	5 PM ET, TBD Thursday, October 12, 2017		
Expected Date for Selection Notifications:	TBD-November 2017		
Total Amount to Be Awarded	Approximately \$20 10 million, subject to the		
	availability of appropriated funds.		
Anticipated Awards	ARPA-E may issue one, multiple, or no		
	awards under this FOA. Awards may vary		
	between \$250,000 and \$10 million.		

- For eligibility criteria, see Section III.A of the FOA.
- For cost share requirements under this FOA, see Section III.B of the FOA.
- To apply to this FOA, Applicants must register with and submit application materials through ARPA-E eXCHANGE (<a href="https://arpa-e-foa.energy.gov/Registration.aspx">https://arpa-e-foa.energy.gov/Registration.aspx</a>). For detailed guidance on using ARPA-E eXCHANGE, see Section IV.H.1 of the FOA.
- Applicants are responsible for meeting each submission deadline. Applicants are strongly
  encouraged to submit their applications at least 48 hours in advance of the submission
  deadline.
- For detailed guidance on compliance and responsiveness criteria, see Sections III.C.1 through III.C.4 of the FOA.

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# **MODIFICATIONS**

All modifications to the Funding Opportunity Announcement (FOA) are highlighted in yellow in the body of the FOA.

Mod. No.	Date	Description of Modifications		
<mark>01</mark>	7/7/2017	<ul> <li>Inserted certain deadlines, including the deadlines for submitting questions and Full Applications. See Cover Page and Required Documents Checklist.</li> </ul>		
		<ul> <li>Revised Total Amount to be Awarded. See Cover Page and Section II.A of the FOA.</li> </ul>		
		<ul> <li>Updated language in Section I.D of the FOA to indicate Full Application Phase of the FOA.</li> </ul>		
		<ul> <li>Updated expected Start Date for Funding Agreements. See Section II.A of the FOA.</li> </ul>		
		<ul> <li>Revised the following sections of the FOA to provide guidance on required application forms and the content and form of Full</li> </ul>		
		Applications and Replies to Reviewer Comments: Required Documents Checklist and Sections IV.D, IV.E, and IV.G of the FOA.		
		Applicants are strongly encouraged to use the templates provided on ARPA-E eXCHANGE ( <a href="https://arpa-e-foa.energy.gov">https://arpa-e-foa.energy.gov</a> ).		
		<ul> <li>Inserted criteria that ARPA-E will use to evaluate Full Applications, see Section V.A.2 of the FOA.</li> </ul>		
		<ul> <li>Inserted criteria that ARPA-E will use to evaluate Replies to Reviewer Comments in Section V.A.3 of the FOA.</li> </ul>		
		<ul> <li>Inserted information on the anticipated announcement and award dates, see Section V.C of the FOA.</li> </ul>		
		<ul> <li>Inserted information concerning Full Application Notifications, see Section VI.A.3 of the FOA.</li> </ul>		
		<ul> <li>Inserted Administrative and National Policy Requirements, see Section VI.B of the FOA.</li> </ul>		
		<ul> <li>Inserted Reporting Requirements, see Section VI.C of the FOA.</li> </ul>		

# **REQUIRED DOCUMENTS CHECKLIST**

For an overview of the application process, see Section IV.A of the FOA.

For guidance regarding requisite application forms, see Section IV.B of the FOA.

For guidance regarding the content and form of Concept Papers, Full Applications, and Replies to Reviewer Comments, see Sections IV.C, IV.D, and IV.E of the FOA.

SUBMISSION	COMPONENTS	OPTIONAL/ MANDATORY	FOA SECTION	DEADLINE
Concept Paper	<ul> <li>Each Applicant must submit a Concept Paper in Adobe PDF format by the stated deadline. The Concept Paper must not exceed 4 pages in length and must include the following:         <ul> <li>Concept Summary</li> <li>Innovation and Impact</li> <li>Proposed Work</li> <li>Team Organization and Capabilities</li> </ul> </li> <li>Applicants may submit Concept Papers addressing Category A, B, C or any combination thereof. Applicants may also submit Concept Papers solely to Category D. Concept Papers submitted to Category D must be devoted solely for Category D. ARPA-E is not limiting the number of Applications that may be submitted by Applicants, provided that each Application is scientifically distinct. Thus, Applicants may submit a Concept Paper for Category A and/or B and/or C, plus a separate Concept Paper for Category D. However, a Concept Paper submitted to Category D may not identify any other technical Category, or else it will be found to be noncompliant.</li> </ul>	Mandatory	IV.C	5 PM ET, Friday, March 17, 2017
Full Application	<ul> <li>Each Applicant must submit a Technical Volume in Adobe PDF format by the stated deadline. Applicants may use the Technical Volume template available on ARPA-E eXCHANGE (https://arpa-e-foa.energy.gov). The Technical Volume must include the following:         <ul> <li>Executive Summary (1 page max.)</li> <li>Sections 1-5 (30 pages max.)</li> <li>1. Innovation and Impact</li> <li>2. Proposed Work</li> <li>3. Team Organization and Capabilities</li> <li>4. Technology to Market</li> <li>5. Budget</li> </ul> </li> <li>Bibliographic References (no page limit)</li> </ul>	Mandatory	IV.D	5 PM ET, TBD Monday August 21, 2017

	<ul> <li>Personal Qualification Summaries (each PQS limited to 3 pages in length, no cumulative page limit)</li> <li>The Technical Volume must be accompanied by:         <ul> <li>SF-424 (no page limit, Adobe PDF format);</li> <li>Budget Justification Workbook/SF424A (no page limit, Microsoft Excel format)</li> <li>Summary for Public Release (250 words max., Adobe PDF format);</li> <li>Summary Slide (1 page limit, Microsoft PowerPoint format) – Applicants may use the Summary Slide template available on ARPA-E eXCHANGE (https://arpa-e-foa.energy.gov); and</li> <li>Completed and signed Business Assurances &amp; Disclosures Form (no page limit, Adobe PDF format).</li> <li>U.S. Manufacturing Plan (1 page limit, Adobe PDF format)</li> </ul> </li> </ul>			
Reply to Reviewer Comments	<ul> <li>Each Applicant may submit a Reply to Reviewer Comments in Adobe PDF format. This submission is optional. Applicants may use the Reply to Reviewer Comments template available on ARPA-E eXCHANGE (https://arpa-e-foa.energy.gov). The Reply may include:         <ul> <li>Up to 2 pages of text; and</li> <li>Up to 1 page of images.</li> </ul> </li> </ul>	Optional	IV.E	5 PM ET, TBD Thursday October 12, 2017

## I. FUNDING OPPORTUNITY DESCRIPTION

# A. AGENCY OVERVIEW

The Advanced Research Projects Agency – Energy (ARPA-E), an organization within the Department of Energy (DOE), is chartered by Congress in the America COMPETES Act of 2007 (P.L. 110-69), as amended by the America COMPETES Reauthorization Act of 2010 (P.L. 111-358) to:

- "(A) to enhance the economic and energy security of the United States through the development of energy technologies that result in—
  - (i) reductions of imports of energy from foreign sources;
  - (ii) reductions of energy-related emissions, including greenhouse gases; and
  - (iii) improvement in the energy efficiency of all economic sectors; and
- (B) to ensure that the United States maintains a technological lead in developing and deploying advanced energy technologies."

ARPA-E issues this Funding Opportunity Announcement (FOA) under the programmatic authorizing statute codified at 42 U.S.C. § 16538. The FOA and any awards made under this FOA are subject to 2 C.F.R. Part 200 as amended by 2 C.F.R. Part 910.

ARPA-E funds research on and the development of high-potential, high-impact energy technologies that are too early for private-sector investment. The agency focuses on technologies that can be meaningfully advanced with a modest investment over a defined period of time in order to catalyze the translation from scientific discovery to early-stage technology. For the latest news and information about ARPA-E, its programs and the research projects currently supported, see: <a href="http://arpa-e.energy.gov/">http://arpa-e.energy.gov/</a>.

**ARPA-E funds transformational research.** Existing energy technologies generally progress on established "learning curves" where refinements to a technology and the economies of scale that accrue as manufacturing and distribution to develop drive down the cost/performance metric in a gradual fashion. This continual improvement of a technology is important to its increased commercial deployment and is appropriately the focus of the private sector or the applied technology offices within DOE. By contrast, ARPA-E supports transformative research that has the potential to create fundamentally new learning curves. ARPA-E technology projects typically start with cost/performance estimates well above the level of an incumbent technology. Given the high risk inherent in these projects, many will fail to progress, but some may succeed in generating a new learning curve with a projected cost/performance metric that is significantly lower than that of the incumbent technology.

**ARPA-E funds technology with the potential to be disruptive in the marketplace**. The mere creation of a new learning curve does not ensure market penetration. Rather, the ultimate value of a technology is determined by the marketplace, and impactful technologies ultimately

become disruptive – that is, they are widely adopted and displace existing technologies from the marketplace or create entirely new markets. ARPA-E understands that definitive proof of market disruption takes time, particularly for energy technologies. Therefore, ARPA-E funds the development of technologies that, if technically successful, have the clear disruptive potential, e.g., by demonstrating capability for manufacturing at competitive cost and deployment at scale.

ARPA-E funds applied research and development. The Office of Management and Budget defines "applied research" as "systematic study to gain knowledge or understanding necessary to determine the means by which a recognized and specific need may be met" and defines "development" as the "systematic application of knowledge or understanding, directed toward the production of useful materials, devices, and systems or methods, including design, development, and improvement of prototypes and new processes to meet specific requirements." Applicants interested in receiving financial assistance for basic research should contact the DOE's Office of Science (<a href="http://science.energy.gov/">http://science.energy.gov/</a>). Office of Science national scientific user facilities (<a href="http://science.energy.gov/user-facilities/">http://science.energy.gov/user-facilities/</a>) are open to all researchers, including ARPA-E applicants and awardees. These facilities provide advanced tools of modern science including accelerators, colliders, supercomputers, light sources and neutron sources, as well as facilities for studying the nanoworld, the environment, and the atmosphere. Projects focused on the improvement of existing technology platforms along defined roadmaps may be appropriate for support through the DOE offices such as: the Office of Energy Efficiency and Renewable Energy (http://www.eere.energy.gov/), the Office of Fossil Energy (http://fossil.energy.gov/), the Office of Nuclear Energy (http://www.energy.gov/ne/officenuclear-energy), and the Office of Electricity Delivery and Energy Reliability (http://energy.gov/oe/office-electricity-delivery-and-energy-reliability).

# B. PROGRAM OVERVIEW

#### 1. SUMMARY

This program aims to dramatically reduce the amount of energy used for heating and cooling residential buildings (by 30%) via user-transparent sensor systems that accurately sense human presence (not merely motion). This program also aims to reduce energy usage in commercial buildings (also by 30%) by enabling ventilation control based on sensor systems that can accurately count the number of humans in a pre-determined zone. If these sensing technologies can be widely deployed with disruptively low price targets and failure rates, a significantly lower usage of energy will result without impact to comfort of the occupants of the space. Heating, cooling, and ventilation (HVAC) reduction is only one way energy can be saved; such human presence sensing and people counting will enable drastic improvements in the way buildings communicate with and respond to their occupants.

(http://www.whitehouse.gov/sites/default/files/omb/assets/a11\_current\_year/a11\_2014.pdf), Section 84, p. 8.

<sup>&</sup>lt;sup>1</sup> OMB Circular A-11

The accuracy, reliability, and cost requirements to deliver such substantial energy savings are far beyond the limits of sensor systems available today. However, ARPA-E believes that by building on recent trends in improved performance and reduced cost in low-power consumer electronics and wireless communication technologies, it is possible to achieve the required performance levels through a focused push in the SENSOR program. Supporting systems currently exist (i.e., thermostats/controls, variable air volume systems, etc.) that could utilize data from such sensor systems to achieve the program's energy reduction targets today, with only slight modifications. In order to ensure impact for the new sensor systems, significant adoption barriers must be identified and clearly understood, technical paths to overcome these barriers must be defined, and real-world performance of these technical solutions validated.

There are four areas of focus for this program, as described further in this FOA:

- A. <u>Human presence sensors</u> for residential use (these deliver a binary "occupied or not occupied" signal to enable temperature adjustment (setbacks) between setpoints used for the normal comfort range vs those for an unoccupied residence;
- B. <u>People counting sensors</u> for commercial use (these deliver the number of occupants in a specific defined HVAC zone to enable both temperature and ventilation setbacks);
- C. <u>Low-cost, stable, and easily deployable CO<sub>2</sub> sensors</u> to enable adoption of ventilation setbacks;
- D. <u>Real-World testing and validation</u> of A, B, and C in both laboratory controlled quasi-real world environments and actual field deployment tests throughout the program timeframe.

#### 2. BACKGROUND

The amount of energy currently used to heat, cool, and ventilate buildings is enormous – equivalent to 13 quad BTUs (Quadrillion British Thermal Units) of energy; the *entire* United States energy consumption was 97.5 quad BTUs in 2015. 37% of all energy used in commercial buildings is used for heating, cooling, and ventilation (HVAC)<sup>2</sup>. Much of this is wasted, and is being used when buildings are either not occupied at all, or occupied well under the maximum levels they are designed for.

Human presence sensing and people counting have significant potential to generate energy savings in a number of ways. Currently, simple motion sensing is used to control lighting to save energy (albeit with high failure rates when occupants are not in motion.) These failures have minimal drawbacks (aside from transient user annoyance): lights can easily be set to the proper state immediately by the occupant, with relatively little impact to comfort, productivity, and

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<sup>&</sup>lt;sup>2</sup> Data adapted from EIA's Commercial Building Energy Consumption Survey (CBECS 2012) data and EIA's Residential Energy Consumption Survey (RECS 2008) data

safety. This would not be true for an HVAC scenario, where a thermostat would have to be manually reset and a potential for thermal inertia would result in extended discomfort. More seriously, such failures could set ventilation to an inappropriately low setting and result in CO<sub>2</sub> or other volatile organic compound (VOC) increases that could impact productivity, comfort, and potentially health – all *invisibly* without notice to the occupant. Thus, sensor systems used for HVAC control require significantly better accuracy than what movement sensors can provide, and must address the user adoption issue of "invisible failure".

Individual sensor system applications and requirements will vary based on the building type and use case. For the purposes of this Funding Opportunity, the market has been divided into two high-level categories, Residential and Commercial. The technical distinction between these two high-level categories is one where only temperature setbacks are used (Residential – Category A), requiring only binary occupancy information, and one where ventilation control can be added (Commercial – Category B), where the number of people within each HVAC zone is needed to properly tailor the ventilation settings. ARPA-E does not want to limit technology applications to any specific niche of the market, and strongly encourage submissions with technologies that have the flexibility to provide excellent savings across a range of building types in order to maximize impact, thus Categories A and B are technology agnostic.

Here, a "Sensor system" is defined as the sensor(s) needed to determine the desired output data as well as the hardware to transmit these data to an existing type of control system. The sensors themselves include the actual sensing modality hardware, a power source, a communication source, any onboard computation hardware that is needed such that the sensor is self-contained, and packaging. An example for the residential use case could be a small number of sensors that all communicate directly to the control system (i.e. thermostat); an example for the commercial use case could be a distributed network of several very low power, distributed wireless sensing points that all communicate back to a hub, which transmits the people count data to a control system. There are many more configurations that could be possible depending on the specific sensor modality chosen. This FOA, defines a set of requirements for a system to be successful in delivering energy savings, regardless of the specific sensing modality or sensor network configuration. ARPA-E encourages an emphasis on retrofit installations, technologies capable of multiple deployment scenarios, and testing and validation.

#### Category A: Residential (Human Presence Sensors)

The ability to control heating and cooling set-points directly has been available for over a hundred years, and well predates electronics, even for programmable versions<sup>3</sup>. It is perhaps shocking that the potential energy usage benefits of this technology have yet to be fully realized in residential or commercial buildings, despite the semiconductor revolution and significant advances in HVAC control strategies.

<sup>&</sup>lt;sup>3</sup>Bernan, Walter. <u>On the History and Art of Warming and Ventilating Rooms and Buildings,</u> London, 1845

When programmable thermostats using solid-state controls became available, they were heralded as true differentiators in terms of HVAC energy savings, *potentially* enabling HVAC energy usage reductions of 20-30% (see references in Table 1, See Section I.E of the FOA). However, after several years of wide commercial availability and usage, multiple studies in different geographic areas conducted at different times found that they were conclusively not saving energy; in fact, in some cases users even *increased* their energy usage<sup>4,5</sup>. As a result of the lack of energy reduction by programmable thermostats, the Environmental Protection Agency announced a decision to sunset the Energy Star program for this technology in 2009. This impacted both the Energy Start Homes Program and LEED for Homes; both programs discontinued award points for this product. <sup>6</sup>

Since that time, research has shown that the deleterious impact of user interfaces is much more important than originally appreciated. This issue does not seem to be improving as newer, "smarter" thermostats grow increasingly more complicated. A disruptive change in this area is needed, and it must *fundamentally* solve this issue, not merely provide an iteration with regard to existing thermostat user interface design. The need for human input and continuing attention clearly must be *removed* in a way that is user-acceptable, and this challenge could be solved and validated with the technology envisioned within this FOA.

Categories B and C: Commercial (People Counting Sensors and CO<sub>2</sub> Sensors)

For the case of commercial buildings, there is an additional energy savings opportunity over that of temperature setbacks: ventilation. Most large buildings are outfitted with variable speed fans for controlling the amount of ventilation delivery ("VAV" or variable air volume systems, often found in HVAC systems with economizers), and these fan speeds can be adjusted to use more or less energy, depending on the ventilation needs<sup>8</sup>. It is difficult for these systems to be utilized largely because this would require the certain knowledge of the number of people occupying the space at any time, which is not available. Therefore, many buildings are strikingly over-ventilated. Recent concerns about indoor air quality ("IAQ") have driven up ventilation rates even more despite the increased energy usage and cost associated with this strategy. The limiting case of a highly occupied building defines the settings, as described by ASHRAE standards driven by IAQ<sup>9</sup>. However, if the number of people in the space could be determined, IAQ could be ensured even at reduced fan speed set points, and the building confirmed to be in continuous accordance with ASHRAE ventilation standards. Ventilation is an exciting energy

<sup>&</sup>lt;sup>4</sup> Peffer, T., et al., Building and Environment **46** (12) 2011

<sup>&</sup>lt;sup>5</sup> Malinick, T., et al., ACEEE Summer Study on Energy Efficiency, **7** 2012 (pp 162-173 and references therein)

<sup>&</sup>lt;sup>6</sup> U.S. Environmental Protection Agency. Summary of Research Findings from the Programmable Thermostat Market. Memo to Manufacturers on Programmable Thermostat Specification Review. 2003, Washington, D.C.: U.S. Environmental Protection Agency.

<sup>&</sup>lt;sup>7</sup> Meier, A., et al., Building and Environment **46** (12) 2011

<sup>&</sup>lt;sup>8</sup> J. Zhang, G Liu, MR Brambley, RG Lutes, PNNL # 22072, 2013

<sup>&</sup>lt;sup>9</sup> Standards 62.1 & 62.2 – The Standards For Ventilation And Indoor Air Quality – ANSI/ASHRAE Standards 62.1 and 62.2 are the recognized standards for ventilation system design and acceptable IAQ

- 8 -

savings opportunity, as it can be changed quickly and doesn't suffer from the thermal lag of extended temperature set-points.

IAQ concerns are identified as a potentially critical user adoption barrier for ventilation control, because ventilation is "invisible". Building managers and end users have no timely, affordable, and easy to deploy method to detect that the system is performing as it should to meet standards, and thus deliver an environment that promotes comfort, productivity, and even health. IAQ markers such as CO<sub>2</sub> can be measured, but current technology is expensive, requires wired installation, and is plagued with calibration issues such that costly manual calibration needs to be performed every year. The drive toward more ventilation and not less is likely to continue as the understanding of IAQ impacts grows<sup>10</sup>. On the other hand, advanced building standards such as LEED platinum are challenging to meet without adequate ventilation control. If CO<sub>2</sub> could be measured reliably and cheaply on demand wherever an end user desired, it could be used as an *indicator* that ventilation rates are set to appropriate levels, and thus enable existing VAV systems to be used in conjunction with the people counting sensor technology described in this FOA. To this end, CO<sub>2</sub> sensor development is included in Category C as a partial solution and adoption enabler, even if this sensing modality cannot be used alone to deliver an occupancy count. If a submission intends to use CO2 sensing as an actual occupancy count modality, this would follow the requirements of Category B. If a submission intends to deliver CO2 sensors as an adoption enabler as discussed above, this would follow the requirements of Category C.

### Category D: Testing and Validation (both Residential and Commercial)

Finally, there is a key need in this application space for testing and validation research. Because building spaces, usage patterns, and HVAC systems vary widely, as do climates, validating the energy savings from a particular technology in the building space can be challenging. ARPA-E knows of no existing tools that can fully assess and validate presence sensor and people counting technologies as described in this FOA. In order to enable widespread adoption of such technologies for both retrofit and new building scenarios, a way to validate energy saving claims must be developed and implemented.

Testing and validation research must deliver a clear means for assessing the energy saving impact of both the residential and commercial (Categories A and B) technologies in a wide variety of floorplans. To this end, both a simulation tool and real-world field trials must be completed for multiple building types. A method for determining ground truth must be established and used to compare against novel sensor systems in both the residential and commercial spaces.

<sup>&</sup>lt;sup>10</sup> Recent studies have indicated that productivity suffers at CO₂ levels currently considered benign (~ 650 to <1000 ppm) MacNaughton, Et al., Int. J. Environ. Res. Public Health **12** 2015, 14709-14722

# C. PROGRAM OBJECTIVES

The principal objective of the SENSOR program is to reduce energy used by HVAC systems in buildings by 30% for both residential and commercial buildings, which could total 2-4 Quads of energy consumption in the U.S. (Section I.F of the FOA provides a detailed accounting of the available savings, including breakdown across different sectors and types of buildings.)

In pursuit of this objective, the SENSOR program will develop new classes of sensor systems: human presence sensors (for residential use), people counting sensors (for commercial use), and low-cost CO<sub>2</sub> sensors (as a critical enabling technology for VAV actuation in commercial buildings). These sensor technologies seek to minimize or eliminate the need for human intervention, and thus the SENSOR program represents a fundamentally new approach to energy savings in HVAC, which has been pursued for decades but has thus far proven elusive.

All newly developed sensor systems under the program must meet aggressive cost, performance, and usability requirements in order to gain the acceptance and penetration levels necessary for a 30% reduction in HVAC energy consumption. The SENSOR program will subject all technologies to rigorous testing to demonstrate performance in relevant deployment scenarios. In addition, testing and validation research will deliver tools for accurately assessing the real-world impact of these new sensing technologies.

Section I.F of the FOA shows how deployment in even just a few key market areas is adequate to reach the energy and cost savings goals of this program. These areas, chosen as they have lower barriers to adoption than the others, must drive the program's technical and testing/validation pathways. For residential buildings, these market areas are detached and attached single family housing, and for commercial buildings, these market areas are office buildings, lodging, education, and public assembly. Finally, Section I.F details the method used to derive the price metrics presented in Section I.E of the FOA.

# D. Technical Categories of Interest

The SENSOR program will fund transformational R&D on building sensor systems in four categories:

- A. <u>Human presence sensors</u> for residential use
- B. People counting sensors for commercial use
- C. Low-cost, stable, and easily deployable CO<sub>2</sub> sensors to enable commercial adoption
- D. Real-world testing and validation for both residential and commercial validation

Submissions addressing Categories A, B, and/or C must be included in one Concept Paper Full Application, and Submissions addressing Category D must be included in a separate Concept Paper Full Application. For example, this could include a residential solution that includes full, real-world field testing and validation development (Categories A and D – two distinct Concept

Papers-Full Applications; a complete commercial solution with both people counting and CO<sub>2</sub> sensors and development of a real-world field testing and validation protocol (Categories B, C, and D – two Concept Papers-Full Applications); a sensor system for people counting and CO<sub>2</sub> detection (Categories B and C – one Concept Paper Full Application), or other combinations. Applicants submitting to Categories A, B, and C but not submitting to Category D must still perform controlled laboratory-based hardware testing (see Section I.E of the FOA), but they will not be required to submit their technologies for testing and validation by Category D teams. Teams submitting in Category D only will develop simulation tools and real-world field testing protocols for human presence or people counting technologies in general. Collaboration between Categories A, B, C and Category D teams are strongly encouraged but not required.

#### Category A: Human presence sensors for residential use

Must deliver a binary "occupied or not occupied" signal to enable temperature setbacks in residential buildings.

SENSOR seeks technical solutions that can detect the presence of a human body in a residence of a wide variety of types, structures, or geometries, and discriminate between that of a human or pet (cat or dog). A number of existing sensor solutions available on the market (for example, passive infrared "PIR" and/or ultrasonic modalities) attempt to provide rough presence detection of a moving, warmer-than-background item through use of motion detectors integrated with a timing delay circuit. Such movement-based sensor systems typically detect the passing of people through a threshold (door or window) or across a certain field of view, and thus infer indirectly whether a space is occupied or not<sup>11,12</sup>. Such modalities will not be acceptable for the sensors described in this FOA. Here, true presence sensing is required – that of a moving *or* non-moving body – in order to reduce the false-negative rate to acceptable levels, as described in Section I.E of the FOA.

"Geofencing" (GPS accessing) or Bluetooth tracking technologies that track the presence of a device such as smartphone have been seen in this application area. This has limited functionality, as it requires the occupant to carry an item and ensure that it is powered up with the proper communication protocol enabled. This may act as a partial solution for a small controlled subset of users with non-critical systems, but would miss the detection of people not having the device on their person, powered up, in the right communication configuration. Here the interest is in technologies that detect the actual human body, with no "beacon" requirements, in order to reach the widest adoption at lowest cost. To this end all proposed solutions must not require any "beacons" – this includes the presence of a particular item by the person (say, a smartphone), a wearable item, or the like.

Some other sensor configurations have potential for presence counting.<sup>13</sup> Beyond those mentioned above, pressure sensitive rug tiles, image capture technologies, RF and radar systems, and audio systems have been investigated for other uses, such as security or retail

<sup>&</sup>lt;sup>11</sup> Lu J., *et al.*, Proceedings of the 8th ACM Conference on Embedded Networked Sensor Systems, Zurich, Switzerland Nov. 03-05, 2009 (pp 211-224)

<sup>&</sup>lt;sup>12</sup> Duarte, et al., Energy and buildings **67** (2013) 587-595.

<sup>&</sup>lt;sup>13</sup> Labeodan et al., Energy and Building **93** (2015) 303-314.

tracking. In general, there are significant drawbacks with respect to price, commissioning concerns, and/or challenges with accuracy. For example, many visible camera-based technologies work by comparing captured frames against a background frame, and thus effectively work as movement sensors, resulting in high false-negative rates when a body is not in motion.

Due to the market desire for a solution and the difficulty of obtaining this solution, some researchers have implemented a "data fusion" scheme, and combining information from multiple types of sensors is a growing effort. The greater availably of very low cost and low power distributed sensing networks, based on hardware incorporating communication and significant computation abilities, coupled with novel work in the algorithm space, could have great promise for this sensor fusion area. ARPA-E encourages work in this field and believes there is promise in the data fusion space, as long as any proposed work meets the metrics in this FOA.

It is noted that data from *all* of these sensor systems must be readily available to multiple types and styles of thermostats – thus, an existing open source (encryptable) communication scheme for the sensor output (noting that any *internal* algorithms limited to the sensor system do not need to be open source). In addition, Applicants must submit a plan showing that the proposed technologies will address end-user privacy concerns. Finally, hardware that would not require a residence to have an existing WiFi system is encouraged; the percentage of American homeowners with broadband access (not all with WiFi connectivity) in 2015 was 67%, and is actually decreasing slightly with time, due mostly to price and the growing use of "smartphone-only" connectivity<sup>16</sup>.

In order to address issues of security and privacy, as well as ensure the lowest barriers to adoption, sensors in Categories A, B, and C must be "self-contained" regarding computation. No "cloud" computation or communication will be acceptable, and the only communication/data link "external" to the sensor system will be between the sensors and/or sensor hub to the control system. The only communication required must be between sensor nodes, hubs (if used), and control system. There are multiple types of communication schemes that could be used, and flexibility in this space is acceptable for this program as long as the scheme is open-source, encryption enabled, and well defined, such that a building automation system could easily incorporate it (or already has it).

### Category B: People counting sensors for commercial use.

Must deliver the number of occupants in a specific defined HVAC zone to enable both temperature and ventilation setbacks

<sup>&</sup>lt;sup>14</sup> Zhou, et al., CISBAT 2013 - September 4-6, 2013 - Lausanne, Switzerland

<sup>&</sup>lt;sup>15</sup> Zhang, et al. Build Simul (2012) 5: 179-188.

<sup>&</sup>lt;sup>16</sup> Horrigan, J B and Duggan, M., Pew Research Center, "Home Broadband 2015", 2015

Some sensor configurations have been investigated for presence and people counting. 17 Beyond those mentioned above, and as discussed for Category A, there are systems that show promise for people counting, for example pressure sensitive rug tiles, image capture technologies, RF and radar systems, and audio systems. Each has individual challenges for a cost-effective people counting technology, most notably price, commissioning concerns, and/or challenges with accuracy.

Also as described for Category A, "geofencing" GPS and Bluetooth detection of smartphones has been proposed as a solution in this area, but again, requiring a beacon is out of scope for this FOA. Failures could easily occur when a device is left in a different area, out of power, or without communication enabled. User adoption needs require no additional badges or items to be worn or carried. ARPA-E encourages the field of data fusion for people counting.

A significant amount of research has been performed to identify whether CO<sub>2</sub> sensors can be used to count the number of occupants and preemptively increase the amount of ventilation to a highly occupied zone. The findings conclude that due to the diffusion time and the transient airflow patterns within a building, even state-of-the-art CO<sub>2</sub> sensors, regardless of cost, cannot alone be used to accurately assess the level of occupancy or used to predict the level of occupancy in a building. 18 ASHRAE specifically recommends against placing CO<sub>2</sub> sensors in air returns for this purpose. 19 Regardless, as Category B is technology agnostic, submissions will be considered using CO<sub>2</sub> as the counting modality for this section, but these challenges would have to be addressed.

As noted above, sensors must be "self-contained" regarding computation, and the only communication/data link "external" to the sensor system will be between the sensors and/or sensor hub to the control system.

# Category C: Low-cost, stable, and easily deployable CO<sub>2</sub> sensors to enable commercial adoption

Must provide accurate, easily accessible CO<sub>2</sub> data to enable adoption of ventilation setbacks in commercial buildings

As previously discussed, CO<sub>2</sub> sensing where an end-user desires is critically important for the deployment and acceptance of any ventilation control technology in a commercial environment. ASHRAE has guidelines stating that for especially densely populated rooms, the CO<sub>2</sub> must be monitored and the ventilation system must react to increased levels of CO<sub>2</sub> within any given room.<sup>20</sup> Currently, systems respond by either always running at high ventilation levels, or HVAC systems can be equipped with expensive CO<sub>2</sub> detection and integration for those particular rooms that are expected to have large density of occupants for extended

<sup>20</sup> ASHRAE 60.1

<sup>&</sup>lt;sup>17</sup> Labeodan et al., Energy and Building **93** (2015) 303-314.

<sup>&</sup>lt;sup>18</sup> Cali, et al., Building and Environment **86** (2015) 39-49.

<sup>&</sup>lt;sup>19</sup> Schell, et al., Demand Control Ventilation Using CO<sub>2</sub>, ASHRAE Journal February 2001, pg 1.

amount of time, although current sensing modalities suffer from baseline drift and need frequent manual (and thus expensive) recalibration.

Here, ARPA-E seeks the development of CO<sub>2</sub> sensors that solve the problems with baseline drift as well as can be deployed easily and affordably where an end user requires. As described in the metrics section below, this will require a truly disruptive change regarding sensing modality. The cost metrics alone are challenging to meet with any technology that would require wired installation, and a low-power, wireless, easy-to-deploy sensor is not an incremental change in this area.

As noted above, sensors must be "self-contained" regarding computation, and the only communication/data link "external" to the sensor system will be between the sensors and/or sensor hub to the control system.

**Category D: Testing and Validation for Both Residential and Commercial Validation** *Laboratory controlled, quasi-real world environments, and actual field deployment tests for technologies from Categories A, B, C, and others in the market throughout the program timeframe.* 

Finally, this FOA includes provision for developing and implementing the testing and validation of potential occupancy sensor and people counting technologies. There is no accepted global method for testing and validating such sensors, and this has been a key barrier for adoption in these fields, especially as some unrelated technologies in the energy efficiency market have had difficulty validating claimed energy savings, increasing the perceived risk of adoption of such technologies. ARPA-E sees the development of greatly improved testing and validation methodologies as a key need for this program.

Emphasis will be placed on demonstrating that sensors can meet the acceptable failure rates as defined in the metrics below (see Section I.E of the FOA), as well as validate the energy saved in real-world retrofit scenarios. This must be done while demonstrating the flexibility of occupancy sensors and people counting technologies in three clearly distinct types of building geometries. For residential spaces, this could mean older homes built in the ~1940s, housing stock from the 1970-80s with distinctly different floor plans, a modern very open-plan home, and the like; for commercial spaces, this could be satisfied by demonstrating the technology in an open office scenario with conference rooms, a closed individual office scenario with conference rooms, or an academic building with classrooms and an auditorium mixed with offices. The commercial space must use building examples from at least two distinct submarkets (for example, office and lodging, office and academic, etc.) ARPA-E intends that this part of the program will develop tools and field testing protocol that can be utilized by this sensor-driven HVAC energy reduction field in general. ARPA-E strongly encourages but does not require teams in this area to collaborate in various ways with any stand-alone sensor hardware teams.

Applicants are encouraged to review the "priority market segments" detailed in Section I.F of the FOA for guidance on preferred relevant building environments and use cases for testing.

# E. <u>Technical Performance Targets</u>

This FOA defines separate high-level technical metrics for residential and commercial building sensor systems as described below. Successful submissions will provide preliminary analyses of their sensing modalities that provide a path and detailed explanation toward achieving these metrics.

# Program structure and schedule

Table 1 below gives a rough guide for the timeline for each section of this FOA; this is followed by a discussion of program performance targets.

**Table 1. SENSOR Program Structure and Schedule** 

	Year 1		Year 2			Year 3						
A: Residential presence sensing												
Simulation and savings baseline												
Hardware development												
Lab-based hardware testing												
B: Commercial people counting												
Simulation and savings baseline												
Hardware development												
Lab-based hardware testing												
C: Commercial CO2 sensing												
Hardware development												
Lab-based hardware testing												
D: Testing and Validation												
D: Testing and Validation												
<b>D: Testing and Validation</b> System-level testing protocol and												
System-level testing protocol and												
System-level testing protocol and simulation development												

#### **Metrics**

The particular needs and requirements for these sensor technologies to be successful and make an impact in these markets are addressed in the following sections. As sensors differ in deployment requirements, fields of view, communications/hour, etc., we have written these metrics to be technology agnostic. This means that the sensors, at early stages, will have to be

simulated using tools that include control schemes and building simulations. There are no specific requirements as to the method and tools used for doing this, as long as they are well described and documented.

For illustration regarding these failure metrics we provide an example of simple analyses with simplifying assumptions to establish a baseline for the level of detail required to be included in submissions in Section I.G of the FOA. We emphasize that more complex and accurate simulations with more "real-life" data using multiple deployment scenarios will be required as the program progresses. In general, submissions should incorporate milestones at the 6 month mark providing extensive baseline simulations of required performance and at the 2 year mark provide simulations that incorporate actual detector system measurements showing clear progress towards the final metrics of the program.

# Category A: Residential occupancy

For the residential market, there is a particular sensitivity to perceivable "false negatives" — when a sensor does not detect that the space is inhabited such that the temperature setbacks are triggered, which risks making the occupant becoming uncomfortable, and thus harming the user adoption of the technology. The Program requirement is 2 or fewer of these "failure events" a year, and a more detailed explanation of this requirement can be found in Section I.G of the FOA. "False positives", on the other hand, reduce the energy saved by having the temperature setbacks reversed when the domicile is unoccupied, and are less detrimental to user adoption. As long as the energy saved can be shown to be at least 30%, there is more flexibility for error for this case. This "Energy Savings" metric indicates energy savings directly resulting from deployment of the human presence sensors or people counters in a real-world scenario, using existing control systems. These metrics must be met including households occupied by both humans and pets.<sup>21</sup>

The price metric calculation can be found in Section I.F of the FOA. Other requirements relate to the specific needs to ensure large-scale adoption.

Table 2. Metrics and Requirements: Category A

Category A Performance Metrics:	
Demonstrated Energy Savings	≥ 30%
Number of Failures (false negatives)/year, 95% confidence	≤ 2
Minimum Maintained & Recalibration Requirement	≥ 3 years
Price Metrics:	

<sup>&</sup>lt;sup>21</sup> In 2012, 36% of households had a dog, and 30% of households had a cat : 2012 US Pet Ownership and Demographics Sourcebook, via the AVMA

Residential Price:	≤ 0.06 \$/sqft	Total sensor system price including installation/commissioning				
General Requirements for all H	lardware:					
No Beacons Required	For example, sma	For example, smartphones or any other wearable tech				
Communication Protocol for output to Control System	Open-source and secure					
Privacy concerns addressed	Deliver plan for addressing privacy (or perceived privacy) barriers to deployment and use (For example, demonstrating adherence to wiretapping laws in all states)					
Security and Flexibility	·	No cloud computation – all computation to occur locally at sensors or within local sensor system				
Ease of self-commissioning	A plan must be presented. Example: inclusion of simple screen, app, LED indicators, or the like available to a user such that the system can be easily self-tested upon startup, and the number of occupants validated; "peel, stick, and button press" technology that does not require skilled labor for placement or installation					
Testing and Validation						
Ensuring adoption diversity	Ensure a varied number of skin colors, body types, and physical ability levels (i.e. use of wheelchairs and the like) are adequately represented in both simulation and laboratory-scale testing scenarios					
Ensure adoption flexibility	Validation protocols must be developed for at least three distinct scenarios in the residential sector, including household pets, for both the simulation and laboratory-scale testing scenarios.					

# Category B: Commercial people counting

For the commercial market, accuracy of people counting is described using a different method. Here, "failures" for the commercial scenario are miscounts 10% lower than the true count, with a 95% probability of no more than 4 failures per year. This strict requirement is crucial for ensuring that ventilation meets ASHRAE standards<sup>22</sup>, which state that a +/- 10% error is in line with the balancing tolerance included with the standard for ventilation requirements. Miscounts higher will reduce the amount of energy saved via over-ventilation, but do otherwise not pose any risk, and are captured in the "Energy Savings" metric (similar to false-positives in Category A).

<sup>&</sup>lt;sup>22</sup> Standard 62.1-2016, Table 8.2

In order to satisfy these requirements, similar procedures are used as for the residential case. It is encouraged, but not required that Concept Papers provide initial preliminary simulations that justify the feasibility of the proposed technical approach to achieve the energy savings and failure rate metrics. This will be required with Full Application submissions, please see Section IV of the FOA. A very simple methodology is also shown in Section I.G of the FOA.

Table 3. Metrics and Requirement: Category B

Table 5. Metrics and Requirement. Category B						
Category B Performance Metrics:						
Demonstrated Energy Savings	Demonstrated Energy Savings					
Commercial: Number of Failures (10% lower than		<b>≤</b> 4				
true count)/year, 95% confidence						
Minimum Maintained & Recalib	≥ 3 years					
Price Metrics:						
<b>Commercial</b> Price: $\leq 0.08 \$/sqft$		Total sensor system price including				
		installation/commissioning				
Ganaral Paguiromants for all H	ardwaro:					
General Requirements for all H No Beacons Required		phones or any other wearable tech				
Communication Protocol for	Open-source and se					
output to Control System						
Privacy concerns addressed	Deliver plan for addressing privacy (or perceived privacy)					
,	barriers to deployment and use (For example,					
	demonstrating adherence to wiretapping laws in all states)					
Security and Flexibility	No cloud computation – all computation to occur locally at					
	sensors or within lo	cal sensor system				
Ease of self-commissioning	A plan must be pres	sented. Example: inclusion of simple				
		icators, or the like available to a user				
	· ·	n can be easily self-tested upon startup,				
		occupants validated; "peel, stick, and				
		nology that does not require skilled				
	labor for placement	or installation				
Testing and Validation						
Ensuring adoption diversity	Encure a varied nun	nber of skin colors, body types, and				
Liisuring adoption diversity		ls (i.e. use of wheelchairs and the like)				
	' '	esented in both simulation and				
	laboratory-scale tes					
Ensure adoption flexibility	•	s must be developed for at least three				
		the commercial sector for both the				
		ratory-scale testing scenarios				

### Category C: Commercial CO<sub>2</sub> sensing

As described in previous sections, CO<sub>2</sub> sensors can be used in conjunction with commercial sensor systems as needed in order to achieve end user adoption. These sensors must meet the price requirements of the commercial sensor systems, with the following technical requirements, which resolve issues with calibration and drift over time:

**Table 4. Metrics: Category C** 

Price Metrics:		
Commercial Price:	≤ 0.08 \$/sqft	Total sensor system price including installation/commissioning
CO2 Sensor Metrics:		
Sensor Range and	Dynamic range 400-2000	
Precision	ppm, 30 ppm precision	
Drift	< 10 ppm / year	
Lifetime	≥ 3 years	
Selectivity	< 5 ppm change for common	
	gasses such as N <sub>2</sub> , H <sub>2</sub> O, and	
	VOCs commonly found	
	inside buildings	
Time response	< 1 minute	

## Category D: Testing and Validation

Testing and validation protocols, simulation tools, and real-world field testing are needed to enable adoption of the sensing technologies in this FOA. Here, these must be developed and deployed for both residential and commercial cases, with three distinct use cases in each. For residential spaces, this could mean older homes built in the ~1940s, housing stock from the 1970-80s with very different floor plans, a modern very open-plan home, and the like; for commercial spaces, this could be satisfied by demonstrating the technology in an open office scenario with conference rooms, a closed individual office scenario with conference rooms, or an academic building with classrooms and an auditorium mixed with offices. The commercial space must use building examples from at least two distinct sub-markets (for example, office and lodging, office and academic, etc.) ARPA-E intends that this part of the program will develop tools and field testing protocol that can be utilized by this sensor-driven HVAC energy reduction field in general.

As described in Table 1 above, there are three components to this Category. A simulation tool including three distinct use cases for both residential and commercial scenarios will be developed; this simulation tool will be tested in controlled laboratory environments where

ground truth is independently measured (A significant overlap with the laboratory-scale testing for Categories A and B, which would be convenient for collaboration, is noted); and finally, the last five quarters consist of testing human presence and people counting sensor systems in the field, using the testing protocols developed (field testing arrangements would be developed in earlier quarters prior to deployment).

Table 5. Testing and Validation: Category D

Testing and Validation	
Testing Accuracy	Sufficient to clearly validate the performance metrics for Categories A and B, including both energy savings and failure rates. A method for establishing initial ground truth must be fully described.
Ensuring adoption diversity	Ensure a varied number of skin colors, body types, and physical ability levels (i.e. use of wheelchairs and the like) are adequately represented in both simulation and real world testing scenarios.
Ensure adoption flexibility	Validation protocols must be developed for at least three distinct scenarios in the residential sector, including household pets, for both the simulation and real world testing scenarios. For the commercial sector, simulations and real world testing for two distinct sub-markets must be developed and performed, with at least 3 distinct floor plans included in total. (For example, a large open office layout including conference rooms; a closed door office layout including conference rooms; a medium-range lodging hotel-type layout.) A set of occupancy data must also be developed that tests these different scenarios such that they represent real-world use.

# F. TECHNICAL SUPPLEMENT: CALCULATIONS OF ENERGY SAVINGS, IMPACT AND PRICE METRIC DEVELOPMENT

Based on ARPA-E evaluation of existing studies using simulations or experimental systems with testing, ARPA-E has determined that a potential savings of 30% of baseline HVAC usage is a viable target for both the Commercial and Residential sectors. There are many factors that must be considered in the determination of the exact level of energy savings. A sample of published work addressing many of these (including both theoretical and experimental scenarios) is provided in Table 6 below. Provided high accuracy human sensing and people counting data as envisioned by this FOA, HVAC control systems will potentially respond with even better precision and time granularity than even the best case scenarios in Table 6, and thus a 30% energy savings goal appears to be reasonable and achievable.

Table 6. Select publications demonstrating theoretical and limited deployment of occupancy sensors

Target	Savings	Technical Study Details	Source		
Sector	Estimate	-			
Residential	27.92% of HVAC load	Simulation: Theoretical Rule-based control strategies for Temperature and PMV	Homod, RZ, Sahari KSM. EnergyBuild 60 (2013).		
Residential	28% of HVAC load	One wired movement sensor in every room + a wired door switch on each exterior doorway to the home.	Lu, J, et al., "The Smart Thermostat: Using Occupancy Sensors to save energy in homes", SenSys '10 Proceedings of the 8th ACM Conference on Embedded Networked Sensor Systems, Zurich, Switzerland Nov. 03-05, 2009, Pages 211-224		
Residential	10-30% of HVAC load	Programmable Thermostat – theoretical performance	U.S. Environmental Protection Agency. Summary of Research Findings from the Programmable Thermostat Market. Memo to Manufacturers on Programmable Thermostat Specification Review. 2003, Washington, D.C.: U.S. Environmental Protection		
Commercial	37% of HVAC load	Energy Plus Simulations – Including various climate breakouts	J. Zhang, G Liu, MR Brambley, RG Lutes, PNNL- 22072, 2013		
Commercial	tommercial 10-15% of Wired entryway and mot sensors, 10 commercial over a 10 week period		Agarwal, et al, "Occupancy-driven energy management for Smart Buildi Automation", BuildSys 2010 Novemb 2, 2010, Zurich, Switzerland. Copyrig c 2010 ACM 978-1-4503-0458-0/10/11/02		
Commercial	14% of HVAC load	Wired Cameras, Large multi- function building	Erickson, et al., Proceedings of the 1st ACM Workshop On Embedded Sensing Systems For Energy-Efficiency In Buildings (BuildSys) 2009		
Commercial	Overall > 20% Aggressive cases 35-75% of HVAC load	Modelling of large Office Building in multiple climate scenarios using accurate scheduling	Fernandez, et al., PNNL-21569, 2012		

### Magnitude of Impact by Sector and Type of Building

Here, the potential energy savings possible via the full adoption of the proposed technology is demonstrated, and further break down the HVAC market to demonstrate how adoption will be driven. While HVAC usage represents the largest opportunity for energy savings at the present time, appealing secondary markets for occupancy sensing and people counting technologies would be for plug-loads<sup>23</sup>, enhancing building security and higher productivity, and enabling building space optimization — a rapidly growing and very high value field. Finally, enabling demand response to be adopted in the residential sector could be a very significant additional benefit, where various demand response schemes could be adjusted to only occur when a home had no occupants. This is an example of how true occupancy sensing and people counting will potentially revolutionize the way buildings communicate with and respond to their occupants.

Using a 30% reduction in HVAC energy usage in buildings as described above, the potential energy savings impacts are significant. Tables 7 and 8 below show total energy usage and potential savings for both the residential and commercial sectors, divided into several subsectors. All calculations are performed at an adoption rate of 100%. Certain sectors are highlighted in green that appear to present the lowest barriers to adoption, and these sectors to drive the testing and validation plans for this FOA are encouraged.

Table 7. Residential Energy Usage and Potential Savings, in quad BTUs [From CBECS, 2012]

Housing Unit Type	ALL U.S. RESIDENTIAL BUILDING STOCK			
	Total Energy Usage 30% ENERGY SAVING			
Single-Family: Detached	5.163	1.549		
Single-Family: Attached	0.372	0.112		
Multi-Family: 2-4 Unit Buildings	0.473	0.142		
Multi-Family: 5 or More Unit Buildings	0.682	0.205		
Mobile Homes	0.363	0.109		
Total All Building Usage	7.053	2.116		
Total Priority Segments only	5.535	1.660		

<sup>&</sup>lt;sup>23</sup> In commercial spaces, the Dept. of Energy CBECS database showed an overall growth of 115% per year over the 2003-2012 time period (CBECS 2003, CBECS 2012), with much higher growth in specific sectors

For the residential case, the energy savings are straightforward and result from the usage of moderate temperature setbacks (for example, 62/78 F). This would equal over a quad and a half of savings for the single family housing sector, a key target for this FOA.

For the commercial case, an additional breakdown ("weighted for VAV") in which this technology is only applied to buildings that are estimated to have VAV systems (based on 2012 CBECS estimates) is added. This is a conservative estimate; as building stock is replaced, the percentage of buildings with VAV systems will stand to increase with time, however, this gives us a "lower bound" target for commercial savings estimates that ARPA-E believes is reasonable to estimate a potential impact range.

The impact range forecasted for this program is based upon the targeting of specific key sectors in which occupancy sensing represents a realistic option (based on both potential savings and prospective ease of implementation). The rows highlighted in green in Tables 7 and 8 identify key sectors in which ARPA-E foresees early or especially impactful adoption of advanced sensor technology, with lower barriers to entry. Cumulatively they represent approximately 2.6 quadrillion BTUs ("quads") of energy savings in a 100% adoption scenario, or ~ 2.1 quads of savings if only those commercial buildings with current VAV systems installed adopt advanced sensors (based on a 30% savings target per building).

Table 8. Commercial Energy Usage and Potential Savings, in Quad BTUs [From CBECS, 2012].

		Current VAV Buildings Only			Current VAV Buildings Only
Principal Building Activity	ALL U.S. COMMERCIAL BUILDING ST				тоск
	Total HV	AC Energy Usage		30% HVAC	Energy Savings
Education	0.81	0.38		0.24	0.11
Food sales	0.09	0.01		0.03	0.00
Food service	0.25	0.07		0.07	0.02
Health care- inpatient	0.50	0.40		0.15	0.12
Health care- outpatient	0.20	0.16		0.06	0.05
Lodging	0.36	0.12		0.11	0.03
Mercantile/ Retail	0.87	0.10		0.3	0.03
Office	1.37	0.67		0.41	0.20
Public assembly	0.54	0.25		0.16	0.08
Public order and safety	0.10	0.05		0.03	0.01

Religious worship	0.17	0.08		0.05	0.02
Service	0.22	0.04		0.07	0.01
Warehouse and	0.27	0.05		0.08	0.01
storage	0.27	0.03	0.08		0.01
Other/ Vacant	0.24	-		0.07	-
Total All Building	5.98	98 2.38	1.80		0.71
Usage	3.30	2.56			0.71
Total Priority	2.00	1.42		0.92	0.43
Segments only	3.08		0.92	0.43	

Single-family home and large/medium office sector segments are identified as the greatest drivers of savings, as they have the largest potential impact footprint and the best existing infrastructure to support the implementation of these human presence and counting sensors (programmable thermostats, high penetration of VAV systems in a cyclically occupied building). Outside of this, other high value early market adopters include the education and public assembly sectors, which also have large energy footprints and wide variations in occupancy throughout an average day, lending themselves to high savings potential if people sensing is correctly implemented. Finally, the lodging sector has already begun experimenting with human presence in hotel room spaces, and could benefit greatly from having improved (and lower cost) capabilities on this front. It is crucial that proposed technologies demonstrate impact in multiple types of floorplans for the residential sector, and multiple types of segments for the commercial sector.

# **Price Metric Development**

Identifying the key barriers to the adoption of occupancy-sensing and people counting technologies is crucial. One of the most important barriers to user adoption is price – inclusive of hardware, installation, and commissioning. Other barriers are the accurate validation of energy savings, concerns about privacy (true or perceived), legal restrictions (such as wiretapping or other public privacy laws), and security. These others barriers are addressed Sections I.D and I.E of the FOA, and a set of guidelines included to ensure the technologies proposed to this FOA will address these issues. A thorough description of the desired price metrics are described here.

Price considerations must include not just the price of the hardware, but installation, commissioning, and upkeep. Here, price targets are defined simply by a one year return on investment (ROI) considering an average energy cost, delivering a 30% reduction in HVAC energy usage. A path toward meeting these targets must be shown at scale (scale = 1 million units or more). The cost of the control "system" (a thermostat), or the ability to interface to an existing control system (programming a VAV system) has also been subtracted out. These

numbers are general guidelines, but given the aggressive one-year ROI, there is still quite a bit of room for customer acceptability.

After taking these criteria into account the price targets that will be utilized for the purposes of this FOA are \$0.08/sqft for commercial applications, and \$0.06/sqft for residential applications. An overview of how these numbers were calculated is provided below in Table 9 for reference.

These price targets are technology limiting. Any wired installations require semi-specialized labor that drives up cost significantly. Technical platforms that do not require wired installation (say, a long-life battery powered distributed sensor network), that could be self-installed and need little to no commissioning, with little to no maintenance; such a system could have the potential of reaching the price metrics in this FOA are encouraged. Even if a wall-powered hub was required, or fewer distributed, non-line of sight sensors were required, as long as the power budget was so low as to still enable a 30% energy savings, such a system could be transformative and not require high installation costs.

Table 9. Calculation of Price Metrics for Residential and Commercial Sensor Systems

Commercial Price Build		Residential Price Build			
Input Variable	Estimate	Reference Info	Input Variable	Estimate	Reference Info
Building Size (sqft)	15,552	Average commercial building size, based on CBECS 2012 data	House Size (sqft)	2000	Average residential single family home size based on RECS data
Total Value to Customer	\$ 2,700	Based on 30% savings, \$0.10/kwh, \$0.03/therm, 1 Year Payback requirements	Total Value to Customer	\$ 260	Based on 30% savings, \$0.10/kwh, \$0.03/therm, 1 Year Payback requirements
Cost to integrate Sensors into existing infrastructure	\$ 1,500	Generalized number for software adjustment to existing VAV system control box to enable sensor based control	Wifi Programmable Thermostat Cost	\$ 140	Median of commercially available models on Amazon.com
Allowable Sensor Price	\$ 1,200 Amount of total value remaining to customer after integration		Allowable Sensor Price	\$ 120	Amount of total value remaining to customer after cost of Thermostat is removed
Sensor Target per square ft (excludes labor)	\$ 0.08	\$/SF required to yield a 1 year payback after non-sensor costs are accounted for	Sensor Target Per SF	\$ 0.06	\$/SF required to yield a 1 year payback after non-sensor costs are accounted for

# G. TECHNICAL SUPPLEMENT: EXAMPLE CALCULATIONS OF PERFORMANCE

Residential failures per year metric

The residential failures per year metric is driven by the need to assure high adoption rates, with the perception of discomfort to be clearly avoided. The metric as stated in Table 2 is quite stringent: 2 failures per year at the end of the program. Failure in the context of residential dwellings is defined as the possibility occupants finding themselves in an uncomfortable environment due to the detector system misreporting the presence of occupants. This is a system-level goal, driven by the occupancy sensors giving the correct output. There may be systems using multiple redundant networked sensors, or systems using very few to one – these would all result in very different individual sensor metrics. Regardless of what is used, the sensor system itself must send information to the control system that is in accordance with the metrics in Table 2.

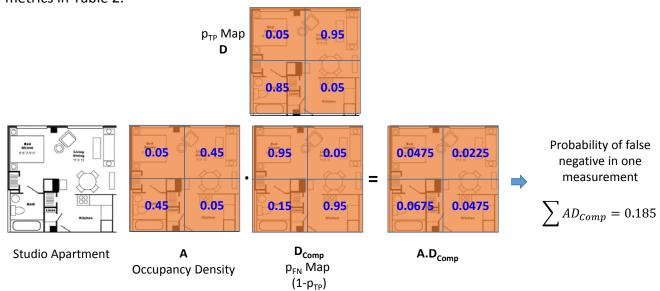


Figure 1. Schematic illustrating the estimation of the probability for false negatives for a single measurement.

As illustration the following analysis is provided. Given a floor plan of a representative extremely simple residential dwelling, knowledge of the spatial occupancy density (A(x,y)) at some point in time and the spatial detectivity of the detector system (D(x,y)) the probability of false negative  $p_{FN}$  could be calculated at this time as (see also Figure 1):

$$p_{FN}(t) = \sum_{x,y} A(x,y) \cdot (1 - D(x,y))$$

Schematic illustrating the estimation of the probability for false negatives for a single measurement.

A more detailed calculation would calculate these probabilities for each time t (appropriately weighed by the probability of occupants being present at that time) and calculate the probability for different number of failures in a year. In what follows, to simplify the model, assume that this probability is constant in time, that the proper time interval to consider is half an hour and that the dwelling is occupied half of the time. Under these assumptions the number of measurements n is 365 x 24 x 0.5 x 2 = 8760, so that the probability of having no more than K failures can be calculated as:

$$P(k \le K) = \sum_{k=0}^{K} {n \choose k} p^{n-k} (1-p)^k$$

Now the probability can be estimated of having no more than K failures per year as a function of the detector system probability of true positives  $p_{TP}$ . Figure 1 shows such a calculation where the probability of a current detector with an average of 1 failure per week is shown for reference. This calculation shows that the requirement for the probability of detection  $(p_{TP})$  for a system to have 95% probability of having no more than 2 failures per year would be in the order of 0.9995.

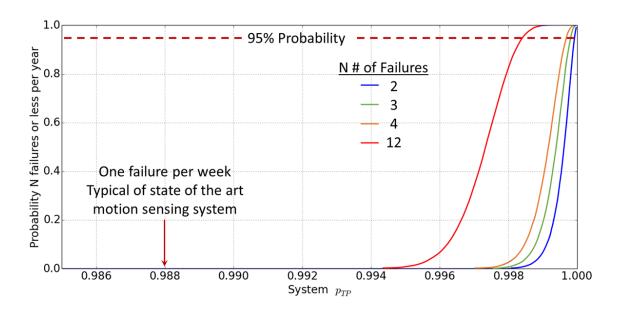


Figure 2. Plot of the probability of N failures or less per year as a function of system probability of true positives (under assumptions given in the text)

These calculations are offered as an illustration of the stringent requirements imposed by the metrics in this FOA. The ultimate test for satisfying the requirement is achieving the 2 failures per year rate. The testing and validation part of this FOA includes simulation work

demonstrating a path toward achieving the metric. This will require an initial 6 month simulation with reasonable estimates and more thorough baseline data than that demonstrated here in this simple example, and a 2nd year simulation informed by experimental measurements in suitable conditions (representative dwelling, verified occupancy model, sensor measurements, etc.). Models used by the Applicants may have significantly different assumptions than the ones presented here, in which case a detailed explanation is expected, but the end prediction of the models must justify the final metric of 95% probability of no more than 2 failures per year.

### Commercial failures per year metric

For the commercial use case, the number of occupants will be used to identify the optimal ventilation rate for an HVAC zone. As an example of a simple preliminary analysis, similar to the above residential case, consider a detector system with a Gaussian distribution response for a room occupied by m individuals. This can be represented as a normal distribution with mean  $\mu$  equal to m and standard deviation  $\sigma$  proportional to m,:

$$N(\mu, \sigma), \quad \mu = m, \quad \sigma = am$$

Under this assumption, the probability that the detector system will report a number of occupants fewer than 10% of the true value can be computed as a function of  $\alpha$  which is detector system dependent. Note also that under these assumptions this probability is independent of m and the spatial configuration of the HVAC zone, which may not be the case in general. Similar to the residential case, assuming the detector system reports every half an hour, the 95% probability of the detector system achieving the goal of no more than 4 failures per year could be calculated: this would require a probability of detection of 0.998. Models used by the Applicants may have significantly different assumptions and dependencies than the simple ones presented here, in which case a detailed explanation is expected, but the end prediction of the models must justify the final metric of 95% probability of achieving no more than 4 failures per year. Applicants are encouraged to reference the above parameters and the effects changes in number of occupants in the zone, spatial configuration of occupants within the zone, occupant trajectories, structural variations within a zone, and other transients within the environment have on the proposed system's ability to achieve the 95% confidence interval.

The above analyses of the presence and occupant counting offered here are illustrations only, and Applicants are free to present other analyses with different assumptions as long as a detailed justification for their methodology is included in the submission.

# H. SUPPLEMENT: RESEARCH INVOLVING THE USE OF HUMAN OR ANIMAL SUBJECTS

Any research funded under this FOA that involves the use of human or animal subjects will be subject to all applicable requirements with respect to those activities, and it will be the responsibility of each award recipient to ensure compliance with those requirements.

#### II. AWARD INFORMATION

# A. AWARD OVERVIEW

ARPA-E expects to make approximately \$20 10 million available for new awards under this FOA, subject to the availability of appropriated funds. ARPA-E anticipates making approximately 5-15 awards under this FOA. ARPA-E may, at its discretion, issue one, multiple, or no awards.

Individual awards may vary between \$250,000 and \$10 million.

The period of performance for funding agreements may not exceed 36 months. ARPA-E expects the start date for funding agreements to be-December 2017-March 2018, or as negotiated.

ARPA-E encourages submissions stemming from ideas that still require proof-of-concept R&D efforts as well as those for which some proof-of-concept demonstration already exists.

Submissions requiring proof-of-concept R&D can propose a project with the goal of delivering on the program metric at the conclusion of the period of performance. These submissions must contain an appropriate cost and project duration plan that is described in sufficient technical detail to allow reviewers to meaningfully evaluate the proposed project. If awarded, such projects should expect a rigorous go/no-go milestone early in the project associated with the proof-of-concept demonstration. Alternatively, submissions requiring proof-of-concept R&D can propose a project with the project end deliverable being an extremely creative, but partial solution. However, the Applicants are required to provide a convincing vision how these partial solutions can enable the realization of the program metrics with further development.

Applicants proposing projects for which some initial proof-of-concept demonstration already exists must submit concrete data that supports the probability of success of the proposed project.

ARPA-E will provide support at the highest funding level only for submissions with significant technology risk, aggressive timetables, and careful management and mitigation of the associated risks.

ARPA-E will accept only new submissions under this FOA. Applicants may not seek renewal or supplementation of their existing awards through this FOA.

ARPA-E plans to fully fund your negotiated budget at the time of award.

# B. **ARPA-E FUNDING AGREEMENTS**

Through Cooperative Agreements, Technology Investment Agreements, and similar agreements, ARPA-E provides financial and other support to projects that have the potential to realize ARPA-E's statutory mission. ARPA-E does not use such agreements to acquire property or services for the direct benefit or use of the U.S. Government.

Congress directed ARPA-E to "establish and monitor project milestones, initiate research projects quickly, and just as quickly terminate or restructure projects if such milestones are not achieved." Accordingly, ARPA-E has substantial involvement in the direction of every Cooperative Agreement, as described in Section II.C below.

#### 1. COOPERATIVE AGREEMENTS

ARPA-E generally uses Cooperative Agreements to provide financial and other support to Prime Recipients.<sup>25</sup>

Cooperative Agreements involve the provision of financial or other support to accomplish a public purpose of support or stimulation authorized by Federal statute. Under Cooperative Agreements, the Government and Prime Recipients share responsibility for the direction of projects.

ARPA-E encourages Prime Recipients to review the Model Cooperative Agreement, which is available at <a href="http://arpa-e.energy.gov/arpa-e-site-page/award-guidance">http://arpa-e.energy.gov/arpa-e-site-page/award-guidance</a>.

# 2. FUNDING AGREEMENTS WITH FFRDCs/DOE LABS, GOGOS, AND FEDERAL INSTRUMENTALITIES

Any Federally Funded Research and Development Centers (FFRDC) involved as a member of a Project Team must provide the information requested in the "FFRDC Lab Authorization" and "Field Work Proposal" section of the Business Assurances & Disclosures Form, which is submitted with the Applicant's Full Application.

When a FFRDC/DOE Lab (including the National Energy Technology Laboratory or NETL) is the *lead organization* for a Project Team, ARPA-E executes a funding agreement directly with the FFRDC/DOE Lab and a single, separate Cooperative Agreement with the rest of the Project Team. Notwithstanding the use of multiple agreements, the FFRDC/DOE Lab is the lead organization for the entire project, including all work performed by the FFRDC/DOE Lab and the rest of the Project Team.

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<sup>&</sup>lt;sup>24</sup> U.S. Congress, Conference Report to accompany the 21<sup>st</sup> Century Competitiveness Act of 2007, H. Rpt. 110-289 at 171-172 (Aug. 1, 2007).

<sup>&</sup>lt;sup>25</sup> The Prime Recipient is the signatory to the funding agreement with ARPA-E.

When a FFRDC/DOE Lab is a *member* of a Project Team, ARPA-E executes a funding agreement directly with the FFRDC/DOE Lab and a single, separate Cooperative Agreement with the rest of the Project Team. Notwithstanding the use of multiple agreements, the Prime Recipient under the Cooperative Agreement is the lead organization for the entire project, including all work performed by the FFRDC/DOE Lab and the rest of the Project Team.

Funding agreements with DOE/NNSA FFRDCs take the form of Work Authorizations issued to DOE/NNSA FFRDCs through the DOE/NNSA Field Work Proposal system for work performed under Department of Energy Management & Operation Contracts. Funding agreements with non-DOE/NNSA FFRDCs, GOGOs (including NETL), and Federal instrumentalities (e.g., Tennessee Valley Authority) will be consistent with the sponsoring agreement between the U.S. Government and the Laboratory. Any funding agreement with a FFRDC or GOGO will have similar terms and conditions as ARPA-E's Model Cooperative Agreement (<a href="http://arpa-e-energy.gov/arpa-e-site-page/award-guidance">http://arpa-e-energy.gov/arpa-e-site-page/award-guidance</a>).

Non-DOE GOGOs and Federal agencies may be proposed to provide support to the project team members on an applicant's project, through a Cooperative Research and Development Agreement (CRADA) or similar agreement.

#### 3. Technology Investment Agreements

ARPA-E may use its "other transactions" authority under the America COMPETES Reauthorization Act of 2010 or DOE's "other transactions" authority under the Energy Policy Act of 2005 to enter into Technology Investment Agreements (TIAs) with Prime Recipients. ARPA-E may negotiate a TIA when it determines that the use of a standard cooperative agreement, grant, or contract is not feasible or appropriate for a project.

A TIA is more flexible than a traditional financial assistance agreement. In using a TIA, ARPA-E may modify standard Government terms and conditions. See 10 C.F.R. § 603.105 for a description of a TIA.

In general, TIAs require a cost share of 50%. See Section III.B.2 of the FOA.

# C. STATEMENT OF SUBSTANTIAL INVOLVEMENT

ARPA-E is substantially involved in the direction of projects from inception to completion. For the purposes of an ARPA-E project, substantial involvement means:

- Project Teams must adhere to ARPA-E's agency-specific and programmatic requirements.
- ARPA-E may intervene at any time in the conduct or performance of work under an

award.

- ARPA-E does not limit its involvement to the administrative requirements of an award.
   Instead, ARPA-E has substantial involvement in the direction and redirection of the technical aspects of the project as a whole.
- During award negotiations, ARPA-E Program Directors and Prime Recipients mutually establish an aggressive schedule of quantitative milestones and deliverables that must be met every quarter. In addition, ARPA-E will negotiate and establish "Go/No-Go" milestones for each project. If the Prime Recipient fails to achieve any of the "Go/No-Go" milestones or technical milestones and deliverables as determined by the ARPA-E Contracting Officer, ARPA-E may at its discretion renegotiate the statement of project objectives or schedule of technical milestones and deliverables for the project. In the alternative, ARPA-E may suspend or terminate the award in accordance with 2 C.F.R. §§ 200.338 and 200.339.
- ARPA-E may provide guidance and/or assistance to the Prime Recipient to accelerate the commercial deployment of ARPA-E-funded technologies. Guidance and assistance provided by ARPA-E may include coordination with other Government agencies and nonprofits to provide mentoring and networking opportunities for Prime Recipients. ARPA-E may also organize and sponsor events to educate Prime Recipients about key barriers to the deployment of their ARPA-E-funded technologies. In addition, ARPA-E may establish collaborations with private and public entities to provide continued support for the development and deployment of ARPA-E-funded technologies.

# III. ELIGIBILITY INFORMATION

# A. **ELIGIBLE APPLICANTS**

#### 1. INDIVIDUALS

U.S. citizens or permanent residents may apply for funding in their individual capacity as a Standalone Applicant, <sup>26</sup> as the lead for a Project Team, <sup>27</sup> or as a member of a Project Team. However, ARPA-E will only award funding to an entity formed by the Applicant.

<sup>26</sup> A Standalone Applicant is an Applicant that applies for funding on its own, not as part of a Project Team.

<sup>&</sup>lt;sup>27</sup> The term "Project Team" is used to mean any entity with multiple players working collaboratively and could encompass anything from an existing organization to an ad hoc teaming arrangement. A Project Team consists of the Prime Recipient, Subrecipients, and others performing or otherwise supporting work under an ARPA-E funding agreement.

### 2. DOMESTIC ENTITIES

For-profit entities, educational institutions, and nonprofits<sup>28</sup> that are incorporated in the United States, including U.S. territories, are eligible to apply for funding as a Standalone Applicant, as the lead organization for a Project Team, or as a member of a Project Team.

FFRDCs/DOE Labs are eligible to apply for funding as the lead organization for a Project Team or as a member of a Project Team that includes institutions of higher education, companies, research foundations, or trade and industry research collaborations, but not as a Standalone Applicant.

State, local, and tribal government entities are eligible to apply for funding as a member of a Project Team, but not as a Standalone Applicant or as the lead organization for a Project Team.

Federal agencies and instrumentalities (other than DOE) are eligible to apply for funding as a member of a Project Team, but not as a Standalone Applicant or as the lead organization for a Project Team.

### 3. FOREIGN ENTITIES

Foreign entities, whether for-profit or otherwise, are eligible to apply for funding as Standalone Applicants, as the lead organization for a Project Team, or as a member of a Project Team. Foreign entities must designate in the Full Application a subsidiary or affiliate incorporated (or otherwise formed or to be formed) under the laws of a State or territory of the United States to receive funding. The Full Application must state the nature of the corporate relationship between the foreign entity and domestic subsidiary or affiliate. The Applicant may request a waiver of this requirement in the Business Assurances & Disclosures Form, which is submitted with the Full Application and can be found at <a href="https://arpa-e-foa.energy.gov/">https://arpa-e-foa.energy.gov/</a>. Please refer to the Business Assurances & Disclosures Form for guidance on the content and form of the request.

### 4. Consortium Entities

Consortia, which may include domestic and foreign entities, must designate one member of the consortium as the consortium representative to the Project Team. The consortium representative must be incorporated in the United States. The eligibility of the consortium will be determined by reference to the eligibility of the consortium representative under Section III.A of the FOA. Each consortium must have an internal governance structure and a written set of internal rules. Upon request, the consortium entity must provide a written description of its

<sup>&</sup>lt;sup>28</sup>Nonprofit organizations described in section 501(c)(4) of the Internal Revenue Code of 1986 that engaged in lobbying activities after December 31, 1995 are not eligible to apply for funding as a Prime Recipient or Subrecipient.

internal governance structure and its internal rules to the Contracting Officer (ARPA-E-CO@hq.doe.gov).

Unincorporated consortia must provide the Contracting Officer with a collaboration agreement, commonly referred to as the articles of collaboration, which sets out the rights and responsibilities of each consortium member. This collaboration agreement binds the individual consortium members together and shall include the consortium's:

- Management structure;
- Method of making payments to consortium members;
- Means of ensuring and overseeing members' efforts on the project;
- Provisions for members' cost sharing contributions; and
- Provisions for ownership and rights in intellectual property developed previously or under the agreement.

### **COST SHARING**<sup>29</sup> В.

Applicants are bound by the cost share proposed in their Full Applications.

#### 1. **BASE COST SHARE REQUIREMENT**

ARPA-E generally uses Cooperative Agreements to provide financial and other support to Prime Recipients (see Section II.B.1 of the FOA). Under a Cooperative Agreement or Grant, the Prime Recipient must provide at least 20% of the Total Project Cost<sup>30</sup> as cost share, except as provided in Sections III.B.2 or III.B.3 below.31

### 2. **INCREASED COST SHARE REQUIREMENT**

Large businesses are strongly encouraged to provide more than 20% of the Total Project Cost as cost share. ARPA-E may consider the amount of cost share proposed when selecting applications for award negotiations (see Section V.B.1 of the FOA).

<sup>&</sup>lt;sup>29</sup> Please refer to Section VI.B.3-4 of the FOA for guidance on cost share payments and reporting.

<sup>&</sup>lt;sup>30</sup> The Total Project Cost is the sum of the Prime Recipient share and the Federal Government share of total allowable costs. The Federal Government share generally includes costs incurred by GOGOs and FFRDCs.

<sup>&</sup>lt;sup>31</sup> Energy Policy Act of 2005, Pub.L. 109-58, sec. 988.

Under a Technology Investment Agreement, the Prime Recipient must provide at least 50% of the Total Project Cost as cost share. ARPA-E may reduce this minimum cost share requirement, as appropriate.

### 3. REDUCED COST SHARE REQUIREMENT

ARPA-E has reduced the minimum cost share requirement for the following types of projects:

- A domestic educational institution or domestic nonprofit applying as a Standalone Applicant is required to provide at least 5% of the Total Project Cost as cost share.
- Small businesses or consortia of small businesses will provide 0% cost share from
  the outset of the project through the first 12 months of the project (hereinafter the
  "Cost Share Grace Period").<sup>32</sup> If the project is continued beyond the Cost Share
  Grace Period, then at least 10% of the Total Project Cost (including the costs
  incurred during the Cost Share Grace Period) will be required as cost share over the
  remaining period of performance.
- Project Teams where a small business is the lead organization and small businesses
  perform greater than or equal to 80%, but less than 100%, of the total work under
  the funding agreement (as measured by the Total Project Cost) the Project Team are
  entitled to the same cost share reduction and Cost Share Grace Period as provided
  above to Standalone small businesses or consortia of small businesses.<sup>33</sup>
- Project Teams composed <u>exclusively</u> of domestic educational institutions, domestic nonprofits, and/or FFRDCs are required to provide at least 5% of the Total Project Cost as cost share.
- Project Teams where domestic educational institutions, domestic nonprofits, small businesses, and/or FFRDCs perform greater than or equal to 80%, of the total work under the funding agreement (as measured by the Total Project Cost) are required to provide at least 10% of the Total Project Cost as cost share. However, any entity (such as a large business) receiving patent rights under a class waiver, or other patent waiver, that is part of a Project Team receiving this reduction must continue to meet the statutory minimum cost share requirement (20%) for its portion of the Total Project Cost.

<sup>&</sup>lt;sup>32</sup> Small businesses are generally defined as domestically incorporated entities that meet the criteria established by the U.S. Small Business Administration's (SBA) "Table of Small Business Size Standards Matched to North American Industry Classification System Codes" (NAICS) (<a href="http://www.sba.gov/content/small-business-size-standards">http://www.sba.gov/content/small-business-size-standards</a>). Applicants that are small businesses will be required to certify in the Business Assurances & Disclosures Form that their organization meets the SBA's definition of a small business under at least one NAICS code.

<sup>&</sup>lt;sup>33</sup> See the information provided in previous footnote.

• Projects that do not meet any of the above criteria are subject to the minimum cost share requirements described in Sections III.B.1 and III.B.2 of the FOA.

### 4. LEGAL RESPONSIBILITY

Although the cost share requirement applies to the Project Team as a whole, the funding agreement makes the Prime Recipient legally responsible for paying the entire cost share. The Prime Recipient's cost share obligation is expressed in the funding agreement as a static amount in U.S. dollars (cost share amount) and as a percentage of the Total Project Cost (cost share percentage). If the funding agreement is terminated prior to the end of the period of performance, the Prime Recipient is required to contribute at least the cost share percentage of total expenditures incurred through the date of termination.

The Prime Recipient is solely responsible for managing cost share contributions by the Project Team and enforcing cost share obligations assumed by Project Team members in subawards or related agreements.

### 5. COST SHARE ALLOCATION

Each Project Team is free to determine how much each Project Team member will contribute towards the cost share requirement. The amount contributed by individual Project Team members may vary, as long as the cost share requirement for the project as a whole is met.

### 6. Cost Share Types and Allowability

Every cost share contribution must be allowable under the applicable Federal cost principles, as described in Section IV.G.1 of the FOA.

Project Teams may provide cost share in the form of cash or in-kind contributions. Cash contributions may be provided by the Prime Recipient or Subrecipients. Allowable in-kind contributions include but are not limited to personnel costs, indirect costs, facilities and administrative costs, rental value of buildings or equipment, and the value of a service, other resource, or third party in-kind contribution. Project Teams may use funding or property received from state or local governments to meet the cost share requirement, so long as the funding or property was not provided to the state or local government by the Federal Government.

The Prime Recipient may not use the following sources to meet its cost share obligations:

 Revenues or royalties from the prospective operation of an activity beyond the period of performance;

- Proceeds from the prospective sale of an asset of an activity;
- Federal funding or property (e.g., Federal grants, equipment owned by the Federal Government); or
- Expenditures that were reimbursed under a separate Federal program.

In addition, Project Teams may not use independent research and development (IR&D) funds<sup>34</sup> to meet their cost share obligations under cooperative agreements. However, Project Teams may use IR&D funds to meet their cost share obligations under Technology investment Agreements.

Project Teams may not use the same cash or in-kind contributions to meet cost share requirements for more than one project or program.

Cost share contributions must be specified in the project budget, verifiable from the Prime Recipient's records, and necessary and reasonable for proper and efficient accomplishment of the project. Every cost share contribution must be reviewed and approved in advance by the Contracting Officer and incorporated into the project budget before the expenditures are incurred.

Applicants may wish to refer to 2 C.F.R. Parts 200 and 910, and 10 C.F.R Part 603 for additional guidance on cost sharing, specifically 2 C.F.R. §§ 200.306 and 910.130, and 10 C.F.R. §§ 603.525-555.

### 7. COST SHARE CONTRIBUTIONS BY FFRDCs AND GOGOS

Because FFRDCs are funded by the Federal Government, costs incurred by FFRDCs generally may not be used to meet the cost share requirement. FFRDCs may contribute cost share only if the contributions are paid directly from the contractor's Management Fee or a non-Federal source.

Because GOGOs/Federal Agencies are funded by the Federal Government, GOGOs/Federal Agencies may not provide cost share for the proposed project. However, the GOGO/Agency costs would be included in Total Project Costs for purposes of calculating the cost-sharing requirements of the applicant.

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<sup>&</sup>lt;sup>34</sup> As defined in Federal Acquisition Regulation Subsection 31.205-18.

### 8. Cost Share Verification

Upon selection for award negotiations, Applicants are required to provide information and documentation regarding their cost share contributions. Please refer to Section VI.B.3 of the FOA for guidance on the requisite cost share information and documentation.

### C. OTHER

### 1. COMPLIANT CRITERIA

Concept Papers are deemed compliant if:

- The Applicant meets the eligibility requirements in Section III.A of the FOA;
- The Concept Paper complies with the content and form requirements in Section IV.C of the FOA; and
- The Applicant entered all required information, successfully uploaded all required documents, and clicked the "Submit" button in ARPA-E eXCHANGE by the deadline stated in the FOA.

Concept Papers found to be noncompliant may not be merit reviewed or considered for award. ARPA-E may not review or consider noncompliant Concept Papers, including Concept Papers submitted through other means, Concept Papers submitted after the applicable deadline, and incomplete Concept Papers. A Concept Paper is incomplete if it does not include required information. ARPA-E will not extend the submission deadline for Applicants that fail to submit required information and documents due to server/connection congestion.

Full Applications are deemed compliant if:

- The Applicant submitted a compliant and responsive Concept Paper;
- The Applicant meets the eligibility requirements in Section III.A of the FOA;
- The Full Application complies with the content and form requirements in Section IV.D of the FOA; and
- The Applicant entered all required information, successfully uploaded all required documents, and clicked the "Submit" button in ARPA-E eXCHANGE by the deadline stated in the FOA.

Full Applications found to be noncompliant may not be merit reviewed or considered for award. ARPA-E may not review or consider noncompliant Full Applications, including Full

Applications submitted through other means, Full Applications submitted after the applicable deadline, and incomplete Full Applications. A Full Application is incomplete if it does not include required information and documents, such as Forms SF-424 and SF-424A. ARPA-E will not extend the submission deadline for Applicants that fail to submit required information and documents due to server/connection congestion.

Replies to Reviewer Comments are deemed compliant if:

- The Applicant successfully uploads its response to ARPA-E eXCHANGE by the deadline stated in the FOA; and
- The Replies to Reviewer Comments comply with the content and form requirements of Section IV.E of the FOA.

ARPA-E will not review or consider noncompliant Replies to Reviewer Comments, including Replies submitted through other means and Replies submitted after the applicable deadline. ARPA-E will not extend the submission deadline for Applicants that fail to submit required information due to server/connection congestion. ARPA-E will review and consider each compliant and responsive Full Application, even if no Reply is submitted or if the Reply is found to be noncompliant.

### 2. RESPONSIVENESS CRITERIA

ARPA-E performs a preliminary technical review of Concept Papers and Full Applications. The following types of submissions may be deemed nonresponsive and may not be reviewed or considered:

- Submissions that fall outside the technical parameters specified in this FOA.
- Submissions that have been submitted in response to other currently issued ARPA-E FOAs.
- Submissions that are not scientifically distinct from applications submitted in response to other currently issued ARPA-E FOAs.
- Submissions for basic research aimed solely at discovery and/or fundamental knowledge generation.
- Submissions for large-scale demonstration projects of existing technologies.
- Submissions for proposed technologies that represent incremental improvements to existing technologies.
- Submissions for proposed technologies that are not based on sound scientific principles (e.g., violates a law of thermodynamics).
- Submissions for proposed technologies that are not transformational, as described in Section I.A of the FOA.

- Submissions for proposed technologies that do not have the potential to become disruptive in nature, as described in Section I.A of the FOA. Technologies must be scalable such that they could be disruptive with sufficient technical progress.
- Submissions that are not scientifically distinct from existing funded activities supported elsewhere, including within the Department of Energy.
- Submissions that describe a technology but do not propose a R&D plan that allows ARPA-E to evaluate the submission under the applicable merit review criteria provided in Section V.A of the FOA.

### 3. SUBMISSIONS SPECIFICALLY NOT OF INTEREST

Submissions that propose the following will be deemed nonresponsive and will not be merit reviewed or considered:

- New HVAC system controls, pure control algorithms development, and/or improvements to HVAC equipment.
- Sensor systems that use a beacons and/or electronic asset tags this includes such technologies that detect the presence of a particular identifiable item (say, a smartphone, or a Radio Frequency IDentification RFID tags), a wearable item, or the like rather than the human body.
- Sensor systems that require direct human intervention (i.e. an "app" running on a computation device that requires user input in any way).
- "Geofencing" (GPS accessing) or Bluetooth tracking technologies that track the presence of a device such as smartphone rather than detecting building occupants.
- Sensor systems that use only motion as the sensing modality and cannot detect the presence of occupancy when motion ceases.
- Energy harvesting concepts as a power source when existing solutions can be used.

### 4. LIMITATION ON NUMBER OF SUBMISSIONS

ARPA-E is not limiting the number of submissions from Applicants. Applicants may submit more than one application to this FOA, provided that each application is scientifically distinct.

### IV. APPLICATION AND SUBMISSION INFORMATION

### A. <u>Application Process Overview</u>

### 1. REGISTRATION IN ARPA-E eXCHANGE

The first step in applying to this FOA is registration in ARPA-E eXCHANGE, ARPA-E's online application portal. For detailed guidance on using ARPA-E eXCHANGE, please refer to Section IV.H.1 of the FOA and the "ARPA-E eXCHANGE User Guide" (<a href="https://arpa-e-foa.energy.gov/Manuals.aspx">https://arpa-e-foa.energy.gov/Manuals.aspx</a>).

### 2. CONCEPT PAPERS

Applicants must submit a Concept Paper by the deadline stated in the FOA. Section IV.C of the FOA provides instructions on submitting a Concept Paper.

ARPA-E performs a preliminary review of Concept Papers to determine whether they are compliant and responsive, as described in Section III.C of the FOA. Concept Papers found to be noncompliant or nonresponsive may not be merit reviewed or considered for award. ARPA-E makes an independent assessment of each compliant and responsive Concept Paper based on the criteria and program policy factors in Sections V.A.1 and V.B.1of the FOA.

ARPA-E will encourage a subset of Applicants to submit Full Applications. Other Applicants will be discouraged from submitting a Full Application in order to save them the time and expense of preparing an application submission that is unlikely to be selected for award negotiations. By discouraging the submission of a Full Application, ARPA-E intends to convey its lack of programmatic interest in the proposed project. Such assessments do not necessarily reflect judgments on the merits of the proposed project. Unsuccessful Applicants should continue to submit innovative ideas and concepts to future FOAs.

### 3. FULL APPLICATIONS

Applicants must submit a Full Application by the deadline stated in the FOA. Applicants will have approximately 45 days from receipt of the Encourage/Discourage notification to prepare and submit a Full Application. Section IV.D of the FOA provides instructions on submitting a Full Application.

ARPA-E performs a preliminary review of Full Applications to determine whether they are compliant and responsive, as described in Section III.C of the FOA. Full Applications found to be noncompliant or nonresponsive may not be merit reviewed or considered for award. ARPA-E makes an independent assessment of each compliant and responsive Full Application based on the criteria and program policy factors in Sections V.A.2 and V.B.1 of the FOA.

### 4. REPLY TO REVIEWER COMMENTS

Once ARPA-E has completed its review of Full Applications, reviewer comments on compliant and responsive Full Applications are made available to Applicants via ARPA-E eXCHANGE. Applicants may submit an optional Reply to Reviewer Comments, which must be submitted by the deadline stated in the FOA. Section IV.E of the FOA provides instructions on submitting a Reply to Reviewer Comments.

ARPA-E performs a preliminary review of Replies to determine whether they are compliant, as described in Section III.C.1 of the FOA. ARPA-E will review and consider compliant Replies only. ARPA-E will review and consider each compliant and responsive Full Application, even if no Reply is submitted or if the Reply is found to be non-compliant.

### 5. Pre-Selection Clarifications and "Down-Select" Process

Once ARPA-E completes its review of Full Applications and Replies to Reviewer Comments, it may, at the Contracting Officer's discretion, conduct a pre-selection clarification process and/or perform a "down-select" of Full Applications. Through the pre-selection clarification process or down-select process, ARPA-E may obtain additional information from select Applicants through pre-selection meetings, webinars, videoconferences, conference calls, written correspondence, or site visits that can be used to make a final selection determination. ARPA-E will not reimburse Applicants for travel and other expenses relating to pre-selection meetings or site visits, nor will these costs be eligible for reimbursement as pre-award costs.

ARPA-E may select applications for award negotiations and make awards without pre-selection meetings and site visits. Participation in a pre-selection meeting or site visit with ARPA-E does not signify that Applicants have been selected for award negotiations.

### 6. SELECTION FOR AWARD NEGOTIATIONS

ARPA-E carefully considers all of the information obtained through the application process and makes an independent assessment of each compliant and responsive Full Application based on the criteria and program policy factors in Sections V.A.2 and V.B.1 of the FOA. The Selection Official may select all or part of a Full Application for award negotiations. The Selection Official may also postpone a final selection determination on one or more Full Applications until a later date, subject to availability of funds and other factors. ARPA-E will enter into award negotiations only with selected Applicants.

Applicants are promptly notified of ARPA-E's selection determination. ARPA-E may stagger its selection determinations. As a result, some Applicants may receive their notification letter in advance of other Applicants. Please refer to Section VI.A of the FOA for guidance on award notifications.

### 7. MANDATORY WEBINAR

All selected Applicants, including the Principal Investigator and the financial manager for the project, are required to participate in a webinar that is held within approximately one week of the selection notification. During the webinar, ARPA-E officials present important information on the award negotiation process, including deadlines for the completion of certain actions.

### B. <u>APPLICATION FORMS</u>

Required forms for Full Applications are available on ARPA-E eXCHANGE (<a href="https://arpa-e-foa.energy.gov">https://arpa-e-foa.energy.gov</a>), including the SF-424 and Budget Justification Workbook/SF-424A. A sample Summary Slide is available on ARPA-E eXCHANGE. Applicants may use the templates available on ARPA-E eXCHANGE, including the template for the Concept Paper, the template for the Technical Volume of the Full Application, the template for the Summary Slide, the template for the Summary for Public Release, the template for the Reply to Reviewer Comments, and the template for the Business Assurances & Disclosures Form. A sample response to the Business Assurances & Disclosures Form is available on ARPA-E eXCHANGE.

### C. CONTENT AND FORM OF CONCEPT PAPERS

<u>The Concept Paper is mandatory</u> (i.e. in order to submit a Full Application, a compliant and responsive Concept Paper must have been submitted) and must conform to the following formatting requirements:

- The Concept Paper must not exceed 4 pages in length including graphics, figures, and/or tables.
- The Concept Paper must be submitted in Adobe PDF format.
- The Concept Paper must be written in English.
- All pages must be formatted to fit on 8-1/2 by 11 inch paper with margins not less than one inch on every side. Single space all text and use Times New Roman typeface, a black font color, and a font size of 12 point or larger (except in figures and tables).
- The ARPA-E assigned Control Number, the Lead Organization Name, and the Principal Investigator's Last Name must be prominently displayed on the upper right corner of the header of every page. Page numbers must be included in the footer of every page.

- The first paragraph must include the Lead Organization's Name and Location, Principal Investigator's Name, Technical Category, and Project Duration. Proposed Funding (Federal and Cost Share) is optional.
- Applicants may submit Concept Papers addressing Category A, B, C or any combination thereof. Applicants may also submit Concept Papers solely to Category D. Concept Papers submitted to Category D must be devoted solely for Category D. ARPA-E is not limiting the number of Applications that may be submitted by Applicants, provided that each Application is scientifically distinct. Thus, Applicants may submit a Concept Paper for Category A and/or B and/or C, plus a separate Concept Paper for Category D. However, a Concept Paper submitted to Category D may not identify any other technical Category, or else it will be found to be noncompliant.

Concept Papers found to be noncompliant or nonresponsive may not be merit reviewed or considered for award (see Section III.C of the FOA).

Each Concept Paper must be limited to a single concept or technology. Unrelated concepts and technologies must not be consolidated into a single Concept Paper.

A fillable Concept Paper template is available on ARPA-E eXCHANGE at <a href="https://arpa-e-foa.energy.gov">https://arpa-e-foa.energy.gov</a>.

Concept Papers must conform to the content requirements described below. If Applicants exceed the maximum page length indicated above, ARPA-E will review only the authorized number of pages and disregard any additional pages.

### 1. CONCEPT PAPER

### a. **CONCEPT SUMMARY**

 Describe the proposed concept with minimal jargon, and explain how it addresses the Program Objectives of the FOA.

### b. INNOVATION AND IMPACT

- Clearly identify the problem to be solved with the proposed technology concept.
- Describe how the proposed effort represents an innovative and potentially transformational solution to the technical challenges posed by the FOA.

- Explain the concept's potential to be disruptive compared to existing or emerging technologies.
- To the extent possible, provide quantitative metrics in a table that compares the proposed technology concept to current and emerging technologies and to the Technical Performance Targets in Section I.E of the FOA.

### c. Proposed Work

- Describe the final deliverable(s) for the project and the overall technical approach used to achieve project objectives.
- Discuss alternative approaches considered, if any, and why the proposed approach is most appropriate for the project objectives.
- Describe the background, theory, simulation, modeling, experimental data, or other sound engineering and scientific practices or principles that support the proposed approach. Provide specific examples of supporting data and/or appropriate citations to the scientific and technical literature.
- Describe why the proposed effort is a significant technical challenge and the key technical risks to the project. Does the approach require one or more entirely new technical developments to succeed? How will technical risk be mitigated?
- Identify techno-economic challenges to be overcome for the proposed technology to be commercially relevant.
- Estimated federal funds requested; total project cost including cost sharing.

### d. TEAM ORGANIZATION AND CAPABILITIES

- Indicate the roles and responsibilities of the organizations and key personnel that comprise the Project Team.
- Provide the name, position, and institution of each key team member and describe in 1 2 sentences the skills and experience that he/she brings to the team.
- Identify key capabilities provided by the organizations comprising the Project Team and how those key capabilities will be used in the proposed effort.
- Identify (if applicable) previous collaborative efforts among team members relevant to the proposed effort.

### D. CONTENT AND FORM OF FULL APPLICATIONS

[TO BE INSERTED BY FOA MODIFICATION IN MAY 2017]

Full Applications must conform to the following formatting requirements:

- Each document must be submitted in the file format prescribed below.
- The Full Application must be written in English.
- All pages must be formatted to fit on 8-1/2 by 11 inch paper with margins not less than one inch on every side. Single space all text and use Times New Roman typeface, a black font color, and a font size of 12 point or larger (except in figures and tables).
- The ARPA-E assigned Control Number, the Lead Organization Name, and the Principal Investigator's Last Name must be prominently displayed on the upper right corner of the header of every page. Page numbers must be included in the footer of every page.
- Applicants may submit Full Applications addressing Category A, B, C or any combination thereof. Applicants may also submit Full Applications solely to Category D. Full Applications submitted to Category D must be devoted solely for Category D. ARPA-E is not limiting the number of Applications that may be submitted by Applicants, provided that each Application is scientifically distinct. Thus, Applicants may submit a Full Application for Category A and/or B and/or C, plus a separate Full Application for Category D. However, a Full Application submitted to Category D may not identify any other technical Category, or else it will be found to be noncompliant.

Full Applications found to be noncompliant or nonresponsive may not be merit reviewed or considered for award (see Section III.C of the FOA).

Each Full Application should be limited to a single concept or technology. Unrelated concepts and technologies should not be consolidated in a single Full Application.

Fillable Full Application template documents are available on ARPA-E eXCHANGE at https://arpa-e-foa.energy.gov.

Full Applications must conform to the content requirements described below.

Component	Required Format	Description and Information		
Technical Volume	PDF	The centerpiece of the Full Application. Provides a detailed description of the proposed R&D project and Project Team. A Technical Volume template is available on ARPA-E eXCHANGE ( <a href="https://arpa-e-foa.energy.gov">https://arpa-e-foa.energy.gov</a> ).		
SF-424	PDF	Application for Federal Assistance (https://arpa-e-foa.energy.gov). Applicants are responsible for ensuring that the proposed costs listed in eXCHANGE match those listed on forms SF-424 and SF-424A. Inconsistent submissions may impact ARPA-E's final award determination.		
Budget Justification Workbook/SF- 424A	XLS	Budget Information – Non-Construction Programs ( <a href="https://arpa-e-foa.energy.gov">https://arpa-e-foa.energy.gov</a> )		
Summary for Public Release	PDF	Short summary of the proposed R&D project. Intended for public release. A Summary for Public Release template is available on ARPA-E eXCHANGE (https://arpa-e-foa.energy.gov).		
Summary Slide	PPT	A four-panel project slide summarizing different aspects of the proposed R&D project. A Summary Slide template is available on ARPA-E eXCHANGE (https://arpa-e-foa.energy.gov).		
Business Assurances & Disclosures Form	PDF	Requires the Applicant to make responsibility disclosures and disclose potential conflicts of interest within the Project Team. Requires the Applicant to describe the additionality and risks associated with the proposed project, disclose applications for funding currently pending with Federal and non-Federal entities, and disclose funding from Federal and non-Federal entities for work in the same technology area as the proposed R&D project. If the Applicant is a FFRDC/DOE Lab, requires the Applicant to provide written authorization from the cognizant Federal agency and, if a DOE/NNSA FFRDC/DOE Lab, a Field Work Proposal. Allows the Applicant to request a waiver or modification of the Performance of Work in the United States requirement and/or the Technology Transfer & Outreach (TT&O) spending requirement. This form is available on ARPA-E eXCHANGE at <a href="https://arpa-e-foa.energy.gov">https://arpa-e-foa.energy.gov</a> . A sample response to the Business Assurances & Disclosures Form is also available on ARPA-E eXCHANGE.		
U.S. Manufacturing Plan	PDF	As part of the application, Applicants are required to submit a U.S. Manufacturing Plan. The U.S. Manufacturing Plan represents the Applicant's measurable commitment to support U.S. manufacturing as a result of its award. See detailed U.S. Manufacturing Plan instructions and examples in the Seventh Component description below.		

ARPA-E provides detailed guidance on the content and form of each component below.

### 1. FIRST COMPONENT: TECHNICAL VOLUME

The Technical Volume must be submitted in Adobe PDF format. A Technical Volume template is available at <a href="https://arpa-e-foa.energy.gov">https://arpa-e-foa.energy.gov</a>. The Technical Volume must conform to the following content and form requirements, including maximum page lengths specified below. If

Applicants exceed the maximum page lengths specified for each section indicated below, ARPA-E will review only the authorized number of pages and disregard any additional pages.

Applicants must provide sufficient citations and references to the primary research literature to justify the claims and approaches made in the Technical Volume. ARPA-E and reviewers may review primary research literature in order to evaluate applications. However, ARPA-E and reviewers are under no obligation to review cited sources (e.g., Internet websites).

PAGE LIMIT	SECTION	DESCRIPTION		
1 page max.	EXECUTIVE SUMMARY	Summarize the objective(s) and technical approach of the proposed effort at a technical level appropriate for scientific and engineering peers.		
		<ol> <li>INSTRUCTIONS:         <ol> <li>The Project Title should be brief and descriptive of the proposed technology.</li> <li>Identify the most relevant Technical Category for the proposed technology from the "Technical Categories of Interest" in Section I.D of the FOA. Select only one Technical Category unless the FOA specifically allows applications to name multiple categories.</li> </ol> </li> <li>Enter the estimated Total Project Cost in U.S. dollars and percentage cost share in parentheses.</li> <li>Enter the Project Duration in months.</li> <li>The Executive Summary shall not exceed 1 page in length</li> <li>The Executive Summary may contain graphics, figures, or tables as needed to summarize the technical concept.</li> </ol>		
Sections 1-5 30 pages max.	Section 1 INNOVATION AND IMPACT	Describe how the proposed work offers an innovative approach to achieve the program objectives of the FOA and how it will impact the mission areas of ARPA-E.  1.1 Overall Description.  Describe the conceptual basis for the project and how the proposed technology works with minimal jargon.  Explain the objective(s) and performance characteristics of the proposed effort.  1.2 Potential Impact.		
		<ul> <li>Clearly identify the problem that is being solved with the proposed technology.</li> <li>Describe how the proposed effort addresses one (or more) of the "Technical Categories of Interest" from Section I.D of the FOA.         <ol> <li>Applicants may submit Full Applications addressing Category A, B, C or any combination thereof. Applicants may also submit Full Applications solely to Category D. Full Applications submitted to Category D must be devoted solely for Category D. ARPA-E is not limiting the number of Applications that may be submitted by Applicants, provided that each Application is scientifically distinct. Thus, Applicants may submit a Full Application for Category A and/or B and/or C, plus a separate Full Application for Category D. However, a Full Application submitted to Category D may not identify any other technical Category, or else it will be found to be noncompliant.</li> </ol></li></ul>		

 Explain the project's potential to be disruptive relative to the existing technology or how the project establishes a basis for new innovations.

### 1.3 Innovativeness.

- Describe how the proposed effort represents a new and innovative solution to the overall program challenge described in the FOA.
- Indicate the technical goals and anticipated results, using appropriate metrics, for the project. Provide a description of how the metrics were derived, citing key previous results and/or assumptions.
- Include and discuss, as appropriate, a table in which the targeted performance of the proposed technology is compared with the "Technical Performance Targets" in Section I.E of the FOA and with other competing or emerging technologies that might achieve the FOA Technical Performance Targets.

### **INSTRUCTIONS:**

- The Innovation and Impact Section may include figures, tables, and graphics.
- The suggested length of the Innovation and Impact Section is 4 pages.

## Section 2 PROPOSED WORK

Describe and discuss for the proposed effort the technical background and approach, the R&D tasks, and the key technical risks. This Section must justify the proposed approach as being appropriate to achieve the project's objective(s).

### 2.1 Approach.

- Describe the technical approach and how this approach will achieve the proposed project objective(s).
- Discuss alternative approaches considered, if any, and why the selected approach is most appropriate for the identified objective(s).
- Describe the background, theory, simulation, modeling, experimental data, or other sound engineering and scientific practices or principles that support achieving the project objective(s). Provide specific examples of supporting data and/or appropriate citations to the scientific and technical literature.

### 2.2 Technical Risk.

- Identify potential technical issues and risks, e.g., the approach requires a never-before-demonstrated fabrication technique or greater-than-previously-demonstrated sub-component performance, etc.
- Describe appropriate mitigation techniques and plans, if any, for each identified issue and risk.

### 2.3 Schedule.

 Provide a schedule for the proposed effort by major tasks, including major milestones or Go/No-Go decision points as appropriate. (<u>A</u> <u>Gantt chart is recommended</u>.)

### 2.4 Task Descriptions.

- Identify and provide a full technical description for each main task in the proposed effort.
- Discuss the reason the identified tasks are appropriate and sufficient for the identified approach.
- Describe the key technical milestones and how these define the critical path for successful completion of the task.
- Indicate how completion of each task relates to reducing technological uncertainty and achieving the overall project objective(s).

### **INSTRUCTIONS:**

- (1) The Proposed Work Section may include figures, tables, and graphics.
- (2) The suggested length of the Proposed Work Section is 12 pages.

# Section 3 TEAM ORGANIZATION AND CAPABILITIES

Describe and discuss the, organization, capabilities, and management of the team and how these enable successful execution of the proposed effort.

### 3.1 Organization.

- Indicate roles and responsibilities of the organizations on the proposed Project Team, e.g., subrecipient, consultant, subcontractor, or lead organization for each of the project tasks.
   Include relevant organization charts and teaming organization charts, as applicable.
- Identify Key Personnel, describe how their qualifications relate to the proposed effort, and indicate their roles and responsibilities for each of the project tasks.
- Identify previous collaborative efforts among team members if relevant to the proposed effort.

### 3.2 Capabilities, Facilities, Equipment, and Information.

- Identify capabilities of the Applicant or proposed Project Team, e.g., relevant experience, previous or current R&D efforts, or related government or commercial projects, that support the proposed effort.
- Identify all required facilities, equipment, and information for the proposed effort and discuss their adequacy and availability.
- Indicate any key equipment that must be fabricated or purchased.

### **INSTRUCTIONS:**

- (1) This Section may include figures, tables, and graphics.
- (2) The suggested length of the Team Section is 4 pages.

## Section 4 TECHNOLOGY TO MARKET

The significant impact sought by ARPA-E depends upon successful projects finding a path to large-scale adoption. ARPA-E projects are not required to achieve commercial deployment by the end of the period of performance, but the agency asks the Applicant to define a reasonable path for the proposed technology toward commercial adoption.

### 4.1 Technology to Market Strategy.

- Describe how the proposed technology is expected to transition from the lab to commercial deployment, including a description of the eventual product, potential near- and long-term market entries, likely commercialization approach (startup, license, etc.), specific organizations expected to be involved in the transition (partners, customers, etc.), and the commercialization timeline.
- Discuss manufacturing, cost, and scalability risks associated with the technology.
- Describe anticipated resource needs for the next phase of development following the end of the ARPA-E project.
- Explain why the proposed research is not being pursued by industry today.
- Discuss the anticipated roles for the proposed research team in the commercialization of the technology.

### 4.2 Intellectual Property.

- Describe existing intellectual property, if any, that will be used to develop the new intellectual property; and
- Discuss new intellectual property and data that is anticipated to be created as part of this effort, if any.

### **INSTRUCTIONS:**

(1) The Technology to Market Section may include figures, tables, and graphics.

### Section 5 BUDGET

(2) The suggested length of the Technology to Market Section is 4 pages. Indicate the budget, in US dollars, and provide a high-level budget summary, demonstrating that the budget is reasonable and appropriate for the proposed effort.

### 5.1 Budget Breakdown.

Provide in tabular form following the template give below, a breakdown of the project budget by entity and major task in US dollars.

Task (	[Prime]	[Sub #1]	[Sub #2]	[Sub #3]	[Sub #4]	<mark>Total</mark>
<mark>Name</mark>						
[Task #1]						
[Task #2]						
[Task #3]						

		Technol ogy-to-Market  Total  Replace "Prime" with name of the primary (lead) entity and "Sub #n" with the name of the sub-recipient or sub-contractor entities, if applicable. Task names should clearly correspond to major tasks listed in Section 2.4.  Expand or contract the table as needed to add/subtract entities (columns) or tasks (rows).  5.2 Budget Summary.  Provide a high-level summary for the project by major budget category, including at least these three:  • Key Personnel and technical staff to be utilized (e.g., scientists, engineers, technicians, postdocs, graduate students, etc.)  • Equipment				
		<ul> <li>Equipment</li> <li>Materials and Supplies</li> <li>5.3 Cost Share.</li> <li>Provide a description of the cost share by value of the contribution (in dollars) and percentage of the Total Project Cost (TPC):         <ul> <li>List each source of cost share, the type of contribution (cash or inkind), the value of the contribution (in dollars), and the value as a percentage of TPC.</li> <li>For all in-kind contributions, provide a detailed description of the contribution and its relevance to the project objectives</li> </ul> </li> <li>INSTRUCTIONS:</li> </ul>				
		<ul><li>(1) The Budget Section may include figures, tables, and graphics.</li><li>(2) The suggested length of the Budget Section is 4 pages.</li></ul>				
No page limit	REFERENCES	Provide a list of references appropriate to Sections 1-5.				
		<ul> <li>(1) Only bibliographic information may be contained in the references. No additional text or commentary is allowed.</li> <li>(2) There is no page limit for the Bibliographic References Section, which is outside of the overall 30-page limit for Sections 1-5.</li> </ul>				
Each PQS limited to 3 pages in length, no	PERSONAL QUALIFICATION SUMMARIES	A Personal Qualification Summary (PQS) is required for the PI and all other Key Personnel. Each PQS must include a description of the following only:  • Education and training • Employment history				

<b>cumulative</b>		Awards and honors
page limit		<ul> <li>A list of no more than 10 peer-reviewed publications related to the</li> </ul>
		proposed project
		<ul> <li>A list of no more than 10 other peer-reviewed publications</li> </ul>
		demonstrating capabilities in the broad field
		<ul> <li>A list of no more than 10 non-peer-reviewed publications and</li> </ul>
		patents demonstrating capabilities in the broad field
	INSTRUCTIONS:	
		(1) Each Personal Qualification Summary is limited to 3 pages in length and
		there is no page limit for this Section, which is outside of the 30-page
		limit for Sections 1-5.
		(2) Curriculum Vitae should not be submitted.

### 2. SECOND COMPONENT: SF-424

The SF-424 must be submitted in Adobe PDF format. This form is available on ARPA-E eXCHANGE at <a href="https://arpa-e-foa.energy.gov">https://arpa-e-foa.energy.gov</a>.

The SF-424 includes instructions for completing the form. Applicants are required to complete all required fields in accordance with the instructions.

Prime Recipients and Subrecipients are required to complete SF-LLL (Disclosure of Lobbying Activities), available at <a href="http://www.whitehouse.gov/sites/default/files/omb/grants/sflllin.pdf">http://www.whitehouse.gov/sites/default/files/omb/grants/sflllin.pdf</a>, if any non-Federal funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any Federal agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with your application or funding agreement. The completed SF-LLL must be appended to the SF-424.

ARPA-E provides the following supplemental guidance on completing the SF-424:

- Each Project Team should submit only one SF-424 (i.e., a Subrecipient should not submit a separate SF-424).
- Assume a project start date of March 2018, or as negotiated.
- The list of certifications and assurances in Block 21 can be found at <a href="http://energy.gov/management/downloads/certifications-and-assurances-use-sf-424">http://energy.gov/management/downloads/certifications-and-assurances-use-sf-424</a>.

- The dates and dollar amounts on the SF-424 are for the <u>entire period of</u> <u>performance (from the project start date to the project end date)</u>, not a portion thereof.
- Applicants are responsible for ensuring that the proposed costs listed in eXCHANGE match those listed on forms SF-424 and SF-424A. Inconsistent submissions may impact ARPA-E's final award determination.

### 3. THIRD COMPONENT: BUDGET JUSTIFICATION WORKBOOK/SF-424A

Applicants are required to complete the Budget Justification Workbook/SF-424A Excel spreadsheet. This form is available on ARPA-E eXCHANGE at <a href="https://arpa-e-foa.energy.gov">https://arpa-e-foa.energy.gov</a>. Prime Recipients must complete each tab of the Budget Justification Workbook for the project as a whole, including all work to be performed by the Prime Recipient and its Subrecipients and Contractors. The SF-424A form included with the Budget Justification Workbook will "autopopulate" as the Applicant enters information into the Workbook. <a href="https://arpa-e-foa.energy.gov">Applicants should carefully read the "Instructions and Summary" tab provided within the Budget Justification Workbook.">https://arpa-e-foa.energy.gov</a>.

### Subrecipient information must be submitted as follows:

- Each Subrecipient incurring greater than or equal to 10% of the Total Project Cost must complete a separate Budget Justification workbook to justify its proposed budget.
   These worksheets must be inserted as additional sheets within in the Prime Recipient's Budget Justification.
- Subrecipients incurring less than 10% of the Total Project Cost are <u>not</u> required to complete a separate Budget Justification workbook. However, such Subrecipients are required to provide supporting documentation to justify their proposed budgets. At a minimum, the supporting documentation must show which tasks/subtasks are being performed, the purpose/need for the effort, and a sufficient basis for the estimated costs.

ARPA-E provides the following supplemental guidance on completing the Budget Justification Workbook/SF-424A:

- Applicants may request funds under the appropriate object class category tabs as long
  as the item and amount requested are necessary to perform the proposed work, meet
  all the criteria for allowability under the applicable Federal cost principles, and are not
  prohibited by the funding restrictions described herein.
- If Patent costs are requested, they must be included in the Applicant's proposed budget (see Section IV.G.3 of the FOA for more information on Patent Costs).

- Unless a waiver is granted by ARPA-E, each Project Team must spend at least 5% of the Federal funding (i.e., the portion of the award that does not include the recipient's cost share) on Technology Transfer & Outreach (TT&O) activities to promote and further the development and deployment of ARPA-E-funded technologies.
- All TT&O costs requested must be included in the Applicant's proposed budget and identified as TT&O costs in the Budget Justification Workbook/SF-424A with the costs being requested under the "Other" budget category. All budgeted activities must relate to achieving specific objectives, technical milestones and deliverables outlined in Section 2.4 Task Descriptions of the Technical Volume.
- For pricing purposes, assume a project start date of March 2018, or as negotiated.
- For more information, please refer to the ARPA-E Budget Justification Guidance document at <a href="https://arpa-e-foa.energy.gov">https://arpa-e-foa.energy.gov</a>.

### 4. FOURTH COMPONENT: SUMMARY FOR PUBLIC RELEASE

Applicants are required to provide a 250 word maximum Summary for Public Release. A Summary for Public Release template is available on ARPA-E eXCHANGE (<a href="https://arpa-e-foa.energy.gov">https://arpa-e-foa.energy.gov</a>). The Summary for Public Release must be submitted in Adobe PDF format. This summary should not include any confidential, proprietary, or privileged information. The summary should be written for a lay audience (e.g., general public, media, Congress) using plain English.

250 Words	SUMMARY	Briefly describe the proposed effort, summarize its objective(s) and technical			
	FOR PUBLIC	approach, describe its ability to achieve the "Program Objectives" (see Section			
	RELEASE	of the FOA), and indicate its potential impact on "ARPA-E Mission Areas"			
		(see Section I.A of the FOA). The summary should be written at technical level			
		suitable for a high-school science student and is designed for public release.			
		suitable for a high-school science student and is designed for public felease.			
		INSTRUCTIONS:			
		(1) The Summary for Public Release shall not exceed 250 words and one			
		<mark>paragraph</mark> .			
		(2) The Summary for Public Release shall consist only of text—no graphics,			
		figures, or tables.			
		(3) For applications selected for award negotiations, the Summary may be			
		used as the basis for a public announcement by ARPA-E; therefore, this			
		Cover Page and Summary should not contain confidential or proprietary			
		information. See Section VIII.E of the FOA for additional information on			
		marking confidential information			

### 5. FIFTH COMPONENT: SUMMARY SLIDE

Applicants are required to provide a single PowerPoint slide summarizing the proposed project. The slide must be submitted in Microsoft PowerPoint format. This slide will be used during ARPA-E's evaluation of Full Applications. A summary slide template and a sample summary slide are available on ARPA-E eXCHANGE (<a href="https://arpa-e-foa.energy.gov">https://arpa-e-foa.energy.gov</a>). Summary Slides must conform to the content requirements described below:

- A Technology Summary;
  - Bullet points that describe novel aspects of the proposed technology and technology approach;
- A description of the technology's impact;
  - Quantitative description (through text or graphic) of the impact the proposed project will provide to the market and ARPA-E mission areas;
- Proposed Targets;
  - Including any important technical performance metrics and/or impact categories;
  - Including quantitative description of the state of the art;
  - Including quantitative descriptions of the proposed targets;
- Any key graphics (illustrations, charts and/or tables) summarizing technology development and/or impact;
- The project's key idea/takeaway;
- Project title and Principal Investigator information; and
- Requested ARPA-E funds and proposed Applicant cost share.

### 6. SIXTH COMPONENT: BUSINESS ASSURANCES & DISCLOSURES FORM

Applicants are required to provide the information requested in the Business Assurances & Disclosures Form. The information must be submitted in Adobe PDF format. A fillable Business Assurances & Disclosures Form template is available on ARPA-E eXCHANGE at <a href="https://arpa-e-foa.energy.gov">https://arpa-e-foa.energy.gov</a>. A sample response to the Business Assurances & Disclosures Form is also available on ARPA-E eXCHANGE.

As described in the Business Assurances & Disclosures Form, the Applicant is required to:

- Disclose conditions bearing on responsibility, such as criminal convictions and Federal tax liability;
- Disclose potential conflicts of interest within the Project Team;
- If the Applicant is a FFRDC/DOE Lab, submit written authorization from the cognizant Federal agency; and
- If the Applicant is a DOE/NNSA FFRDC/DOE Lab, submit a Field Work Proposal.

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In addition, ARPA-E is required by statute to "accelerat[e] transformational technological advances in areas that industry is by itself not likely to undertake because of technical and financial uncertainty." In accordance with ARPA-E's statutory mandate, the Applicant is required to:

- Describe the additionality and risks associated with the proposed R&D project;
- Disclose any applications for the same project or related work currently pending with any Federal or non-Federal entities; and
- Disclose all funding for work in the same technology area as the proposed project received from any Federal or non-Federal entity within the last 5 years.

Finally, the Applicant may use the Business Assurances & Disclosures Form to:

- Request authorization to perform some work overseas; and
- Request a waiver of the TT&O spending requirement.
  - 7. SEVENTH COMPONENT: U.S. MANUFACTURING PLAN

As part of the application, Applicants are required to submit a U.S. Manufacturing Plan that should not exceed one page in length. The U.S. Manufacturing Plan represents the Applicant's measurable commitment to support U.S. manufacturing as a result of its award. U.S. Manufacturing Plans are a Program Policy Factor during the review and selection process. See Section V.B.1 of the FOA.

A U.S. Manufacturing Plan should contain the following or similar preamble: "If selected for funding, the Applicant agrees to the following commitments as a condition of that funding:" and, after the preamble, the plan should include one or more specific and measureable commitments. For example, an Applicant may commit particular types of products to be manufactured in the U.S. **These plans should not include requirements regarding the source of inputs** used during the manufacturing process. In addition to or instead of making a commitment tied to a particular product, the Applicant may make other types of commitments still beneficial to U.S. manufacturing. An Applicant may commit to a particular investment in a new or existing U.S. manufacturing facility, keep certain activities based in the U.S. (i.e., final assembly) or support a certain number of jobs in the U.S. related to the technology and

<sup>&</sup>lt;sup>35</sup> America COMPETES Act, Pub. L. No. 110-69, § 5012 (2007), as amended (codified at 42 U.S.C. § 16538).

<sup>&</sup>lt;sup>36</sup> For purposes of this FOA, an input refers to something which is used during the manufacturing process which (1) was in existence prior to or first produced outside of an ARPA-E award; (2) does not embody a subject invention, or technology which is developed or improved under an ARPA-E award; and (3) was not produced through the use of a subject invention, or technology which is developed or improved under an ARPA-E award.

manufacturing. For an Applicant which is likely to license the technology to others, especially universities for which licensing may be the exclusive means of commercialization the technology, the U.S. manufacturing plan may indicate the Applicant's plan and commitment to use a licensing strategy for both exclusive and nonexclusive licensing that would likely support U.S. manufacturing.

When an Applicant that is a domestic small business, domestic educational institution, or nonprofit organization is selected for an award, the U.S. Manufacturing Plan submitted by the Applicant may become part of the terms and conditions of the award in addition to the requirements attaching to subject inventions described in VI.B.8 below. See Section VI.B.8 of the FOA for U.S. Manufacturing Requirements applicable to large businesses. The Applicant/Awardee may request a waiver or modification of the U.S. Manufacturing Plan from DOE upon a showing that the original U.S. Manufacturing Plan is no longer economically feasible.

Class patent waivers usually apply to domestic large businesses as set forth in Section VIII.F of the FOA. Under this class patent waiver, domestic large businesses may elect title to their subject inventions similar to the right provided to the domestic small businesses, educational institutions, and nonprofits by law. In order to avail itself of the class patent waiver, a domestic large business must agree that any products embodying or produced through the use of an invention conceived or first actually reduced to practice under the award will be substantially manufactured in the United States, unless DOE agrees that the commitments proposed in the U.S. Manufacturing Plan are sufficient. The U.S. Manufacturing Plan submitted by the Applicant may become part of the terms and conditions of the award in addition to the requirements attaching to subject inventions.

### E. CONTENT AND FORM OF REPLIES TO REVIEWER COMMENTS

### [TO BE INSERTED BY FOA MODIFICATION IN MAY 2017]

Written feedback on Full Applications is made available to Applicants before the submission deadline for Replies to Reviewer Comments. Applicants have a brief opportunity to prepare a short Reply to Reviewer Comments responding to one or more comments or supplementing their Full Application. A fillable Reply to Reviewer Comments template is available on ARPA-E eXCHANGE (https://arpa-e-foa.energy.gov).

Replies to Reviewer Comments must conform to the following requirements:

- The Reply to Reviewer Comments must be submitted in Adobe PDF format.
- The Reply to Reviewer Comments must be written in English.

- 1. All pages must be formatted to fit on 8-1/2 by 11 inch paper with margins not less than one inch on every side. Use Times New Roman typeface, a black font color, and a font size of 12 points or larger (except in figures and tables).
- The Control Number must be prominently displayed on the upper right corner of the header of every page. Page numbers must be included in the footer of every page.

ARPA-E may not review or consider noncompliant Replies to Reviewer Comments (see Section III.C.1 of the FOA). ARPA-E will review and consider each compliant and responsive Full Application, even if no Reply is submitted or if the Reply is found to be noncompliant.

Replies to Reviewer Comments must conform to the following content and form requirements, including maximum page lengths, described below. If a Reply to Reviewer Comments is more than three pages in length, ARPA-E will review only the first three pages and disregard any additional pages.

SECTION	PAGE LIMIT	DESCRIPTION
Text	2 pages maximum	<ul> <li>Applicants may respond to one or more reviewer comments or supplement their Full Application.</li> </ul>
<mark>Images</mark>	1 page maximum	<ul> <li>Applicants may provide graphs, charts, or other data to respond to reviewer comments or supplement their Full Application.</li> </ul>

### F. INTERGOVERNMENTAL REVIEW

This program is not subject to Executive Order 12372 (Intergovernmental Review of Federal Programs).

### G. FUNDING RESTRICTIONS

[TO BE INSERTED BY FOA MODIFICATION IN MAY 2017]

### 1. ALLOWABLE COSTS

All expenditures must be allowable, allocable, and reasonable in accordance with the applicable Federal cost principles. ARPA-E has listed the Federal cost principles for different categories of Applicants at http://arpa-e.energy.gov/arpa-e-site-page/post-award-guidance.

### 2. Pre-Award Costs

ARPA-E will not reimburse any pre-award costs incurred by Applicants before they are selected for award negotiations. Please refer to Section VI.A of the FOA for guidance on award notices.

Upon selection for award negotiations, Applicants may incur pre-award costs at their own risk, consistent with the requirements in 2 C.F.R. Part 200, as modified by 2 C.F.R. Part 910, and other Federal laws and regulations. ARPA-E generally does not accept budgets as submitted with the Full Application. Budgets are typically reworked during award negotiations. ARPA-E is under no obligation to reimburse pre-award costs if, for any reason, the Applicant does not receive an award or the award is made for a lesser amount than the Applicant expected, or if the costs incurred are not allowable, allocable, or reasonable.

Pre-award costs expected to exceed \$100,000 or incurred more than 90 days before the date of the Award require the prior written authorization of the ARPA-E Contracting Officer.

Please refer to the "Applicants' Guide to ARPA-E Award Negotiations" (<a href="http://arpa-e.energy.gov/sites/default/files/Award\_Negotiations\_Guide%20%20March%202015.pdf">http://arpa-e.energy.gov/sites/default/files/Award\_Negotiations\_Guide%20%20March%202015.pdf</a>) for additional guidance on pre-award costs.

### 3. PATENT COSTS

For Subject Inventions disclosed to DOE under an award, ARPA-E will reimburse the Prime Recipient – in addition to allowable costs associated with Subject Invention disclosures - up to \$30,000 of expenditures for filing and prosecution of United States patent applications, including international applications ("PCT application") submitted to the United States Patent and Trademark Office (USPTO).

The Prime Recipient may request a waiver of the \$30,000 cap. Because all patent costs are considered to be Technology Transfer & Outreach (TT&O) costs (see Section IV.G.8 of the FOA below), the waiver request is subject to approval by ARPA-E.

### 4. Construction

ARPA-E generally does not fund projects that involve major construction. Recipients are required to obtain written authorization from the Contracting Officer before incurring any major construction costs.

### 5. FOREIGN TRAVEL

ARPA-E generally does not fund projects that involve foreign travel. Recipients are required to obtain written authorization from the Contracting Officer before incurring any foreign travel costs and provide trip reports with their reimbursement requests.

### 6. Performance of Work in the United States

ARPA-E strongly encourages interdisciplinary and cross-sectoral collaboration spanning organizational boundaries. Such collaboration enables the achievement of scientific and technological outcomes that were previously viewed as extremely difficult, if not impossible.

ARPA-E requires all work under ARPA-E funding agreements to be performed in the United States – i.e., Prime Recipients must expend 100% of the Total Project Cost in the United States. However, Applicants may request a waiver of this requirement where their project would materially benefit from, or otherwise requires, certain work to be performed overseas.

Applicants seeking a waiver of this requirement are required to include an explicit request in the Business Assurances & Disclosures Form, which is part of the Full Application submitted to ARPA-E. Such waivers are granted where there is a demonstrated need, as determined by ARPA-E.

### 7. Purchase of New Equipment

All equipment purchased under ARPA-E funding agreements must be made or manufactured in the United States, to the maximum extent practicable. This requirement does not apply to used or leased equipment. The Prime Recipients are required to notify the ARPA-E Contracting Officer reasonably in advance of purchasing any equipment that is not made or manufactured in the United States with an acquisition cost of \$25,000 or more per unit. The ARPA-E Contracting Officer will provide consent to purchase or reject within 30 calendar days of receipt of the Recipient's notification.

### 8. Technology Transfer and Outreach

ARPA-E is required to contribute a percentage of appropriated funds to Technology Transfer and Outreach (TT&O) activities. In order to meet this mandate every Project Team must spend at least 5% of the Federal funding (i.e., the portion of the award that does not include the recipient's cost share) provided by ARPA-E on TT&O activities to promote and further the development and deployment of ARPA-E-funded technologies. Project Teams must also seek a waiver from ARPA-E to spend less than the minimum 5% TT&O expenditure requirement.

All TT&O expenditures are subject to the applicable Federal cost principles (i.e., 2 C.F.R. 200 Subpart E and 48 C.F.R. Subpart 31). Examples of TT&O expenditures are as follows:

- Documented travel and registration for the ARPA-E Energy Innovation Summit and other energy-related conferences and events;
- Documented travel to meet with potential suppliers, partners, or customers;
- Documented work by salaried or contract personnel to develop technology-to-market models or plans;
- Documented costs of acquiring industry-accepted market research reports; and
- Approved patent costs.

ARPA-E will <u>not</u> reimburse recipients for TT&O costs considered to be unallowable in accordance with the applicable cost principles. Examples of unallowable TT&O expenditures include:

- Meals or entertainment;
- Gifts to potential suppliers, partners, or customers;
- TT&O activities that do not relate to the ARPA-E-funded technologies;
- Undocumented TT&O activities; and
- TT&O activities unrelated and/or unallocable to the subject award.

Applicants may seek a waiver of the TT&O requirement by including an explicit request in the Business Assurances & Disclosures Form. Please refer to the Business Assurances & Disclosures Form for guidance on the content and form of the waiver request. ARPA-E may waive or modify the TT&O requirement, as appropriate.

For information regarding incorporation of TT&O costs into budget documentation, see Section IV.D.3 of the FOA.

Please refer to the "Applicants' Guide to ARPA-E Award Negotiations" (<a href="https://arpa-e.energy.gov/sites/default/files/Award\_Negotiations\_Guide%20%20March%202015.pdf">https://arpa-e.energy.gov/sites/default/files/Award\_Negotiations\_Guide%20%20March%202015.pdf</a>) for additional guidance on TT&O requirements.

### 9. LOBBYING

Prime Recipients and Subrecipients may not use any Federal funds, directly or indirectly, to influence or attempt to influence, directly or indirectly, congressional action on any legislative

or appropriation matters pending before Congress, other than to communicate to Members of Congress as described in 18 U.S.C. § 1913. This restriction is in addition to those prescribed elsewhere in statute and regulation.

Prime Recipients and Subrecipients are required to complete and submit SF-LLL, "Disclosure of Lobbying Activities" (<a href="http://www.whitehouse.gov/sites/default/files/omb/grants/sflllin.pdf">http://www.whitehouse.gov/sites/default/files/omb/grants/sflllin.pdf</a>) if any non-Federal funds have been paid or will be paid to any person for influencing or attempting to influence any of the following in connection with your application:

- An officer or employee of any Federal agency,
- A Member of Congress,
- An officer or employee of Congress, or
- An employee of a Member of Congress.

### **10.** Conference Spending

Prime Recipients and Subrecipients may not use any Federal funds to:

- Defray the cost to the United States Government of a conference held by any Executive branch department, agency, board, commission, or office which is not directly and programmatically related to the purpose for which their ARPA-E award is made and for which the cost to the United States Government is more than \$20,000; or
- To circumvent the required notification by the head of any such Executive Branch department, agency, board, commission, or office to the Inspector General (or senior ethics official for any entity without an Inspector General), of the date, location, and number of employees attending such a conference.

### 11. INDEPENDENT RESEARCH AND DEVELOPMENT COSTS

ARPA-E does not fund Independent Research and Development (IR&D) as part of an indirect cost rate under its financial assistance awards. IR&D, as defined at FAR 31.205-18(a), includes cost of effort that is not sponsored by an assistance agreement or required in performance of a contract, and that consists of projects falling within the four following areas: (i) basic research, (ii) applied research, (iii) development, and (iv) systems and other concept formulation studies.

ARPA-E's goals are to enhance the economic and energy security of the United States through the development of energy technologies and ensure that the United States maintains a technological lead in developing and deploying advanced energy technologies. ARPA-E accomplishes these goals by providing financial assistance for energy technology projects, and has well recognized and established procedures for supporting research through competitive financial assistance awards based on merit review of proposed projects. Reimbursement for independent research and development costs through the indirect cost mechanism could circumvent this competitive process.

To ensure that all projects receive similar and equal consideration, eligible organizations may compete for direct funding of independent research projects they consider worthy of support by submitting proposals for those projects to ARPA-E. Since proposals for these projects may be submitted for direct funding, costs for independent research and development projects are not allowable as indirect costs under ARPA-E awards. IR&D costs, however, would still be included in the direct cost base that is used to calculate the indirect rate so as to ensure an appropriate allocation of indirect costs to the organization's direct cost centers.

### H. OTHER SUBMISSION REQUIREMENTS

### 1. USE OF ARPA-E eXCHANGE

To apply to this FOA, Applicants must register with ARPA-E eXCHANGE (<a href="https://arpa-e-foa.energy.gov/Registration.aspx">https://arpa-e-foa.energy.gov/Registration.aspx</a>). Concept Papers, Full Applications, and Replies to Reviewer Comments must be submitted through ARPA-E eXCHANGE (<a href="https://arpa-e-foa.energy.gov/login.aspx">https://arpa-e-foa.energy.gov/login.aspx</a>). ARPA-E will not review or consider applications submitted through other means (e.g., fax, hand delivery, email, postal mail). For detailed guidance on using ARPA-E eXCHANGE, please refer to the "ARPA-E eXCHANGE User Guide" (<a href="https://arpa-e-foa.energy.gov/Manuals.aspx">https://arpa-e-foa.energy.gov/Manuals.aspx</a>).

Upon creating an application submission in ARPA-E eXCHANGE, Applicants will be assigned a Control Number. If the Applicant creates more than one application submission, a different Control Number will be assigned for each application.

Once logged in to ARPA-E eXCHANGE (<a href="https://arpa-e-foa.energy.gov/login.aspx">https://arpa-e-foa.energy.gov/login.aspx</a>), Applicants may access their submissions by clicking the "My Submissions" link in the navigation on the left side of the page. Every application that the Applicant has submitted to ARPA-E and the corresponding Control Number is displayed on that page. If the Applicant submits more than one application to a particular FOA, a different Control Number is shown for each application.

Applicants are responsible for meeting each submission deadline in ARPA-E eXCHANGE.

Applicants are strongly encouraged to submit their applications at least 48 hours in advance of the submission deadline. Under normal conditions (i.e., at least 48 hours in advance of the

submission deadline), Applicants should allow at least 1 hour to submit a Concept Paper, or Full Application. In addition, Applicants should allow at least 15 minutes to submit a Reply to Reviewer Comments. Once the application is submitted in ARPA-E eXCHANGE, Applicants may revise or update their application until the expiration of the applicable deadline.

Applicants should not wait until the last minute to begin the submission process. During the final hours before the submission deadline, Applicants may experience server/connection congestion that prevents them from completing the necessary steps in ARPA-E eXCHANGE to submit their applications. ARPA-E will not extend the submission deadline for Applicants that fail to submit required information and documents due to server/connection congestion.

<u>ARPA-E may not review or consider incomplete applications and applications received after</u> the deadline stated in the FOA. Such applications may be deemed noncompliant (see Section III.C.1 of the FOA). The following errors could cause an application to be deemed "incomplete" and thus noncompliant:

- Failing to comply with the form and content requirements in Section IV of the FOA;
- Failing to enter required information in ARPA-E eXCHANGE;
- Failing to upload required document(s) to ARPA-E eXCHANGE;
- Failing to click the "Submit" button in ARPA-E eXCHANGE by the deadline stated in the FOA;
- Uploading the wrong document(s) or application(s) to ARPA-E eXCHANGE; and
- Uploading the same document twice, but labeling it as different documents. (In the latter scenario, the Applicant failed to submit a required document.)

ARPA-E urges Applicants to carefully review their applications and to allow sufficient time for the submission of required information and documents.

### V. Application Review Information

### A. CRITERIA

ARPA-E performs a preliminary review of Concept Papers and Full Applications to determine whether they are compliant and responsive (see Section III.C of the FOA). ARPA-E also performs a preliminary review of Replies to Reviewer Comments to determine whether they are compliant.

ARPA-E considers a mix of quantitative and qualitative criteria in determining whether to encourage the submission of a Full Application and whether to select a Full Application for award negotiations.

### 1. Criteria for Concept Papers

- (1) Impact of the Proposed Technology Relative to FOA Targets (50%) This criterion involves consideration of the following:
  - The potential for a transformational and disruptive (not incremental) advancement compared to existing or emerging technologies;
  - Achievement of the Technical Performance Targets defined in Section I.E of the FOA;
  - Identification of techno-economic challenges that must be overcome for the proposed technology to be commercially relevant; and
  - Demonstration of awareness of competing commercial and emerging technologies and identifies how the proposed concept/technology provides significant improvement over existing solutions.
- (2) Overall Scientific and Technical Merit (50%) This criterion involves consideration of the following:
  - The feasibility of the proposed work, as justified by appropriate background, theory, simulation, modeling, experimental data, or other sound scientific and engineering practices;
  - Sufficiency of technical approach to accomplish the proposed R&D objectives, including why the proposed concept is more appropriate than alternative approaches and how technical risk will be mitigated;
  - Clearly defined project outcomes and final deliverables; and
  - The demonstrated capabilities of the individuals performing the project, the key capabilities of the organizations comprising the Project Team, the roles and responsibilities of each organization and (if applicable) previous collaborations among team members supporting the proposed project.

Submissions will not be evaluated against each other since they are not submitted in accordance with a common work statement. The above criteria will be weighted as follows:

Impact of the Proposed Technology Relative to FOA Targets	50%
Overall Scientific and Technical Merit	50%

### 2. Criteria for Full Applications

[TO BE INSERTED BY FOA MODIFICATION IN MAY 2017]
Full Applications are evaluated based on the following criteria:

- (1) Impact of the Proposed Technology (30%) This criterion involves consideration of the following:
  - The potential for a transformational and disruptive (not incremental) advancement in one or more energy-related fields;
  - Thorough understanding of the current state-of-the-art and presentation of an innovative technical approach to significantly improve performance over the current state-of-the-art;
  - Awareness of competing commercial and emerging technologies and identification
    of how the proposed concept/technology provides significant improvement over
    these other solutions; and
  - A reasonable and effective strategy for transitioning the proposed technology from the laboratory to commercial deployment.
- (2) Overall Scientific and Technical Merit (30%) This criterion involves consideration of the following:
  - Whether the proposed work is unique and innovative;
  - Clearly defined project outcomes and final deliverables;
  - Substantiation that the proposed project is likely to meet or exceed the technical performance targets identified in this FOA;
  - Feasibility of the proposed work based upon preliminary data or other background information and sound scientific and engineering practices and principles;
  - A sound technical approach, including appropriately defined technical tasks, to accomplish the proposed R&D objectives; and

- Management of risk, to include identifying major technical R&D risks and feasible, effective mitigation strategies.
- (3) Qualifications, Experience, and Capabilities of the Proposed Project Team (30%) This criterion involves consideration of the following:
  - The PI and Project Team have the skill and expertise needed to successfully execute the project plan, evidenced by prior experience that demonstrates an ability to perform R&D of similar risk and complexity; and
  - Access to the equipment and facilities necessary to accomplish the proposed R&D effort and/or a clear plan to obtain access to necessary equipment and facilities.
- (4) Soundness of Management Plan (10%) This criterion involves consideration of the following:
  - Plausibility of plan to manage people and resources;
  - Allocation of appropriate levels of effort and resources to proposed tasks;
  - Reasonableness of the proposed project schedule, including major milestones; and
  - Reasonableness of the proposed budget to accomplish the proposed project.

Submissions will not be evaluated against each other since they are not submitted in accordance with a common work statement.

The above criteria will be weighted as follows:

Impact of the Proposed Technology	<mark>30%</mark>
Overall Scientific and Technical Merit	<mark>30%</mark>
Qualifications, Experience, and Capabilities of the Proposed Project Team	<mark>30%</mark>
Soundness of Management Plan	<mark>10%</mark>

### 3. Criteria for Replies to Reviewer Comments

#### [TO BE INSERTED BY FOA MODIFICATION IN MAY 2017]

ARPA-E has not established separate criteria to evaluate Replies to Reviewer Comments. Instead, Replies to Reviewer Comments are evaluated as an extension of the Full Application.

## B. REVIEW AND SELECTION PROCESS

#### 1. Program Policy Factors

In addition to the above criteria, ARPA-E may consider the following program policy factors in determining which Concept Papers to encourage to submit a Full Application and which Full Applications to select for award negotiations:

- I. ARPA-E Portfolio Balance. Project balances ARPA-E portfolio in one or more of the following areas:
  - a. Diversity (including gender) of technical personnel in the proposed Project Team;
  - b. Technological diversity;
  - c. Organizational diversity;
  - d. Geographic diversity;
  - e. Technical or commercialization risk; or
  - f. Stage of technology development.
- II. **Relevance to ARPA-E Mission Advancement.** Project contributes to one or more of ARPA-E's key statutory goals:
  - a. Reduction of US dependence on foreign energy sources;
  - b. Stimulation of domestic manufacturing/U.S. Manufacturing Plan;
  - c. Reduction of energy-related emissions;
  - d. Increase in U.S. energy efficiency;
  - e. Enhancement of U.S. economic and energy security; or
  - f. Promotion of U.S. advanced energy technologies competitiveness.
- III. Synergy of Public and Private Efforts.
  - a. Avoids duplication and overlap with other publicly or privately funded projects;
  - Promotes increased coordination with nongovernmental entities for demonstration of technologies and research applications to facilitate technology transfer; or
  - c. Increases unique research collaborations.
- IV. **Low likelihood of other sources of funding.** High technical and/or financial uncertainty that results in the non-availability of other public, private or internal funding or resources to support the project.
- V. **High-Leveraging of Federal Funds**. Project leverages Federal funds to optimize advancement of programmatic goals by proposing cost share above the required minimum or otherwise accessing scarce or unique resources.
- VI. High Project Impact Relative to Project Cost.

## 2. ARPA-E REVIEWERS

By submitting an application to ARPA-E, Applicants consent to ARPA-E's use of Federal employees, contractors, and experts from educational institutions, nonprofits, industry, and governmental and intergovernmental entities as reviewers. ARPA-E selects reviewers based on their knowledge and understanding of the relevant field and application, their experience and skills, and their ability to provide constructive feedback on applications.

ARPA-E requires all reviewers to complete a Conflict-of-Interest Certification and Nondisclosure Agreement through which they disclose their knowledge of any actual or apparent conflicts and agree to safeguard confidential information contained in Concept Papers, Full Applications, and Replies to Reviewer Comments. In addition, ARPA-E trains its reviewers in proper evaluation techniques and procedures.

Applicants are not permitted to nominate reviewers for their applications. Applicants may contact the Contracting Officer by email (<u>ARPA-E-CO@hq.doe.gov</u>) if they have knowledge of a potential conflict of interest or a reasonable belief that a potential conflict exists.

#### 3. ARPA-E SUPPORT CONTRACTOR

ARPA-E utilizes contractors to assist with the evaluation of applications and project management. To avoid actual and apparent conflicts of interest, ARPA-E prohibits its support contractors from submitting or participating in the preparation of applications to ARPA-E.

By submitting an application to ARPA-E, Applicants represent that they are not performing support contractor services for ARPA-E in any capacity and did not obtain the assistance of ARPA-E's support contractor to prepare the application. ARPA-E will not consider any applications that are submitted by or prepared with the assistance of its support contractors.

# C. Anticipated Announcement and Award Dates

**TO BE INSERTED BY FOA MODIFICATION IN MAY 2017** 

ARPA-E expects to announce selections for negotiations in approximately November 2017 and to execute funding agreements in approximately March 2018.

#### VI. AWARD ADMINISTRATION INFORMATION

### A. AWARD NOTICES

#### 1. REJECTED SUBMISSIONS

Noncompliant and nonresponsive Concept Papers and Full Applications are rejected by the Contracting Officer and are not merit reviewed or considered for award. The Contracting Officer sends a notification letter by email to the technical and administrative points of contact designated by the Applicant in ARPA-E eXCHANGE. The notification letter states the basis upon which the Concept Paper or Full Application was rejected.

#### 2. CONCEPT PAPER NOTIFICATIONS

ARPA-E promptly notifies Applicants of its determination to encourage or discourage the submission of a Full Application. ARPA-E sends a notification letter by email to the technical and administrative points of contact designated by the Applicant in ARPA-E eXCHANGE. ARPA-E provides feedback in the notification letter in order to guide further development of the proposed technology.

Applicants may submit a Full Application even if they receive a notification discouraging them from doing so. By discouraging the submission of a Full Application, ARPA-E intends to convey its lack of programmatic interest in the proposed project. Such assessments do not necessarily reflect judgments on the merits of the proposed project. The purpose of the Concept Paper phase is to save Applicants the considerable time and expense of preparing a Full Application that is unlikely to be selected for award negotiations.

A notification letter encouraging the submission of a Full Application does <u>not</u> authorize the Applicant to commence performance of the project. Please refer to Section IV.G.2 of the FOA for guidance on pre-award costs.

### 3. Full Application Notifications

#### [TO BE INSERTED BY FOA MODIFICATION IN MAY 2017]

ARPA-E promptly notifies Applicants of its determination. ARPA-E sends a notification letter by email to the technical and administrative points of contact designated by the Applicant in ARPA-E eXCHANGE. The notification letter may inform the Applicant that its Full Application was selected for award negotiations, or not selected. Alternatively, ARPA-E may notify one or

more Applicants that a final selection determination on particular Full Applications will be made at a later date, subject to the availability of funds and other factors.

Written feedback on Full Applications is made available to Applicants before the submission deadline for Replies to Reviewer Comments. By providing feedback, ARPA-E intends to guide the further development of the proposed technology and to provide a brief opportunity to respond to reviewer comments.

## a. Successful Applicants

ARPA-E has discretion to select all or part of a proposed project for negotiation of an award. A notification letter selecting a Full Application for award negotiations does <u>not</u> authorize the Applicant to commence performance of the project. **ARPA-E selects Full Applications for award negotiations, not for award.** Applicants do not receive an award until award negotiations are complete and the Contracting Officer executes the funding agreement. ARPA-E may terminate award negotiations at any time for any reason.

Please refer to Section IV.G.2 of the FOA for guidance on pre-award costs. Please also refer to the "Applicants' Guide to ARPA-E Award Negotiations" (<a href="http://www.arpa-e.energy.gov/sites/default/files/documents/files/Award Negotiations Guide081613.pdf">http://www.arpa-e.energy.gov/sites/default/files/documents/files/Award Negotiations Guide081613.pdf</a>) for guidance on the award negotiation process.

## **b.** Postponed Selection Determinations

A notification letter postponing a final selection determination until a later date does <u>not</u> authorize the Applicant to commence performance of the project. ARPA-E may ultimately determine to select or not select the Full Application for award negotiations.

Please refer to Section IV.G.2 of the FOA for guidance on pre-award costs.

### c. Unsuccessful Applicants

By not selecting a Full Application, ARPA-E intends to convey its lack of programmatic interest in the proposed project. Such assessments do not necessarily reflect judgments on the merits of the proposed project. ARPA-E hopes that unsuccessful Applicants will submit innovative ideas and concepts for future FOAs.

### B. Administrative and National Policy Requirements

#### [TO BE INSERTED BY FOA MODIFICATION IN MAY 2017]

The following administrative and national policy requirements apply to Prime Recipients. The Prime Recipient is the responsible authority regarding the settlement and satisfaction of all contractual and administrative issues, including but not limited to disputes and claims arising

out of any agreement between the Prime Recipient and a FFRDC contractor. Prime Recipients are required to flow down these requirements to their Subrecipients through subawards or related agreements.

## 1. DUNS Number and SAM, FSRS, and FedConnect Registrations

Prime Recipients and Subrecipients are required to obtain a Dun and Bradstreet Data Universal Numbering System (DUNS) number at <a href="http://fedgov.dnb.com/webform">http://fedgov.dnb.com/webform</a> and to register with the System for Award Management (SAM) at <a href="https://www.sam.gov/portal/public/SAM/">https://www.sam.gov/portal/public/SAM/</a>.

Prime Recipients and Subrecipients should commence this process as soon as possible in order to expedite the execution of a funding agreement. Obtaining a DUNS number and registering with SAM could take several weeks.

Prime Recipients are also required to register with the Federal Funding Accountability and Transparency Act Subaward Reporting System (FSRS) at <a href="https://www.fsrs.gov/">https://www.fsrs.gov/</a>. <sup>37</sup> Prime Recipients are required to report to FSRS the names and total compensation of each of the Prime Recipient's five most highly compensated executives and the names and total compensation of each Subrecipient's five most highly compensated executives. Please refer to <a href="https://www.fsrs.gov/">https://www.fsrs.gov/</a> for guidance on reporting requirements.

ARPA-E may not execute a funding agreement with the Prime Recipient until it has obtained a DUNS number and completed its SAM and FSRS registrations. In addition, the Prime Recipient may not execute subawards with Subrecipients until they obtain a DUNS number and complete their SAM registration. Prime Recipients and Subrecipients are required to keep their SAM and FSRS data current throughout the duration of the project.

Finally, Prime Recipients are required to register with FedConnect in order to receive notification that their funding agreement has been executed by the Contracting Officer and to obtain a copy of the executed funding agreement. Please refer to https://www.fedconnect.net/FedConnect/ for registration instructions.

## 2. National Policy Assurances

Project Teams, including Prime Recipients and Subrecipients, are required to comply with the National Policy Assurances attached to their funding agreement in accordance with 2 C.F.R. 200.300. Please refer to Attachment 6 of ARPA-E's Model Cooperative Agreement (<a href="http://arpa-e.energy.gov/FundingAgreements/CooperativeAgreements.aspx">http://arpa-e.energy.gov/FundingAgreements/CooperativeAgreements.aspx</a>) for information on the National Policy Assurances.

## 3. Proof of Cost Share Commitment and Allowability

<sup>&</sup>lt;sup>15</sup> The Federal Funding Accountability and Transparency Act, P.L. 109-282, 31 U.S.C. 6101 note.

Upon selection for award negotiations, the Prime Recipient must confirm in writing that the proposed cost share contribution is allowable in accordance with applicable Federal cost principles.

The Prime Recipient is also required to provide cost share commitment letters from Subrecipients or third parties that are providing cost share, whether cash or in-kind. Each Subrecipient or third party that is contributing cost share must provide a letter on appropriate letterhead that is signed by an authorized corporate representative. Please refer to the "Applicants' Guide to ARPA-E Award Negotiations" (<a href="http://www.arpa-e.energy.gov/sites/default/files/documents/files/Award Negotiations Guide081613.pdf">http://www.arpa-e.energy.gov/sites/default/files/documents/files/Award Negotiations Guide081613.pdf</a>) for guidance on the contents of cost share commitment letters.

## 4. Cost Share Payments<sup>38</sup>

All proposed cost share contributions must be reviewed in advance by the Contracting Officer and incorporated into the project budget before the expenditures are incurred.

The Prime Recipient is required to pay the "Cost Share" amount as a percentage of the total project costs in each invoice period for the duration of the period of performance. Small Businesses see Section III.B.3 of the FOA.

Please refer to the "Applicants' Guide to ARPA-E Award Negotiations" (<a href="http://www.arpa-e.energy.gov/sites/default/files/documents/files/Award Negotiations Guide081613.pdf">http://www.arpa-e.energy.gov/sites/default/files/documents/files/Award Negotiations Guide081613.pdf</a>) for additional guidance on cost share payment requirements.

ARPA-E may deny reimbursement requests, in whole or in part, or modify or terminate funding agreements where Prime Recipients (or Project Teams) fail to comply with ARPA-E's cost share payment requirements.

## 5. ENVIRONMENTAL IMPACT QUESTIONNAIRE

By law, ARPA-E is required to evaluate the potential environmental impact of projects that it is considering for funding. In particular, ARPA-E must determine <u>before funding a project</u> whether the project qualifies for a categorical exclusion under 10 C.F.R. § 1021.410 or whether it requires further environmental review (i.e., an environmental assessment or an environmental impact statement).

To facilitate and expedite ARPA-E's environmental review, Prime Recipients are required to complete an Environmental Impact Questionnaire during award negotiations. This form is

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 $<sup>^{\</sup>rm 16}\,\text{Please}$  refer to Section III.B of the FOA for guidance on cost share requirements.

available on ARPA-E eXCHANGE at <a href="https://arpa-e-foa.energy.gov">https://arpa-e-foa.energy.gov</a>. The Environmental Impact Questionnaire is due within 21 calendar days of the selection announcement.

#### 6. Technology-to-Market Plan

During award negotiations, Prime Recipients are required to negotiate and submit an initial Technology-to-Market Plan to the ARPA-E Program Director, and obtain the ARPA-E Program Director's approval prior to the execution of the award. Prime Recipients must show how budgeted Technology Transfer and Outreach (TT&O) costs relate to furthering elements of the Technology-to-Market Plan. During the period of performance, Prime Recipients are required to provide regular updates on the initial Technology-to-Market plan and report on implementation of Technology-to-Market activities. Prime Recipients may be required to perform other actions to further the commercialization of their respective technologies.

ARPA-E may waive or modify this requirement, as appropriate.

#### 7. INTELLECTUAL PROPERTY AND DATA MANAGEMENT PLANS

ARPA-E requires every Project Team to negotiate and establish an Intellectual Property Management Plan for the management and disposition of intellectual property arising from the project. The Prime Recipient must submit a completed and signed Intellectual Property Management plan to ARPA-E within six weeks of the effective date of the ARPA-E funding agreement. All Intellectual Property Management Plans are subject to the terms and conditions of the ARPA-E funding agreement and its intellectual property provisions, and applicable Federal laws, regulations, and policies, all of which take precedence over the terms of Intellectual Property Management Plans.

ARPA-E has developed a template for Intellectual Property Management Plans (<a href="http://arpa-e.energy.gov/FundingAgreements/Overview.aspx">http://arpa-e.energy.gov/FundingAgreements/Overview.aspx</a>) so as to facilitate and expedite negotiations between Project Team members. ARPA-E does not mandate the use of this template. ARPA-E and DOE do not make any warranty (express or implied) or assume any liability or responsibility for the accuracy, completeness, or usefulness of the template. ARPA-E and DOE strongly encourage Project Teams to consult independent legal counsel before using the template.

Awardees are also required, post-award, to submit a Data Management Plan (DMP) that addresses how data generated in the course of the work performed under an ARPA-E award will be preserved and, as appropriate, shared publicly. The Prime Recipient must submit a completed and signed DMP - as part of the Team's Intellectual Property Management Plan - to ARPA-E within six weeks of the effective date of the ARPA-E funding agreement. The DMP must meet the minimum requirements set forth in ARPA-E's "Applicant Guide to Award Negotiations" available at the following website: <a href="http://arpa-e.energy.gov/?q=arpa-e-site-page/pre-award-guidance.">http://arpa-e.energy.gov/?q=arpa-e-site-page/pre-award-guidance."</a>

## 8. U.S. MANUFACTURING REQUIREMENT

In addition to treatment of the U.S. Manufacturing Plan described above in Section IV.D.7 of the FOA, ARPA-E requires products embodying or produced through the use of subject inventions (i.e., inventions conceived or first actually reduced to practice under ARPA-E funding agreements) to be substantially manufactured in the United States by Project Teams and their licensees, as described below. The Applicant may request a modification or waiver of the U.S. Manufacturing Requirement.

#### a. SMALL BUSINESSES

Small businesses (including Small Business Concerns) that are Prime Recipients or Subrecipients under ARPA-E funding agreements are required to substantially manufacture the following products in the United States for any use or sale in the United States: (1) products embodying subject inventions, and (2) products produced through the use of subject invention(s).<sup>39</sup> This requirement does not apply to products that are manufactured for use or sale outside the U.S. A.

Small businesses must apply the same U.S. Manufacturing requirements to their assignees, licensees, and entities acquiring a controlling interest in the small business. Small businesses must require their assignees and entities acquiring a controlling interest in the small business to apply the same U.S. Manufacturing requirements to their licensees.

### **b.** Large Businesses and Foreign Entities

Large businesses and foreign entities that are Prime Recipients or Subrecipients under ARPA-E funding agreements are required to substantially manufacture the following products in the United States: (1) products embodying subject inventions, and (2) products produced through the use of subject invention(s).<sup>40</sup> This requirement applies to products that are manufactured for use or sale in the United States and outside the United States.

Large businesses and foreign entities must apply the same U.S. Manufacturing requirements to their assignees, licensees, and entities acquiring a controlling interest in the large business or foreign entity. Large businesses and foreign entities must require their assignees and entities

<sup>&</sup>lt;sup>39</sup> Small businesses are generally defined as domestically incorporated entities that meet the criteria established by the U.S. Small Business Administration's "Table of Small Business Size Standards Matched to North American Industry Classification System Codes" (<a href="http://www.sba.gov/content/small-business-size-standards">http://www.sba.gov/content/small-business-size-standards</a>).

<sup>&</sup>lt;sup>40</sup> Large businesses are generally defined as domestically incorporated entities that do <u>not</u> meet the criteria established by the U.S. Small Business Administration's "Table of Small Business Size Standards Matched to North American Industry Classification System Codes" (<a href="http://www.sba.gov/content/small-business-size-standards">http://www.sba.gov/content/small-business-size-standards</a>).

acquiring a controlling interest in the large business or foreign entity to apply the same U.S. Manufacturing requirements to their licensees.

### **c.** EDUCATIONAL INSTITUTIONS AND NONPROFITS

Domestic educational institutions and nonprofits that are Prime Recipients or Subrecipients under ARPA-E funding agreements must require their exclusive licensees to substantially manufacture the following products in the United States for any use or sale in the United States: (1) articles embodying subject inventions, and (2) articles produced through the use of subject invention(s). This requirement does not apply to articles that are manufactured for use or sale overseas.

Educational institutions and nonprofits must require their assignees to apply the same U.S. Manufacturing requirements to their exclusive licensees.

## d. FFRDCs/DOE Labs and State and Local Government Entities

FFRDCs/DOE Labs that are GOCOs and state and local government entities are subject to the same U.S. Manufacturing requirements as domestic educational institutions and nonprofits. GOGOs are subject to the requirements in 37 CFR § 404.5(a)(2).

### 9. CORPORATE FELONY CONVICTIONS AND FEDERAL TAX LIABILITY

In submitting an application in response to this FOA, the Applicant represents that:

- It is not a corporation that has been convicted of a felony criminal violation under any Federal law within the preceding 24 months; and
- It is not a corporation that has any unpaid Federal tax liability that has been assessed, for which all judicial and administrative remedies have been exhausted or have lapsed, and that is not being paid in a timely manner pursuant to an agreement with the authority responsible for collecting the tax liability.

For purposes of these representations the following definitions apply: A Corporation includes any entity that has filed articles of incorporation in any of the 50 states, the District of Columbia, or the various territories of the United States [but not foreign corporations]. It includes both for-profit and non-profit organizations.

## 10. APPLICANT RISK ANALYSIS

If selected for award negotiations, ARPA-E may evaluate the risks posed by the Applicant using the criteria set forth at 2 CFR §200.205(c), subparagraphs (1) through (4). ARPA-E may require special award terms and conditions depending upon results of the risk analysis.

### 11. RECIPIENT INTEGRITY AND PERFORMANCE MATTERS

Prior to making a Federal award with a total amount of Federal share greater than the simplified acquisition threshold (presently \$150,000), ARPA-E is required to review and consider any information about Applicants that is contained in the Office of Management and Budget's designated integrity and performance system accessible through SAM (currently the Federal Awardee Performance and Integrity Information System or FAPIIS) (41 U.S.C. § 2313 and 2 C.F.R. 200.205).

Applicants may review information in FAPIIS and comment on any information about itself that a Federal awarding agency previously entered into FAPIIS.

ARPA-E will consider any written comments provided by Applicants during award negotiations, in addition to the other information in FAPIIS, in making a judgment about an Applicant's integrity, business ethics, and record of performance under Federal awards when reviewing potential risk posed by Applicants as described in 2 C.F.R. §200.205.

### 12. Nondisclosure and Confidentiality Agreements Representations

In submitting an application in response to this FOA the Applicant represents that:

- (1) It does not and will not require its employees or contractors to sign internal nondisclosure or confidentiality agreements or statements prohibiting or otherwise restricting its employees or contractors from lawfully reporting waste, fraud, or abuse to a designated investigative or law enforcement representative of a Federal department or agency authorized to receive such information.
- (2) It does not and will not use any Federal funds to implement or enforce any nondisclosure and/or confidentiality policy, form, or agreement it uses unless it contains the following provisions:
  - a. "These provisions are consistent with and do not supersede, conflict with, or otherwise alter the employee obligations, rights, or liabilities created by existing statute or Executive order relating to (1) classified information, (2) communications to Congress, (3) the reporting to an Inspector General of a violation of any law, rule, or regulation, or mismanagement, a gross waste of funds, an abuse of authority, or a substantial and specific danger to public health or safety, or (4) any other

whistleblower protection. The definitions, requirements, obligations, rights, sanctions, and liabilities created by controlling Executive orders and statutory provisions are incorporated into this agreement and are controlling."

- The limitation above shall not contravene requirements applicable to Standard Form 312, Form 4414, or any other form issued by a Federal department or agency governing the nondisclosure of classified information.
- c. Notwithstanding provision listed in paragraph (a), a nondisclosure confidentiality policy form or agreement that is to be executed by a person connected with the conduct of an intelligence or intelligence-related activity, other than an employee or officer of the United States Government, may contain provisions appropriate to the particular activity for which such document is to be used. Such form or agreement shall, at a minimum, require that the person will not disclose any classified information received in the course of such activity unless specifically authorized to do so by the United States Government. Such nondisclosure or confidentiality forms shall also make it clear that they do not bar disclosure to congress, or to an authorized official of an executive agency or the Department of Justice, that are essential to reporting a substantial violation of law.

## C. REPORTING

#### [TO BE INSERTED BY FOA MODIFICATION IN MAY 2017]

Recipients are required to submit periodic, detailed reports on technical, financial, and other aspects of the project, as described in Attachment 4 to ARPA-E's Model Cooperative Agreement (<a href="http://arpa-e.energy.gov/arpa-e-site-page/award-guidance">http://arpa-e.energy.gov/arpa-e-site-page/award-guidance</a>).

### VII. AGENCY CONTACTS

### A. COMMUNICATIONS WITH ARPA-E

Upon the issuance of a FOA, only the Contracting Officer may communicate with Applicants. ARPA-E personnel and our support contractors are prohibited from communicating (in writing or otherwise) with Applicants regarding the FOA. This "quiet period" remains in effect until ARPA-E's public announcement of its project selections.

During the "quiet period," Applicants are required to submit all questions regarding this FOA to <u>ARPA-E-CO@hq.doe.gov</u>. Questions and Answers (Q&As) about ARPA-E and the FOA are available at <a href="http://arpa-e.energy.gov/faq">http://arpa-e.energy.gov/faq</a>. For questions that have not already been answered, please send an email with the FOA name and number in the subject line to <u>ARPA-E-</u>

<u>CO@hq.doe.gov</u>. Due to the volume of questions received, ARPA-E will only answer pertinent questions that have not yet been answered and posted at the above link.

- ARPA-E will post responses on a weekly basis to any questions that are received that have not already been addressed at the link above. ARPA-E may re-phrase questions or consolidate similar questions for administrative purposes.
- ARPA-E will cease to accept questions approximately 10 business days in advance of each submission deadline. Responses to questions received before the cutoff will be posted approximately one business day in advance of the submission deadline.
   ARPA-E may re-phrase questions or consolidate similar questions for administrative purposes.
- Responses are published in a document specific to this FOA under "CURRENT FUNDING OPPORTUNITIES – FAQS"" on ARPA-E's website (<a href="http://arpa-e.energy.gov/faq">http://arpa-e.energy.gov/faq</a>).

Applicants may submit questions regarding ARPA-E eXCHANGE, ARPA-E's online application portal, to <a href="mailto:ExchangeHelp@hq.doe.gov">ExchangeHelp@hq.doe.gov</a>. ARPA-E will promptly respond to emails that raise legitimate, technical issues with ARPA-E eXCHANGE. ARPA-E will refer any questions regarding the FOA to <a href="mailto:ARPA-E-CO@hq.doe.gov">ARPA-E-CO@hq.doe.gov</a>.

ARPA-E will not accept or respond to communications received by other means (e.g., fax, telephone, mail, hand delivery). Emails sent to other email addresses will be disregarded.

During the "quiet period," only the Contracting Officer may authorize communications between ARPA-E personnel and Applicants. The Contracting Officer may communicate with Applicants as necessary and appropriate. As described in Section IV.A of the FOA, the Contracting Officer may arrange pre-selection meetings and/or site visits during the "quiet period."

### B. Debriefings

ARPA-E does not offer or provide debriefings. ARPA-E provides Applicants with a notification encouraging or discouraging the submission of a Full Application based on ARPA-E's assessment of the Concept Paper. In addition, ARPA-E provides Applicants with reviewer comments on Full Applications before the submission deadline for Replies to Reviewer Comments.

## VIII. OTHER INFORMATION

## A. FOAS AND FOA MODIFICATIONS

FOAs are posted on ARPA-E eXCHANGE (<a href="https://arpa-e-foa.energy.gov/">https://arpa-e-foa.energy.gov/</a>), Grants.gov (<a href="https://www.fedconnect.net/FedConnect/">https://www.fedconnect.net/FedConnect/</a>). Any modifications to the FOA are also posted to these websites. You can receive an e-mail when a modification is posted by registering with FedConnect as an interested party for this FOA. It is recommended that you register as soon as possible after release of the FOA to ensure that you receive timely notice of any modifications or other announcements. More information is available at <a href="https://www.fedconnect.net">https://www.fedconnect.net</a>.

## B. OBLIGATION OF PUBLIC FUNDS

The Contracting Officer is the only individual who can make awards on behalf of ARPA-E or obligate ARPA-E to the expenditure of public funds. A commitment or obligation by any individual other than the Contracting Officer, either explicit or implied, is invalid.

ARPA-E awards may not be transferred, assigned, or assumed without the prior written consent of a Contracting Officer.

## C. REQUIREMENT FOR FULL AND COMPLETE DISCLOSURE

Applicants are required to make a full and complete disclosure of the information requested in the Business Assurances & Disclosures Form. Disclosure of the requested information is mandatory. Any failure to make a full and complete disclosure of the requested information may result in:

- The rejection of a Concept Paper, Full Application, and/or Reply to Reviewer Comments;
- The termination of award negotiations;
- The modification, suspension, and/or termination of a funding agreement;
- The initiation of debarment proceedings, debarment, and/or a declaration of ineligibility for receipt of Federal contracts, subcontracts, and financial assistance and benefits; and
- Civil and/or criminal penalties.

## D. RETENTION OF SUBMISSIONS

ARPA-E expects to retain copies of all Concept Papers, Full Applications, Replies to Reviewer Comments, and other submissions. No submissions will be returned. By applying to ARPA-E for funding, Applicants consent to ARPA-E's retention of their submissions.

## E. MARKING OF CONFIDENTIAL INFORMATION

ARPA-E will use data and other information contained in Concept Papers, Full Applications, and Replies to Reviewer Comments strictly for evaluation purposes.

Concept Papers, Full Applications, Replies to Reviewer Comments, and other submissions containing confidential, proprietary, or privileged information must be marked as described below. Failure to comply with these marking requirements may result in the disclosure of the unmarked information under the Freedom of Information Act or otherwise. The U.S. Government is not liable for the disclosure or use of unmarked information, and may use or disclose such information for any purpose.

The cover sheet of the Concept Paper, Full Application, Reply to Reviewer Comments, or other submission must be marked as follows and identify the specific pages containing confidential, proprietary, or privileged information:

Notice of Restriction on Disclosure and Use of Data:

Pages [\_\_\_] of this document may contain confidential, proprietary, or privileged information that is exempt from public disclosure. Such information shall be used or disclosed only for evaluation purposes or in accordance with a financial assistance or loan agreement between the submitter and the Government. The Government may use or disclose any information that is not appropriately marked or otherwise restricted, regardless of source.

The header and footer of every page that contains confidential, proprietary, or privileged information must be marked as follows: "Contains Confidential, Proprietary, or Privileged Information Exempt from Public Disclosure." In addition, every line and paragraph containing proprietary, privileged, or trade secret information must be clearly marked with double brackets or highlighting.

### F. TITLE TO SUBJECT INVENTIONS

Ownership of subject inventions is governed pursuant to the authorities listed below. Typically, either by operation of law or under the authority of a patent waiver, Prime Recipients and Subrecipients may elect to retain title to their subject inventions under ARPA-E funding agreements.

- Domestic Small Businesses, Educational Institutions, and Nonprofits: Under the Bayh-Dole Act (35 U.S.C. § 200 et seq.), domestic small businesses, educational institutions, and nonprofits may elect to retain title to their subject inventions. If they elect to retain title, they must file a patent application in a timely fashion.
- All other parties: The Federal Non-Nuclear Energy Research and Development Act of 1974, 42. U.S.C. 5908, provides that the Government obtains title to new inventions unless a waiver is granted (see below).
- Class Waiver: Under 42 U.S.C. § 5908, title to subject inventions vests in the U.S. Government and large businesses and foreign entities do not have the automatic right to elect to retain title to subject inventions. However, ARPA-E typically issues "class patent waivers" under which large businesses and foreign entities that meet certain stated requirements, such as cost sharing of at least 20%, may elect to retain title to their subject inventions. If a large business or foreign entity elects to retain title to its subject invention, it must file a patent application in a timely fashion. If the class waiver does not apply, a party may request a waiver in accordance with 10 C.F.R. §784.
- GOGOs are subject to the requirements of 37 C.F.R. Part 501.
- Determination of Exceptional Circumstances (DEC): Each Applicant is required to submit a U.S. Manufacturing Plan as part of its Full Application. The U.S. manufacture provision included in Attachment 2 of an award is included as part of the U.S. Manufacturing Plan. If selected, the U.S. Manufacturing Plan may be incorporated into the award terms and conditions for domestic small businesses and nonprofit organizations. DOE has determined that exceptional circumstances exist that warrants the modification of the standard patent rights clause for small businesses and non-profit awardees under Bayh-Dole to the extent necessary to implement and enforce the U.S. Manufacturing Plan. For example, the commitments and enforcement of a U.S. Manufacturing Plan may be tied to subject inventions. Any Bayh-Dole entity (domestic small business or nonprofit organization) affected by this DEC has the right to appeal it. The DEC is dated September 9, 2013 and is available at the following link: http://energy.gov/gc/downloads/determination-exceptional-circumstances-under-bayh-dole-act-energy-efficiency-renewable.

## G. GOVERNMENT RIGHTS IN SUBJECT INVENTIONS

Where Prime Recipients and Subrecipients retain title to subject inventions, the U.S. Government retains certain rights.

#### 1. GOVERNMENT USE LICENSE

The U.S. Government retains a nonexclusive, nontransferable, irrevocable, paid-up license to practice or have practiced for or on behalf of the United States any subject invention throughout the world. This license extends to contractors doing work on behalf of the Government.

#### 2. MARCH-IN RIGHTS

The U.S. Government retains march-in rights with respect to all subject inventions. Through "march-in rights," the Government may require a Prime Recipient or Subrecipient who has elected to retain title to a subject invention (or their assignees or exclusive licensees), to grant a license for use of the invention. In addition, the Government may grant licenses for use of the subject invention when Prime Recipients, Subrecipients, or their assignees and exclusive licensees refuse to do so.

The U.S. Government may exercise its march-in rights if it determines that such action is necessary under any of the four following conditions:

- The owner or licensee has not taken or is not expected to take effective steps to achieve practical application of the invention within a reasonable time;
- The owner or licensee has not taken action to alleviate health or safety needs in a reasonably satisfactory manner;
- The owner has not met public use requirements specified by Federal statutes in a reasonably satisfactory manner; or
- The U.S. Manufacturing requirement has not been met.

#### 3. U.S. MANUFACTURING REQUIREMENT

ARPA-E requires that awards address whether products embodying or produced through the use of subject inventions (i.e., inventions conceived or first actually reduced to practice under ARPA-E funding agreements) are to be substantially manufactured in the United States by Project Teams and their licensees. The requirement varies depending upon whether an awardee is a small business, University or other type of awardee. The Applicant may request a modification or waiver of the U.S. Manufacturing Requirement.

## H. RIGHTS IN TECHNICAL DATA

Data rights differ based on whether data is first produced under an award or instead was developed at private expense outside the award.

- Background or "Limited Rights Data": The U.S. Government will not normally require
  delivery of technical data developed solely at private expense prior to issuance of an
  award, except as necessary to monitor technical progress and evaluate the potential
  of proposed technologies to reach specific technical and cost metrics.
- Generated Data: The U.S. Government normally retains very broad rights in technical data produced under Government financial assistance awards, including the right to distribute to the public. However, pursuant to special statutory authority, certain categories of data generated under ARPA-E awards may be protected from public disclosure for up to five years in accordance with provisions that will be set forth in the award. In addition, invention disclosures may be protected from public disclosure for a reasonable time in order to allow for filing a patent application.

### I. PROTECTED PERSONALLY IDENTIFIABLE INFORMATION

Applicants may not include any Protected Personally Identifiable Information (Protected PII) in their submissions to ARPA-E. Protected PII is defined as data that, if compromised, could cause harm to an individual such as identity theft. Listed below are examples of Protected PII that Applicants must not include in their submissions.

- Social Security Numbers in any form;
- Place of Birth associated with an individual;
- Date of Birth associated with an individual;
- Mother's maiden name associated with an individual;
- Biometric record associated with an individual;
- Fingerprint;
- Iris scan;
- DNA;
- Medical history information associated with an individual;
- Medical conditions, including history of disease;
- Metric information, e.g. weight, height, blood pressure;
- Criminal history associated with an individual;
- Ratings;
- Disciplinary actions;

- Performance elements and standards (or work expectations) are PII when they are so
  intertwined with performance appraisals that their disclosure would reveal an
  individual's performance appraisal;
- Financial information associated with an individual;
- Credit card numbers;
- Bank account numbers; and
- Security clearance history or related information (not including actual clearances held).

## J. COMPLIANCE AUDIT REQUIREMENT

A prime recipient organized as a for-profit entity expending \$750,000 or more of DOE funds in the entity's fiscal year (including funds expended as a Subrecipient) must have an annual compliance audit performed at the completion of its fiscal year. For additional information, refer to Subpart F of: (i) 2 C.F.R. Part 200, and (ii) 2 C.F.R. Part 910.

If an educational institution, non-profit organization, or state/local government is either a Prime Recipient or a Subrecipient, and has expended \$750,000 or more of Federal funds in the entity's fiscal year, the entity must have an annual compliance audit performed at the completion of its fiscal year. For additional information refer to Subpart F of 2 C.F.R. Part 200.

## IX. GLOSSARY

**Applicant:** The entity that submits the application to ARPA-E. In the case of a Project Team, the Applicant is the lead organization listed on the application.

**Application:** The entire submission received by ARPA-E, including the Concept Paper, Full Application, and Reply to Reviewer Comments.

**ARPA-E:** is the Advanced Research Projects Agency – Energy, an agency within the U.S. Department of Energy.

**Cost Sharing:** is the portion of project costs from non-Federal sources that are borne by the Prime Recipient (or non-Federal third parties on behalf of the Prime Recipient), rather than by the Federal Government.

**Deliverable**: A deliverable is the quantifiable goods or services that will be provided upon the successful completion of a project task or sub-task.

**DOE:** U.S. Department of Energy.

**DOE/NNSA:** U.S. Department of Energy/National Nuclear Security Administration

**FFRDCs:** Federally Funded Research and Development Centers.

**FOA:** Funding Opportunity Announcement.

**GOCOs:** U.S. Government Owned, Contractor Operated laboratories.

**GOGOs:** U.S. Government Owned, Government Operated laboratories.

**Milestone:** A milestone is the tangible, observable measurement that will be provided upon the successful completion of a project task or sub-task.

**Prime Recipient:** The signatory to the funding agreement with ARPA-E.

PI: Principal Investigator.

**Project Team:** A Project Team consists of the Prime Recipient, Subrecipients, and others performing inventive supportive work that is part of an ARPA-E project.

**Standalone Applicant:** An Applicant that applies for funding on its own, not as part of a Project Team.

**Subject Invention:** Any invention conceived or first actually reduced to practice under an ARPA-E funding agreement.

**Task:** A task is an operation or segment of the work plan that requires both effort and resources. Each task (or sub-task) is connected to the overall objective of the project, via the achievement of a milestone or a deliverable.

**Total Project Cost:** The sum of the Prime Recipient share and the Federal Government share of total allowable costs. The Federal Government share generally includes costs incurred by GOGOs, FFRDCs, and GOCOs.

TT&O: Technology Transfer and Outreach. (See Section IV.G.8 of the FOA for more information).